

Section Two: Program Reporting and Performance Summaries

How We Deliver Our Programs

Overview of TSRA's Program Structure

This section provides details of the TSRA's program areas:

- ▶ Culture, Art and Heritage
- ▶ Economic Development
- ▶ Environmental Management
- ▶ Governance and Leadership
- ▶ Healthy Communities
- ▶ Safe Communities
- ▶ Native Title

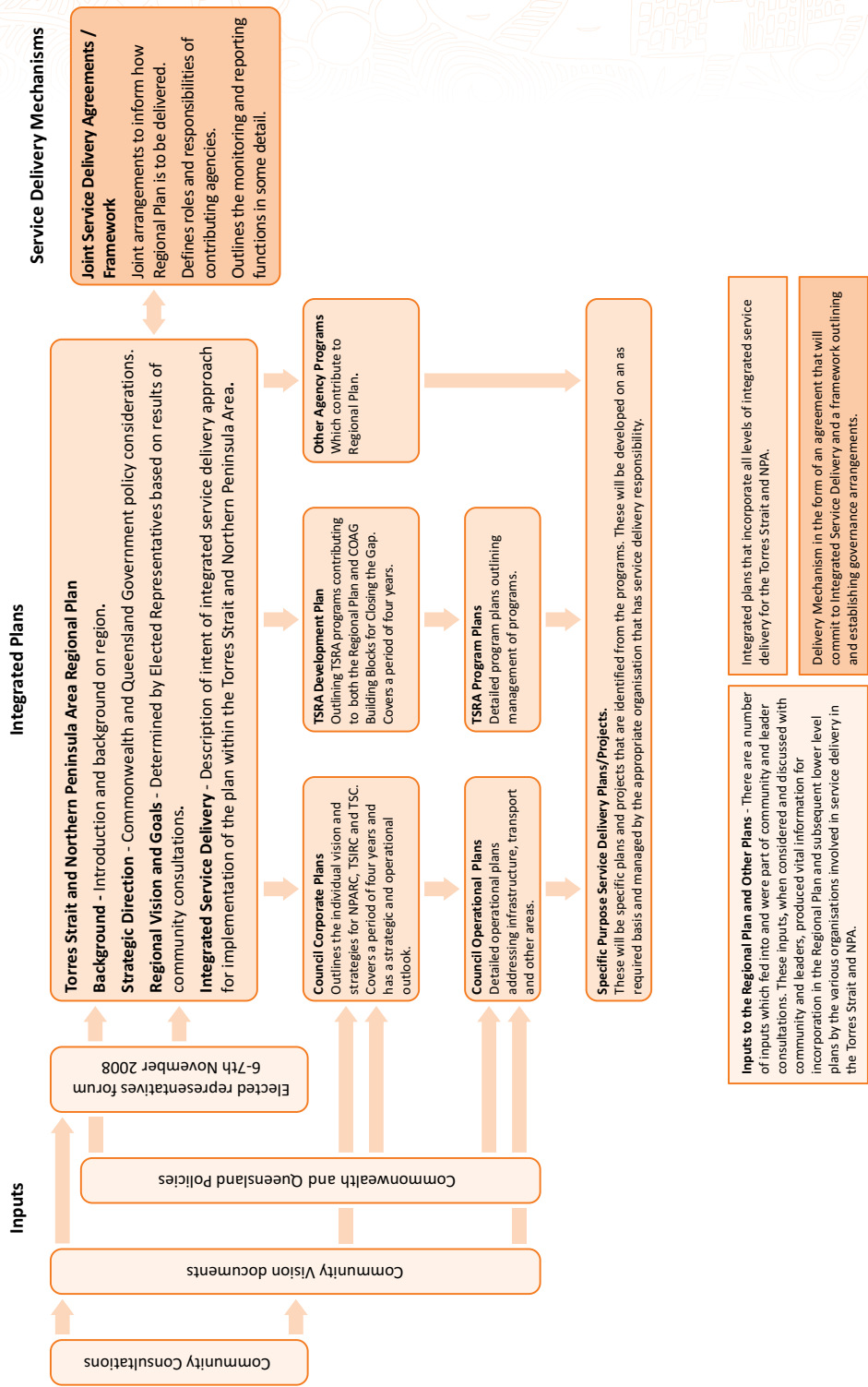
Each program report provides the following information:

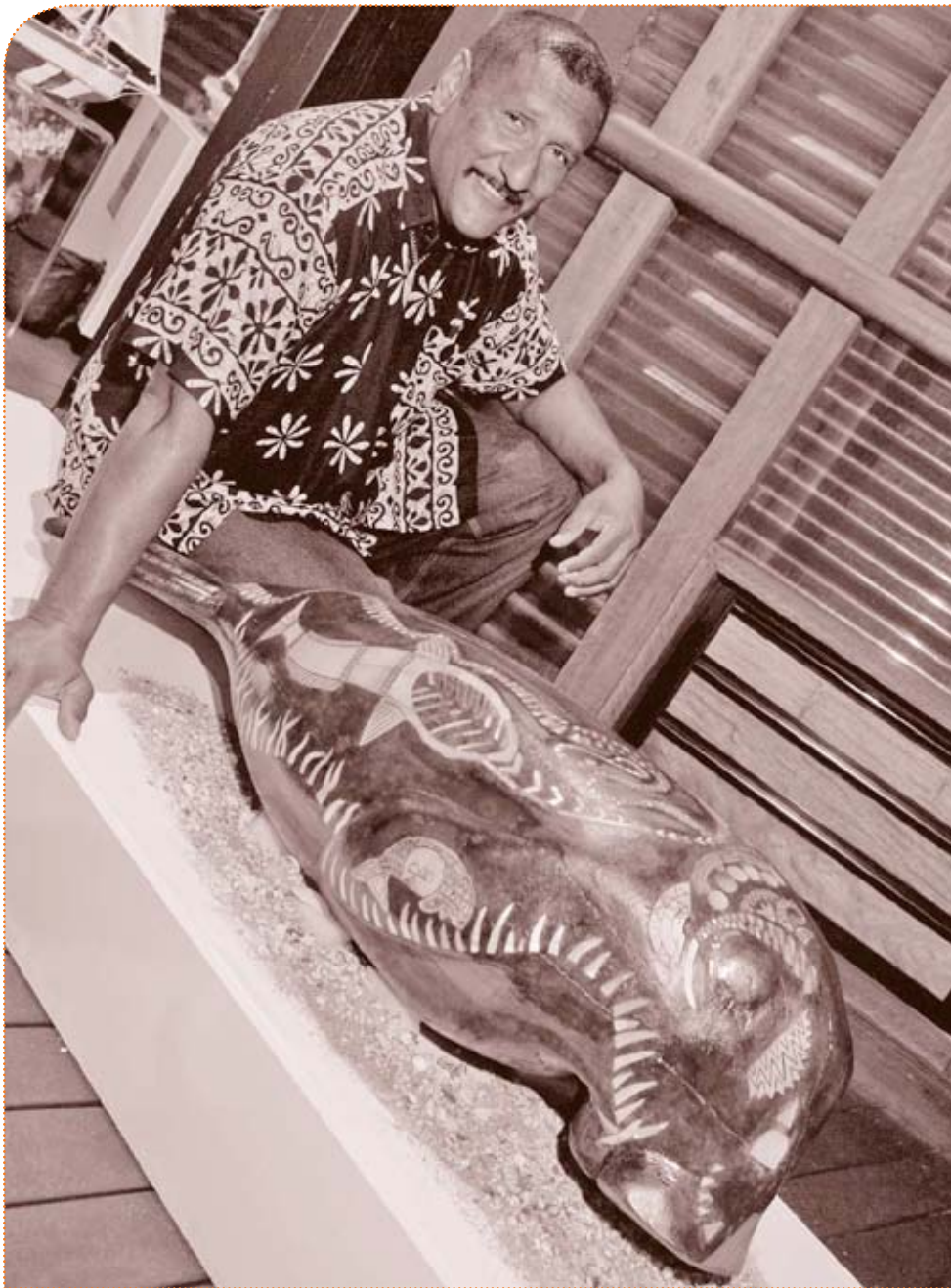
- ▶ Program objective from the *Torres Strait Development Plan 2009 - 2013*
- ▶ Deliverables from the Portfolio Budget Statement
- ▶ Expenditure
- ▶ A statement of the regional goal
- ▶ A statement of the outcomes from the *Torres Strait Development Plan 2009 - 2013*
- ▶ A program map, showing the linkages between program projects, outputs, benefits, outcomes, regional goals and COAG Closing the Gap Building Blocks
- ▶ Program projects and achievements
- ▶ A report against the Portfolio Budget Statements (PBS) and the *Torres Strait Development Plan 2009 - 2013* objectives, where the objectives expand upon the PBS outcomes

The *Torres Strait Development Plan 2009 - 2013* was established by the TSRA under Section 412D of the *Aboriginal and Torres Strait Islander Act 2005 (Cth)*. The Plan outlines seven TSRA programs, listing the desired outcomes and benefits to be delivered.

The *Torres Strait Development Plan 2009 - 2013* relates directly to the *Torres Strait and Northern Peninsula Area Regional Plan 2009 - 2029*. The Regional Plan was developed by the TSRA, the Torres Shire Council, The Torres Strait Island Regional Council and the Northern Peninsula Area Regional Council in consultation with Torres Strait communities. The Regional Plan captures community challenges, priorities and aspirations. A key element of the Regional Plan is its focus on integrated development planning and Integrated Service Delivery. This process coordinates the delivery of a range of government services to local communities while ensuring that duplication and service gaps are minimised.

Diagram for Integrated Planning Framework for
Torres Strait and Northern Peninsula Area Region





*Mr James Walter Ahmat winner of the Gab Titui Indigenous Art Award, 2011.
Photo: George Serras, National Museum of Australia.*

How We Performed

Appropriation Program Expenditure 2010 - 2011 Budget as Compared to Actual

A summary of the TSRA's financial performance for each program area for 2010 - 2011 is provided below. Section 5, Financial Statements provides further information about expenditure for each program area.

Program	Budget \$'000	Actual \$'000	Variance \$'000
Culture, Arts and Heritage	2,928	2,872	(56)
Economic Development	31,122	31,076	(46)
Environmental Management	4,873	4,592	(281)
Governance and Leadership	4,288	4,273	(15)
Healthy Communities	21,837	21,815	(22)
Native Title	2,151	2,140	(11)
Safe Communities	3,359	3,322	(37)
Total	70,558	70,090	(468)

*Table 2-1
Appropriation Program Expenditure 2010 - 2011 Budget as Compared to Actual*

Notes:

1. In addition to appropriation expenditure, TSRA expended a modest level of third party funding (\$5.6 million). The majority of the third party expenditure took place within the Environmental Management program.
2. Please refer to Appendix 7 for the explanation of appropriation variances incurred over the reporting period for each TSRA Program.

Details About Our Programs

Culture, Art and Heritage

Objective

The Culture, Art and Heritage program component objectives are:

- ▶ Strong, supported and respected Ailan Kastom.
- ▶ Active and sustainable arts and craft industry.

Aim of Program

The Culture Art and Heritage program component will:

- ▶ Protect culturally significant sites and artefacts to ensure their longevity.
- ▶ Revitalise and maintain traditional cultural practices (art, dance, language, story-telling) throughout the Torres Strait and Aboriginal communities in the region.

Deliverables

- ▶ Increased number of professionally active Torres Strait Islander and Aboriginal artists and active art centres in the region.
- ▶ Increased capacity and capability to facilitate cultural initiatives and projects.
- ▶ Increased profile of Torres Strait Islander and Aboriginal arts and culture.
- ▶ Increased community involvement in the preservation of cultural heritage.

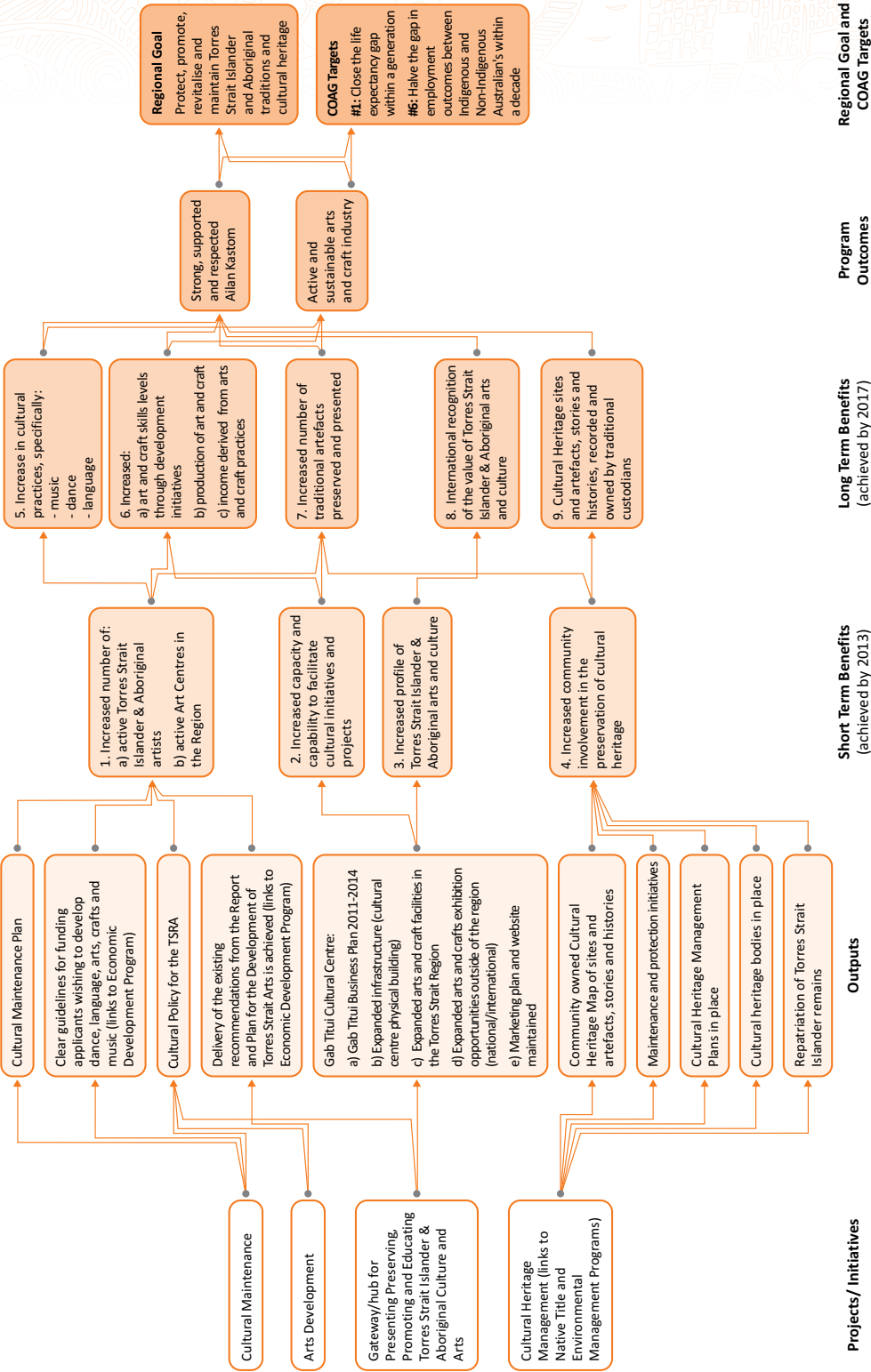
Culture, Art and Heritage Expenditure 2010 - 2011

Budget \$'000	Actual \$'000	Variance \$'000
2,928	2,872	(56)

Regional Goal

Protect, promote, revitalise and maintain Torres Strait Islander and Aboriginal traditions and cultural heritage.

Culture, Art and Heritage Program Map



Culture, Art and Heritage Program Projects and Achievements

Project Name: Cultural Maintenance

Project Purpose

To support the cultural development and maintenance of Torres Strait Islanders and Aboriginal people residing within the Torres Strait.

To embed the TSRA Cultural Policy within all TSRA administrative and service delivery processes.

Achievements for 2010 - 2011

- ▶ The TSRA has completed community consultations for the development of a Cultural Maintenance Plan. The Plan will be written in 2011 - 2012.
- ▶ The Culture, Arts and Heritage Grants Program supported applications from communities for the cultural maintenance of music, dance and language. Over \$390,000 was distributed through the grant program for cultural activities in 2010 - 2011.
- ▶ The TSRA Cultural Policy and the TSRA Cultural Protocols Guide for TSRA Staff has been endorsed by the TSRA Board. The TSRA's administrative and program processes are being amended to ensure they are fully aligned with the policy.

Project Name: Arts Development

Project Purpose

To implement the Torres Strait Islander Arts Development Plan to achieve:

- ▶ A skilled and professional Torres Strait Islander Arts Industry.
- ▶ A regular supply of diverse Torres Strait Islander Art to all identified markets, with a focus on high quality work.
- ▶ An increase in Torres Strait Islander Art sold across all markets.

Achievements for 2010 - 2011

- ▶ The fourth Gab Titui Annual Indigenous Art Award was held in June 2011 showcasing 53 artists from 13 communities with media exposure throughout regional, state and national newspapers.
- ▶ A tripartite agreement between the TSRA, Arts Queensland and the Australian Government Office for the Arts covering the period 2010 - 2012 has led to the establishment of three new Art Centres.
- ▶ The TSRA has a partnership with Arts Queensland's 'Gritty Places' program to match funding for the support of renovations to a building for use as an arts space in the Badu community.
- ▶ Three artists from Badu and Moa completed a Certificate III in Visual Arts, graduating in March 2011.
- ▶ Torres Strait art and culture was represented at the Darwin Aboriginal Art Fair and the Cairns Indigenous Art Fair. These events attract thousands of people. The TSRA, through the Gab Titui Cultural Centre (GTCC), provided assistance to the Erub Art Centre to participate in these events.
- ▶ The TSRA also partnered with Ghost Net Australia to conduct a workshop on recycling the ghost net waste product into contemporary art works. Workshops were conducted at Saibai, Erub and St Pauls on Moa Island.
- ▶ Following these workshops, the TSRA supported artists to participate in an exhibition, 'In the Balance', at the Museum of Contemporary Art (MCA) in Sydney. The artists were chosen by the MCA because of their outstanding work with ghost net weaving. The weavers' work was also exhibited at the Tandanya Cultural Centre in South Australia.



Project Name: Arts Development (cont'd)

	<ul style="list-style-type: none">▶ The TSRA partnered again with Arts Queensland's Indigenous Regional Arts Development Fund (IRADF) to support ten arts activities in the region. Over \$100,000 in IRADF grants were distributed.▶ The Gab Titui Cultural Centre returned \$239,742 to Torres Strait artists and craftspeople through the sale of art work during financial year 2010 - 2011. Sales were made directly through the Gab Titui Cultural Centre and also facilitated by the Centre at art fairs.
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Project Name: Gateway / Hub for the presentation, preservation, promotion and education of Torres Strait Islander and Aboriginal culture and arts

Project Purpose To present, preserve, and promote Torres Strait and Aboriginal culture and provide education about the history of the region, its people and its culture, and a point of sale for art and craft.	Achievements for 2010 - 2011 <ul style="list-style-type: none">▶ To celebrate the Gab Titui Cultural Centre's seventh year of operation, the TSRA hosted the Cultural Maintenance Exhibition, 'Sibuwanay' or 'Tar Digri' in Western and Eastern languages which means 'Giving of the Gift'. This exhibition featured works loaned to the Centre from Torres Strait Islander communities. The exhibition attracted 200 people to its opening.▶ The Gab Titui Cultural Centre website provides an Internet portal to Torres Strait Islander arts and culture and has had over 25,000 hits as at 30 June 2011.
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Project Name: Cultural Heritage Management (links to Native Title and Environmental Management programs)

Project Purpose To develop strategies to support community owned Cultural Heritage Mapping to record cultural and sacred sites, artefacts, stories and histories. To establish Cultural Heritage Bodies (CHBs).	Achievements for 2010 - 2011 <ul style="list-style-type: none">▶ A Cultural Policy has been developed to guide work in Cultural Heritage Management.▶ The Traditional Ecological Knowledge (TEK) project has commenced with an Indigenous project steering committee ensuring the project remains aligned with regional initiatives and policies. The Boigu community is participating in the pilot phase of the project with preliminary consultations completed.▶ The TSRA has worked with the Prescribed Bodies Corporate in the Badu and Moa communities to enable them to be registered as Cultural Heritage Bodies under the <i>Torres Strait Islander Cultural Heritage Act 2003 (Qld)</i>.
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Key Performance Indicators - Portfolio Budget Statement

Indigenous Artists

- ▶ *Number of Indigenous artists and cultural practitioners supported*

The TSRA Culture Art and Heritage Program achieved a steady increase in the number of artists supported to attain a new high in 2010 - 2011. The Gab Titui Cultural Centre including the gallery, gift shop and performance events, supported 120 artists. This represents a significant increase of almost 100 per cent, over the past three years, and an increase of 20 artists supported since 2009 - 2010. Support varied according to the needs of the artists and included arts skills workshops and assistance with entries into the annual Telstra Indigenous Art Award.

Key Performance Indicators - Torres Strait Development Plan

Professional artists

- ▶ *Increased number of professionally active Torres Strait Islander and Aboriginal artists and active art centres in the region*

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased number of: a) Active Torres Strait Islander artists, and b) Active art centres in the region.	15 applications for funding supported through the Culture Art and Heritage Program this year. Three art centres were established as at June 2011.	25 grant applications were supported; 15 applications to the Culture Art and Heritage Grant Program and 10 applications to the Arts Development Grants Program under the Indigenous Regional Arts Development Fund. In addition: 53 artists exhibited in the TSRA Annual Art Award. 68 dancers and 10 cultural practitioners were supported through the TSRA Culture, Arts and Heritage Program. The target of three art centres has been achieved with operational funding now being provided to Erub Ewer Meta (on Erub Island), Ngalmun Lagau Minaral (on Moa Island) and Badhulgaw Kuthinaw Mudh (on Badu Island). These art centres have established effective governance practices and are producing art, craft and artefacts for sale.	Strong culture and respect of Ailan Kastom underpins the achievement of all the <i>Closing the Gap</i> targets.

Cultural Maintenance

► Increased capacity and capability to facilitate cultural initiatives and projects

The TSRA has committed to an architect designed renovation of the Gab Titui Cultural Centre to increase the display areas within the Ephraim Bani Gallery (the keeping place) and the Wabunaw Geth Gallery (main gallery) to support the increase in production of artwork and growth in the collection of artefacts. The space will offer improved accommodation for the existing collection of loan items as well as future acquisitions. Once renovated the Gab Titui Cultural Centre will offer a climate controlled environment in all display areas with increased attention given to the cultural experience for visitors and the Torres Strait population.

The benefit achievements against the *Torres Strait Development Plan* related to this KPI are:

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased capacity and capability to facilitate cultural initiatives and projects.	<p>Increase display area;</p> <p>Two external partnerships to be developed for display by 1 July 2010;</p>	<p>Planning is underway with construction to be completed in 2012.</p> <p>Benefit achieved, the TSRA facilitated local artist participation in the Darwin Aboriginal Art Fair and the Cairns Indigenous Art Fair.</p>	Strong culture and respect of Ailan Kastom underpins the achievement of all the <i>Closing the Gap</i> targets.

Arts Development

► Increased profile of Torres Strait Islander and Aboriginal arts and culture

Torres Strait culture and arts are continually being profiled through the program of events and exhibitions held at the Gab Titui Cultural Centre, as well as through participation in various art fairs and tours. The Cultural Centre website is also proving to be very popular, providing a useful source of information about the TSRA's Culture, Art and Heritage Program, as well as the artists, and art centres in the region.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased profile of Torres Strait Islander and Aboriginal arts and culture:	<p>14,000 visitors to GTCC in 2010 - 2011.</p> <p>\$240,000 generated through retail and activities in 2010 - 2011.</p> <p>20,000 hits on Gab Titui Cultural Centre website.</p>	<p>14,577 visitors recorded as at 30 June 2011.</p> <p>\$239,742 generated as at 30 June 2011.</p> <p>Over 25,000 hits recorded at 30 June 2011.</p>	Strong culture and respect of Ailan Kastom underpins the achievement of all the <i>Closing the Gap</i> targets.



Cultural Heritage

- Increased community involvement in the preservation of cultural heritage

This target is shared across the Culture Art and Heritage; Environmental Management; and Native Title Programs and is part of TSRA's commitment to respecting cultural sites, artefacts, stories and Torres Strait cultural identity. The TSRA's Cultural Policy applies to all TSRA Programs and is used to ensure that all project activity is aligned with, or contributes to, Cultural Heritage Management. The Traditional Ecological Knowledge project is an example of a project that will be guided by the principles of the Cultural Policy. The TSRA Cultural Protocols will also assist the work of the Ranger Program within the Environmental Management Program, guiding its dealings with communities and cultural sites.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased community involvement in the preservation of cultural heritage.	One cultural heritage activity undertaken 2010 - 2011.	The TSRA Cultural Policy has been endorsed. All Torres Strait Islander communities loaned cultural artefacts to the Cultural Centre for display in the 'Giving of the Gift' exhibition.	Strong culture and respect of Ailan Kastom underpins the achievement of all the <i>Closing the Gap</i> targets.

Case Study

Fourth Gab Titui Indigenous Art Award

Each year the TSRA, through Gab Titui Cultural Centre, sponsors an Indigenous Art Award, which is a representation of artwork from across the Torres Strait. There are several categories including, Best Craft Work; Best Cultural Artefact (copy); Best Work on Paper / Canvas; Best Secondary Student Work; Runner Up; People's Choice and Overall Winner. The prizes total \$10,000.

Each year a guest curator from a major cultural institution, is invited to judge the works. This year the Indigenous Curator from the Gallery of South Australia, Nici Cumpston, provided her expertise in deciding the winners in each of the categories.

Other notable guests were: Anita Herle, Senior Curator for Anthropology at the University of Cambridge; Dr Jude Philp, Senior Curator at Macleay Museum, Sydney University, and

Michael Pickering, Assistant Director of Collections, Content and Exhibitions at the National Museum of Australia.

Aim

The TSRA's Gab Titui Indigenous Art Award provides impetus to the numerous artists in the region to produce a variety of high quality artwork that is representative of regional culture. This year is significant because of the strong contribution by the three art centres; Erub Ewer Meta, the first established art centre located on Erub, Ngalmun Lagau Minaral on Moa, and Badhulgaw Kuthinaw Mudh on Badu Island.

Achievements

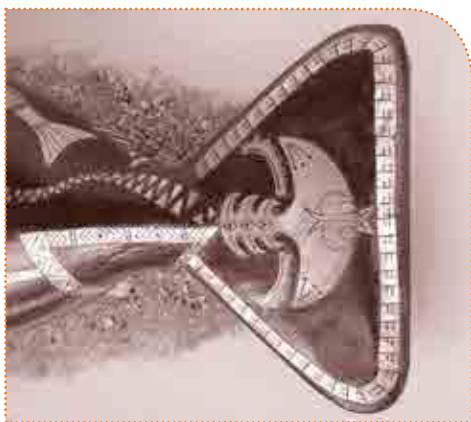
- A professional exhibition showcasing Torres Strait culture through artwork to more than 2,000 visitors over the life of the exhibition.

- ▶ The maintenance of strong partnerships with the different communities through their artists.
- ▶ Increased national and international profiles for artists and recognition of the value of Torres Strait arts and culture.
- ▶ Strong external stakeholder relations with key industry agencies including the University of Cambridge, England, Sydney University's Macleay Museum and the National Museum of Australia.
- ▶ Torres Strait art continues to be collected by major institutions around Australia.
- ▶ The production of a high quality publication that showcases Torres Strait culture from various islands, highlights the importance of art in the Torres Strait, promotes the talent and workmanship of Torres Strait artists; and provides a tangible record of the exhibition and project.



Title: Naraw Dhangal. Medium: wood, pearl, and varnish. Artist: James Ahmat, overall winner of the Gab Titui Annual Indigenous Art Award, 2011.

Story by James Ahmat: The artwork is about a journey that we have undertaken, portrayed by a dugong. This work represents the changes in our culture and cultural practices through generations. The dugong was picked because of its character. When it goes through its cycle it always returns to its origin. The artwork is about ownership.



Winner of the Gab Titui Indigenous Art Award 2011, James Ahmat receives the award for his sculpture, 'Naraw Dhangal' from Nici Cumpton and Wayne See Kee.

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Details About Our Programs | Culture, Art and Heritage

Economic Development

Objective

The TSRA will take the lead as a 'Whole of Region Economic Development Solution Broker'. In this role, the TSRA will work in partnership with other government and non-government organisations and individual communities to advance the regional goal, which is to enhance our region's wealth, by creating sustainable industries and increasing employment opportunities for our people equivalent to the wider Australian community, and to ensure the efficient use of resources.

Aim of Program

- ▶ Stimulate economic development across the region
- ▶ Advance business skills and align training initiatives with regional employment opportunities
- ▶ Advance Indigenous ownership and management of industries and enterprises

Deliverables

Economic Development program component

- ▶ Increased number of Torres Strait Islander and Aboriginal individuals in non Community Development Employment Projects (CDEP) employment
- ▶ Increase in the participation of Torres Strait Islander and Aboriginal people in industry training
- ▶ Increased number of approved TSRA loans
- ▶ Increase in the annual total catch of finfish, kaiaar (tropical rock lobster) and other marine resources by Torres Strait Islander and Aboriginal people

Economic Development Expenditure 2010 - 2011

Budget \$'000	Actual \$'000	Variance \$'000
31,122	31,076	(46)

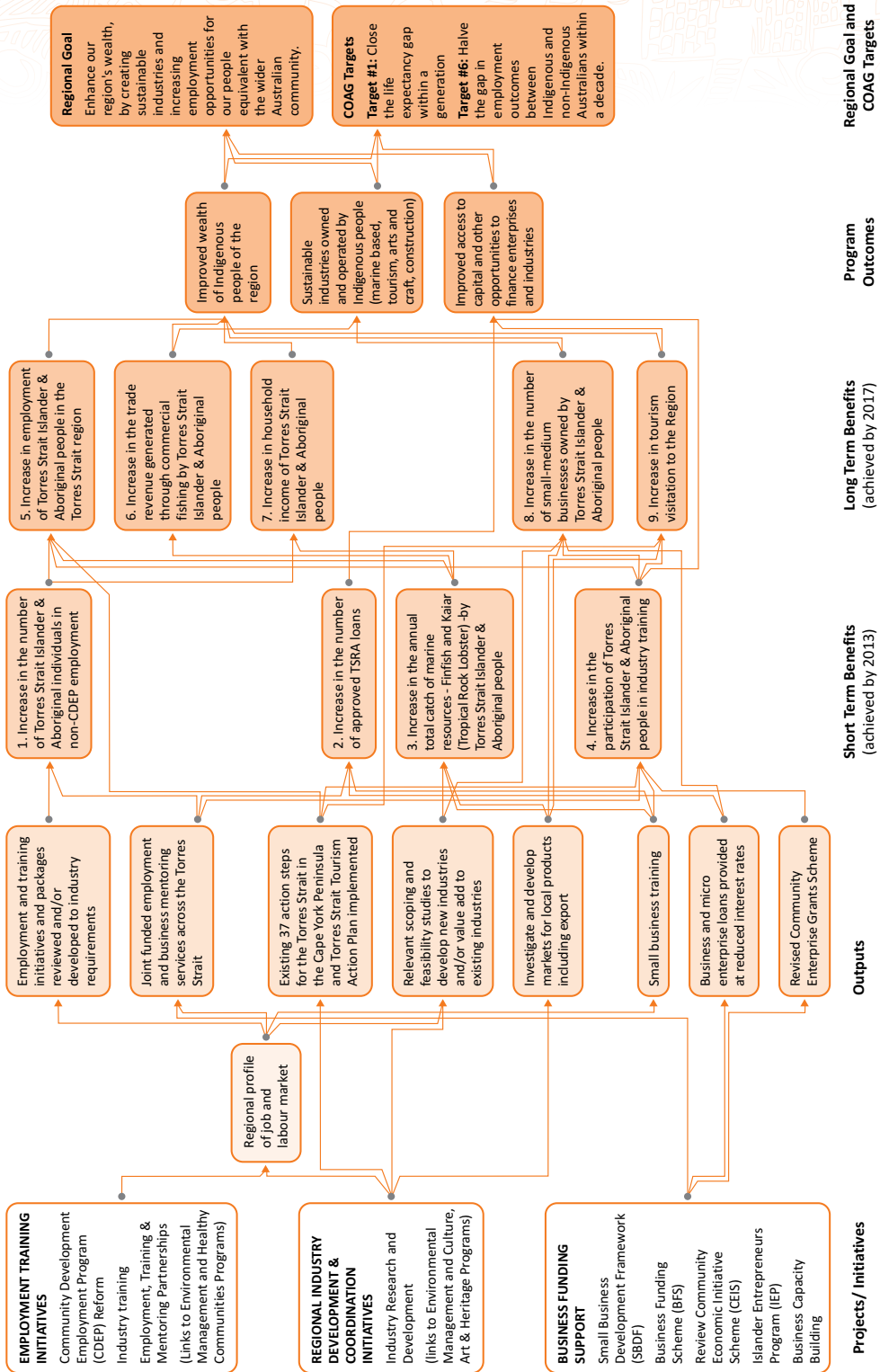
Regional Goal

Enhance our region's wealth by creating sustainable industries and increasing employment opportunities for our people equivalent to the wider Australian community.

Torres Strait Development Plan Outcomes

- ▶ Improved wealth of Indigenous people of the region
- ▶ Sustainable industries owned and operated by Indigenous people (e.g. marine based, tourism, arts and craft, construction)
- ▶ Improved access to capital and other opportunities to finance enterprises and industries

Economic Development Program Map



Young coconut

Details About Our Programs | Economic Development

Economic Development Program Projects and Achievements

Project Name: Employment and Training Initiatives

Project Purpose

To implement CDEP Program reforms and to advance business skills and align training initiatives with regional employment opportunities.

Achievements for 2010 - 2011

- ▶ The reformed Community Development Employment Projects (CDEP) Program commenced in the Torres Strait on 1 July 2010. The focus of the reformed CDEP is to deliver work readiness services and community development projects to provide opportunities for participants to obtain targeted skills and experience to maximise the take up of available employment opportunities.
- ▶ Over 160 CDEP participants who were in jobs funded through CDEP for Australian Government service delivery were transitioned into permanent employment positions. These jobs were in education, aged care, child care, arts and culture, sport and recreation and environment.
- ▶ Training was delivered to over 500 CDEP participants across a diverse range of areas such as tourism, construction, aquaculture, culture, arts and heritage, business administration, security operations and workplace readiness.
- ▶ A Certificate III Micro-Business course was delivered to over 20 people, assisting them to establish their own small businesses.

Project Name: Regional Industry Development and Coordination Initiatives

Project Purpose

To stimulate economic development across the region.

Achievements for 2010 - 2011

- ▶ The TSRA supported 16 community economic initiatives through its grant funding programs in 2010 - 2011. Details of the Community Economic Initiatives Scheme (CEIS) Grants are provided in Appendix 4.
- ▶ Completed the draft five year business plan for the Tropical Rock Lobster fishery.
- ▶ The Fisheries Program provides assistance to individuals and organisations to increase employment in the fishing industry and ensure the development of efficient, viable and sustainable businesses that are owned and operated by Indigenous people.

Project Name: Business Funding Support

Note: This project is the featured case study see page 28

Project Purpose

To advance Indigenous ownership and management of industries and enterprises.

Achievements for 2010 - 2011

- ▶ One business loan was completed under the Business Funding Scheme.
- ▶ Two loans were completed under the Islander Entrepreneur Program (Partnership with the National Australia Bank (NAB)).
- ▶ Advisory, technical, and financial support was provided to nine incorporated community organisations. This included grant funding approval for five of these organisations.
- ▶ The Economic Development team visited each community to provide information and advice to community organisations and to conduct one-on-one consultations.

Economic Development Program progress against target

Key Performance Indicators - Portfolio Budget Statement

- *Number of CDEP participants who have moved into non-CDEP employment.*

From 1 July 2010 changes were made to the Torres Strait CDEP program to create opportunities, build aspirations and give all Torres Strait Islander and Aboriginal jobseekers the training and other work readiness skills needed to get and keep a job. CDEP is continuing to deliver services to strengthen communities and community based organisations.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increase in the number of Torres Strait Islander and Aboriginal individuals in non-CDEP employment.	50 people moved from CDEP into non-CDEP jobs per annum from July 2009 to June 2013.	<p>From 1 July to 30 September 2010 there were two CDEP providers in the region. One provider placed nine participants into work placements. The other provider did not collect data on the number of job placements.</p> <p>On 1 October 2010 a new provider was engaged to deliver the CDEP program in the Torres Strait region. From 1 October 2010 to 30 June 2011, 214 people moved from CDEP into non-CDEP jobs.</p> <p>Of these, 166 were participants who were in jobs funded through CDEP for Australian Government service delivery. These people were transitioned into permanent employment positions in the following fields:</p> <ul style="list-style-type: none"> education: 74 aged care: 19 child care: 4 arts and culture: 38 sport and recreation: 10 environment: 21 	<p>COAG Target 1 - Close the life expectancy gap within a generation.</p> <p>COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.</p>

The benefit achievements above are fully aligned to the *Torres Strait Development Plan* benefit targets.

Additional Key Performance Indicators - Torres Strait Development Plan

Business Funding Scheme and Housing Loans

The Business Funding Scheme and Housing Loans project did not meet its target in 2010 - 2011. The project is being restructured to implement a new community engagement strategy which is based on place-based Business Development and Sustainment Officers. This will be implemented in 2011 - 2012 and aims to increase the number of business and home loans. The housing loans project includes a significant financial investment in the Horn Island Affordable Housing Project, which will provide approximately 30 house and land packages for purchase by Aboriginal and Torres Strait Islanders living in the region.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increase in the number of approved TSRA loans.	Five new business loans and three new home loans granted per annum from July 2009 to June 2013.	One business loan. One home loan. Two Islander Entrepreneur Program loans. (NAB has partnered with TSRA to offer a microenterprise loan to Indigenous Australians wanting to start up or expand a small business in the Torres Strait.	COAG Target 1 - Close the life expectancy gap within a generation. COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Marine Resource Utilisation

Progress against this target cannot be quantified at present. The requirement to report catch is not mandatory for Indigenous fishers in the region so data to measure tangible outcomes does not exist. Discussions are continuing within the Protected Zone Joint Authority (PZJA) to identify and implement a more robust system of data collection, however, this is likely to be a medium to long term outcome and remains a challenge for the TSRA and the PZJA.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increase in the annual total catch of marine resources (finfish and Tropical Rock Lobster) by Torres Strait Islander and Aboriginal people.	Kaiar (Tropical Rock Lobster): A five percent increase in catch against the nominal 'total allowable catch' for the Traditional Inhabitant Boat (TIB) sector per year until 2013. (The percentage increases are for the catch amounts for TIB fishers) Spanish Mackerel: 3.5 tons per annum. Coral Trout: 20 tons per annum.	Project Plans to implement capacity building initiatives in the finfish and Tropical Rock Lobster fisheries have been completed.	COAG Target 1 - Close the life expectancy gap within a generation. COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.



Fisheries play a vital role in Torres Strait Economic Development.

Industry Training Initiatives

Significant progress has been made this year with training Indigenous people in the region. This has been progressed by the reforms to the CDEP Program and the location of a full time training organisation in the region. The targets specified in the *Torres Strait Development Plan* are being exceeded.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increase participation of Torres Strait Islander and Aboriginal people in industry training.	50 people trained per annum to 2013 in the four core industries of tourism, construction, marine and arts.	Tourism: 45 Construction: 206 Marine (aquaculture): 37 Culture, Arts and Heritage: 132 Cert II Workplace Practices: 5 Cert I Business Administration: 10 Cert I Workplace Readiness: 175 Cert II Industrial and Home Maintenance: 15 Cert I Security Operations: 16 Cert III Micro Business Operations: 21	COAG Target 1 - Close the life expectancy gap within a generation. COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

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Details About Our Programs | Economic Development

Case Study Community Economic Initiative Scheme (CEIS) - Badu Island Foundation

Project Description

Business Funding Support to advance Indigenous ownership and management of industries and enterprises.

As a result of the financial assistance provided to the Badu Island Foundation (BIF) through the TSRA's grant funding program, the BIF has been able to build its organisational capacity to support Indigenous community members to achieve greater financial security and well-being. The Chairperson of the BIF, Mr Manuel Nomoa said the main aim of the organisation, which has charitable objectives as part of its constitution, is to grow into an efficient company entity with a permanent organisational structure operating profitable businesses on Badu Island.

This increase in organisational capacity has enabled the BIF to take advantage of the Torres Strait Island Regional Council's (TSIRC) divestment of assets program. The BIF, which is a Badu Island community owned corporation, was successful in obtaining ownership and control over a number of divested assets from TSIRC, such as the Badu Hotel, the service station, the quarry, the Tama Mudh Motel, the nursery and the Rural Transaction Centre. The Chief Executive Officer of the BIF, Mr Peter Gadsby, said the TSRA grant enabled the organisation to move to a sound financial and administrative footing in preparation for the divestment of TSIRC assets.

Since the ownership of the Badu Hotel passed to the BIF, a number of benefits have been realised, including an increase in employment and work skills. Community members have undertaken

courses including: Responsible Service of Alcohol and Responsible Management of a Licensed Venue. Some staff at the Badu Hotel have also been trained to undertake the role of Duty Manager. Mr Gadsby said the Badu Hotel enjoyed a very profitable trading period during the year with the major rugby league carnival, Island of Origin, held at Badu.

The increase in administrative skills also enabled the BIF to provide support to Mura Badulgal which is the Prescribed Body Corporate which manages native title for the Badu community. This increase in economic and administrative capacity is providing benefits for the whole Badu community.

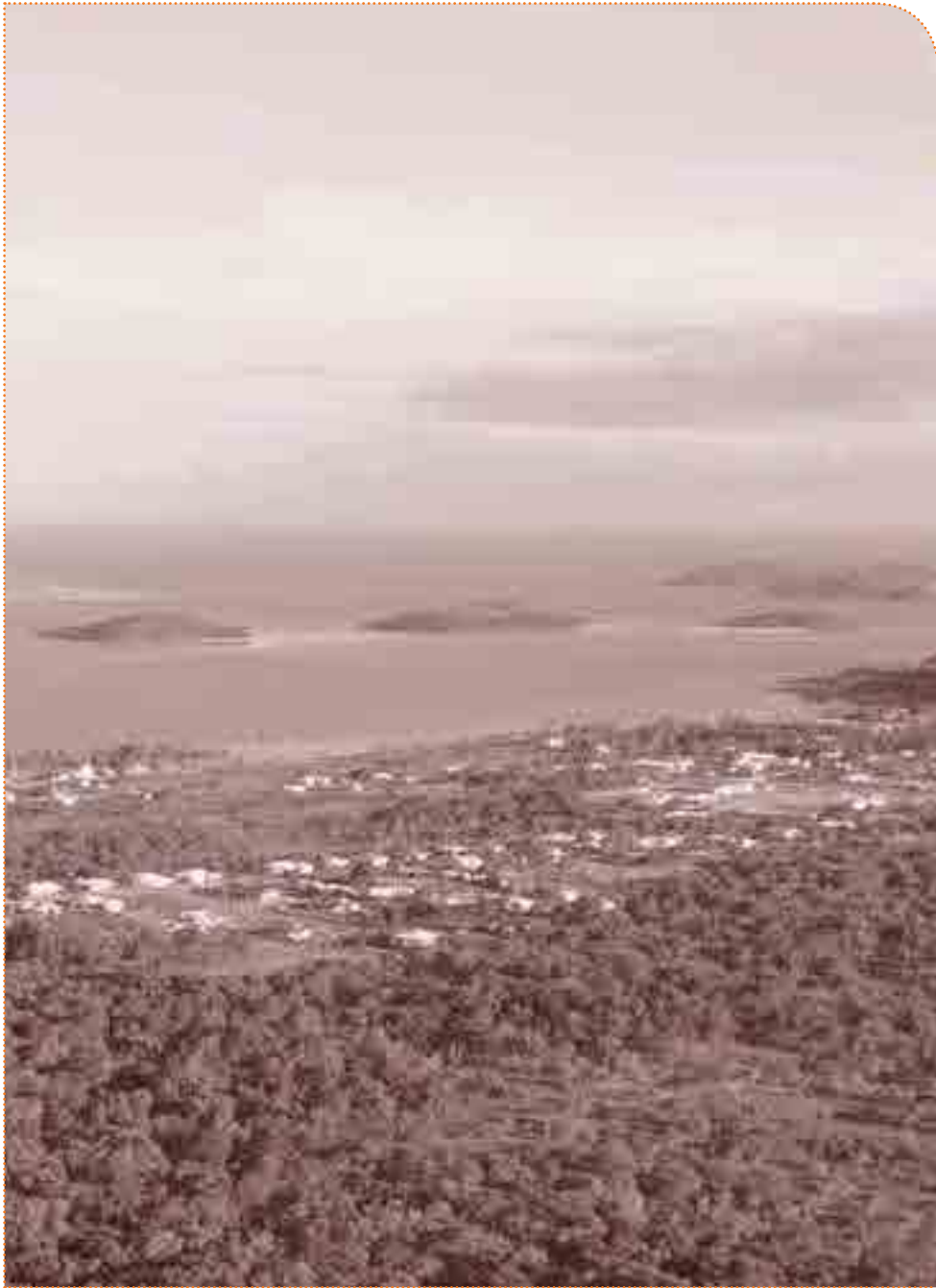
Achievements

In 2010 - 2011, the TSRA's Economic Development Program continued to assist the BIF through the provision of grant funding to:

- ▶ Upgrade the Badu fuel storage and distribution facilities.
- ▶ Produce a Safety and Development plan for the Badu quarry.
- ▶ Support an Indigenous police cultural exchange.

BIF's increased administrative and economic capacity has been demonstrated by:

- ▶ Significant increase in Indigenous employment in a small community.
- ▶ The provision of accounting and administration services to the Prescribed Body Corporate.
- ▶ Its ability to act as an auspicing body for other grant applicants.



Badu Island.

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Details About Our Programs | Economic Development

Environmental Management

Objective

Our natural and cultural environment is an asset that is protected, preserved and enjoyed through sustainable management.

Aims of Program

This program component will contribute to sustainable environmental management by:

- ▶ Promoting the sustainable management of natural resources
- ▶ Managing the effects of climate change, specifically tidal inundation and erosion
- ▶ Increasing the utilisation of renewable energies
 - Achieve sustainable management of natural resources
- ▶ Reducing the environmental impacts of waste management
 - Contribute to the reduction of the carbon footprint of Torres Strait and Northern Peninsula Area residents
- ▶ Improving land management for future generations
 - Contribute to ensuring adequate water supplies for the region into the future

Deliverables

The program deliverables are to achieve the outcomes from the:

- ▶ Fisheries Project
- ▶ Land Project
- ▶ Garden and Horticulture Project
- ▶ Biodiversity Project
- ▶ Invasive Species Project
- ▶ Land and Sea Rangers Project
- ▶ Climate Change / Coastal Erosion Project

and to:

- ▶ Strengthen cultural heritage
- ▶ Share information and promote research

Environmental Management Expenditure 2010 - 2011

Budget \$'000	Actual \$'000	Variance \$'000
4,873	4,592	(281)

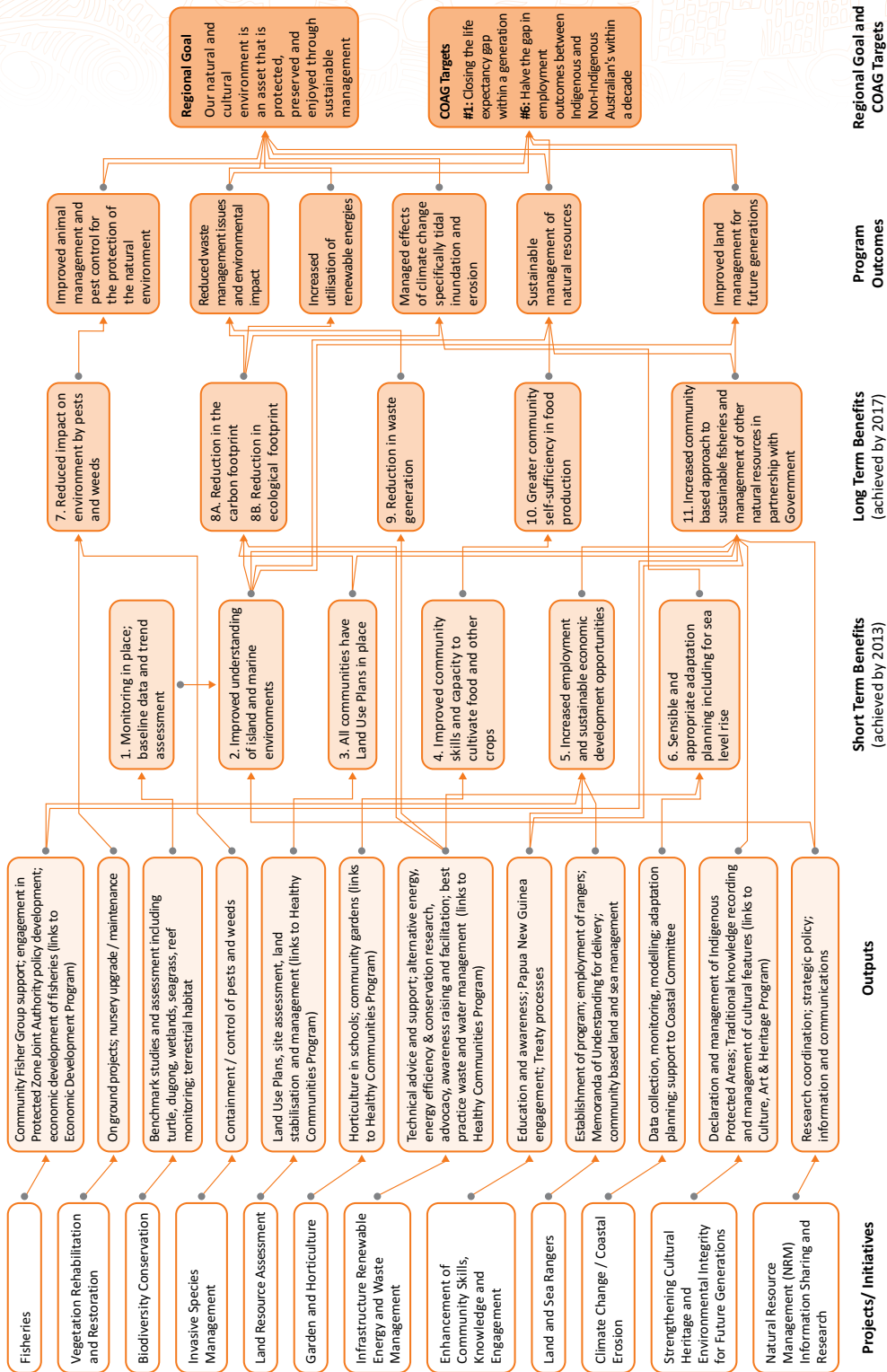
Regional Goal

Our Natural and cultural environment is an asset that is protected, preserved and enjoyed through sustainable management.

Torres Strait Development Plan outcomes

- ▶ Improved animal management and pest control for the protection of the natural environment
- ▶ Reduced waste management issues and environmental impact
- ▶ Increased utilisation of renewable energies
- ▶ Managed effects of climate change, specifically tidal inundation and erosion
- ▶ Sustainable management of natural resources
- ▶ Improved land management for future generations

Environmental Management Program Map



Torres Strait Regional Authority

Details About Our Programs | Environmental Management

Environmental Management Program Projects and Achievements

Project Name: Fisheries

Project Purpose

To increase employment in the fishing industry and create sustainable businesses whilst ensuring ecological sustainable management.

Achievements for 2010 - 2011

- ▶ Establishment of a new Fisheries Program to increase the involvement of Aboriginal and Torres Strait Islander people in the region's fisheries.
- ▶ Participation at the 2010 Fisheries Bilateral meeting in Cairns, Australia.
- ▶ Conducted community consultation on Finfish Lease Revenue with Eastern Island fishers.
- ▶ Indigenous fisher representatives participated in nine Protected Zone Joint Authority (PZJA) forums.
- ▶ Establishment of a new expertise based Indigenous Fisheries Advisory Committee.

Project Name: Terrestrial Biodiversity Conservation

Project Purpose

This project developed a baseline for terrestrial biodiversity inventories, assessments of ecological condition, identification of threatening processes and the development and implementation of key management actions.

The project will provide information to assist with land management decisions and on-ground activities.

Achievements for 2010 - 2011

- ▶ Field surveys have been completed on Mabuiag, Badu, Iama, Boigu, Moa, Erub and Mer islands leading to the development of terrestrial biodiversity management profiles.
- ▶ Key conservation actions have been incorporated in the *Working on Country* plans for Land and Sea Rangers.
- ▶ Funds were secured under the *Q2 Coasts and Country* program to support the implementation of conservation management actions in 2011 - 2012.

Project Name: Invasive Species Management

Project Purpose

This project supports the monitoring and management of invasive species in the Torres Strait.

Achievements for 2010 - 2011

- ▶ A resource booklet has been prepared to assist Rangers with the identification and control of weeds. The Rangers have undertaken weed management and eradication works in various Torres Strait communities.
- ▶ The TSRA has worked with the University of Queensland on rodent monitoring on Mer and Poruma Islands.
- ▶ Invasive fish species (Climbing Perch) eradication methods are being investigated on Boigu and Saibai islands.

The TSRA participated in Treaty and bi-lateral meetings with Papua New Guinea Traditional Inhabitants, on the Dugong Taskforce and presented a paper at the 31st Annual Sea Turtle Symposium held in San Diego, USA.

Project Name: Sustainable Horticulture

Project Purpose

The project will provide Torres Strait communities with access to a wider range of fresh fruit, vegetables and herbs at affordable prices.

The project establishes a framework for facilitating healthier lifestyles for people in the Torres Strait.

Achievements for 2010 - 2011

- ▶ A regional landcare facilitator has been appointed and a sustainable horticulture advisory group established.
- ▶ The Horticulture in Schools program is engaging all schools in Torres Strait by embedding horticulture in the school curriculum and supporting food gardens within most schools.
- ▶ Small scale horticulture projects are being developed at pilot sites at Horn, Hammond, Masig and St Pauls.

Project Name: Dugong and Turtle Management

Project Purpose

To implement community management plans for the sustainable management of dugongs and turtles.

Achievements for 2010 - 2011

- ▶ Fifteen community-based dugong and turtle management plans have been endorsed.
- ▶ Five Dugong and Turtle Officers have been appointed. They are located on Saibai, Dauan, Poruma, Warraber and Masig Islands.
- ▶ The TSRA participated in Treaty and bi-lateral meetings with Papua New Guinea Traditional Inhabitants, on the Dugong Taskforce and presented a paper at the 31st Annual Sea Turtle Symposium held in San Diego, USA.

Torres



Details About Our Programs | Environmental Management

Project Name: Seagrass Monitoring**A case study on the seagrass monitoring project has been included at page 38****Project Purpose**

This project supports community-based seagrass monitoring to assess the health, condition and extent of seagrass beds throughout the Torres Strait.

Achievements for 2010 - 2011

- ▶ Community based monitoring of seagrass is occurring in eight Torres Strait communities; they are: Thursday, Horn, Hammond, Mabuiag, Mer, Badu, Iama, Moa Islands. Training has been provided on seagrass monitoring techniques.
- ▶ The TSRA worked with the Department of Employment Economic Development and Innovation (Fisheries Queensland) to produce *The Torres Strait Dugong Sanctuary Seagrass Baseline Survey*. The paper was published in March 2010.
- ▶ A report on *'Critical Habitats in High Risk Areas - Moa Island to Mabuiag Island Atlas'*, was produced.

Project Name: Land and Sea Ranger Program**Project Purpose**

To employ Indigenous Land and Sea Rangers to look after their land, sea and culture by carrying out on-ground works that address priorities identified by local communities.

Achievements for 2010 - 2011

- ▶ An independent review of the Ranger Program was conducted in 2010. This resulted in an agreement between the TSRA and the Torres Strait Island Regional Council (TSIRC) to realign the operations of the Ranger program to meet program outcomes. The transition was completed in 2011.
- ▶ 21 full-time Rangers are employed on seven outer island communities (Mabuiag, Badu, Iama, Erub, Boigu, Mer and Moa).
- ▶ In 2010 Rangers undertook professional development as part of the formal qualification *Certificate III in Conservation and Land Management*.

Project Name: Indigenous Protected Areas**Project Purpose**

To deliver the Indigenous Protected Areas (IPA) program in the Torres Strait.

Achievements for 2010 - 2011

- ▶ The TSRA is supporting Traditional Owners and Rangers to manage the existing IPAs of Warul Kawa and Pulu Islet.
- ▶ The TSRA coordinated a road show across eight Torres Strait communities to promote the IPA program and gauge community interest in an additional IPA for Torres Strait. An expression of interest was received from the Traditional Owners of the Warraberalgal native title area which will be followed up in 2011 - 2012.



Project Name: Traditional Ecological Knowledge (TEK)

Project Purpose

The project will establish a traditional ecological knowledge recording system for Torres Strait, to enable land and sea planning and management activities to be informed by Ailan Kastom using appropriate intellectual property and communication protocols.

Achievements for 2010 - 2011

- ▶ The TSRA is supporting the development of a traditional ecological knowledge system for the Torres Strait through the *Caring for Our Country* Program.
- ▶ The Boigu community lodged a successful expression of interest to participate in the pilot phase of the TEK project. Consultative visits to Boigu and Thursday Island have been undertaken to discuss potential TEK system elements and protocols.

Project Name: Cultural Heritage

Project Purpose

This project identifies ways to strengthen awareness and protection of cultural heritage sites in the region.

Achievements for 2010 - 2011

- ▶ Cultural heritage training was provided to the Mabuygiw Rangers at Mabuiag Island. The training included identification of new sites of cultural significance and ground-truthing existing site records.
- ▶ Cultural heritage site protection works were completed at the Pulu Indigenous Protected Area.

Project Name: Climate Change and Coastal Management

Project Purpose

To manage coastal hazards and climate change issues in the Torres Strait.

Achievements for 2010 - 2011

- ▶ The TSRA, in partnership with communities, all levels of government and the research sector, is supporting the implementation of the Torres Strait Climate Change Strategy.
- ▶ The TSRA is supporting the mapping of risks associated with high tides, storms, sea level rise and other factors contributing to ocean inundation hazards throughout the Torres Strait.
- ▶ A TSRA commissioned report, '*Current and Future Climate Projections for the Torres Strait*' has been completed by the CSIRO.
- ▶ A Sustainable Energy Scoping Study has been completed. The study identifies and assesses potential opportunities for Torres Strait communities to reduce dependence on fossil fuels for energy generation.



The TSRA is supporting the mapping of risks associated with high tides, storms, sea level rise and other factors contributing to ocean inundation hazards throughout the Torres Strait.



Thomas Pearson, Dugong and Turtle Officer for Poruma, undertaking marine debris surveys and beach clean-up activities.

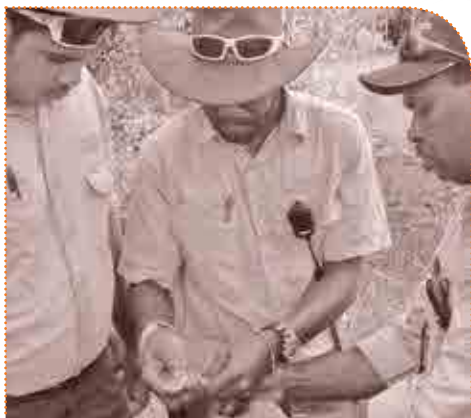
Key Performance Indicators - Portfolio Budget Statement

- ▶ Number of communities participating in natural resource management activities.
- ▶ Number of ranger groups in place to assist communities to carry out land, sea and cultural resource management activities.

The TSRA has supported 15 Torres Strait communities to participate in natural resource management activities. The TSRA has provided information, technical support and access to resources and equipment to enable these communities to carry out local projects. Communities and Traditional Owners are engaged in all stages of project design and delivery to ensure that local and cultural priorities are addressed. Ranger groups have been established on seven outer island communities and are carrying out cultural and natural resource management activities in accordance with community environmental priorities. Funds have been secured under the *Working on Country* program to establish Ranger groups in the remaining Torres Strait communities in 2011 - 2012.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased employment and sustainable economic development opportunities.	Rangers employed in all fifteen island communities by 2012 - 2013.	21 full-time Rangers are employed in seven outer island communities. Dugong and Turtle Officers are employed on five islands.	COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.
Improved community skills and capacity to cultivate food and other crops.	Eight communities supported to establish sustainable horticulture activities by 2010 - 2011.	Four communities are involved in pilot activities relating to sustainable horticulture.	COAG Target 1 - Closing the life expectancy gap within a generation.

The benefit achievements above are fully aligned to the *Torres Strait Development Plan* benefit targets.



Mua Lualgau Rangers Guyai Uiduldam, Erimiah Manas and John Wigness study a small spotted tree monitor (Varanus timorensis) during the Terrestrial Biodiversity Project knowledge sharing field operation held at Moa Island.

Ranger groups have been established on seven outer island communities and are carrying out cultural and natural resource management activities in accordance with community environmental priorities.

Additional Key Performance Indicators - Torres Strait Development Plan

- *Baseline regional environmental data available.*

Baseline terrestrial and marine biodiversity datasets have been acquired to guide sustainable planning, priority setting, investment, project design, implementation and evaluation. Research projects and field surveys have contributed to the development of the regional baseline datasets. The TSRA has facilitated the development of partnerships between scientists and communities to identify and assess trends and impacts of environmental change on key species and ecosystems in the region.

The benefit achievements against the *Torres Strait Development Plan* relating to this KPI are:

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Monitoring in place; baseline data established and trend assessment in progress.	Trend analysis contributing to environmental management initiatives realised progressively from July 2010.	Environmental baseline data is now available to support sustainable land use planning for all inhabited outer islands. Terrestrial biodiversity profiles have been prepared for seven islands. A complete layer of vegetation datasets and Regional Ecosystem maps are available. Monitoring the impacts of climate change is continuing.	COAG Target 1 - Closing the life expectancy gap within a generation.

- *Number of land use plans developed.*

The TSRA has coordinated the development of sustainable land use plans for 15 communities in the Torres Strait. This was a collaborative process involving participation by communities and



comprehensive assessments of key environmental values, threats and development constraints. These non-statutory plans collate critical baseline data to support informed decision-making about future sustainable development on the islands, and assist with the assessment of development applications under the *Sustainable Planning Act 2009 (Qld)*.

The benefit achievements against the *Torres Strait Development Plan* relating to this KPI are:

Short Term Benefit Description	Benefit Target	Progress	COAG Target
All communities have land use plans in place.	All 15 island communities have Sustainable Land Use Plans in place by 2010 - 2011.	This benefit has been achieved.	COAG Target 1 - Closing the life expectancy gap within a generation.

► *Number of communities engaged in and becoming aware of climate change impacts*

The TSRA is working with all Torres Strait communities, government agencies and researchers to support whole-of-government policy coordination, research, planning and adaptive management for the threats posed by coastal erosion and inundation. These partners are also collaborating to assess the likely impact of climate change and sea level rise for the region.

The benefit achievements against the *Torres Strait Development Plan* relating to this KPI are:

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Sensible and appropriate adaptation planning including for sea level rise.	Regional climate change modelling and adaptive planning strategies are in place for communities by 2010 - 2011. <i>A Climate Change Strategy Action Plan</i> is to be developed by 2011 and implemented progressively from 2011.	The Torres Strait Climate Change Strategy has been developed and is being implemented. Monitoring, modelling, assessment and mapping of ocean hazards and potential sea level rise scenarios has commenced.	COAG Target 1 - Closing the life expectancy gap within a generation.

Case Study

Seagrass Monitoring in the Torres Strait - demonstrating effective partnerships between government, scientists and the community

Project description

The seagrass monitoring project supports community based monitoring of seagrass meadows in the Torres Strait. This is a partnership between the TSRA, Tagai College and the Department of Employment, Economic

Development and Innovation (DEEDI). The project provides training and technical support to enable Torres Strait Islanders to develop skills and knowledge to assess the condition and the extent of seagrass meadows, a critical habitat for the world's largest population of dugong.

Aim

The aims of the seagrass monitoring project are to establish a longitudinal study of the status and trends of seagrass meadows in the Torres Strait and to build the capacity of Indigenous communities to monitor and manage natural resources.

Achievements

- ▶ The TSRA is supporting eight Torres Strait communities to monitor the health of intertidal seagrass meadows. Monitoring sites have been established on the inner island group of Waiben (Thursday Island), Ngurupai (Horn Island) and Keriri (Hammond Island); and on the outer islands of Mabuiag, Mer, Badu, Iama and Moa.
- ▶ Data from these sites is collected by the TSRA's Land and Sea Rangers, analysed and archived by Seagrass-Watch Headquarters, Fisheries Queensland and DEEDI.
- ▶ Basic seagrass ecology and monitoring techniques have been integrated into the curriculum of schools in the Torres Strait. Extra-curriculum courses 'Seagrass Watch - levels 1 to 3' are recognised by the Queensland Studies Authority as contributing study for the Queensland Certificate of Education. The Land and Sea Rangers, Dugong and Turtle Officers and other TSRA

Environmental Management Program staff have participated in *Seagrass Watch Level 1* courses.

- ▶ In 2010, the TSRA's Land and Sea Rangers and staff from the TSRA's Environmental Management program, with assistance from DEEDI, conducted a comprehensive assessment of seagrass distribution and extent, within the Dugong Sanctuary in the western region of the Torres Strait. The TSRA commissioned reports on the status of seagrass meadows in the Dugong Sanctuary were completed in 2011.
- ▶ This assessment established that the 875,000 hectare Dugong Sanctuary contains Australia's largest recorded continuous seagrass meadow. This is a significant food resource for dugongs and turtles. DEEDI is working with the TSRA to identify seagrass monitoring sites within the Dugong Sanctuary, suitable for longer-term monitoring by Rangers.

Working in partnership with the Queensland Government and Torres Strait Communities, the TSRA, through its Land and Sea Rangers, is helping to protect the sensitive ecology of the region and preserve the region's unique fauna for future generations.



Murabadhulgaw Rangers assessing the seagrass meadow at Upai, Badu.



Mer Ranger, Ses Salee, showing students on Mer how to monitor seagrass.

Governance and Leadership

Objective

To help maintain and improve the leadership and governance skills of current and future leaders of the Torres Strait to support development planning and coordination of integrated government service delivery in the Torres Strait region.

Aim of Program

The Governance and Leadership program component will:

- ▶ Involve Indigenous leaders in legislative processes, policies and priorities in terms of setting direction for integrated planning and service delivery;
 - Optimise and enhance TSRA Board member decision-making and communication capabilities;
 - Involve Indigenous leaders in integrated service delivery.
- ▶ Involve Indigenous leaders in monitoring progress towards reaching regional goals and outcomes;
 - Encourage more women to seek leadership roles;
 - Ensure that mainstream services are contributing to and meeting regional goals and outcomes.
- ▶ Develop the capacity of current and future leaders across the region and support effective communication between the community and organisations involved in the region;
 - Improve communication and information networks across communities;
 - Grow future leaders for the community;
 - Strengthen leadership within communities.

Deliverables

- ▶ An Integrated Service Delivery Project
- ▶ A Governance and Leadership Capacity Building Project
- ▶ A Regional Communication Project

Governance and Leadership Program

Expenditure 2010 - 2011

Budget \$'000	Actual \$'000	Variance \$'000
4,288	4,273	(15)

Regional Goal

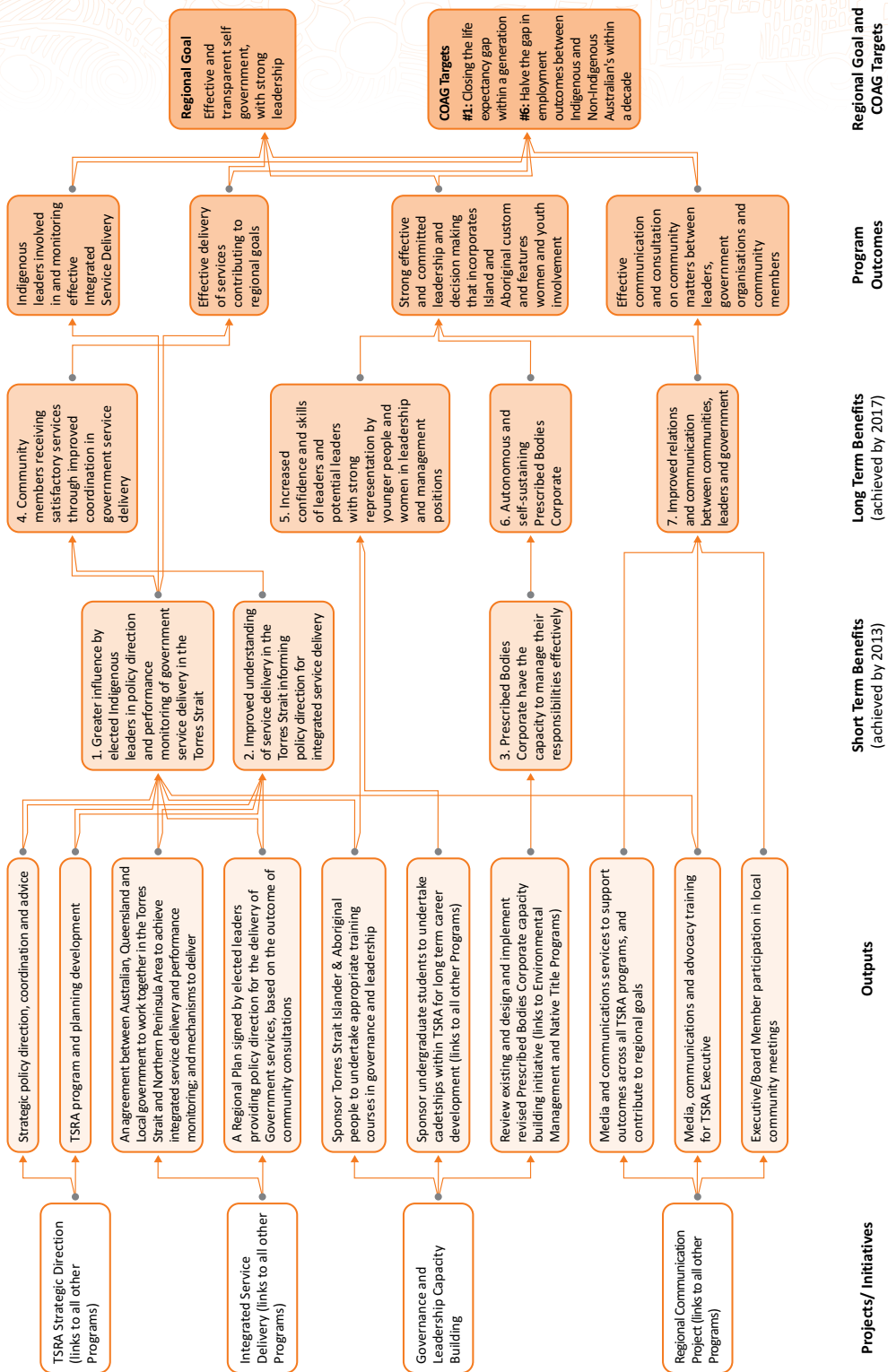
Effective, transparent self-government with strong leadership

Torres Strait Development Plan Program

Outcomes

- ▶ Indigenous leaders involved and monitoring effective integrated service delivery
- ▶ Effective delivery of services contributing to regional goals
- ▶ Strong, effective committed leadership and decision-making that incorporates Aboriginal and Ailan Kastom, and features women and youth involvement
- ▶ Effective communications and consultation on community matters between leaders, government organisations and community members

Governance and Leadership Program Map



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Governance and Leadership Program Projects and Achievements

Project Name: Integrated Service Delivery (ISD) Project

Project Purpose

To contribute to the design and implementation of an Integrated Service Delivery Framework for the Torres Strait and Northern Peninsula Area.

Achievements for 2010 - 2011

- ▶ The mapping of all services delivered into the region across three levels of government has been completed.
- ▶ The service mapping has been compared to the needs of the communities, articulated in the *Torres Strait and Northern Peninsula Area Regional Plan 2009 - 2029* and gaps / duplications of services have been identified.
- ▶ Regional Plan status booklets have been drafted for each of 18 communities in the Torres Strait and collectively for communities in the Northern Peninsula Area. The booklets communicate achievements against the Regional Plan objectives for the period 2009 - 2011.
- ▶ A Whole of Government Integrated Service Delivery (ISD) Agreement has been drafted for consideration by agencies in 2011 - 2012.
- ▶ An ISD Governance Framework is being drafted and cleared for regional stakeholders in 2011.

Project Name: Data Management

Project Purpose

Effective collection, analysis and reporting processes built in to normal business reporting to support performance indicators.

Achievements for 2010 - 2011

- ▶ The outcomes from this project have been amalgamated into the ISD Project. The Data Management project has been closed.

Project Name: Capacity Building for Prescribed Body Corporate (PBC)

Project Purpose

To build the capacity of Prescribed Bodies Corporates (PBCs) in order that they require less assistance from TSRA, with a view to becoming more accountable for their own affairs.

Achievements for 2010 - 2011

- ▶ All PBCs have been rated as compliant by the Office of Registrar of Indigenous Corporations (ORIC).
- ▶ A review into the ongoing support requirements of PBCs in the region was completed and the recommendations from that review have been implemented. A key outcome from the review was the establishment of PBC capacity building grants.



Project Name: Capacity Building for Regional Governance and Leadership

Project Purpose	Achievements for 2010 - 2011
To deliver Leadership, Governance and Capacity building initiatives for Indigenous persons and / or organisations within the Torres Strait region.	<ul style="list-style-type: none">▶ The TSRA is sponsoring two participants in the Australian Rural Leadership Program (ARLP) Course 18. The participants are expected to graduate in 2012.▶ The TSRA has sponsored three participants in the ARLP Training Rural Australians in Leadership (TRAIL) Program.▶ The TSRA has sponsored three participants in the ARLP School Leavers Leadership Program.▶ The TSRA is sponsoring 15 participants to undertake Certificate IV in Business (Governance) Training.▶ The TSRA sponsored one participant to attend the Asia Pacific Indigenous Youth Network (Climate Youth Camp). This activity is the featured Governance and Leadership case study see page 47.▶ The TSRA is sponsoring five undergraduates to undertake university studies through the Assistance with Tertiary Education Scheme (ATES).▶ The TSRA has sponsored six Indigenous State Emergency Service (SES) cadets to attend a South East Queensland SES Training Camp.

Project Name: Regional Communication

Project Purpose	Achievements for 2010 - 2011
To review the TSRA's contribution to communication services in the region to ensure effective communications and consultations on community matters between leaders, government organisations and community members takes place.	<ul style="list-style-type: none">▶ The TSRA has sponsored the operations of the Torres Strait Islanders Media Association (TSIMA) for the provision of Indigenous Broadcasting services to the region.▶ The TSRA has sponsored the training for four Regional Indigenous Broadcasting Service (RIBS) operators.▶ A review into the ongoing support requirements for Indigenous Broadcasting in the region has been completed.



Key Performance Indicators (KPI) - Portfolio Budget Statement

Integrated Service Delivery

- ▶ *Number of integrated service delivery meetings conducted.*

Seven Regional Plan Working Groups (RPWGs), based on the COAG Building Blocks for *Closing the Gap in Indigenous Disadvantage* have been established to complete the mapping of all government services delivered in the region. The RPWGs met formally four times this year and completed the service mapping activities ‘out of session’. Two meetings between the Chairs of the RPWGs and the signatories to the *Torres Strait and Northern Peninsula Area Regional Plan (2009 - 2029)* were held.

The benefit achievements against the *Torres Strait Development Plan* relating to this KPI are:

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Improved understanding of service delivery in the Torres Strait informing policy direction for integrated service delivery.	Baseline community survey completed by July 2010.	Completed.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.
	Service map completed by July 2010.	Completed.	
	Analysis of results of service mapping and survey completed by December 2010 and delivered to Integrated / Regional Service Delivery Steering Committee.	Analysis completed, and presented to the RPWGs. The governance arrangements for ISD are being formulated, the RPWGs are performing the Steering Group role as an interim measure.	
	Integrated / Regional Service Delivery meetings held quarterly from 2010 - 2011.	Completed.	
	Integrated / Regional Service Delivery Agreement signed by elected leaders and State and Commonwealth Ministers by July 2010.	Integrated Service Delivery Governance Framework has been drafted. The target date for the ISD agreement is being reviewed with Australian Government, Queensland Government and Local Government input.	



Additional Key Performance Indicators - *Torres Strait Development Plan*

Capacity Building

- ▶ *Number of registered and compliant Prescribed Bodies Corporate.*
- ▶ *Number of senior government and ministerial level meetings attended by TSRA Board members.*

There has been an improvement in the levels of compliance of PBCs in the region this year with all 20 meeting the minimum levels of compliance required by the Office of the Registrar of Indigenous Corporations (ORIC). All PBCs have submitted General Reports and ten PBCs held Annual General Meetings (AGM) within the reporting period. A further two PBCs obtained an exemption from ORIC to extend their AGM compliance period to biennial. The TSRA PBC Support Officer continues to work with all PBCs in the region towards attainment of unqualified compliance.

The benefit achievements against the *Torres Strait Development Plan* relating to this KPI are:

Short Term Benefit Description	Benefit Target	Progress	COAG Target
PBCs have the capacity to manage their responsibilities effectively.	20 registered Prescribed Bodies Corporate adhering to / complying with legislation by 30 June 2011.	Achieved.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.
Greater influence by elected Indigenous leaders in policy direction and performance monitoring of government service delivery in the Torres Strait.	TSRA Chair and Executive Members participate in 16 senior government and ministerial level meetings per annum. Consultation to provide feedback on the development and progress against the Torres Strait Regional Plan was conducted in all communities.	Achieved (17 Meetings).	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.





Regional Communications

► *Regional Communications Project Undertaken*

A review into the ongoing support requirements for regional communications was completed in 2009 and the recommendations from that review are being implemented. The review found that there was a disproportionate level of support provided to Thursday Island (Waiben), through the Torres Strait Islanders Media Association. The key recommendation from the review is an increased investment in the Regional Indigenous Broadcasting Service (RIBS) through a Regional Indigenous Media Organisation. The TSRA has amended the funding outcomes from regional communications grants to address this imbalance.

The benefit achievements against the *Torres Strait Development Plan* relating to this KPI are:

Long Term Benefit Description	Benefit Target	Progress	COAG Target
Improved relations and communication between communities, leaders and government.	Achieve an improvement in community satisfaction with the coordination of government services.	<p>A review of the governance structures for the TSRA Board is underway with the community engagement phase completed in 2010 - 2011 and recommendations on a way ahead being presented to the Board in August 2011.</p> <p>A review of the ongoing support requirements for Indigenous broadcasting (Regional Communications Project) has been completed.</p> <p>A review of all TSRA communications products for consistent branding and user friendliness has been completed.</p>	Effective communication underpins all six COAG Targets for <i>Closing the Gap in Indigenous Disadvantage</i> .

The benefit achievements above are fully aligned to the *Torres Strait Development Plan* benefit targets.



Case Study

Indigenous Youth Recognise Impacts of Climate Change

In November 2010, 60 Indigenous youth leaders from 12 countries in the Asia Pacific region gathered in Baguio City in the Philippines for a meeting of the Asia Pacific Indigenous Youth Network. The Network encompasses over 20 Indigenous youth organizations across the Asia-Pacific region and contributes to building capacity and self-confidence for Indigenous youth. The Network seeks to mobilise Indigenous youth in developmental efforts by facilitating the exchange of ideas and experiences, which they can contribute and share with their own Indigenous communities.

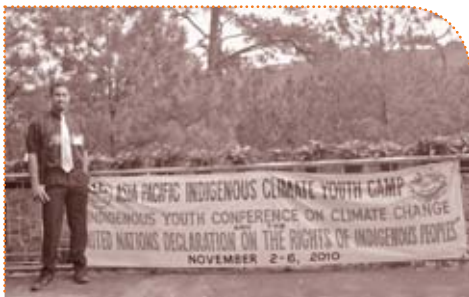
Through an Indigenous capacity building grant, the TSRA provided financial assistance for Mr Torres Web, a member of the Erub community, to travel to the Philippines to present a paper on the effects of climate change in the region. The Network's Climate Youth Camp is a forum that assists participants to understand the nature of climate change and formulate action plans to address the impacts of this change. The key outcome from the camp was the development of strategies for engagement in the United Nations Climate Change Conference under the United Nations Framework Convention on Climate Change.

Torres is an active youth leader in the Torres Strait region. He has participated in a variety of national and international youth leadership programs and forums. Torres was invited to the camp through his membership on various Indigenous youth networks including the Queensland Youth Parliament.

Climate change is a high priority issue for the Torres Strait region and the TSRA was pleased to support the opportunity for Torres to represent the region. Leaders across the Torres Strait region are actively lobbying for much needed assistance to address climate change and it is encouraging to see Torres, as a local Indigenous youth leader, helping to raise awareness about this important issue.



Mr Web addresses the conference.



Mr Web with the conference banner, raising awareness of Climate Change in the Torres Strait.



An Indigenous capacity building grant from the TSRA enabled Mr Web to participate at the conference.



Native Title

Native Title program component objective

To provide high-quality and culturally appropriate professional services to native title holders and claimants in the Torres Strait region, to facilitate the securing of legal recognition of native title to land and waters in the Torres Strait and thereby improve opportunities for improved economic, cultural and social participation for Torres Strait Islander and Aboriginal people living in the region.

Aim of Program

This program component will:

- ▶ Assist Traditional Owners to obtain legal recognition of native title over land and sea in the Torres Strait Region
- ▶ Protect and manage native title rights
 - Ensure that mainstream services are contributing to and meeting regional goals and outcomes
 - Improve communication and information networks across communities
 - Build the capacity of Registered Native Title Prescribed Bodies Corporate (PBCs)
 - Involve Indigenous leaders in Integrated Service Delivery
 - Strengthen leadership within communities
 - Grow future leaders for the community
 - Encourage more women to seek leadership roles
 - Optimise and enhance the TSRA Board Member decision-making and communication capabilities

Deliverables

- ▶ Provide legal, policy and advocacy support for PBCs
- ▶ Support native title activities, including determination of claims and provision of legal advice and support
- ▶ Negotiate and execute Indigenous Land Use Agreements (ILUA) and other statutory agreements
- ▶ Provide legal advice and support in relation to Future Acts

Key Performance Indicators

- ▶ Number of native title determinations, negotiated and registered ILUA's, and number of future act notifications facilitated in the Torres Strait.

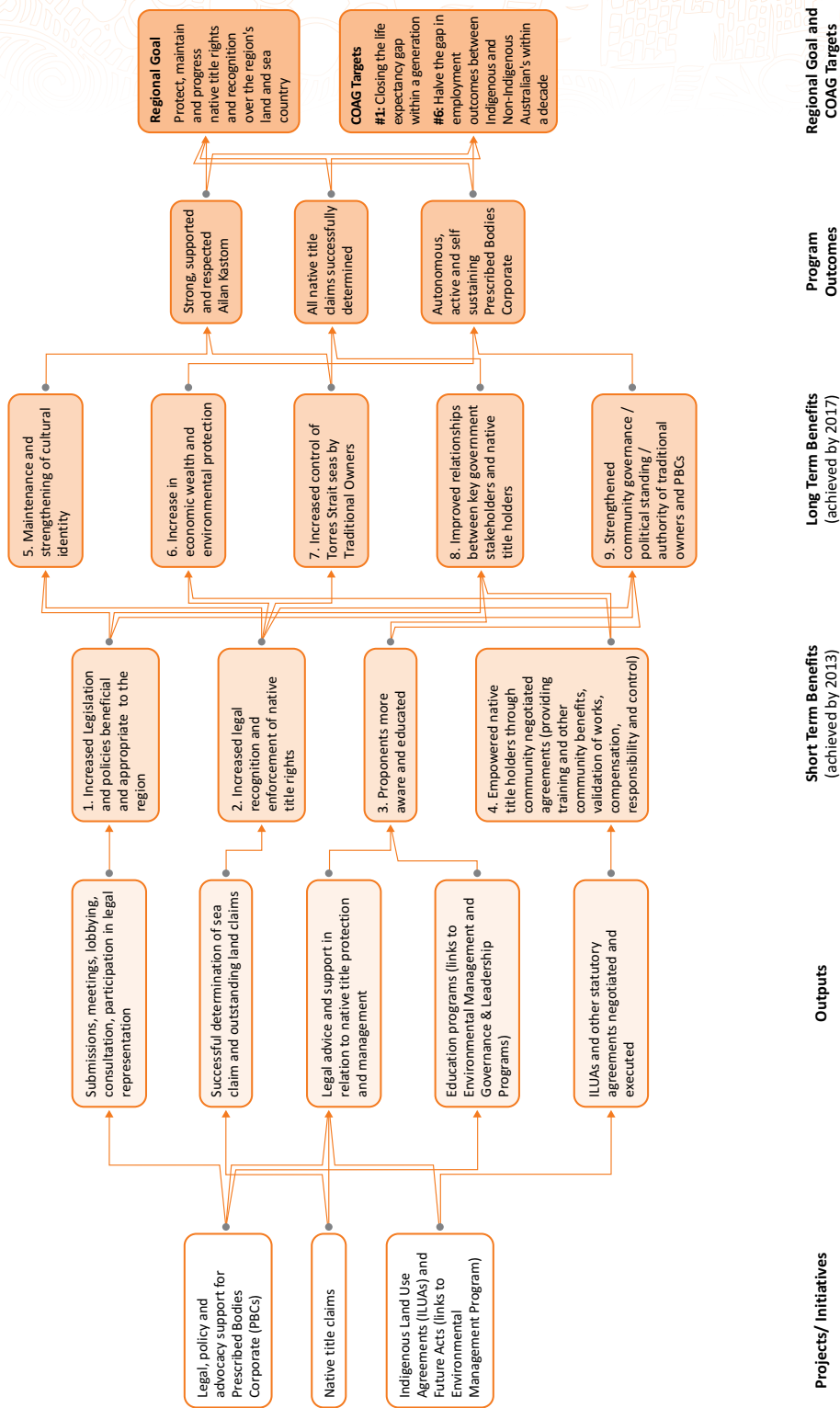
Native Title Expenditure 2010 - 2011

Budget \$'000	Actual \$'000	Variance \$'000
2,151	2,140	(11)

Regional Goal

Effective and transparent self-government with strong leadership.

Native Title Program Map



Details About Our Programs | Native Title

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Native Title Program Projects and Achievements

Project Name: Indigenous Land Use Agreement (ILUAs) and Future Acts

Project Purpose	Achievements for 2010 - 2011
Native Title Compliance and Infrastructure Delivery.	<ul style="list-style-type: none"> ▶ The Native Title Office (NTO) executed three ILUAs. ▶ Four ILUAs were finalised and signed by the relevant Traditional Owners and are now awaiting execution by other parties. ▶ ILUA matters progressed in this reporting year include: <ul style="list-style-type: none"> – Drafting of a Major Infrastructure ILUA template. – Ten 30 year leases were negotiated for the Islander Board of Industry Services (IBIS) stores. – 14 template ILUA's were developed for community Capital Investment (Housing) projects.

Project Name: Native Title Claims Note: The Regional Sea Claim is the featured case study see page 56

Project Purpose	Achievements for 2010 - 2011
Native Title Determination.	<ul style="list-style-type: none"> ▶ One claimant native title Determination application was determined in 2010 - 2011: <ul style="list-style-type: none"> – The Regional Sea Claim Determination was registered with the National Native Title Tribunal on 23 August 2010. ▶ There are three current on-going native title Determination claimant applications: <ul style="list-style-type: none"> – Naghir Island Claim Mediation. – Zuizin Island Claim. – Warral and Ului.

Project Name: Legal, Policy and advocacy support for Registered Native Title Prescribed Bodies Corporate

Project Purpose	Achievements for 2010 - 2011
Infrastructure delivery, law reform and interpretation of Native Title Act.	<ul style="list-style-type: none"> ▶ Two sets of law reform submissions to were made in response to requests for submissions: <ul style="list-style-type: none"> – The Department of Environment and Resource Management regarding the Torres Strait Islander Land and Other Act Amendment Bill 2010. – The Cape York Land Council to the Attorney-General's Department on the Native Title Amendment Bill (No 1). ▶ Deed of Grant in Trust (DOGIT) transfer matters were progressed with the development of a draft Memorandum of Understanding (MOU) between relevant PBCs and community enterprise development organisation. ▶ The NTO funded 13 representatives from the region's PBCs to attend the 2011 National Native Title Conference.

Key Performance Indicators - Portfolio Budget Statement

- ▶ *Number of native title determinations, negotiated and registered ILUAs, and number of future act notifications facilitated in the Torres Strait*

The Regional Sea Claim was finalised resulting in one native title determination. The Sea Claim judgement was appealed by the Australian Government and the Queensland Government. The NTO provided funding and legal representation for the Sea Claim appeal.

In 2010 - 2011 the NTO provided assistance with the finalisation and execution of seven ILUAs. The NTO received 225 future act notifications which were forwarded to the relevant PBCs. The NTO provided the PBCs with advice regarding future act notifications and native title matters.

Statistical Data

Facilitation And Assistance	Number
Claimant Applications	4 ^{Note 1}
Filed this year	0
Number current	3
Number registered with National Native Title Tribunal (NNTT)	3 ^{Note 1}
Non claimant applications	0
Agreements	
Indigenous land use agreements finalised	7
Indigenous land use agreements finalised but not yet executed	4
Leases	
Determination Deeds finalised but not yet executed	0
Other Agreements	7
Total Agreements	14
Compensation claims	0
Future Act Notices received	225
Responses to Future Acts	210
Objections to Future Acts	124
Determinations of native title	1
Determination of native title Appealed	1
ILUAs executed	3
ILUAs registered	2 ^{Note 2}
Disputes relating to native title applications	2



Facilitation And Assistance (cont'd)	Number
Disputes relating to ILUAs, rights of access and other matters	Nil
Number of ILUAs effected	Nil
Number of reviews pending	Nil
Number of reviews completed	Nil
Number of PBCs established	Nil
Number of PBCs assisted	20
Number of claims certified	Nil
Number of ILUAs certified	Nil

Table 2-2
Native Title Office Statistics

Note 1 The Kaurareg people have lodged two separate sea claims that overlap areas claimed in the Torres Strait Regional Sea Claim. These overlapping claims fall within the TSRA's NTRB area. However, the Kaurareg have not requested legal advice from the TSRA. The Kaurareg have instead elected to use different legal representation funded by the TSRA.

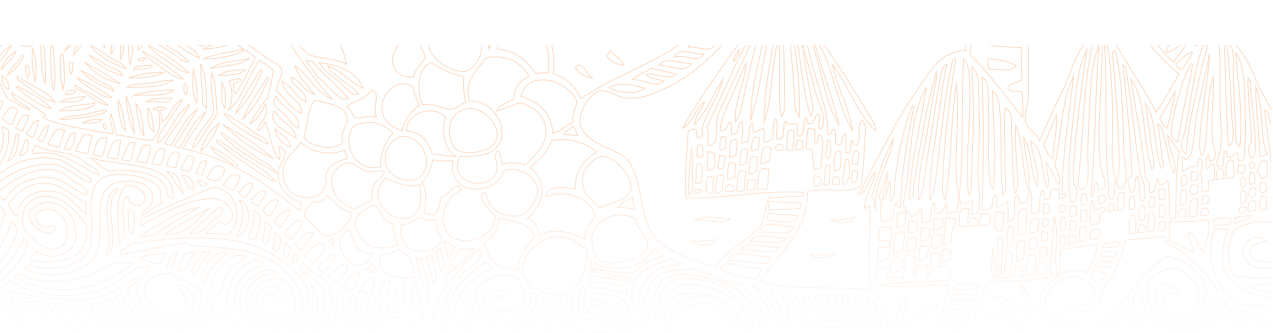
Note 2 The registration of the ILUA takes place 30 days after execution.

Legal, policy and advocacy support for PBCs

- ▶ Number of pieces of legislation and policies that are beneficial and appropriate to the Torres Strait
- ▶ Reduced length of negotiation processes
- ▶ Compliance with legislative requirements for Future Acts

The TSRA's Native Title Office (NTO) provides advocacy and support to PBCs and in-house advice, negotiation and advocacy for the Traditional Owners of land throughout the Torres Strait region. This includes the preparation of submissions to government agencies on changes in native title law.

This year, the NTO provided funding for 13 Traditional Owners to attend the Native Title Conference. Topics included native title law developments and practical implications, organisational structure and day-to-day operations.



Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased legislation and policies beneficial and appropriate to the region.	One or more policies developed by end of 2010 - 2011.	<p>The NTO provided submissions on proposed amendments to the <i>Torres Strait Islander Land and other Legislation Amendment Act (Qld) 2011</i>.</p> <p>The NTO undertook a joint project with the Cape York Land Council to make submissions on the <i>Native Title Amendment Bill (No 1) 2010 (Cth)</i>.</p> <p>The NTO progressed DOGIT transfer matters by developing a template draft Memorandum of Understanding (MOU) between relevant PBCs and community enterprise development organisations.</p> <p>A framework agreement was developed to recognise rights to compensation, cultural heritage and other native title rights under the <i>Native Title Act 1993 (Cth)</i>.</p> <p>The NTO is successfully meeting legislative requirements for processing future act notices.</p> <p>The NTO developed a framework agreement requiring proponents to consider native title implications of proposed projects at an early stage in the process.</p>	<p>COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australian's within a decade.</p> <p>COAG Target 1 - Closing the life expectancy gap within a generation.</p>
Proponents more aware and educated.	Legislative requirements met for Future Acts (including timing and process) from 1 July 2010 onwards.	All legislative requirements were met.	COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australian's within a decade.



Support native title activities, including determination of claims and provision of legal advice and support

► Number of native title Determinations in the Torres Strait

The Native Title Office advocates and assists Traditional Owners and PBCs with land and sea claims. A native title determination was made on 23 August 2010, following the judgement by Justice Finn on 2 July 2010, for the Torres Strait Regional Sea Claim. The determination has been appealed by the Australian Government and the Queensland Government. The NTO funded and provided legal representation for the claimant's appeal with arguments heard between 16 and 18 May 2011. The full bench of the Federal Court has reserved judgement.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased legal recognition and enforcement of native title rights.	One regional Sea Claim resolved.	The Regional Sea Claim judgement and determination has been made and subject to appeal.	COAG Target 1 - Closing the life expectancy gap within a generation.
	Three remaining land claims progressed by June 2011.	<p>The NTO has progressed the Kulkaigal number two (Zuizin) claim and is waiting for a response from the Queensland Government.</p> <p>The NTO has progressed the Naghir land claim with the agreement being submitted in July 2011.</p> <p>The Warral and Ului matter has been adjourned pending the resolution of the Regional Sea Claim Appeal.</p>	



Aunty Cia and Ilana Foster assisting with the Naghir mediation matter in Cairns, March 2011.

The NTO has progressed the Naghir land claim with the agreement being submitted in July 2011.

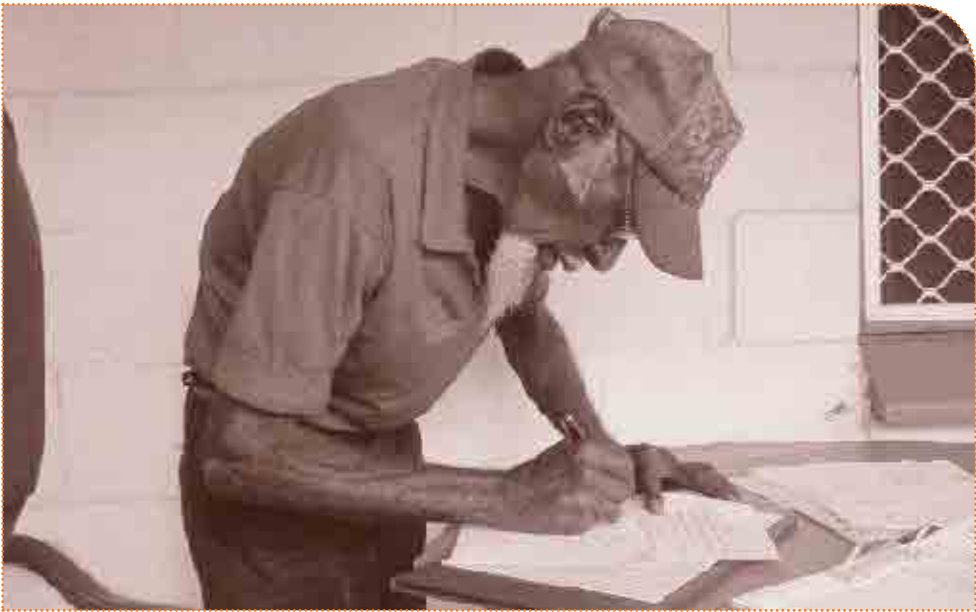
Indigenous Land Use Agreements (ILUAs) and Future Acts

► Number of Indigenous Land Use Agreements

The NTO assists Prescribed Bodies Corporate and Traditional Owners with support, legal advice, and advocacy for ILUAs and Future Act notifications. The NTO has been involved in negotiations with all levels of government and stakeholders to formulate standard freehold land valuations for the Torres Strait region. It is the NTO’s objective to adopt a template ILUA, with the agreement of all parties, in the near future.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Empowered native title holders through community negotiated agreements (providing training and other community benefits, validation of works, compensation responsibility and control).	Reduction in outstanding Indigenous Land Use Agreement matters as at July 2010, by June 2011.	Seven ILUAs were negotiated, finalised and / or executed. 255 Future Act notifications were processed. Community consultations have been completed to progress the Major Infrastructure ILUA. The NTO assisted native title holders to negotiate compensation for a number of ILUAs.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australian’s within a decade.

The benefit achievements above are fully aligned to the *Torres Strait Development Plan* benefit targets.



Harold Nawaki, Traditional Owner, signing the IBIS Duaun ILUA.

Boo she'll



Details About Our Programs | Native Title

Case Study

Torres Strait Regional Sea Claim

Project Description

Between 1996 and 2010 Torres Strait Islanders lodged 36 separate, and at times overlapping sea claims seeking native title determinations. In 2000 and 2001 the TSRA's Native Title Office (NTO) engaged with communities to consolidate all of the sea claims into a single claim. The Torres Strait Sea Claim was lodged with the Federal Court of Australia in November 2001.

The sea claim area covers 42,000 square kilometres. Four claimants from Miriam Mer, Kulkaigal, Gudha Maluilgal and Maluilgal brought the case on behalf of all Torres Strait Islanders from 14 different island communities.

In 2005, the NTO began preparing the claim. The matter was stood over for mediation and the NTO held further community consultations. The NTO liaised with governments and stakeholders and advocated for native title rights on behalf of the claimants.

The court heard over 50 days of evidence and legal arguments and a judgement was handed down on 2 July 2010 with the native title determination being registered on 23 August 2010.

Aim

To secure native title rights that recognise that the Traditional Owners of the Torres Strait are one society.

Achievements

- ▶ Torres Strait Islanders have recognition of native title over the bulk of the Torres Strait Region based on one traditional society. The determination states that the claimants have rights to access, to remain in and to use the native title areas and have the right to access resources. Resources can be taken for any purpose in the native title areas except for the taking of minerals and petroleum resources.
- ▶ The outcome means that the native title rights and interests are subject to and exercisable in accordance with the traditional law and customs of the native title holders. The native title rights and interests are also subject to the laws of the State of Queensland, the Commonwealth of Australia and common law.

Status

The Australian Government and the Queensland Government have lodged an appeal against Justice Finn's judgement. In particular, Justice Finn stated that Traditional Owner's rights of being able to take resources, and use them for any purpose, was not extinguished by the operation of historical fisheries legislation. The appeal has been stood over for judgement.



One of the Claimants - Mr George Mye with reporter outside after Regional Sea Claim judgement on 2 July 2011.

Native Title Representative Body Reporting

The information reported in this section is specific to TSRA's Native Title Representative Body (NTRB) function under the *Native Title Act 1993 (Cth)*.

Overview of TSRA as a Native Title Representative Body

NTRBs are primarily responsible for providing native title and related assistance to constituents in their prescribed regions effectively and equitably. Constituents are those persons who hold or may hold native title in the region where the NTRB performs its functions. On that basis, one of the guiding principles for the operations of NTRBs is their responsibility to act in the best interests of their constituents.

The TSRA through its Native Title Office (NTO) performs the NTRB functions for the Torres Strait region. In 1996 The TSRA was initially appointed as a recognised NTRB under the *Native Title Act (Cth) 1993*. The 1998 amendments to the Act required NTRBs to re-apply for recognition and following an independent examination, the TSRA was reinstated as the NTRB for the Torres Strait. In 2007, the Australian Government announced reforms to the native title system including the need to re-recognise all NTRBs. The TSRA was invited to re-apply for recognition and was subsequently advised that it would be recognised as the Torres Strait NTRB for the period 2007 to 2013.

The NTO Operational Plan for 2010 - 2011 is aligned to the TSRA *Torres Strait Development Plan 2009 - 2013*.

Prescribed Bodies Corporate

When a favourable determination of native title is made by the Federal Court, the Traditional Owners are required to establish a Registered Native Title Prescribed Body Corporate (PBC). PBCs must be incorporated under the *Corporations (Aboriginal and Torres Strait Islanders) Act 2006 (Cth)*. The PBC model was adopted to enable native title

communal property rights to interact meaningfully with Australian property law. The model ensures that the group is represented by a legal entity vested with authority to make binding decisions on its behalf, thus ensuring legal certainty for any parties wishing to negotiate, conduct business or make agreements with the native title holding group. The TSRA recognises that PBCs have specific functions and obligations under both the *Native Title Act 1993 (Cth)* and the *Corporations (Aboriginal and Torres Strait Islanders) Act 2006 (Cth)*.

In recognition of these obligations, the TSRA has made investments to support capacity building for PBCs. In 2010 - 2011 the TSRA conducted a review into its future support to PBCs. A key outcome from this review is that PBCs may now apply to the TSRA for grant funding to assist with their administrative costs.

Legislative Functions of the TSRA in its NTRB Capacity

As an NTRB, the TSRA through the NTO performs specific functions under the *Native Title Act 1993 (Cth)*. These include:

- ▶ Facilitating research, preparation and making of claims by groups of Aboriginal peoples or Torres Strait Islanders, for determinations of native title and for compensation for acts affecting their native title;
- ▶ Assisting in the resolution of disputes within groups about the making of such claims;
- ▶ Assisting groups by representing them, if requested to do so, in negotiations and proceedings relating to the doing of acts affecting native title, the provision of compensation in relation to such acts and any other matter relevant to the operation of the Act; and
- ▶ Facilitating support and assistance to PBCs.



The legislative functions of NTRBs are set out in Section 203B of the *Native Title Act 1993 (Cth)* which states:

- (1) A representative body has the following functions:
 - (a) The facilitation and assistance functions referred to in Section 203BB;
 - (b) The certification functions referred to in Section 203BE;
 - (c) The dispute resolution functions referred to in Section 203BF;
 - (d) The notification functions referred to in Section 203BG;
 - (e) The agreement making function referred to in Section 203BH;
 - (f) The internal review functions referred to in Section 203BI; and
 - (g) The functions referred to in Section 203BJ and such other functions as are conferred on representative bodies by this Act.

A representative body may only perform its facilitation and assistance functions if requested to do so.



Tom Keely with Sophie Luffman after the *Regional Sea Claim* judgement on 2 July 2011.

In 2010 - 2011 the TSRA conducted a review into its future support to PBCs. A key outcome from this review is that PBCs may now apply to the TSRA for grant funding to assist with their administrative costs.

Organisational Structure and Corporate Governance Policies

As a program within the TSRA, NTO staff are included within the TSRA's organisational structure, see Appendix 1. Similarly, NTO staff are bound by the same corporate governance policies that apply to the TSRA generally.

Management of Human Resources

The NTO staff structure consists of six employees all of whom live in the region: a Principal Legal Officer, a Senior Legal Officer, a Legal Officer, a Paralegal and Administration Support Officers. Since 2005, the NTO has also assisted ten law students to undertake legal internships through the Aurora Project. One student has also undertaken Practical Legal Training.

Workforce planning, occupational health and safety performances, indemnities and insurance premiums for NTO staff are included within the TSRA's procedures and policies.

All NTO staff are subject to the TSRA Enterprise Agreement (currently 2009 - 2011). There are no NTO staff on Australian Workplace Agreements.

NTO staff members participated in training and development alongside all TSRA staff as well as the training and development requirements that legal practitioners in Queensland are required to meet under the relevant legislation.

Native Title Office Representation of Equal Employment Opportunity Groups and classification levels as at 30 June 2011 is shown on page 59.

APS Classification	Female	Male	Torres Strait Islander or Aboriginal	People With a Disability
Executive Level 2	0	1	0	0
Executive Level 1	0	1	0	0
APS Level 6	1	0	1	1
APS Level 5	0	1	1	1
APS Level 2	2	0	2	0
Total	3	3	4	2

Table 2-3
Equal Employment Opportunity Groups, Native Title

NTO Consultancies for the 2010 - 2011 Reporting Period

The NTO also uses external legal counsel and external consultants to meet its strategic objectives. The NTO engaged the following consultants during the reporting period:

Legal

Robert Blowes SC

- Torres Strait Regional Sea Claim Appeal
- Senior Counsel for the Torres Strait Regional Sea Claim
- Establishment of a Regional Sea Claim PBC
- Naghir Native Title Claim

Tom Keely

- Junior Counsel for the Torres Strait Regional Sea Claim and Junior Counsel for the Torres Strait Regional Sea Claim Appeal

David Yarrow

- Counsel assisting with Sea Claim extinguishment submissions
- Establishment of a Regional Sea Claim PBC

Tina Jowett

- Counsel assisting with the negotiation of ILUAs

Michael Neal

- Independent legal representation for Naghir matter

Jim Brooks

- Independent legal representation for Naghir matter

Oliver Gilkerson

- Advice and assistance with the Deed of Grant in Trust (DOGIT) transfer
- Development of an Infrastructure ILUA

Helen Bowskill

- Advice and assistance with the Deed of Grant in Trust (DOGIT) transfer

Annabelle Nillson

- Assistance with the Badu Police Station and Pre-Pre ILUAs

Chalk and Fitzgerald

- Kaurareg Aboriginal Sea Claim

Greg McIntyre

- Independent Legal Representative for Naghir matter

Paul Sheiner

- Independent Legal Representative for Naghir matter

Anthropological

Dr Garrick Hitchcock

- Sea Claim anthropological advice and Zuizin anthropological research

Dr Kingsley Palmer

- Naghir anthropological advice



Report on Performance

See Native Title Program Report pages 48 to 56 and the statistical data on this page.

Statements for the Purpose of the Native Title Act

The TSRA is a recognised NTRB and has legislative functions pursuant to Section 203B of the *Native Title Act 1993 (Cth)*. Native Title Program reporting, as contained within the TSRA Annual Report 2010 - 2011, is also a report for the purposes of the *Native Title Act 1993 (Cth)*.

Financial Performance of the TSRA in NTRB Capacity

For the 2010 - 2011 financial year, the NTO received \$2.151 million for operations.

The financial performance of the TSRA in its NTRB capacity is outlined in the table below.

NTRB Functions	Actual 2009 - 2010 \$'000	Budget 2010 - 2011 \$'000	Actual 2010 - 2011 \$'000	Variation (Budget - Actual) \$'000
Expenditure				
Capital	-	-	-	-
Activities	909	1,785	1,806	21
Corporate	642	366	334	(32)
Total	1,551	2,151	2,140	11
Income				
Revenue from Government	2,114	2,151	2,151	-
Activity Generated Income	-	-	-	-
Interest	-	-	-	-
Reversal of previous Asset write downs	-	-	-	-
Other	-	-	-	-
Total	2,114	2,151	2,151	-
(Surplus) / Deficit	(563)	-	(11)	(11)

Table 2-4
NTRB Financial Performance

External Scrutiny

The NTO has been audited in accordance with the audit reports set out in Section 5, Financial Statements.

Environmental Protection in ILUAs

ILUAs provide environmental and cultural heritage protection. While the clauses in each ILUA may differ, the ILUAs impart responsibility on external stakeholders to take all reasonable steps to reduce and minimise the impact the proposed activity may have on the local environment. If there is an environmental incident, the external stakeholder will usually attempt to rehabilitate and minimise the damage in accordance with their contractual requirements. Under the *Torres Strait Islander Cultural Heritage Act 2003 (Qld)* each ILUA details a cultural heritage process and stipulates the procedures that must be followed if a cultural artefact or human remains are found.

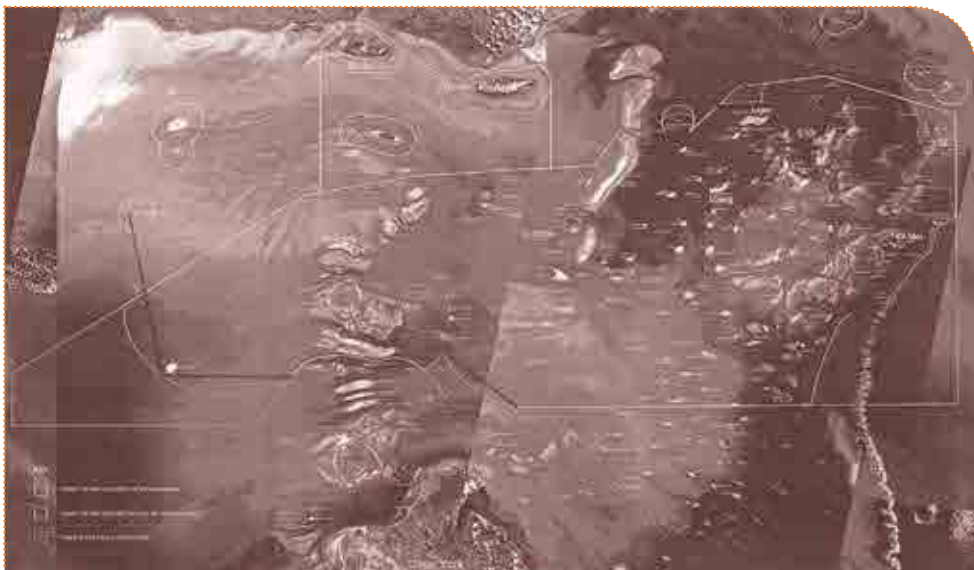
Judicial Decisions

In 2010 - 2011, the Federal Court of Australia handed down the Torres Strait Regional Sea Claim judgement. Pursuant to the judgement, the determination was made on 23 August 2010 and was registered with the National Native Title Tribunal. This sea claim decision was appealed by the Australian Government and the Queensland Government. The Full Bench of the Federal Court heard the appeal in May 2011 and reserved their judgment.

On 1 April 2011, Justice Greenwood of the Federal Court of Australia has referred the Naghir land claim to mediation. The parties attended the mediation sessions in June 2011 and orders will be made pursuant to the heads of agreement reached when the matter is next before the Court.

Compliance Index

The NTRB compliance statements are included in the TSRA statements in Section 7.



Detailing the claim and determination area for the Torres Strait Regional Sea Claim.

Healthy Communities

Objective

The TSRA's Healthy Communities Program contributes towards regional goals, enhancing healthy communities and our living environment, achieving the provision of adequate, appropriate and affordable housing. Specifically, the TSRA seeks to influence policy for all health programs across all tiers of government, monitor health services and initiatives across the Torres Strait region, and provide strategic policy advice. The Program also provides direct support for initiatives targeted at promoting healthy lifestyles, support for home ownership and other specific housing initiatives that are linked to economic development in the region.

Aim of Program

- ▶ Monitor and provide strategic policy advice regarding health service delivery in the region to ensure health service levels are equal to the national standard.
 - Seek to influence policy for all health programs across all tiers of government.
 - Monitor health services and initiatives across the Torres Strait and Northern Peninsula Area and provide strategic policy advice. This will be undertaken under the broad platform of Integrated Service Delivery and the Torres Strait Health Partnership, with reports being delivered at appropriate forums under the service level agreement intended for the Torres Strait and Northern Peninsula Area.
- ▶ Improve the health of Indigenous people living in the region through proactive healthy living initiatives.
 - Direct support targeting healthy lifestyles including such areas as improving the availability of fresh produce and healthy food options and encouraging people to undertake healthy activities.

- ▶ Increase Indigenous home ownership.

- Provide direct support for home ownership and specific housing initiatives, which are linked to economic development. This support could be for enterprises that assist people to develop trade skills or community initiatives to deliver environmental management services relating to water or renewable energies. The TSRA will also assist Traditional Owners to negotiate land releases for housing developments where appropriate.

Deliverables

Healthy homes initiatives:

- ▶ Funding contributions towards community market garden and horticulture initiatives in conjunction with the Environmental Management Program.
- ▶ Engaging with food suppliers and retailers to explore improved healthy food options.

Healthy lifestyles initiatives:

- ▶ Monitoring and provision of strategic policy direction for health, including advice to Integrated Service Delivery health-related working groups.
- ▶ Funding contributions towards health education initiatives in areas such as physical education, nutrition, obesity, diabetes programs, motivation, substance abuse and sport and recreation.
- ▶ Funding contributions towards sport and recreation minor infrastructure.

Improved housing and home ownership initiatives:

- ▶ Funding contributions towards essential services and infrastructure to support healthy living environments.

The TSRA worked in partnership with Queensland Health to support health education initiatives and programs throughout the region.

- ▶ Land tenure resolution through Indigenous Land Use Agreements and other formal agreements in conjunction with the Native Title and Environmental Management Programs.

Healthy Communities Expenditure 2010 - 2011

Budget \$'000	Actual \$'000	Variance \$'000
21,837	21,815	(22)

Regional Goal

Enhance both healthy communities and our living environment

To achieve the provision of adequate, appropriate and affordable housing

Torres Strait Development Plan Outcomes

- ▶ Improved access to affordable fresh and healthy foods
- ▶ Health care systems are effective to meet and support primary health care needs of community members
- ▶ More active and healthy communities
- ▶ Affordable home ownership available across the region
- ▶ Sufficient land to build houses



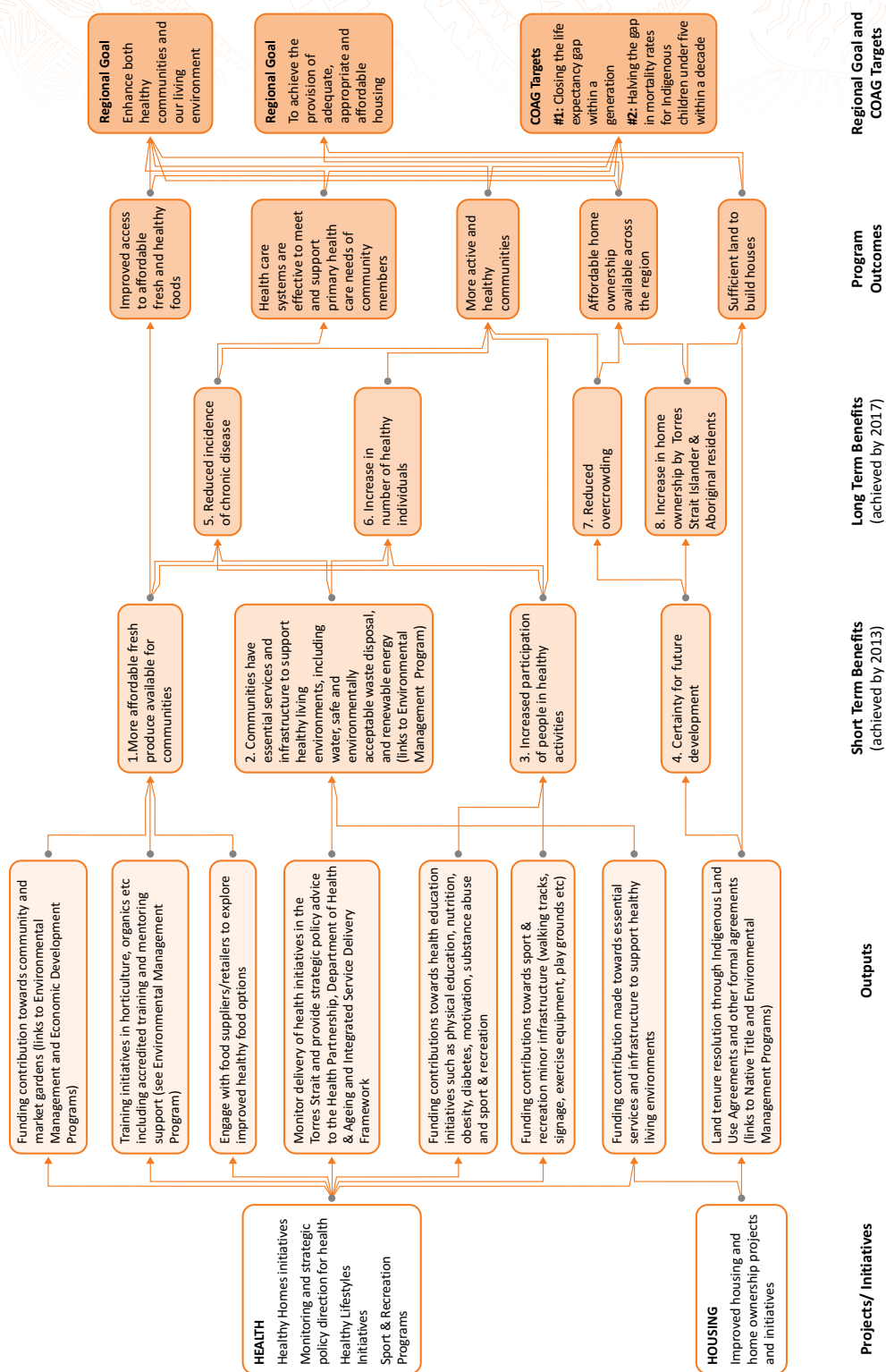
Seisia Wharf on the Northern Peninsula.

Franjipani



Details About Our Programs | Healthy Communities

Healthy Communities Program Map



Healthy Communities Program Projects and Achievements

Project Name: Health / Healthy Homes initiatives / Community Market Gardens

Project Purpose

To provide funding contributions towards the establishment of community and market gardens and support training initiatives in horticulture for community members.

Achievements for 2010 - 2011

- ▶ The TSRA's fresh produce in communities project was expanded this year, leveraging on the success of four pilot programs that were implemented in 2009 - 2010. Six communities are now actively involved in establishing and maintaining horticultural gardens. In partnership with the Torres Shire Council, The Torres Strait Island Regional Council, the Tagai College and Queensland Health, the TSRA has involved 15 Torres Strait Communities in horticultural activities including the introduction of horticulture into the school curriculum.

Project Name: Health / Healthy Homes initiatives / Improved Access to Healthy Foods

Project Purpose

To engage with relevant retailers / and food suppliers to explore options for improved access to affordable healthy food.

Achievements for 2010 - 2011

- ▶ The Islander Board of Industry and Service (IBIS) participated in meetings initiated by the TSRA to discuss improved access to affordable, healthy foods.

Project Name: Health / Healthy Homes Initiatives / Monitoring and strategic policy direction for health

Project Purpose

To monitor the delivery of health initiatives in the Torres Strait and provide strategic policy advice to the Torres Strait Health Partnership and the Regional Plan Working Group for Health to ensure that advances are being made in primary and preventative health care.

Achievements for 2010 - 2011

- ▶ A coordinator was appointed under the Memorandum of Understanding (MOU) between the TSRA and the Australian Government Department of Health and Ageing to provide Secretariat support to the Torres Strait and Northern Peninsula Area (TS and NPA) Health Partnership Forum.
- ▶ The TSRA has re-established the TS and NPA Health Partnership Forum to monitor health services and provide strategic advice on the delivery of health services across the region.
- ▶ Program staff participated in the Regional Plan Working Group for Health to map health services across the region. This was facilitated by the TSRA's Integrated Service Delivery Project.



Project Name: Health / Healthy Lifestyles Initiatives**Project Purpose**

To provide funding contributions towards health education initiatives including:

Physical education
Nutrition
Obesity
Diabetes
Substance abuse

Achievements for 2010 - 2011

- ▶ The TSRA worked in partnership with Queensland Health to support health education initiatives and programs throughout the region.
- ▶ The TSRA provided grant funding to community organisations that support health education initiatives.

Project Name: Health / Healthy Lifestyles Initiatives / Sport and Recreation Programs**Project Purpose**

To provide funding contributions towards the operation of the Torres Strait Youth and Recreational Sporting Association (TSYRSA) and other funded organisations to contribute to the Healthy Communities Program objectives.

Achievements for 2010 - 2011

- ▶ Following a TSRA funded review of TSYRSA, the organisation is implementing recommendations that will link its outcomes to health benefits, the COAG targets and the goals outlined in the *Torres Strait and Northern Peninsula Area Regional Plan 2009 - 2029*.
- ▶ Through its grant funding programs, the TSRA supported six major annual sports carnivals and 47 minor sporting events including rugby league, touch rugby, basketball and volleyball.
- ▶ Working with the TSYRSA, the TSRA has supported the delivery of coaching clinics and the purchase of sporting equipment for Torres Strait communities.

Project Name: Major Infrastructure Program (MIP)

Note: This project is the featured case study see page 69

Project Purpose

To improve the health and general wellbeing of Indigenous people living in the region, through the delivery of essential environmental health infrastructure including clean water supplies, reticulated sewerage systems, and serviced subdivisions. This project is achieved through a partnership between the TSRA and the Queensland Department of Local Government and Planning (DLGP), and through the TSRA's administration of the MIP program.

Achievements for 2010 - 2011

- ▶ MIP Stage 4:
 - Hammond Island: Reticulated Sewerage and Treatment (design only)
 - Saibai Island Access Road to Solid Waste Management Facility
 - Horn Island Airport Upgrade
 - Kubin Drainage (Stage 2) - joint Heavy Equipment Management Training Program (HEMTP) project
 - St Pauls Roads and Drainage (Stage 2) - joint HEMTP project
- ▶ MIP Stage 3
 - Warraber Waste Pilot Project
- ▶ MIP Stage 2
 - Seisia Sewerage Project



Project Name: Heavy Equipment Management Training Program (HEMTP)

Project Purpose To provide routine maintenance works on environmental health infrastructure, and a plant pool of heavy equipment and machinery for the delivery of minor capital works, along with associated Indigenous training to island communities in the region. The HEMTP Project is jointly funded by TSRA, DTMR and DLGP.	Achievements for 2010 - 2011 <ul style="list-style-type: none">▶ The Kubin Drainage Project, Stage two has been completed as a joint MIP and HEMTP Project.▶ The St Pauls Roads and Drainage Project Stage two has been completed, this was a joint MIP, HEMTP and Transport Infrastructure Development Scheme project.▶ The Roads and Drainage Preventive Maintenance and Defect Rectification project at Kubin and St Pauls (Moa Island) has been completed.
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Project Name: Torres Strait Island Regional Council Engineering Services (TSIRC ES): Water Services Operations and Maintenance Program

Project Purpose To achieve improved health, economic and social outcomes for communities through the provision of funding assistance to TSIRC ES, for the operation and maintenance of water supply and sewerage services; and to strengthen community and local government capacity to operate and maintain water supply and sewerage services.	Achievements for 2010 - 2011 <ul style="list-style-type: none">▶ The TSRA provided funding via its grants program for the maintenance of essential water services to outer island communities throughout 2010 - 2011. A high standard of water quality was achieved. The service was delivered by TSIRC ES Water Services.
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Project Name: Horn Island Affordable Housing Project (HIAHP)

Project Purpose This joint TSRA and Torres Shire Council (TSC) project seeks to: <ul style="list-style-type: none">▶ Provide safe, healthy, adequate, appropriate and affordable housing at Horn Island to local Indigenous families resident on the inner islands of the Torres Strait.▶ Provide an appropriate level of Indigenous employment and training in the development of land and housing construction.	Achievements for 2010 - 2011 <ul style="list-style-type: none">▶ In 2010 - 2011 the TSRA continued its support to HIAHP by allocating \$3.0 million in funding to the Major Infrastructure Program to enable the development of land at the Wasaga township on Horn Island for the construction of a 30-lot affordable housing sub-division.
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Key Performance Indicators - Portfolio Budget Statement

Infrastructure projects

► Number of environmental health infrastructure projects completed

Four of 11 projects proposed under the Transport Infrastructure Development Scheme (TIDS) were completed. Seven of 12 Major Infrastructure Program (MIP) projects were completed and four of five Heavy Equipment Management and Training Program (HEMTP) projects were completed. These projects were possible through whole-of-government partnerships and joint funding arrangements.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Communities have essential health related infrastructure, including adequate water supply and safe and environmentally acceptable waste disposal.	90 per cent of environmental health infrastructure projects completed per annum as per the Major Infrastructure Project Implementation Plan.	On track to meet 2013 benefit target in the delivery of MIP Stages 4A and B Projects, Heavy Equipment Management Training Program and TSIRC ES. 58 per cent of MIP projects have been completed.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.

► Number of people of all ages participating in organised healthy activities

During 2010 - 2011, approximately 1,500 people participated in healthy activities that were funded through the TSRA. Over 1,000 people participated in organised sporting activities delivered through the Torres Strait Youth and Recreation Sporting Association. Four communities participated in food garden projects. The Old People Action and Lift for Life Programs are tailored healthy lifestyle programs for the aged community and people with diabetes. These programs are funded by the TSRA and delivered by Mura Kosker and attract large numbers of participants.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased participation of people in healthy activities.	A five percent increase per annum in number of people participating, realised progressively from July 2010 to 2013. Establishment of a new long-term sustainable healthy lifestyle initiative in 2010 - 2011.	Supported the: Old People's Action Program, which creates awareness of preventable chronic disease for individuals aged over 50. Lift for Life Program which improves the lives of those with Type-2 diabetes. Refurbishment of the Boigu community hall. The TSRA is working in partnership with Queensland Health to support its healthy lifestyle initiatives.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.

The benefit achievements above are fully aligned to the *Torres Strait Development Plan* benefit targets.



Additional Key Performance Indicators - TSRA Development Plan

Future Development

Certainty for future development.	Land made available for housing development through Indigenous Land Use Agreements (ILUA) from July 2010.	All ILUAs are managed through the Native Title Program. The outcome for this target is reported on page 50 of this Annual Report.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.
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Case Study

Major Infrastructure Program Stage Four (MIP4): Mabuiag Roads and Drainage Project (Stage 2)

Project Description

The Mabuiag Roads and Drainage Project, stage two, involved the construction of a mix of concrete, bitumen, and paved road surfaces throughout the community.

Concrete kerbing and box culverts were installed to improve storm-water flows and to protect existing roads assets.

The outcomes were delivered through a joint Major Infrastructure Program (MIP) and Heavy Equipment Management and Training Program (HEMTP) project. The aim of HEMTP is to enhance the Torres Strait Island Regional Council's (TSIRC) civil engineering capacity through on-site employment and accredited training at the community level.

Aim

The aim of the project was to improve community health and the sustainability of the current road infrastructure.

Construction of the works was undertaken through the Department of Transport and Main Roads' Remote Community Services Unit (RCSU) and the Queensland Department of Local Government and Planning (DGLP) in partnership with the TSRA and the Torres Strait Island Regional Council (TSIRC).

Achievements

The project was completed on time and within budget at cost of \$2.9 million, resulting in safer and superior roads and drainage, and a safer and healthier community living environment for Mabuiag residents.

The project was constructed through HEMTP using local trainees.

Seven trainees were employed throughout the project over a 140 day period providing 2,600 hours of employment.

Employees completed the following training:

- ▶ Queensland General Safety Induction (construction)
- ▶ Heavy Vehicle Driving - Medium Rigid Truck
- ▶ Plant Operation including ski-steer; loader; self propelled rollers; backhoe; and articulated wheel loaders
- ▶ Personal protective equipment
- ▶ Two way radio communication
- ▶ Use of an automatic level and staff

This successful project is an excellent example of what can be achieved through an Integrated Service Delivery approach.



Safe Communities

Objective

Safe, healthy, respectful and progressive communities, based on Ailan Kastom and Aboriginal traditions (Communities). Strong families and safe and healthy communities that are guided by cultural and traditional lore (Social Services).

Aim of Program

This program component will contribute to the safety of communities by:

- ▶ Contributing to the development of standards for the provision of all mainstream social services and facilities, including emergency response services, through engagement with responsible agencies.
- ▶ Undertaking a policy advocacy, monitoring and supporting role with respect to mainstream services, advocating and acting as a solution broker on behalf of communities and the region, using integrated service delivery forums; and
- ▶ Providing direct funding and resource support for some social support services, and infrastructure, facilities and equipment that contribute to improved safety and accessibility for communities and families (the TSRA does not provide mainstream social or community services).

Deliverables

Social services initiatives:

- ▶ Developing a service map of social support services in the Torres Strait.
- ▶ Funding contributions made to proactive and reactive social service providers supporting Torres Strait Islander people.

- ▶ Contributing to the development of standards for provision of services and facilities for safe communities through engagement with responsible agencies.

Safe and accessible community initiatives:

- ▶ Contributing towards capacity building and training initiatives for social service providers, including emergency services.
- ▶ Funding contributions to services and facilities that contribute to community accessibility and safety standards.
- ▶ Monitoring and advocating for effective land and sea communications systems.

Safe Communities Expenditure 2010 - 2011

Budget \$'000	Actual \$'000	Variance \$'000
3,359	3,322	(37)

Regional Goal

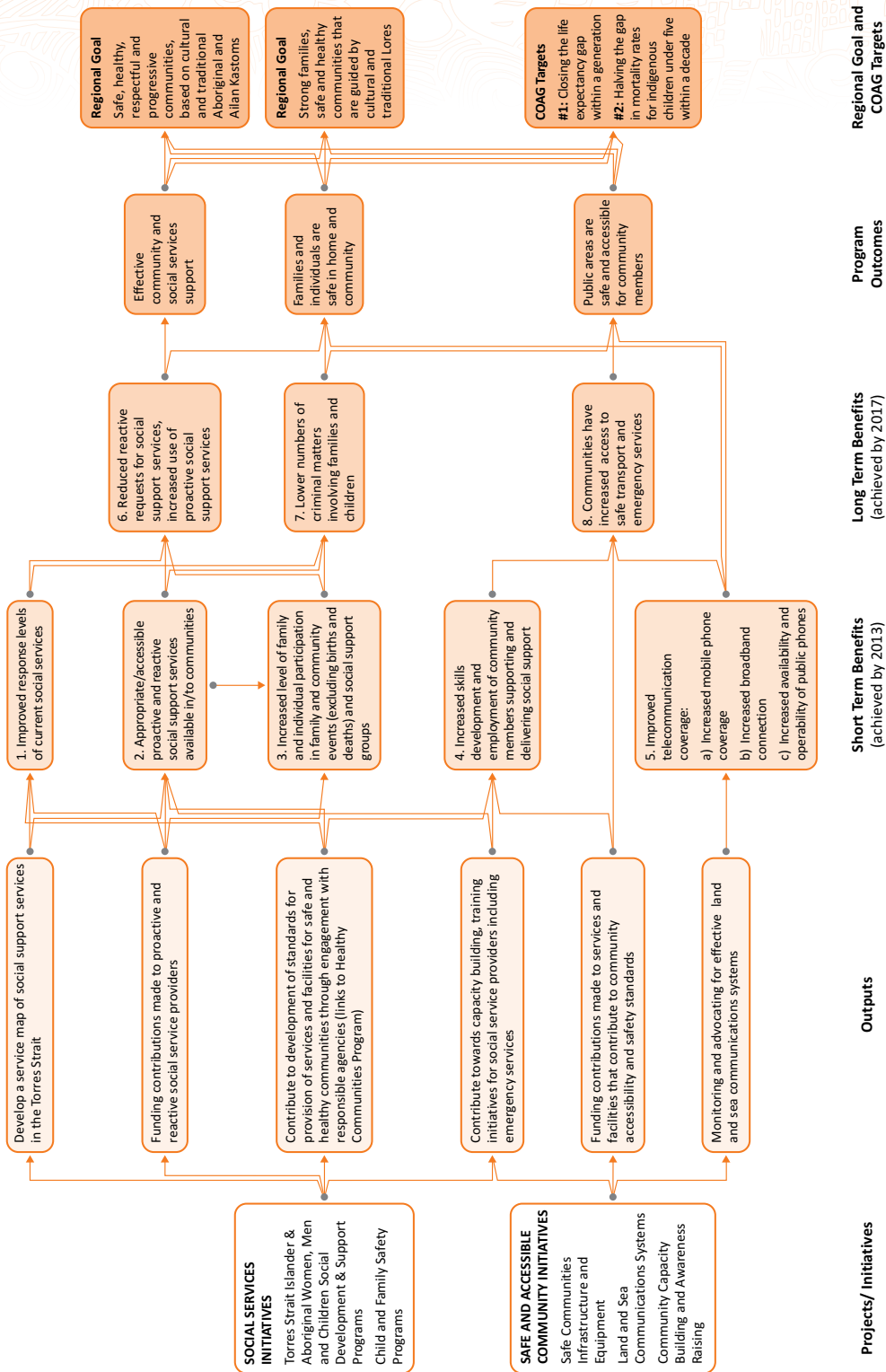
Safe, healthy, respectful and progressive communities, based on Ailan Kastom and Aboriginal traditions (Communities)

Strong families and safe and healthy communities that are guided by cultural and traditional lore (Social Services)

Torres Strait Development Plan Program Outcomes

- ▶ Effective community and social service support
- ▶ Families and individuals are safe in home and community
- ▶ Public areas are safe and accessible for community members

Safe Communities Program Map



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Details About Our Programs | Safe Communities

Safe Community Program Projects and Achievements

Project Name: Provision of mainstream social services and facilities

<p>Project Purpose</p> <p>Developing a service map of social support services in the Torres Strait.</p>	<p>Achievements for 2010 - 2011</p> <ul style="list-style-type: none"> ▶ The service map was completed through participation in the Safe Communities Regional Plan Working Group under the guidance of the TSRA's Integrated Services Delivery project.
<p>Project Purpose</p> <p>To fund organisations and monitor their performance against outcomes that contribute to ensuring safe, healthy, respectful and progressive communities based on Ailan Kastoms and Aboriginal traditions.</p>	<p>Achievements for 2010 - 2011</p> <ul style="list-style-type: none"> ▶ Supported the Port Kennedy Association Incorporated, Mura Kosker Sorority and the Aboriginal and Torres Strait Islander Community Legal Service (ATSICLS) North Queensland to successfully deliver social support services to Torres Strait Islander and Aboriginal people in the region. ▶ The Port Kennedy Association Incorporated undertook a number of activities that included operating vacation care services, the Mura Kaimel playgroup, an after-school child care program, a social worker program, providing a disability support service and developing and staging community events. ▶ The Mura Kosker Sorority delivered a range of social service programs including the Old People's Action Program (OPAP); Emergency Relief Program (ERF); Child and Family Support Services (CAFS); Indigenous Domestic and Family Violence Counselling; Indigenous Consumer Assistance Network (ICAN) and Legal Aid Queensland services. ▶ ATSICLS North Queensland provided legal aid services to Indigenous Australians in the Torres Strait region. ▶ A child care centre on Hammond Island, and one on the Kubin Community were licensed following building refurbishments, funded through the Safe Communities Program.



Project Name: Safe and Accessible Community Initiatives / Safe Communities Infrastructure and Equipment / Airstrips and Marine Transport Infrastructure

<p>Project Purpose</p> <p>To contribute towards improved safety of the Indigenous people of the region through a contribution to the Transport Infrastructure Development Scheme (TIDS). TIDS is a Queensland Department of Transport and Main Roads program which provides for the upgrade of community airstrips, roads and marine infrastructure in the region.</p>	<p>Achievements for 2010 - 2011</p> <ul style="list-style-type: none">▶ Program planning and administration.▶ Poruma airstrip Reseal.▶ Mer Airstrip Reseal.▶ Erub Airstrip Reseal.▶ St Pauls (Moa Island) navigation aid (marine dolphin) replaced.
<p>Project Purpose</p> <p>Contributing towards capacity building and training initiatives for social service providers, including emergency services.</p>	<p>Achievements for 2010 - 2011</p> <ul style="list-style-type: none">▶ The TSRA achieves this outcome through direct funding of social service providers through the Safe Communities grants program. The funding agreements with these providers incorporate activities for capacity building and training. A Domestic Violence Prevention Working Party has been formed by representatives from Mura Kosker Sorority, Lena Passi Women's shelter, TI Justice Group, Probation and Parole, Relationships Australia, Queensland Health (Family Support Unit), Department of Justice and Attorney General and the Queensland Police Service.
<p>Project Purpose</p> <p>Monitoring and advocating for effective land and sea communications systems.</p>	<p>Achievements for 2010 - 2011</p> <ul style="list-style-type: none">▶ Broadband Internet connectivity is now available in 12 Torres Strait communities. The TSRA continues to advocate for improvements in mobile phone coverage for all communities.

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Details About Our Programs | Safe Communities

A child care centre on Hammond Island, and one on the Kubin Community were licensed following building refurbishments, funded through the Safe Communities Program.

Key Performance Indicators - Portfolio Budget Statement

► Number of social support services active in the Torres Strait

The TSRA provides funding to a range of social support services in the Torres Strait including Mura Kosker Sorority, Port Kennedy Association Incorporated, Torres Strait Island Regional Council, Torres Strait Youth and Recreational Sporting Association and the Northern Peninsula Area Regional Council. These organisations deliver programs including after-school care, healthy eating, swimming and library visits, child care, aged and disability care, night patrol security, domestic violence projects, child and family support and legal aid services.

The benefit achievements related to this KPI are:

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Appropriate and accessible proactive and reactive social services available for communities.	Service map showing all social support services and identifying service delivery gaps in the Torres Strait presented to Integrated Service Delivery Steering Committee.	The Service Mapping project was completed and Local Implementation Plans have been drafted as part of the TSRA's Integrated Service Delivery project.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.
Increased level of family and individual participation in family and community events and social support groups.	Five percent improvement in participation and two additional events supported commencing July 2010, to a maximum of six additional events by 2013.	Two community events were supported through TSRA grant funding.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.

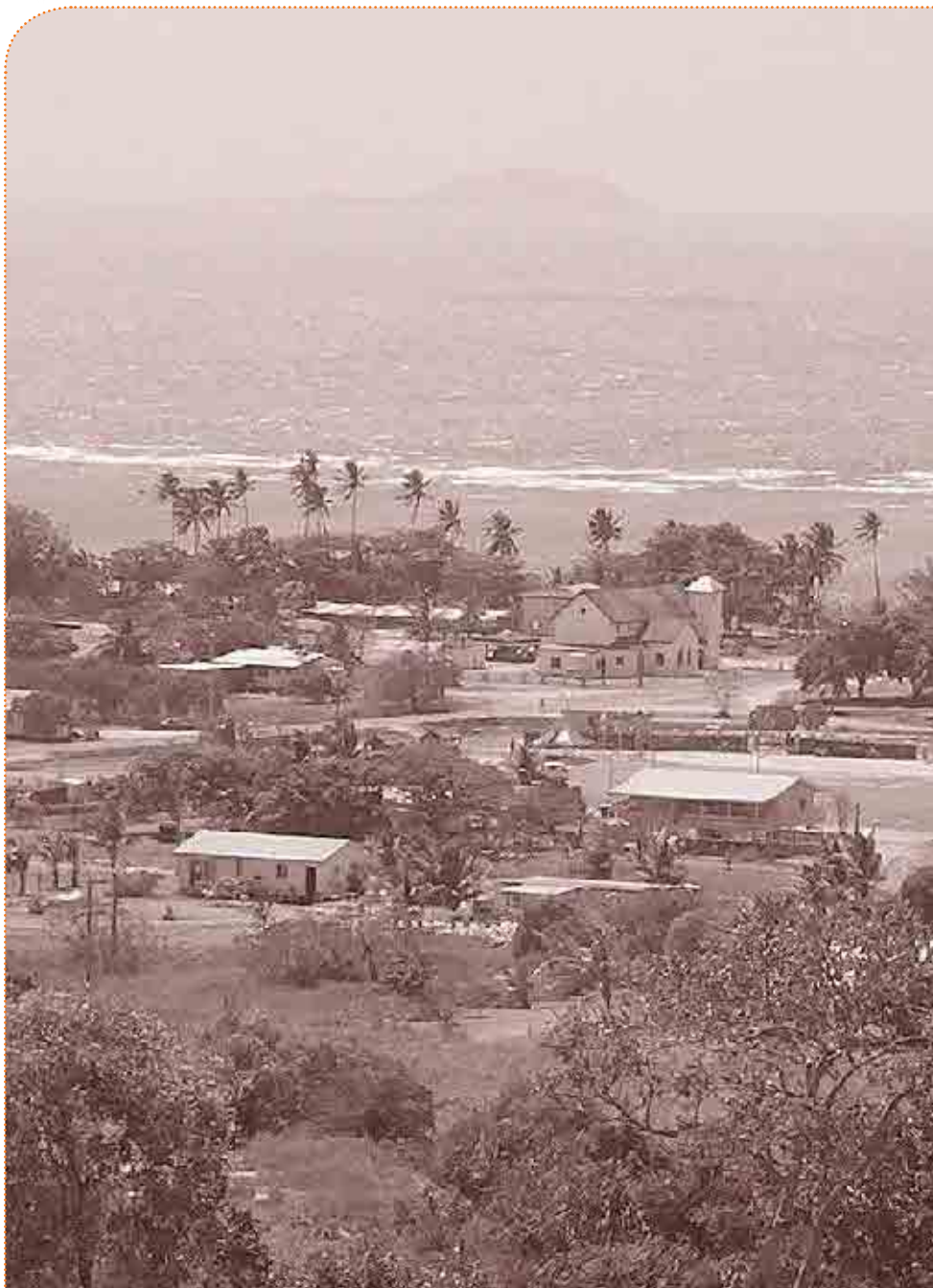


Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased skills development and employment of community members supporting and delivering social support.	Two community members provided with skills development training. Two community members provided with employment in the social services area realised annually from 2010 to 2013.	The benefit target has been achieved. Community members have completed courses in: First Aid: Three students Mental Health First Aid: One student Business Administration: One student. Certificate courses are currently underway in: Disability Services: One student. Child Protection: Two students. 50 students participated in an Aged Care and Disability Care Training and Employment program. Four community members have been employed: Domestic Violence Counsellor: One. Child and Family Services Coordinator: One. After School Care Program Coordinators: Two.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.
Improved Telecommunications Coverage a) Increased mobile phone coverage. b) Increased broadband connection. c) Increased availability and operability of public phones.	Five percent increase / improvement in coverage realised by 2013.	Internet access and training has been delivered to 12 communities: Badu, Boigu, Dauan, Iama, Mabuiag, Poruma, New Mapoon, Bamaga, Injinoo, Saibai, Yorke and Warraber.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.

The benefit achievements above are fully aligned to the *Torres Strait Development Plan* benefit targets.



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St Pauls Community, Moa Island.

Case Study

Transport Infrastructure Development Scheme (TIDS): Replacement of Berthing Dolphins at Outer Island Barge Ramps Project

Project Description

The Replacement of Berthing Dolphins at Outer Islands Barge Ramps Project arose as a response to the recommendations of the *Torres Strait Transport Infrastructure Plan, 2006*, which was an initiative of Queensland Transport and the TSRA.

This \$6.4 million dolphin replacement project will be delivered over a number of years and is jointly funded by the Department of Transport and Main Roads (DTMR) and the TSRA under the Transport Infrastructure Development Scheme (TIDS). The TSRA's total contribution towards the project was \$1.6 million.

The project involves replacing berthing dolphins at barge ramps on 14 outer island communities in the Torres Strait. Works during 2010 - 2011 were completed at St Pauls (Moa Island) and are currently underway on Badu, Mabuiag, Boigu and Ugar Islands. Also included in this project is the construction of a finger jetty at Ugar Island. This jetty will replace a damaged pontoon and will allow the community to access vessels from

The project provides island communities with access to critical barge services. Barges carry most of the food and building supplies to island communities.

landings at multiple tide levels.

The next group of communities to benefit from improved dolphins will be Saibai, Masig, Poruma and Dauan Islands. Projects in these communities are scheduled to commence in 2012 - 2013.

Aim

The Replacement of Berthing Dolphins Project is part of a strategy to improve access and transportation facilities to the isolated outer island communities of the region. The project provides island communities with access to critical barge services. Barges carry most of the food and building supplies to island communities.

Achievements

- ▶ The dolphin replacement project at Moa Island (St Pauls) community was completed in 2010 - 2011 at a cost of \$1.0 million, and has resulted in safer and more reliable barge freight services.



The new Landing Dolphins at St Pauls Community, Moa island.



