



**TORRES STRAIT
DEVELOPMENT PLAN
2014 - 2018**

TORRES STRAIT REGIONAL AUTHORITY



THE TORRES STRAIT REGION

The Torres Strait region stretches 150 km from Cape York Peninsula to 3.73 km off the south-west coast of Papua New Guinea. Its western-most border is 73.5 km from Indonesia. The region covers an area of approximately 42,000 km².

The region straddles the Australia – Papua New Guinea international border and contains the Torres Strait Protected Zone, established under the Torres Strait Treaty between the two countries to acknowledge and protect the traditional way of life and livelihood of their Indigenous inhabitants.

The region is identified by the Australian Bureau of Statistics as the Torres Strait Indigenous Region. The majority of the region's population is Indigenous, comprising two distinct Indigenous races – Torres Strait Islander and Aboriginal. The population is located on eighteen island communities in the Torres Strait and five Torres Strait Islander and Aboriginal communities on the Northern Peninsula Area of Cape York.

The Torres Strait Regional Authority delivers services to all communities in the Torres Strait and to Bamaga and Seisia on Cape York.

THE TSRA VISION

Ngalpun yangu kaaba woeydhay, a ngalpun muruygaw danalagan mabaygal kunakan palayk, bathayngaka (KALA LAGAU YA)

Buaigiz kelar obaiswerare, merbi mir apuge mena obakedi, muige merbi areribi tonarge, ko merbi keub kerkerem (MERIAM MIR)

Ngalpan moebaygal thoepoeriwoeyamoeyn, ngalpan ya kuduthoeraynu, ngalpan igililmaypa, sepa setha wara goeygil sey boey wagem (KALA KAWAU YA)

EMPOWERING OUR PEOPLE, IN OUR DECISION, IN OUR CULTURE, FOR OUR FUTURE

The traditional people of the Torres Strait are of Melanesian origin and speak two distinct traditional languages. In the Malu Lagalgal area (Eastern Islands) the traditional language is Meriam Mir, whilst in the Kulkaigal (Central Islands), Maluiligal (Western Islands), Guda Maluiligal (North Western Islands) and Kaiwalagalgal (Inner Islands) areas, Kala Lagau Ya or Kala Kawai Ya, which are dialects of the same language, is spoken. Creole and English are also spoken throughout the Torres Strait.

Our vision is expressed in the languages of our region, recognising the importance and diversity of our culture and traditional languages.

Our vision signifies that the heart of our region is our people, with culture an important part of our lives both now and into the future. Empowering our people to contribute to and make decisions regarding their future ensures that our culture will remain strong and that the future will be guided by the people who live in the region and understand and promote its unique characteristics.

AILAN KASTOM

The recognition of Island Custom (Ailan Kastom) is enshrined in the *Aboriginal and Torres Strait Islander Act 2005*. Ailan Kastom means the body of customs, traditions, observances and beliefs of

some or all of the Torres Strait Islanders living in the Torres Strait area, and includes such customs, traditions, observances and beliefs relating to particular persons, areas, objects or relationships.

CULTURAL EMPOWERMENT PRINCIPLE

All TSRA partnerships, programs and services are developed and delivered in accordance with the principle of cultural empowerment and are respecting of the

unique cultural protocols of the Kaiwalagal, Maluilgal, Guda Maluilgal, Kulkalgal, Meriam, Kaurareg and Northern Peninsula Area peoples.

FOREWORD

It gives me great pleasure to present the 2014 – 2018 Torres Strait Development Plan, which outlines how the TSRA will contribute over the next four years to closing the gap in disadvantage between Torres Strait Islander and Aboriginal people in the Torres Strait region and non-Indigenous people on mainland Australia.

During the period of the last Development Plan the TSRA completed an Integrated Service Delivery project, which was a partnership of key government agencies to integrate planning and improve service delivery. In 2012, we released our first community report cards, in the form of 19 community booklets, reporting on progress in delivering services which meet the objectives of the *Torres Strait and Northern Peninsula Area Regional Plan 2009 – 2029*. The community booklets identify 1,619 service gaps or unmet community aspirations across the region. In the first four years of the Regional Plan the TSRA was instrumental in closing 332 of these gaps, with work on a further 671 in progress. The remaining 616 are under review with the respective communities. The TSRA will begin an update of the community booklets in 2014. The Regional Plan provides regional goals to guide the strategic policy of all government service providers in the region.

This Torres Strait Development Plan sets out programs by which the TSRA will continue to contribute to achieving the goals of the Regional Plan. These programs are aligned with the COAG Building Blocks for overcoming Indigenous disadvantage.

The TSRA is committed to building partnerships with all tiers of government to accomplish integrated planning and service delivery. Together we can build a strong future for the region.

The TSRA acknowledges the support and assistance of the Queensland Government's Department of Aboriginal and Torres Strait Islander and Multicultural Affairs (DATSIMA), the Torres Shire Council, the Torres Strait Island Regional Council and the Northern Peninsula Area Regional Council in the development of the Regional Plan. We also acknowledge the Traditional Owners and Torres Strait and Northern Peninsula communities for their input, which has laid the foundation for our planning processes.



Joseph Elu, AO
Chairperson
Torres Strait Regional Authority

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SECTION ONE –

TORRES STRAIT DEVELOPMENT PLAN

Function

The Torres Strait Regional Authority (TSRA) is required to formulate and implement a plan to guide the progress of the Torres Strait region towards 2018. This plan is to be known as the Torres Strait Development Plan and is required under Section 142D of the *Aboriginal and Torres Strait Islander Act 2005*, which states:

1. *The TSRA must formulate, and revise from time to time, a plan to be known as the Torres Strait Development Plan (the Plan)*
2. *The aim of the Plan is to improve the economic, social and cultural status of Torres Strait Islanders, and Aboriginal persons, living in the Torres Strait area.*
3. *The Plan must outline the strategies and policies that the TSRA intends to adopt in order to implement the Plan, including, but not limited to, a marine strategy for the Torres Strait area.*
4. *Each Plan must relate to a period of at least 3 years and not more than 5 years.*
5. *The TSRA must review the Plan regularly.*
6. *The TSRA must perform its functions under this section in consultation with the Minister*
7. *Without limiting the operation of the Freedom of Information Act 1982, the TSRA Chief Executive Officer must ensure that copies of the Plan as in force from time to time are available for inspection and purchase at each office of the TSRA*
8. *The TSRA Chief Executive Officer must cause notice of the publication of the Plan to be published in the Gazette.*

The Torres Strait Development Plan (Development Plan) covers a period of four years, consistent with the term of TSRA Board Members. It is part of the Integrated Planning Framework for the Torres Strait and Northern Peninsula Area region, depicted at Appendix 1.

The Development Plan focuses on service delivery to the Torres Strait Islands and the Northern Peninsula Area. The outcomes, benefits and targets in the Development Plan are delivered through the TSRA's annual corporate plans, and achievements are reported in the TSRA's annual reports to parliament.

Strategic Alignment

This section explains the relationship between the Torres Strait Development Plan (2014 – 2018) and other regional and national planning documents.

Torres Strait and Northern Peninsula Area Regional Plan 2009 – 2029

The *Torres Strait and Northern Peninsula Area Regional Plan 2009 – 2029* (Regional Plan) was developed by the TSRA, the Torres Strait Island Regional Council (TSIRC), the Torres Shire Council (TSC) and the Northern Peninsula Area Regional Council (NPARC), with support from the Queensland Government's former Department of Aboriginal and Torres Strait Islander Services following a comprehensive community engagement process. The Regional Plan provides 11 regional goals to guide the strategic policy development by all government service providers in the Torres Strait and Northern Peninsula Area. The regional goals are:

1. **Economic Development** – Enhance our region's wealth, by creating sustainable industries and increasing employment opportunities for our people equivalent to the wider Australian community.
2. **Housing** – To achieve the provision of adequate, appropriate and affordable housing.
3. **Governance and Leadership** – Effective and transparent self-government, with strong leadership.
4. **Environmental Management** – Our natural and cultural environment is an asset that is protected, preserved and enjoyed through sustainable management.
5. **Public Health** – Enhance both healthy communities and our living environment.
6. **Communities** – Safe, healthy, respectful and progressive communities, based on Ailan Kastom and Aboriginal traditions.
7. **Art, Culture and Heritage** – Protect, promote, revitalise and maintain Torres Strait Islander and Aboriginal traditions and cultural heritage.
8. **Native Title** – Protect, maintain and progress Native Title Rights and recognition over the region's land and sea country.
9. **Schooling** – Increase regional education to a national standard that is flexible and culturally appropriate, leading to a successful transition from school to jobs and a positive career path.
10. **Social Services** – Strong families and safe and healthy communities that are guided by cultural and traditional Lore.
11. **Early Childhood** – To nurture early learning development and socialisation opportunities that incorporate Indigenous traditional and cultural practices to build strong and resilient communities.

The TSRA has developed eight programs, which have been informed and driven by the Regional Plan and the goals and aspirations of the residents of the region. This Development Plan should therefore be read in conjunction with the Regional Plan. Copies of the Regional Plan are available from the TSRA, TSIRC, TSC, NPARC and the Queensland Department of Torres Strait Islander and Multicultural Affairs (DATSIMA) on Thursday Island and can be downloaded from the TSRA website www.tsra.gov.au.

The Regional Plan is supported by the Integrated Service Delivery Action Plan, involving government at all levels working in the region to achieve the coordinated, integrated delivery of services.

COAG Building Blocks for Overcoming Indigenous Disadvantage

In December 2007, the Council of Australian Governments (COAG) agreed to a partnership between all levels of government to work with Indigenous communities to close the gap in Indigenous disadvantage. COAG agreed to the following targets:

- a. *close the gap in life expectancy within a generation;*
- b. *halve the gap in mortality rates for Indigenous children under five within a decade;*

- c. *ensure all Indigenous four year olds in remote communities have access to early childhood education within five years;*
- d. *halve the gap for Indigenous students in reading, writing and numeracy within a decade;*
- e. *halve the gap for Indigenous people aged 20–24 in year 12 attainment or equivalent attainment rates by 2020; and*
- f. *halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.*

COAG recognises that overcoming Indigenous disadvantage will require a long-term, generational commitment that will require major effort across the seven strategic platforms or Building Blocks, which support the reforms aimed at closing the gap against the above six specific targets. The Building Blocks endorsed by COAG are:

- Early Childhood
- Schooling
- Health
- Economic Participation
- Healthy Homes
- Safe Communities
- Governance and Leadership.

In order to frame the task of Closing the Gap in Indigenous Disadvantage, COAG has established the National Indigenous Reform Agreement (NIRA), which sets out objectives, outcomes, outputs, indicators and benchmarks.

National Partnership Agreements

A number of COAG's National Partnership agreements include elements aimed at Closing the Gap in Indigenous disadvantage. The National Partnership agreements include Indigenous-specific agreements for:

- a. Remote Indigenous Service Delivery
- b. Indigenous Economic Participation
- c. Indigenous Early Childhood Development
- d. Indigenous Health
- e. Remote Indigenous Housing
- f. Remote Indigenous Public Internet Access.

The COAG Indigenous-specific outcomes are summarised in Schedule C of the National Indigenous Reform agreement.

TSRA's Programs

In addition to being aligned with the outcomes of the Regional Plan, the TSRA's eight programs align with the COAG Building Blocks. The programs contribute to the delivery of the Indigenous-specific outcomes outlined in the NIRA.

Appendix 2 shows how the COAG Building Blocks and the TSRA's regional goals and programs align.

Appendix 3 shows how the TSRA program benefits align with the COAG Closing the Gap targets and the Indigenous-specific outcomes of the COAG National Partnership agreements.

United Nations Declaration on the Rights of Indigenous Peoples

The TSRA is committed to the observance of Resolution 61/295, the United Nations Declaration on the Rights of Indigenous Peoples. The TSRA recognises the Declaration as a standard to be pursued in a spirit of partnership and mutual respect.

The TSRA has mapped the outcomes from its eight programs to the articles in the Declaration. The TSRA makes a direct contribution to 36 of the 46 articles. Appendix 4 shows how the program outcomes have been mapped to the articles.

SECTION TWO –

ABOUT THE TSRA

Formation

The Torres Strait Regional Authority (TSRA) is a statutory authority established in 1994 under the *Aboriginal and Torres Strait Islander Commission Act 1989* (the ATSI Act), and is the peak Commonwealth representative body for Torres Strait Islander and Aboriginal people living in the Torres Strait, including the Northern Peninsula Area.

In March 2005 the ATSI Act was repealed and replaced by the *Aboriginal and Torres Strait Islander Act 2005* (ATSI Act).

The TSRA consists of an elected arm and an administrative arm. The elected arm comprises 20 elected representatives who are Torres Strait Islander or Aboriginal people living in the Torres Strait region. All TSRA Members are elected under Division 5 of the ATSI Act.

A Chief Executive Officer is responsible for TSRA administration and staffing.

Functions

The TSRA has the following functions, as outlined in Section 142A of the ATSI Act:

- a. *to recognise and maintain the special and unique Ailan Kastom of Torres Strait Islanders living in the Torres Strait area;*
- b. *to formulate and implement programs for Torres Strait Islanders, and Aboriginal persons, living in the Torres Strait area;*
- c. *to monitor the effectiveness of programs for Torres Strait Islanders, and Aboriginal persons, living in the Torres Strait area, including programs conducted by other bodies;*
- d. *to develop policy proposals to meet national, State and regional needs and priorities of Torres Strait Islanders, and Aboriginal persons, living in the Torres Strait area;*
- e. *to assist, advise and cooperate with Torres Strait Islander and Aboriginal communities, organisations and individuals at national, State, Territory and regional levels;*
- f. *to advise the Minister on:*
 - i. *matters relating to Torres Strait Islander affairs, and Aboriginal affairs, in the Torres Strait area, including the administration of legislation;*
 - ii. *the co-ordination of activities of other Commonwealth bodies that affect Torres Strait Islanders, or Aboriginal persons, living in the Torres Strait area;*

- g. *when requested by the Minister, to provide information or advice to the Minister on any matter specified by the Minister;*
- h. *to take such reasonable action as it considers necessary to protect Torres Strait Islander and Aboriginal cultural material and information relating to the Torres Strait area if the material or information is considered sacred or otherwise significant by Torres Strait Islanders or Aboriginal persons;*
- i. *at the request of, or with the agreement of, the Australian Bureau of Statistics but not otherwise, to collect and publish statistical information relating to Torres Strait Islanders, and Aboriginal persons, living in the Torres Strait area;*
- j. *such other functions as are conferred on the TSRA by this Act or any other Act;*
- k. *such other functions as are expressly conferred on the TSRA by a law of a State or of an internal Territory and in respect of which there is in force written approval by the Minister under section 142B;*
- l. *to undertake such research as is necessary to enable the TSRA to perform any of its other functions; and*
- m. *to do anything else that is incidental or conducive to the performance of any of the preceding functions.*

The TSRA also performs separate functions under the *Native Title Act 1993* (Cth), as the Native Title Representative Body for the Torres Strait Region. In 2013, the [then] Minister for Families, Community Services and Indigenous Affairs invited the TSRA to extend their role as the Native Title Representative Body for the Torres Strait Region until 30 June 2015.

Planned Outcome

The TSRA's planned outcome, as published in the Prime Minister and Cabinet Portfolio Budget Statements is:

Progress towards closing the gap for Torres Strait Islander and Aboriginal people living in the Torres Strait Region through development planning, coordination, sustainable resource management, and preservation and promotion of Torres Strait Islander and Aboriginal culture.

Programs

The TSRA will deliver eight programs that contribute to the regional goals expressed in the Torres Strait and Northern Peninsula Area Regional Plan to achieve the targets,

for which the TSRA has a regional policy or service delivery role, outlined in the National Indigenous Reform Agenda. Those programs are:

1. Economic Development	See Section 3 and Annexes A-1, A-2, A-3
2. Fisheries	See Section 4 and Annexes B-1, B-2, B-3
3. Culture, Art and Heritage	See Section 5 and Annexes C-1, C-2, C-3
4. Native Title	See Section 6 and Annexes D-1, D-2, D-3
5. Environmental Management	See Section 7 and Annexes E-1, E-2, E-3
6. Governance and Leadership	See Section 8 and Annexes F-1, F-2, F-3
7. Healthy Communities	See Section 9 and Annexes G-1, G-2, G-3
8. Safe Communities	See Section 10 and Annexes H-1, H-2, H-3

Sections 3 to 10 in the Development Plan describe each program, providing the following information.

Overview and Aims – provides a general overview of the program and its aims.

Regional Goal – sets out the relevant goal from the Regional Plan.

Regional Issues – sets out the issues that the TSRA Board has identified as focal points for the programs outcomes and includes baseline data where relevant to a particular issue.

Program Outcomes – describes the outcomes that have resulted from the activities and projects in the program plan, reflecting the TSRA's goal of achieving positive change (each program outcome is numbered to map it to the articles in the United Nations Declaration on the Rights of Indigenous Peoples (see Appendix 4)).

Benefits – sets out the measurable and meaningful improvements that will result from the program's outcomes. The benefits are described as those achievable during the life of the current Development Plan (2014 – 2018); and those intended to be achieved in subsequent Development Plans.

Over the life of the Development Plan changes to benefit statements may be made as current benefits are realised or new benefits are identified.

Performance Measures (Indicators) – are the indicators which are used to measure achievement of the program's outcomes and benefits.

Projects and Initiatives – sets out the program's ongoing activities and specific projects that produce outputs. All projects and initiatives must contribute to the program's outcomes and benefits and meet the criteria of effective use of resources and value for money.

Contribution to the Closing the Gap Targets – describes how the program's outcomes contribute to the COAG Closing the Gap targets.

Contribution to the COAG National Partnership Agreement Indigenous-specific Outcomes – describes how the program's outcomes contribute to the Indigenous-specific outcomes in the COAG National Partnership agreements.

Program Map (annexes A-1 to A-8) – maps the relationships between the program's initiatives, outputs, outcomes, benefits, and strategic direction.

Program Overview (annexes B-1 to B-8) – summarises information on the program and its outcomes, benefits, performance measures and initiatives in a table for the benefit of communities and other stakeholders.

Program Benefits (annexes C-1 to C-8) – summarises the program's benefits and sets out the targets and recipients for each performance measure.

SECTION THREE –

ECONOMIC DEVELOPMENT PROGRAM

Overview and Aims

Economic stability and growth are essential for the development of the Torres Strait and Northern Peninsula region. Welfare dependency is too high and we need to assist people to achieve economic independence. The support and skills training needed to assist Indigenous people to transition to full-time work, take on higher level jobs, or own and operate their own businesses are inadequate. It is vital that jobs that generate real wealth for the individual, the community and the region are created. It is important to foster sustainable industries owned and operated by Indigenous people so that the region has a strong future. The Economic Development Program will contribute to regional, community and individual economic improvement by taking the lead as the whole of region economic development solution broker.

The program aims are to:

- stimulate economic development across the region
- advance business skills and align training initiatives with regional employment opportunities
- advance Torres Strait Islander and Aboriginal ownership and management of businesses in the region

Regional Goal

Enhance our region's wealth by creating sustainable industries and increasing employment opportunities for our people equivalent to the wider Australian community.

Regional Issues

- Lack of appropriate training and support to assist Torres Strait Islander and Aboriginal people to own and operate sustainable enterprises.
- Lack of training to skill up local Torres Strait Islander and Aboriginal people so that they can work within various enterprises.
- High costs of basic services impacting on the viability of regional industries and community enterprises.
- Lack of some critical infrastructure, such as broadband connectivity and access to banking infrastructure.
- High unemployment across the Torres Strait (unemployment is 11.4 per cent, 5.4 per cent higher than the Queensland average). Based on data provided by the Queensland Government Statistician, in June 2013, 175 people in the Northern Peninsula Area, 191 people in the Torres Shire Council area and 264 people in the Torres Strait Island Regional Council area were unemployed.
- Few commercially viable business opportunities can be established in remote communities.

Program Outcomes

- [ED-1] Increased capability of Torres Strait Islander and Aboriginal People in the region to manage commercially viable businesses.
- [ED-2] Improved access to capital and other opportunities to finance commercially viable businesses.
- [ED-3] Increased number of commercially viable businesses owned and or operated by Torres Strait Islander and Aboriginal people in the region.
- [ED-4] Improved wealth of Torres Strait Islander and Aboriginal people in the region.

Benefits

2014 – 2018

- Torres Strait Islander and Aboriginal people successfully completing business skills development courses.
- Economically independent Torres Strait Islander and Aboriginal people in the region.
- Commercially viable businesses and home ownership.

Future Development Plans

- Commercially viable businesses owned and/or operated by Torres Strait Islander and Aboriginal people have increased.
- Improved individual wealth of Torres Strait Islander and Aboriginal people in the region.

Performance Measures

- Increase in the number of Torres Strait Islander and Aboriginal owned commercially viable businesses.
- Increased availability of approved business training.
- Increase in number of Torres Strait Islander and Aboriginal people in employment.

Projects and Initiatives

The Economic Development Program has a mandate from the TSRA Board to undertake the following projects and initiatives:

- concessional home loans
- concessional business loans
- business training
- business support services.

Contribution to the Closing the Gap Targets

The Economic Development Program will contribute to the following Closing the Gap targets:

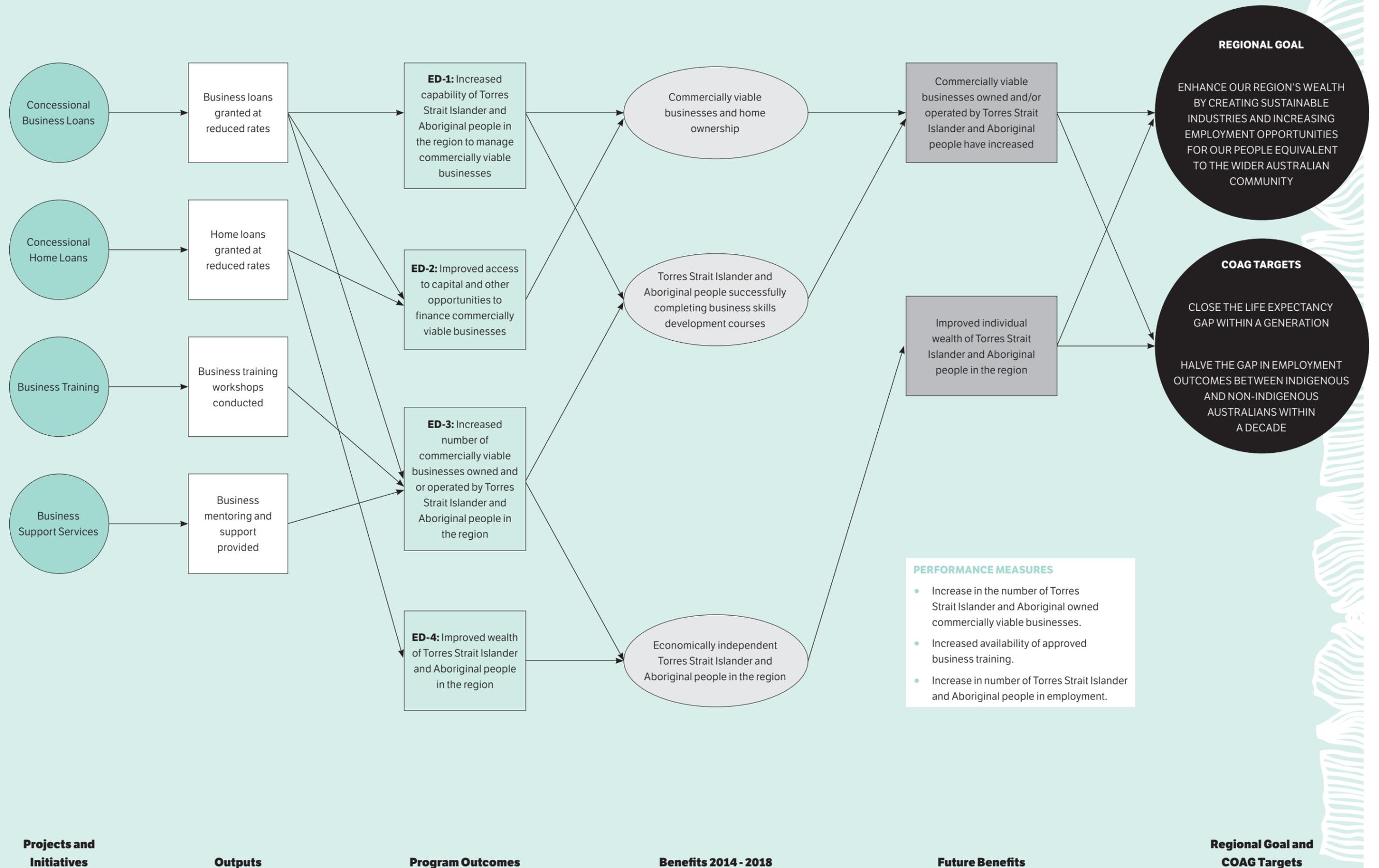
- **Target #1:** close the gap in life expectancy within a generation.
- **Target #6:** halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Contribution to COAG National Partnership Agreement Indigenous-specific Outcomes

The Economic Development Program will contribute to the following National Partnership Agreement Indigenous-specific outcomes:

- The Indigenous working age population has the depth and breadth of skills and capabilities required for the 21st century labour market.
- Indigenous people of working age participate effectively in all sectors and at all levels of the labour market.

**Annex A-1
Program Map – Economic Development**



Annex A-2 Economic Development Program – Overview

Overview and aims	Outcomes	Benefits	Performance measures	Initiatives
<p>The Economic Development Program will undertake projects and activities which will lead to the fulfilment of the regional goal: <i>Enhance our Region's wealth, by creating sustainable industries and increasing employment opportunities for our people equivalent to the wider Australian community.</i></p> <p>The program aims are to:</p> <ul style="list-style-type: none"> stimulate economic development across the region advance business skills and align training initiatives with regional employment opportunities advance Torres Strait Islander and Aboriginal ownership and management of businesses in the region 	<ul style="list-style-type: none"> [ED-1] Increased capability of Torres Strait Islander and Aboriginal people in the region to manage commercially viable businesses. [ED-2] Improved access to capital and other opportunities to finance commercially viable businesses. [ED-3] Increased number of commercially viable businesses owned and/or operated by Torres Strait Islander and Aboriginal people in the region. [ED-4] Improved wealth of Torres Strait Islander and Aboriginal people in the region. 	<p>2014 – 2018</p> <ul style="list-style-type: none"> Torres Strait Islander and Aboriginal people successfully completing business skills development courses. Economically independent Torres Strait Islander and Aboriginal people in the region. Commercially viable businesses and home ownership. <p>Future Development Plans</p> <ul style="list-style-type: none"> Commercially viable businesses owned and/or operated by Torres Strait Islander and Aboriginal people have increased. Improved individual wealth of Torres Strait Islander and Aboriginal people in the region. 	<ul style="list-style-type: none"> Increase in the number of Torres Strait Islander and Aboriginal owned commercially viable businesses. Increased availability of approved business training. Increase in the number of Torres Strait Islander and Aboriginal people in employment. 	<p>The Economic Development Program has a mandate to undertake the following initiatives:</p> <ul style="list-style-type: none"> concessional home loans concessional business loans business training business support services.

Annex A-3 Economic Development Program – Benefits

Benefits	Performance measures	Targets	Target groups
Commercially viable businesses and home ownership.	Increase in the number of Torres Strait Islander and Aboriginal owned commercially viable businesses.	Five new business loans per year from 2014 to 2018. Three new home loans per year from 2014 to 2018.	Torres Strait Islander and Aboriginal people.
Torres Strait Islander and Aboriginal people successfully completing business skills development courses.	Increased availability of approved business training.	Eight business workshops conducted each year from 2014 to 2018.	Torres Strait Islander and Aboriginal people interested in operating a business.
Economically independent Torres Strait Islander and Aboriginal people in the region.	Increase in number of Torres Strait Islander and Aboriginal people in employment.	Five percent of Remote Jobs and Communities Program (RJCP) Region 59 participants move into employment each year.	Torres Strait Islander and Aboriginal people.



SECTION FOUR –

FISHERIES PROGRAM

Overview and Aims

The aim of the Fisheries Program is to increase wealth in the region through commercially viable businesses and employment in the fishing industry, while ensuring the ecologically sustainable management of fishery resources.

The program aims are to:

- provide greater access for Torres Strait Islander and Aboriginal people to the region's commercial fisheries towards attaining a 100% share
- increase commercially viable businesses in the fishing industry that are Torres Strait Islander and Aboriginal owned and/or operated

- deliver initiatives to increase capability and capacity of Torres Strait Islander and Aboriginal people to utilise the region's commercial fisheries resources
- ensure that the region's fisheries resources are sustainably managed
- ensure that Torres Strait Islander and Aboriginal people are engaged in the management of the region's fisheries resources.

Regional Goal

Enhance our region's wealth, by managing and maintaining sustainable fishing industries and increasing employment and economic opportunities for our people.

Regional Issues

- There are relatively low levels of commercial utilisation of the fisheries resources by Torres Strait Islander and Aboriginal people of the region. In 2012, the recorded Tropical Rock Lobster catch by Traditional Inhabitant Boat (TIB) license holders was 188 tonnes. The nominal total allowable catch for TIB licence holders was 348 tonnes. As there is no requirement for TIB licence holders to record Finfish catches, no reliable base line data exists for this sector.
- Most Torres Strait Islander and Aboriginal commercial fishers participate in the fishery on a casual basis. There are significant opportunities for fishers and communities to develop more professional scale operations, which will increase incomes and economic opportunities in communities. Consistent supply of product will help marketing efforts.
- There is limited onshore infrastructure to support small-scale fishing operations.
- The majority share of the tropical rock lobster fishery and the entire finfish fishery is allocated to Torres Strait Islander and Aboriginal people of the region. This offers Torres Strait Islander and Aboriginal people access to significant employment and wealth outcomes.

- Management of Torres Strait fisheries is subject to complex management arrangements through the Torres Strait Protected Zone Joint Authority (PZJA) and Torres Strait Treaty.
- The PZJA is making changes to the management structure for some fisheries, in particular, the Tropical Rock Lobster Fishery. The implementation of output controls will be a significant change for fishers and communities.
- The Native Title Sea Claim Part A determination has potential to generate economic development opportunities for Traditional Owners in the region to utilise new commercial rights.

Program Outcomes

- [FI-1] A commercially viable fishing industry which is 100 per cent owned by Torres Strait Islander and Aboriginal people.
- [FI-2] Improved wealth of Torres Strait Islander and Aboriginal people of the region.
- [FI-3] Sustainable management of fisheries resources.

Benefits

2014 – 2018

- Opportunity for increased employment and wealth of Torres Strait Islander and Aboriginal people from the region's commercial fisheries resources.
- Increased revenue derived from fishing industry by Torres Strait Islander and Aboriginal people.

Future Development Plans

- Opportunity for increased employment and wealth of Torres Strait Islander and Aboriginal people from 100 per cent of the region's commercial fisheries resources.
- Sustainably managed fisheries provide opportunities for traditional, recreational and commercial harvest by Torres Strait Islander and Aboriginal people.

Performance Measures

- Number of opportunities for Torres Strait Islander and Aboriginal people to increase their understanding and use of Torres Strait fisheries resources.
- Increase in catches by Torres Strait Islander and Aboriginal fishers relative to total allowable catch.

Projects and Initiatives

The Fisheries Program has a mandate from the TSRA Board to undertake the following projects and initiatives:

- engaging in the PZJA and supporting engagement of Torres Strait Islander and Aboriginal people in PZJA decision-making
- providing opportunities to develop the capability and capacity of Torres Strait Islander and Aboriginal people to benefit from fisheries in the region
- assisting communities to engage in program activities
- managing access to fisheries resources held in trust for Torres Strait Islander and Aboriginal people of the region.

Contribution to the Closing the Gap Targets

The Fisheries Program will contribute towards the achievement of the following Closing the Gap targets:

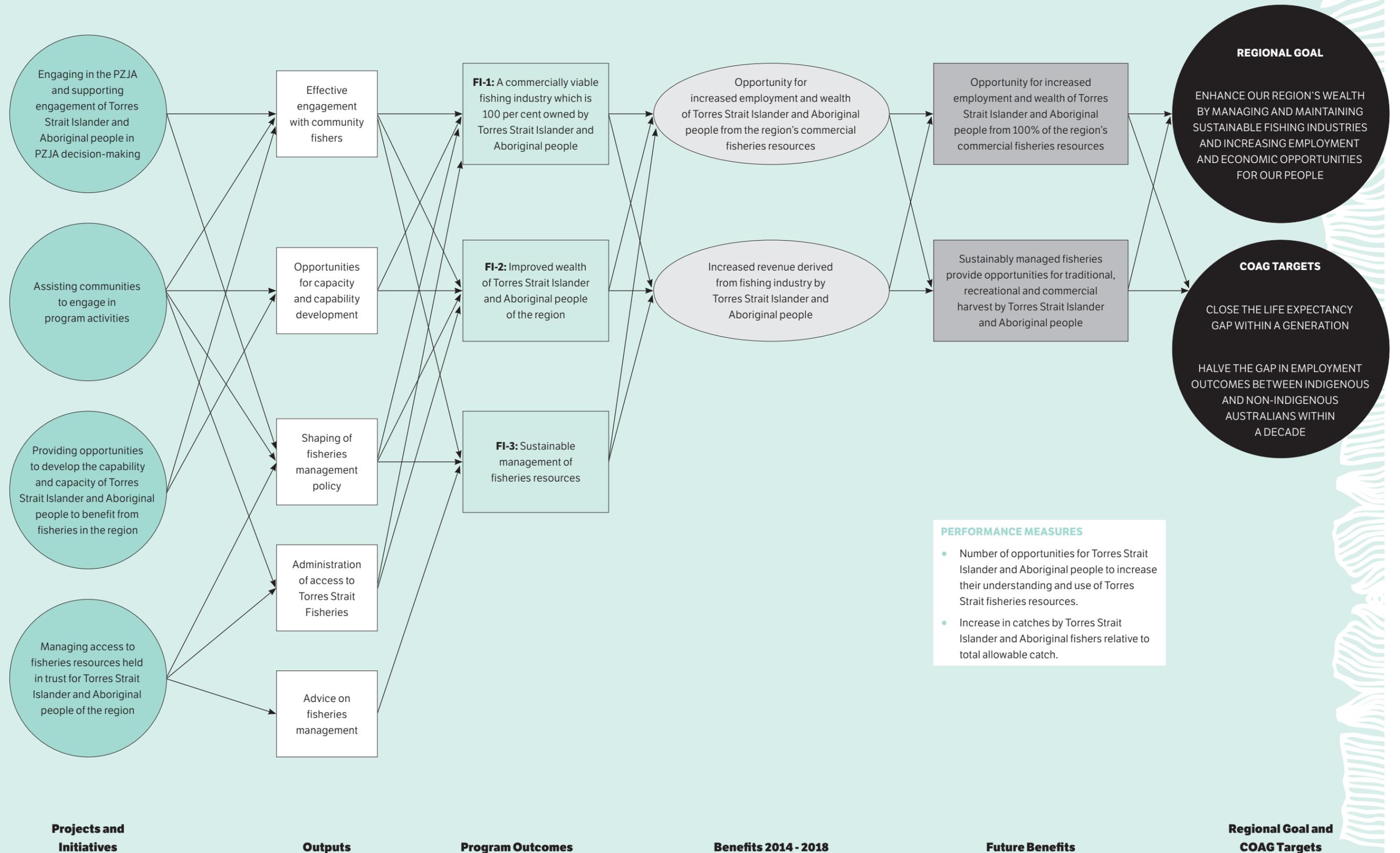
- **Target #1:** close the gap in life expectancy within a generation
- **Target #6:** halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Contribution to COAG National Partnership Agreement Indigenous-specific Outcomes

The Fisheries Program will contribute to the following National Partnership Agreement Indigenous-specific outcomes:

- The Indigenous working age population has the depth and breadth of skills and capabilities required for the 21st century labour market.
- Indigenous people of working age participate effectively in all sectors and at all levels of the labour market.

**Annex B-1
Program Map – Fisheries**



Annex B-2 Fisheries Program – Overview

Overview and aims	Outcomes	Benefits	Performance measures	Initiatives
<p>The program will increase wealth in the region through commercially viable businesses and employment in the fishing industry, while ensuring the ecologically sustainable management of fishery resources.</p> <p>The program aims are to:</p> <ul style="list-style-type: none"> provide greater access for Torres Strait Islander and Aboriginal people to the region's commercial fisheries towards attaining a 100% share increase commercially viable businesses in the fishing industry that are Torres Strait Islander and Aboriginal owned and/or operated deliver initiatives to increase capability and capacity of Torres Strait Islander and Aboriginal people to utilise the region's commercial fisheries resources ensure that the region's fisheries resources are sustainably managed ensure that Torres Strait Islander and Aboriginal people are engaged in the management of the region's fisheries resources. 	<ul style="list-style-type: none"> [FI-1] A commercially viable fishing industry which is 100 per cent owned by Torres Strait Islander and Aboriginal people. [FI-2] Improved wealth of Torres Strait Islander and Aboriginal people of the region. [FI-3] Sustainable management of fisheries resources. 	<p>2014 – 2018</p> <ul style="list-style-type: none"> Opportunity for increased employment and wealth of Torres Strait Islander and Aboriginal people from the region's commercial fisheries resources. Increased revenue derived from fishing industry by Torres Strait Islander and Aboriginal people. <p>Future Development Plans</p> <ul style="list-style-type: none"> Opportunity for increased employment and wealth of Torres Strait Islander and Aboriginal people from 100% of the region's commercial fisheries resources. Sustainably managed fisheries provide opportunities for traditional, recreational and commercial harvest by Torres Strait Islander and Aboriginal people. 	<ul style="list-style-type: none"> Number of opportunities for Torres Strait Islander and Aboriginal people to increase their understanding and use of Torres Strait fisheries resources. Increase in catches by Torres Strait Islander and Aboriginal fishers relative to total allowable catch. 	<p>The Fisheries Program has a mandate to undertake the following initiatives:</p> <ul style="list-style-type: none"> engaging in the Protected Zone Joint Authority (PZJA) and supporting the engagement of Torres Strait Islander and Aboriginal people in PZJA decision-making providing opportunities to develop the capability and capacity of Torres Strait Islander and Aboriginal people to benefit from fisheries in the region assisting communities to engage in program activities managing access to fisheries resources held in trust for Torres Strait Islander and Aboriginal people of the region.

Annex B-3 Fisheries Program – Benefits

Benefits	Performance measures	Targets	Target groups
Opportunity for increased employment and wealth of Torres Strait Islander and Aboriginal people from the region's commercial fisheries resources.	Number of opportunities for Torres Strait Islander and Aboriginal people to increase their understanding and use of Torres Strait fisheries resources.	<p>Eleven fisheries-related meetings held each year.</p> <p>Four fisheries-related communication products released each year.</p> <p>Eighty percent of participants successfully complete the Torres Strait Marine Pathways Project courses in each year the course is offered.</p>	Torres Strait Islander and Aboriginal fishers; people and communities.
Increased revenue derived from fishing industry by Torres Strait Islander and Aboriginal people.	Increase in catches by Torres Strait Islander and Aboriginal fishers relative to total allowable catch.	Sales to processors by Torres Strait Islander and Aboriginal fishers in the region increase by ten percent per year over the life of the plan.	Torres Strait Islander and Aboriginal fishers; people and communities.



SECTION FIVE –

CULTURE, ART AND HERITAGE PROGRAM

Overview and Aims

The Torres Strait unique Ailan Kastom is a central part of life. Our culture faces challenges, but is a key strength of our region and our people. Our culture needs to be maintained and preserved to ensure its sustainability for future generations.

Our traditional art is unique and gaining recognition nationally and internationally. Such recognition will not only help preserve traditional art and maintain cultural practices, but will also contribute to economic development. The TSRA recognises that our culture, art and heritage are central pillars of our development and as such we will provide support to the region through this program.

The program aims are to:

- protect culturally significant sites and artefacts to ensure longevity
- revitalise and maintain traditional cultural practices (art, dance, language, storytelling, songs) among communities
- ensure the protection of traditional knowledge, intellectual property and copyright
- underpin services and management practices with cultural values and protocols.

Regional Goal

Protect, promote, revitalise and maintain Torres Strait Islander and Aboriginal traditions and cultural heritage.

Regional Issues

- Inadequate focus on preservation of culture, history and heritage (only four communities are participating in traditional ecological knowledge programs).
- Traditional language use and storytelling are declining as new generations are increasingly influenced by Western society.
- Art, dance and traditional craft skills are declining (only 167 artists are actively engaging with the Gab Titui Cultural Centre).
- Language and cultural groups are fragmenting.
- Limited awareness of intellectual property and copyright protections.
- Limited availability of and access to resources and facilities for arts and cultural activities (there are only three community art centres in the region).

Program Outcomes

- [CAH-1] An active and sustainable arts and craft Industry.
- [CAH-2] Cultural values and protocols are integrated into service planning and management practice.
- [CAH-3] The unique cultural heritage and histories of the region are preserved, maintained and promoted.
- [CAH-4] Strong, supported and respected Ailan Kastom.
- [CAH-5] The copyright, intellectual property and traditional knowledge of Torres Strait Islander and Aboriginal people in the region are protected.

Benefits

2014 – 2018

- Communities are able to undertake activities strengthening Ailan Kastom, including the use of cultural protocols, language and cultural maintenance.
- Traditional cultural heritage records, artefacts and oral histories are identified, documented, preserved and promoted.
- Torres Strait Islander and Aboriginal artists and cultural practitioners' individual and communal copyright and intellectual property rights are protected.

- Increased: a) art and craft skills levels; b) Torres Strait Islander and Aboriginal artists' profiles; c) regional art and craft production.
- Increased income from Torres Strait arts and crafts sales.

Future Development Plans

- International recognition of the value of Torres Strait Islander and Aboriginal arts and culture.
- A sustainable art industry operates in the Torres Strait region.
- Cultural heritage records, including sites, artefacts, stories and histories, are owned and securely accessible by Torres Strait Islanders.
- Increased knowledge and application of copyright and intellectual property rights to arts, crafts, culture and traditional knowledge.
- Increased incorporation of cultural values and protocols into service planning and management practices.

Performance Measures

- Increased income generated through retail sales via the Gab Titui Cultural Centre and established art centres in the region.
- Increase in profile of emerging and established artists and cultural practitioners in the region and the production and sale of regionally produced arts and crafts.
- Increased number of TSRA funded and supported activities that are based on Torres Strait Islander (Ailan Kastom) and Aboriginal cultural traditions in the Torres Strait region.
- Increase in cultural heritage material and information specific to each community in the region that is documented, registered and accessible.
- Increase in the number of emerging and professionally active artists and cultural practitioners that have access to information and support to ensure copyright and intellectual property rights.

Projects and Initiatives

The Culture, Art and Heritage Program has a mandate from the TSRA Board to undertake the following projects and initiatives:

- cultural maintenance and observance
- arts industry development
- gateway/hub for presenting, preserving, promoting and providing education on Torres Strait Islander and Aboriginal culture and arts
- cultural heritage management (with links with to the Environmental Management Program)
- copyright and intellectual property rights
- cultural values and protocols.

Contribution to the Closing the Gap Targets

The Culture, Art and Heritage Program will contribute to the following Closing the Gap targets:

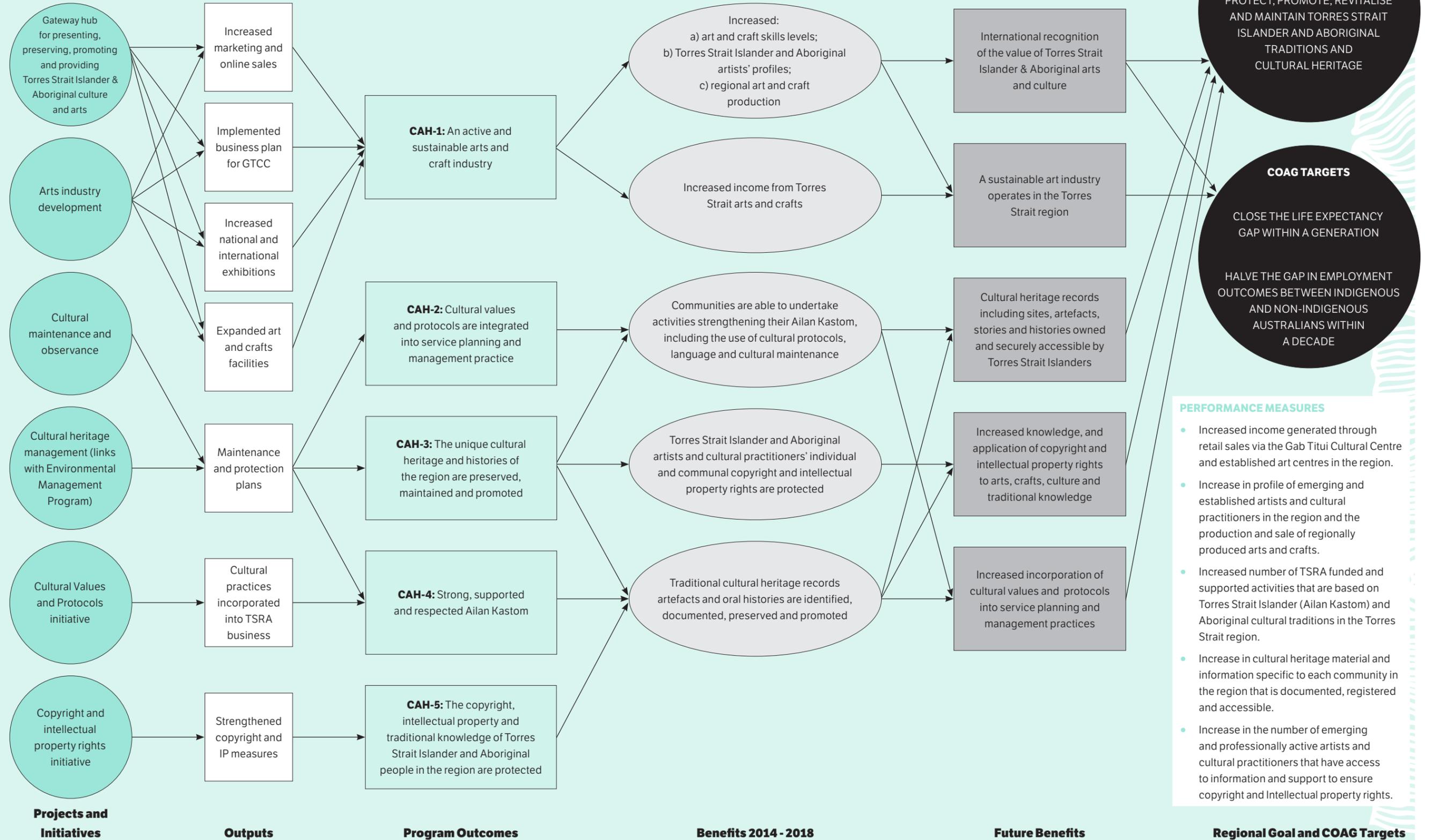
- **Target #1:** close the gap in life expectancy within a generation
- **Target #6:** halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Contribution to COAG National Partnership Agreement Indigenous-specific Outcomes

The Culture, Art and Heritage Program will contribute to the following National Partnership Agreement Indigenous-specific outcomes:

- The Indigenous working age population has the depth and breadth of skills and capabilities required for the 21st century labour market.
- Indigenous communities are empowered to participate in policy making and program implementation.
- Indigenous communities are represented through credible consultation / governance mechanism.
- Indigenous people of working age participate effectively in all sectors of the labour market.
- Indigenous children acquire the basic skills for life and learning.

Annex C-1
Program Map – Culture, Art and Heritage



Annex C-2 Culture, Art and Heritage Program – Overview

Overview and aims	Outcomes	Benefits 2014 – 2018	Performance measures	Initiatives
<p>The Culture, Art and Heritage Program will undertake projects and activities which fulfil the regional goal of:</p> <p><i>Protect, promote, revitalise and maintain Torres Strait Islander and Aboriginal traditions and cultural heritage.</i></p> <p>The program aims are to:</p> <ul style="list-style-type: none"> protect culturally significant sites and artefacts to ensure longevity revitalise and maintain traditional cultural practices (art, dance, language, storytelling, songs) among communities ensure the protection of traditional knowledge, intellectual property and copyright underpin services and management practices with cultural values and protocols. 	<ul style="list-style-type: none"> [CAH-1] An active and sustainable arts and craft industry. [CAH-2] Cultural values and protocols are integrated into service planning and management practice. [CAH-3] The unique cultural heritage and histories of the region are preserved, maintained and promoted. [CAH-4] Strong, supported and respected Ailan Kastom. [CAH-5] The copyright, intellectual property and traditional knowledge of Torres Strait Islander and Aboriginal people in the region are protected. 	<p>2014 – 2018</p> <ul style="list-style-type: none"> Communities are able to undertake activities strengthening Ailan Kastom, including the use of cultural protocols, language and cultural maintenance. Traditional cultural heritage records, artefacts and oral histories are identified, documented, preserved and promoted. Torres Strait Islander and Aboriginal artists and cultural practitioners' individual and communal copyright and intellectual property rights are protected. Increased: a) art and craft skills levels; b) Torres Strait Islander and Aboriginal artists' profiles; c) regional art and craft production. Increased income from Torres Strait arts and crafts sales. <p>Future Development Plans</p> <ul style="list-style-type: none"> International recognition of the value of Torres Strait Islander and Aboriginal arts and culture. A sustainable art industry operates in the Torres Strait region. Cultural heritage records, including sites, artefacts, stories and histories, are owned and securely accessible by Torres Strait Islanders. Increased knowledge and application of copyright and intellectual property rights to arts, crafts, culture and traditional knowledge. Increased incorporation of cultural values and protocols into service planning and management practices. 	<ul style="list-style-type: none"> Increased income generated through retail sales via the Gab Titui Cultural Centre and established art centres in the region. Increase in profile of emerging and established artists and cultural practitioners in the region and the production and sale of regionally produced arts and crafts. Increased number of TSRA funded and supported activities that are based on Torres Strait Islander (Ailan Kastom) and Aboriginal cultural traditions in the Torres Strait region. Increase in cultural heritage material and information specific to each community in the region that is documented, registered and accessible. Increase in the number of emerging and professionally active artists and cultural practitioners that have access to information and support to ensure copyright and intellectual property rights. 	<p>The Culture, Art and Heritage Program has a mandate to undertake the following initiatives:</p> <ul style="list-style-type: none"> cultural maintenance and observance arts industry development gateway/hub for presenting, preserving, promoting and providing education on Torres Strait Islander and Aboriginal culture and arts cultural heritage management (with links to the Environmental Management Program) copyright and intellectual property rights cultural values and protocols.

Annex C-3 Culture, Art and Heritage Program – Benefits

Benefits	Performance measures	Targets	Target groups
Increased income from Torres Strait arts and crafts sales.	Increased income generated through retail sales via the Gab Titui Cultural Centre and established art centres in the region.	<ul style="list-style-type: none"> a) Five per cent increase per annum in production and sales revenues generated from arts and crafts. b) Five per cent increase per annum in online sales. c) Five per cent increase per annum in emerging artists becoming professionally active. 	Torres Strait Islander and Aboriginal artists and communities.
Increased: <ul style="list-style-type: none"> a) art and craft skills levels b) Torres Strait Islander and Aboriginal artists' profiles c) regional art and craft production. 	Increase in profile of emerging and established artists and cultural practitioners in the region and the production and sale of regionally produced arts and crafts.	<ul style="list-style-type: none"> a) Five art skills development activities facilitated per annum. b) Five per cent increase per annum in facilities available to produce arts works and display areas. c) Five per cent increase per annum in visitors to the Gab Titui Cultural Centre. d) Five per cent increase per annum in website hits. e) Two external exhibitions facilitated per annum. f) One international promotional activity facilitated per annum. 	Torres Strait Islander and Aboriginal artists.
Communities are able to undertake activities strengthening Ailan Kastom, including the use of cultural protocols, language and cultural maintenance.	Increased number of TSRA funded and supported activities that are based on Torres Strait Islander (Ailan Kastom) and Aboriginal cultural traditions in the Torres Strait region.	<ul style="list-style-type: none"> a) A minimum of 15 applications supported through culture, art and heritage grants per annum. b) A minimum of two cultural protocols and values initiatives supported per annum. c) A minimum of two language-based initiatives supported per annum. d) A minimum of two cultural maintenance programs supported per annum. 	Torres Strait Islander and Aboriginal people and communities.
Traditional cultural heritage records, artefacts and oral histories are identified, documented, preserved and promoted.	Increase in cultural heritage material and information specific to each community in the region that is documented, registered and accessible.	<ul style="list-style-type: none"> a) One cultural heritage register in place for each community by 2018. b) Five per cent increase in cultural heritage material identified and registered per annum. 	Torres Strait Islander and Aboriginal people and communities
Torres Strait Islander and Aboriginal artists and cultural practitioners' individual and communal copyright and intellectual property rights are protected.	Increase in the number of emerging and professionally active artists and cultural practitioners that have access to information and support to ensure copyright and intellectual property rights.	<ul style="list-style-type: none"> a) One copyright and intellectual property rights workshop held per community per annum. b) Five per cent increase per annum in information available to communities. 	Torres Strait Islander and Aboriginal people and communities.



SECTION SIX –

NATIVE TITLE PROGRAM

Overview and Aims

Legal recognition of traditional laws and customs and traditional rights over land and sea are fundamental to the self-determination and advancement of our people. The Native Title Program recognises the importance of Native Title rights by performing its statutory functions through the Native Title Office as the Native Title Representative Body (NTRB) under the *Native Title Act 1993* (Cth).

The TSRA has been recognised as the regional NTRB since 1996. The TSRA, through the Native Title Office, is responsible for the Native Title Program and the performance of the TSRA's Native Title Act functions. The objective of the Native Title Office / NTRB is:

To be recognised as an organisation providing high quality and culturally appropriate professional services to Native Title Holders and claimants through consulting with and effectively representing Traditional Owners in the Torres Strait region in the performance of our functions under the Native Title Act 1993 (Cth).

The Native Title Program will continue to facilitate the securing of legal recognition of Native Title to land and waters in the Torres Strait, and the proper regard for Native Title rights in relation to all projects affecting Torres Strait land and waters.

The program aims are to:

- assist Traditional Owners obtain legal recognition of Native Title over land and sea in the Torres Strait region
- manage and legally protect Native Title rights
- build the capacity of Native Title Prescribed Bodies Corporate (PBCs).

Regional Goal

Protect, maintain and progress Native Title Rights and recognition over the region's land and sea country.

Regional Issues

- The Native Title Sea Claim Part A determination has potential to generate economic development opportunities for Traditional Owners in the region to utilise new commercial rights.
- Need to finalise all Native Title claims and transfer of deeds of grant in trust (DOGITs) to PBCs (there were three active claims as of 31 December 2013).
- Need to enhance the capacity of PBCs in the region to become autonomous, active and self-sustaining (there were 20 PBCs in the region on 31 December 2013).

Program Outcomes

- [NT-1] Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of the Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination.
- [NT-2] Successfully negotiated Future Acts and Indigenous Land Use Agreements.
- [NT-3] Native Title claims are successfully determined.
- [NT-4] PBCs understand and meet their responsibilities under the Native Title Act.

Benefits

2014 – 2018

- Economic development opportunities flow to Traditional Owners from the Regional Sea Claim Part A determination.
- Native Title claims are resolved.
- Money and other benefits flow into PBCs.
- PBCs understand and meet their compliance responsibilities.
- Appropriate support mechanisms are provided to PBCs when DOGITs are transferred.

Future Development Plans

- All Native Title claims in the region are settled.
- PBCs have greater autonomy in managing Native Title, sea and land for their communities.

Performance Measures

- Number of changes to Native Title and Fisheries legislation that reflect the commercial rights of Traditional Owners.
- Number of ILUAs that have compensation or other benefits as part of the ILUA terms.
- Number of reported non-compliance matters involving PBCs.
- Number of Native Title determination claims successfully determined.
- Number of DOGITs transferred to PBCs with appropriate support mechanisms.

Projects and Initiatives

The Native Title Program has a mandate from the TSRA Board to undertake the following projects and initiatives:

- progress and successfully negotiate ILUAs
- progress and successfully negotiate Native Title claims
- perform the functions of a Native Title Representative Body under the Native Title Act
- develop proposals regarding legislation that impacts on Native Title.

Contribution to the Closing the Gap Targets

The Native Title Program will contribute to the following Closing the Gap targets:

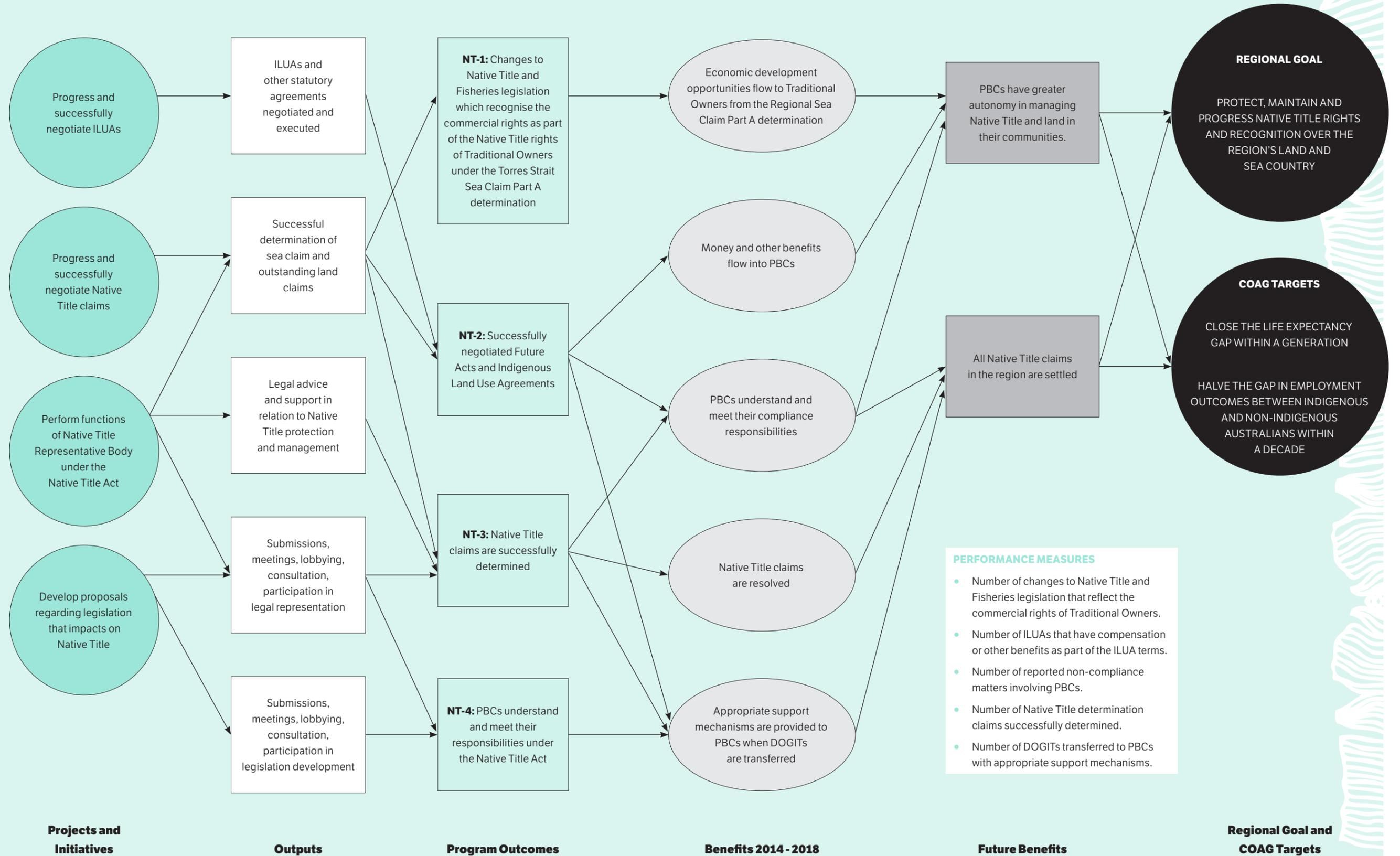
- **Target #1:** close the gap in life expectancy within a generation
- **Target #6:** halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Contribution to COAG National Partnership Agreement Indigenous-specific Outcomes

The Native Title Program will contribute to the following National Partnership Agreement Indigenous-specific outcomes:

- Indigenous communities are empowered to participate in policy making and program implementation
- Indigenous communities are represented through credible consultation / governance mechanism
- Connecting the way government agencies work in remote areas (the governance of governments) and developing community capacity.

**Annex D-1
Program Map – Native Title**



**Annex D-2
Native Title Program – Overview**

Overview and aims	Outcomes	Benefits	Performance measures	Initiatives
<p>The Native Title Program will undertake projects and activities which fulfil the regional goal: <i>Protect, maintain and progress Native Title Rights and recognition over the region's land and sea country.</i></p> <p>The program aims are to:</p> <ul style="list-style-type: none"> assist Traditional Owners obtain legal recognition of Native Title over land and sea in the Torres Strait region manage and legally protect Native Title rights build the capacity of Native Title Prescribed Bodies Corporate (PBCs). 	<ul style="list-style-type: none"> [NT-1] Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of the Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination. [NT-2] Successfully negotiated Future Acts and Indigenous Land Use Agreements. [NT-3] Native title claims are successfully determined. [NT-4] PBCs understand and meet their responsibilities under the Native Title Act. 	<p>2014 – 2018</p> <ul style="list-style-type: none"> Economic development opportunities flow to Traditional Owners from the Regional Sea Claim Part A determination. Native title claims are resolved. Money and other benefits flow into PBCs. PBCs understand and meet their compliance responsibilities. Appropriate support mechanisms are provided to PBCs when DOGITs are transferred. <p>Future Development Plans</p> <ul style="list-style-type: none"> All Native Title claims in the region are settled. PBCs have greater autonomy in managing Native Title and land in their communities. 	<ul style="list-style-type: none"> Number of changes to Native Title and Fisheries legislation that reflect the commercial rights of Traditional Owners. Number of ILUAs that have compensation or other benefits as part of the ILUA terms. Number of reported non-compliance matters involving PBCs. Number of Native Title determination claims successfully determined. Number of DOGITs transferred to PBCs with appropriate support mechanisms. 	<p>The Native Title Program has a mandate to undertake the following initiatives:</p> <ul style="list-style-type: none"> progress and successfully negotiate ILUAs progress and successfully negotiate Native Title claims perform the functions of a Native Title Representative Body under the Native Title Act develop proposals regarding legislation that impacts on Native Title.

Annex D-3 Native Title Program – Benefits

Benefits	Performance measures	Targets	Target groups
Economic development opportunities flow to Traditional Owners from the Regional Sea Claim Part A determination.	Number of changes to Native Title and Fisheries legislation that reflect the commercial rights of Traditional Owners.	100 per cent of the changes made to Native Title and Fisheries legislation reflect the commercial rights of Traditional Owners.	Torres Strait Islander and Aboriginal Native Title holders in the region.
Money and other benefits flow into PBCs.	Number of ILUAs that have compensation or other benefits as part of the ILUA terms.	100 per cent of ILUAs registered lead to compensation or other benefits.	Torres Strait Islander and Aboriginal people; PBCs and communities.
PBCs understand and meet their compliance responsibilities.	Number of reported non-compliance matters involving PBCs.	100 per cent of compliance matters are referred for resolution within 20 working days.	Torres Strait Islander and Aboriginal people; PBCs and communities.
Native title claims are resolved.	Number of Native Title determination claims successfully determined.	Four remaining claims are completed by 2018.	Torres Strait Islander and Aboriginal people; PBCs and communities.
Appropriate support mechanisms are provided to PBCs when DOGITs are transferred.	Number of DOGITs transferred to PBCs with appropriate support mechanisms.	Thirteen remaining DOGITs are transferred with appropriate support within the life of the Development Plan.	Torres Strait Islander and Aboriginal people; PBCs and communities.



SECTION SEVEN –

ENVIRONMENTAL MANAGEMENT PROGRAM

Overview and Aims

Although the environment is not one of the building blocks in addressing Indigenous disadvantage, the Australian Government and State governments recognise that the environment is a crucial issue that needs to be managed. We need a regional environmental goal because a number of our island communities are threatened by rising sea levels, the region faces considerable environmental challenges due, in part, to its remoteness and geographical characteristics, and Torres Strait communities have a high reliance on and connection with the marine environment and resources. The TSRA recognises that it has a vital role to play, through its Land and Sea Management Unit, to help address and manage the many environmental issues, challenges and opportunities facing the region and individual communities.

The aim of the program is to contribute to supporting the regional goal.

Regional Goal

Our natural and cultural environment is an asset that is protected, preserved and enjoyed through sustainable management.

Regional Issues

- The diversity and complexity of natural resource management across the sea and land environment in the region.
- Lack of water and inadequate water management systems.
- Waste management issues are impacting on people's health and the environment.
- Sea levels and erosion issues are impacting on communities.
- Lack of forward and effectual land use planning.

Program Outcomes

- [EM-1] Strengthened sustainable use, protection and management of natural and cultural resources.
- [EM-2] Improved community adaptation to climate change impacts, including sea level rise.
- [EM-3] Increased uptake of renewable energy for Torres Strait.
- [EM-4] Support community sustainable horticulture.

Benefits

2014 – 2018

- Communities (in particular, Traditional Owners) are empowered to manage their local natural and cultural resources sustainably.
- Communities understand climate change risks and what can be done to mitigate them in order to reduce their impacts on their culture and wellbeing.
- Communities are less reliant on diesel to supply electricity.
- Communities have the skills to generate traditional food.

Future Development Plans

- Torres Strait ecosystems are healthy, resilient and well-managed.
- Torres Strait communities are well informed regarding the sustainable use, protection and management of natural and cultural resources in the Torres Strait region.
- Torres Strait communities have minimised as much as possible the impacts of climate change on their wellbeing, culture and environment.
- Regional self-sufficiency in energy production.
- Reduced carbon footprint for the Torres Strait region.
- Greater community self-sufficiency in food production.
- Local and regional food security is improved.

Performance Measures

- Number of endorsed community-based management plans for the natural and cultural resources of the region being actively implemented.
- Number of actions in the Climate Change Strategy and associated action plans implemented.
- Number of agreements in place with energy providers to reduce reliance on non-renewable diesel fuel usage for electricity production.
- Number of inhabited islands with active food producing community gardens in place.

Projects and Initiatives

The Environmental Program has a mandate from the TSRA Board to undertake the following projects and initiatives:

Land

- Biodiversity planning and management
- Invasive species
- Sustainable horticulture

Sea

- Turtle and dugong planning and management
- Marine biodiversity
- Water quality
- State of the environment report card

People

- Ranger project
- Indigenous protected areas project
- Traditional ecological knowledge project
- Traditional Owner engagement

Coasts and Climate

- Climate change adaptation and resilience
- Renewable energy

Contribution to the Closing the Gap Targets

The Environmental Management Program will contribute towards the achievement of the following Closing the Gap targets:

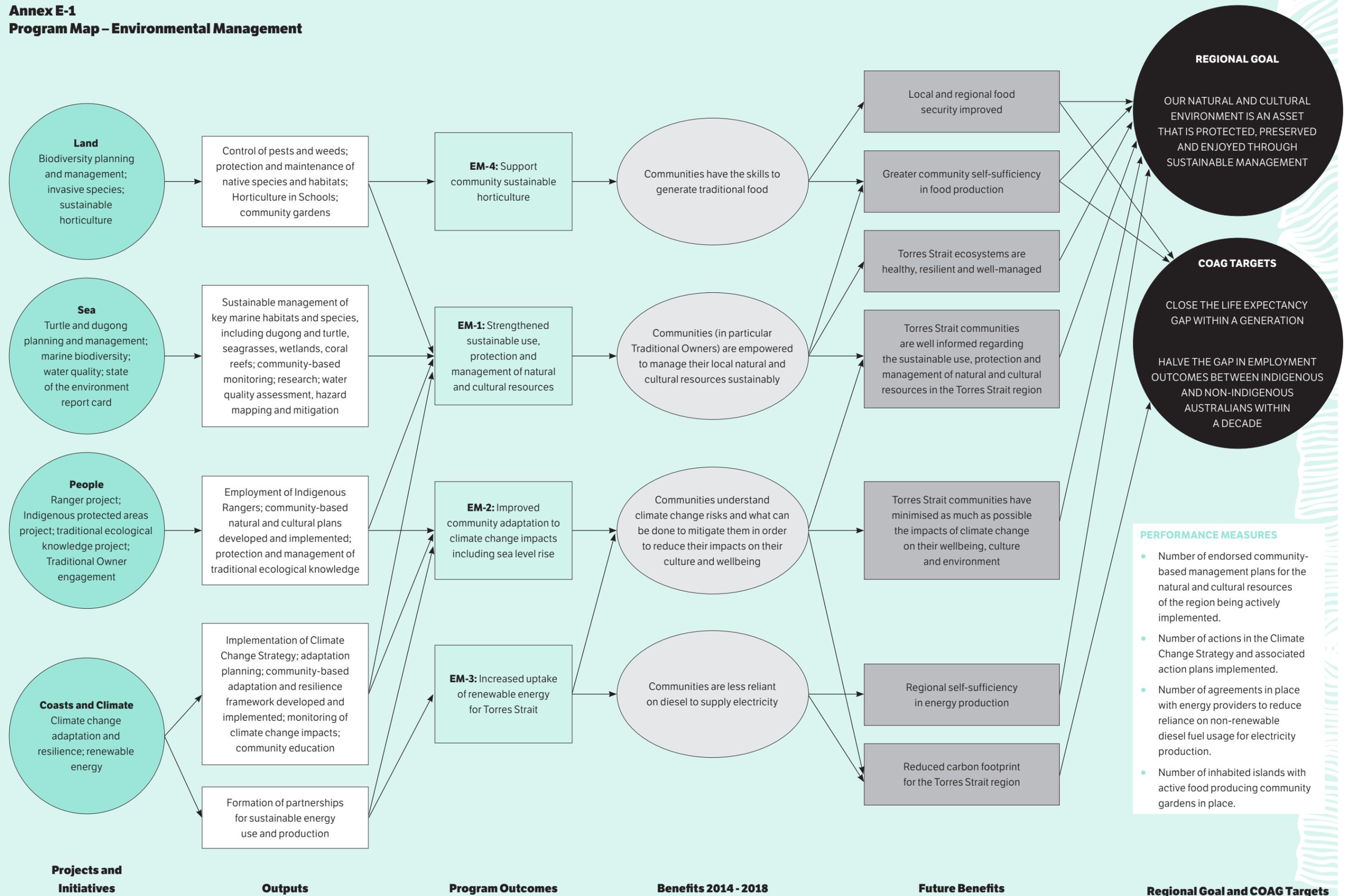
- **Target #1:** close the gap in life expectancy within a generation
- **Target #6:** halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Contribution to COAG National Partnership Agreement Indigenous-specific Outcomes

The Environmental Management Program will contribute to the following National Partnership Agreement Indigenous-specific outcomes:

- Indigenous communities are empowered to participate in policy making and program implementation.
- Indigenous children's living environments are healthy.
- Indigenous communities are represented through credible consultation / governance mechanism.

**Annex E-1
Program Map – Environmental Management**



Annex E-2 Environmental Management Program – Overview

Overview and aims	Outcomes	Benefits	Performance measures	Initiatives
<p>The Environmental Management Program supports a number of regional outcomes.</p> <p>The TSRA is coordinating a range of regional and community-based environmental management initiatives over island and marine areas within the Torres Strait.</p> <p>The aim of the program is to contribute to the achievement of the regional goal, which is:</p> <p><i>Our natural and cultural environment is an asset that is protected, preserved and enjoyed through sustainable management.</i></p>	<p>[EM-1] Strengthened sustainable use, protection and management of natural and cultural resources.</p>	<p>2014 – 2018</p> <ul style="list-style-type: none"> Communities (in particular Traditional Owners) are empowered to manage their local natural and cultural resources sustainably. <p>Future Development Plans</p> <ul style="list-style-type: none"> Torres Strait ecosystems are healthy, resilient and well-managed. 	<ul style="list-style-type: none"> Number of endorsed community-based management plans for the natural and cultural resources of the region being actively implemented. 	<p>Land</p> <ul style="list-style-type: none"> biodiversity planning and management invasive species sustainable horticulture <p>Sea</p> <ul style="list-style-type: none"> turtle and dugong planning and management marine biodiversity water quality state of the environment report card
	<p>[EM-2] Improved community adaptation to climate change impacts, including sea level rise.</p>	<p>2014 – 2018</p> <ul style="list-style-type: none"> Communities understand climate change risks and what can be done to mitigate them in order to reduce their impacts on their culture and wellbeing. <p>Future Development Plans</p> <ul style="list-style-type: none"> Torres Strait communities have minimised as much as possible the impacts of climate change on their wellbeing, culture and environment. 	<ul style="list-style-type: none"> Number of actions in the Climate Change Strategy and associated action plans implemented. 	<p>People</p> <ul style="list-style-type: none"> ranger project Indigenous protected areas project traditional ecological knowledge project Traditional Owner engagement
	<p>[EM-3] Increased uptake of renewable energy for Torres Strait</p>	<p>2014 – 2018</p> <ul style="list-style-type: none"> Communities are less reliant on diesel to supply electricity. <p>Future Development Plans</p> <ul style="list-style-type: none"> Regional self-sufficiency in energy production. Reduced carbon footprint for the Torres Strait region. 	<ul style="list-style-type: none"> Number of agreements in place with energy providers to reduce reliance on non-renewable diesel fuel usage for electricity production. 	<p>Coast and Climate</p> <ul style="list-style-type: none"> climate change adaptation and resilience renewable energy
	<p>[EM-4] Support community sustainable horticulture</p>	<p>2014 – 2018</p> <ul style="list-style-type: none"> Communities have the skills to generate traditional food. <p>Future Benefit Plans</p> <ul style="list-style-type: none"> Greater community self-sufficiency in food production. Local and regional food security is improved. 	<ul style="list-style-type: none"> Number of inhabited islands with active food producing community gardens in place. 	

Annex E-3 Environmental Management Program – Benefits

Benefits	Performance measures	Targets	Target groups
Communities (in particular Traditional Owners) are empowered to manage their local natural and cultural resources sustainably.	Number of endorsed community-based management plans for the natural and cultural resources of the region being actively implemented.	All communities have endorsed community-based plans that are being implemented for the sustainable management of key cultural and natural resources.	Torres Strait Islander and Aboriginal people and communities. State government and Australian Government conservation agencies. Protected Zone Joint Authority agencies.
Communities understand climate change risks and what can be done to mitigate them in order to reduce their impacts on their culture and wellbeing.	Number of actions in the Climate Change Strategy and associated action plans implemented.	Priority actions are completed in the Climate Change Strategy and action plans. Regional Adaptation Plan developed and progressively implemented. All Torres Strait communities supported to develop local adaptation and resilience strategies.	Torres Strait Islander and Aboriginal people and communities. Relevant Australian Government and local and state government agencies.
Communities are less reliant on diesel to supply electricity.	Number of agreements in place with energy providers to reduce reliance on non-renewable diesel fuel usage for electricity production.	Partnerships in place for non-renewable diesel use reduction actions and strategies to occur on a regional and localised basis.	Torres Strait Islander and Aboriginal people and communities.
Communities have the skills to generate traditional food.	Number of inhabited islands with active food producing community gardens in place.	All communities have active food producing gardens.	Torres Strait Islander and Aboriginal people and communities.



SECTION EIGHT –

GOVERNANCE AND LEADERSHIP PROGRAM

Overview and Aims

A coordinated, unified and progressive approach to development requires strong and capable leadership with appropriate governance skills and processes. Such an approach involves meaningful and regular communication and consultation across the region with individuals, communities, elected representatives and organisations charged with delivering services to the region. These are all skills and practices that need to be developed and maintained by individuals and groups in our region.

We need to develop future leaders by investing in them now so that they experience and learn about leadership and are well prepared to assume such responsibilities. The Governance and Leadership Program will support positive and meaningful outcomes for our people in leadership, communication and governance. The program will work towards achieving equality in leadership, as appropriate to Ailan Kastom, by delivering targeted activities for women and youth.

The program aims are to:

- involve Torres Strait Islander and Aboriginal leaders in legislative processes, policies and priorities
- undertake capacity building for current and future leaders across the region
- support effective regional communication
- coordinate the integration of the delivery of government services to the region
- develop the capacity of Prescribed Bodies Corporate (PBCs) in the region
- improve the governance and leadership capacity of the Torres Strait Regional Authority.

Regional Goal

Effective and transparent self-government, with strong leadership.

Regional Issues

- Communication between all levels of government and communities requires strengthening.
- Few young people show interest in leadership (only five youths per year participate in the Torres Strait Youth Leadership Scheme).
- Regional communication is not fully effective, with only two Remote Indigenous Broadcasting Services (RIBS) in the region operating (there are 14 RIBS facilities in the region).
- Gender imbalance in leadership roles (only one in five leaders is female).
- Increased participation is required for inclusive decision-making in the region.
- Lack of coordination and integration of government services across the region.
- Prescribed Bodies Corporate lack the capacity to deliver Native Title obligations (there were 20 PBCs in the region as of 31 December 2013).
- Regional views are not adequately represented in government policy.

Program Outcomes

- [G&L-1] Implementation of the National Indigenous Reform Agreement service delivery principles.
- [G&L-2] Appropriate Torres Strait Islander and Aboriginal participation in decision-making.
- [G&L-3] Improved communication, cultural competence and service delivery within a community development framework across governments.
- [G&L-4] Strong Torres Strait Islander and Aboriginal organisational leadership and governance.
- [G&L-5] Strong Prescribed Bodies Corporate leadership and governance.

Benefits

2014 – 2018

- Integrated government services are accessible to communities according to need.
- Elected Torres Strait Islander and Aboriginal leaders are involved in effective decision-making.
- An appropriate gender balance is achieved in regional governance structures.
- Young people participate in regional leadership initiatives.
- PBCs maintain capacity to meet legislative requirements.

Future Development Plans

- Elected and future leaders have the necessary skills and confidence to make effective decisions.
- An appropriate gender balance is achieved in all governance bodies.
- Community government service needs are consistently met.
- PBCs are self-sustaining and operate autonomously.

Performance Measures

- Increase the level of engagement of elected Torres Strait Islander and Aboriginal leaders in policy development and decision-making.
- Achieve a minimum 20 per cent increase in access to services over the life of the Torres Strait Development Plan (2014 – 2018), measured from the 2012 Baseline Regional Plan Community Booklets.
- Number of PBCs that achieve Office of the Registrar of Indigenous Corporations (ORIC) compliance as at 31 December each year.
- Increase in Torres Strait Islander and Aboriginal women with the capacity to participate in leadership roles in the region measured from the 2012 baseline.
- Increase in Torres Strait Islander and Aboriginal youth (18 – 25) with the capacity to participate in leadership development activities measured from the 2012 baseline.

Projects and Initiatives

The Governance and Leadership Program has a mandate from the TSRA Board to undertake the following projects and initiatives:

- governance capacity building
- leadership capacity building
- PBC capacity building
- Integrated Service Delivery (ISD) coordination
- community engagement
- women's leadership program
- youth leadership program
- tertiary education assistance
- regional broadcasting support.

Contribution to the Closing the Gap Targets

The Governance and Leadership Program will contribute to the following Closing the Gap targets:

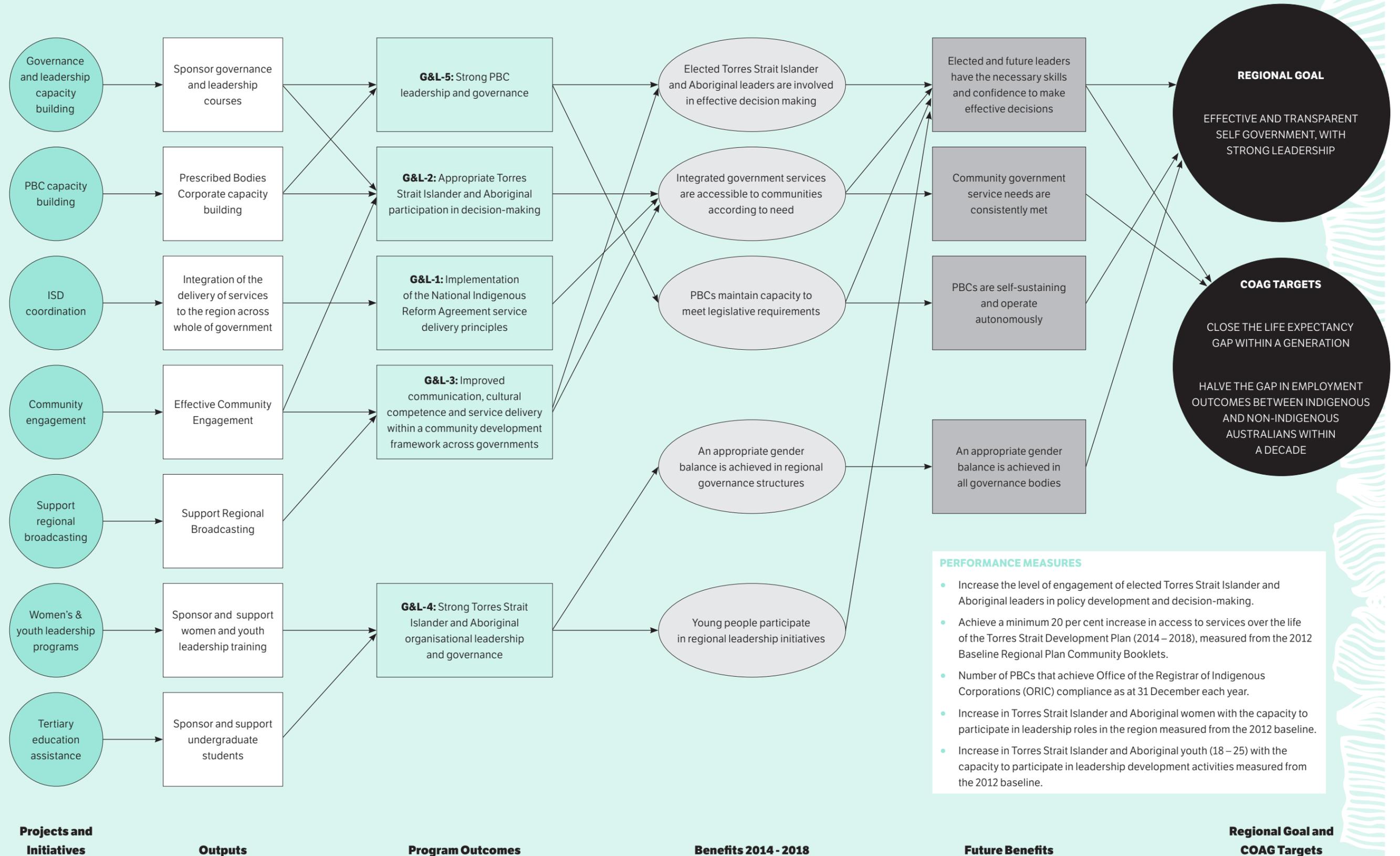
- **Target #1:** close the gap in life expectancy within a generation
- **Target #6:** halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Contribution to COAG National Partnership Agreement Indigenous-specific Outcomes

The Governance and Leadership Program will contribute to the achievement of the following National Partnership Agreement Indigenous-specific outcomes:

- Indigenous communities are empowered to participate in policy making and program implementation.
- Indigenous communities are represented through credible consultation / governance mechanism.
- Connecting the way government agencies work in remote areas (the governance of governments) and developing community capacity.
- Indigenous young people successfully transition from school to work and / or further study.

**Annex F-1
Program Map – Governance and Leadership**



Annex F-2 Governance and Leadership Program – Overview

Overview and aims	Outcomes	Benefits 2014 – 2018	Performance measures	Initiatives
<p>The Governance and Leadership Program will undertake projects and activities which fulfil the regional goal of:</p> <p><i>Effective and transparent self-government, with strong leadership.</i></p> <p>The program aims are to:</p> <ul style="list-style-type: none"> involve Torres Strait Islander and Aboriginal leaders in legislative processes, policies and priorities undertake capacity building for current and future leaders across the region support effective regional communication coordinate the integration of the delivery of government services to the region develop the capacity of Prescribed Bodies Corporate (PBCs) in the region improve the governance and leadership capacity of the Torres Strait Regional Authority. 	<ul style="list-style-type: none"> [G&L-1] Implementation of the National Indigenous Reform Agreement service delivery principles. [G&L-2] Appropriate Torres Strait Islander and Aboriginal participation in decision-making. [G&L-3] Improved communication, cultural competence and service delivery within a community development framework across governments. [G&L-4] Strong Torres Strait Islander and Aboriginal organisational leadership and governance. [G&L-5] Strong PBC leadership and governance. 	<ul style="list-style-type: none"> Integrated government services are accessible to communities according to need. Elected Torres Strait Islander and Aboriginal leaders are involved in effective decision-making. An appropriate gender balance is achieved in regional governance structures. Young people participate in regional leadership initiatives. PBCs maintain capacity to meet legislative requirements. <p>Future Development Plans</p> <ul style="list-style-type: none"> Elected and future leaders have the necessary skills and confidence to make effective decisions. An appropriate gender balance is achieved in all governance bodies. Community government service needs are consistently met. PBCs are self-sustaining and operate autonomously. 	<ul style="list-style-type: none"> Increase the level of engagement of elected Torres Strait Islander and Aboriginal leaders in policy development and decision-making. Achieve a minimum 20 per cent increase in access to services over the life of the Torres Strait Development Plan (2014 – 2018), measured from the 2012 Baseline Regional Plan Community Booklets. Number of PBCs that achieve Office of the Registrar of Indigenous Corporations compliance as at 31 December each year. Increase in Torres Strait Islander and Aboriginal women with the capacity to participate in leadership roles in the region measured from the 2012 baseline. Increase in Torres Strait Islander and Aboriginal youth (18 – 25) with the capacity to participate in leadership development activities measured from the 2012 baseline. 	<p>The Governance and Leadership Program has a mandate to undertake the following initiatives:</p> <ul style="list-style-type: none"> governance capacity building leadership capacity building PBC capacity building ISD coordination community engagement women's leadership program youth leadership program tertiary education assistance regional broadcasting support.

Annex F-3 Governance and Leadership Program – Benefits

Benefits	Performance measures	Targets	Target groups
Elected Torres Strait Islander and Aboriginal leaders are involved in effective decision-making.	Increase the level of engagement of elected Torres Strait Islander and Aboriginal leaders in policy development and decision-making.	The TSRA Chairperson and Executive Members participate in a minimum of 20 senior government and ministerial meetings in each year of the Development Plan. Commitments are secured for 100 per cent of the TSRA Board's highest priorities in each year of the Development Plan.	Torres Strait Islander and Aboriginal people and communities.
Integrated government services are accessible to communities according to need.	Achieve a minimum 20 per cent increase in access to services over the life of the Torres Strait Development Plan (2014 – 2018), measured from the 2012 Baseline Regional Plan Community Booklets.	Address a minimum of 320 service and infrastructure gaps across Torres Strait Island communities over the life of the Development Plan.	Torres Strait Islander and Aboriginal people and communities.
Prescribed Bodies Corporate (PBCs) maintain capacity to meet legislative requirements.	Number of PBCs that achieve Office of the Registrar of Indigenous Corporations (ORIC) compliance as at 31 December each year.	100 per cent compliance or ORIC approved exemption by all PBCs in the Torres Strait Region in each year of the Development Plan.	Torres Strait Islander and Aboriginal people and communities.
An appropriate gender balance is achieved in regional governance structures.	Increase in Torres Strait Islander and Aboriginal women with the capacity to participate in leadership roles in the region measured from the 2012 baseline.	50 per cent of all governance capacity building program placements are filled by Torres Strait Islander or Aboriginal women from the region in each year of the Development Plan.	Torres Strait Islander and Aboriginal people and communities.
Young people participate in regional leadership initiatives.	Increase in Torres Strait Islander and Aboriginal youth (18 – 25) with the capacity to participate in leadership development activities measured from the 2012 baseline.	100 per cent of all youth leadership program placements are filled by Torres Strait or Aboriginal youth from the region in each year of the Development Plan.	Torres Strait Islander and Aboriginal people and communities.



SECTION NINE –

HEALTHY COMMUNITIES PROGRAM

Overview and Aims

The Healthy Communities Program recognises the importance of meeting basic living standards as well as having healthy people in our communities. It is difficult to embark on development initiatives when people are in poor health or living in poor conditions. The poor health of our people and prevalence of chronic diseases in the region require concerted action.

The TSRA will have a monitoring and strategic policy role: monitoring the delivery of health initiatives in the Torres Strait, and providing strategic policy advice to the Torres Strait Health Partnership and Integrated Service Delivery Framework partners, to ensure that advances are being made in primary and preventive health care. The TSRA will play a more direct role through the provision of funding and support to preventive health initiatives that will promote healthy lifestyles and improve the health of our people. It will link with the Environmental Management Program to support local fresh food production and engage with food suppliers to explore improved healthy food options.

Additionally, the TSRA will be directly involved in making housing more affordable for Indigenous people, and engaging with Traditional Owners on land tenure and availability of land for housing in order to reduce overcrowding and improve housing and living conditions to an acceptable level.

The program aims are to:

- seek to influence policy for all health programs across all tiers of government
- monitor health services and health initiatives across the Torres Strait and Northern Peninsula Area and provide strategic policy advice (this will be undertaken under the broad umbrella of Integrated Service Delivery)
- direct support targeting healthy lifestyles, including improving availability of fresh produce and healthy food options, and encouraging people to undertake healthy activities
- provide some direct support for home ownership and other specific housing initiatives when linked to economic development, including small enterprise and trade skills development and/or environmental management in terms of water management and renewable energies
- engage with Traditional Owners regarding negotiations for land release for housing development, where appropriate.

Regional Goal

- Enhance both healthy communities and our living environment (Health).
- Achieve the provision of adequate, appropriate and affordable housing (Housing).

Regional Issues

- Lower than average health and life expectancy outcomes.
- Higher than average prevalence of chronic diseases.
- High cost of living.
- Limited access to fresh produce and food security.
- Lack of suitable housing and overcrowding (there were 55 operational aged care places as at 30 June 2012; 5.5 per cent of the population (551 people) are aged 65 or above).
- Insufficient land for houses (only two new houses were approved in the region in the 12 months ending 30 September 2013).
- Lower levels of home ownership by Indigenous people, with only 5.5 per cent of homes fully owned and 2.1 per cent owned with a mortgage (86.2 per cent of families in the region are in rented accommodation and 6.2 per cent have not recorded their housing status).
- Inappropriate housing and infrastructure policies and service provision.

The Australian Aboriginal and Torres Strait Islander Health Survey, which is due for release by the Australian bureau of Statistics in June 2014, will be used as base line data for the Development Plan.

Program Outcomes

- [HC-1] Secure whole-of-government investment for infrastructure to support healthy homes and healthy living environments.
- [HC-2] Policies support community managed delivery of primary and public health care services and are based on regional needs and priorities.
- [HC-3] Improved access to affordable fresh and healthy foods.
- [HC-4] More active and healthy communities.
- [HC-5] Affordable home ownership available across the region.

Benefits

2014 – 2018

- Affordable fresh produce available for communities.
- Communities have essential services and infrastructure to support healthy living environments.
- Community and individual participation in healthy activities.
- Increased government investment in housing and affordable home ownership options.

Future Development Plans

- Reduced prevalence of disease resulting from poor environmental health infrastructure.
- Reduced chronic disease levels.
- Reduced overcrowding.
- Increased home ownership by Torres Strait Islander and Aboriginal residents.

Performance Measures

- Increased investment into new and existing regional environmental health infrastructure.
- Increased access to fresh and affordable foods in Torres Strait communities.
- Increase in participation in structured sport, recreation and healthy lifestyle activities.
- Increase in serviced land and infrastructure to support housing for Torres Strait Islander and Aboriginal people.

Projects and Initiatives

The Healthy Communities Program has a mandate from the TSRA Board to undertake the following Project and initiatives:

- support community market garden and horticulture initiatives (in conjunction with the Environmental Management Program)
- engage with food suppliers/retailers to increase supply and variety of healthy food options
- support health education initiatives including physical education, nutrition, obesity, diabetes programs, motivation, substance abuse
- fund sport and recreation activities and minor infrastructure
- contribute funding and provide policy advice for the delivery of essential services and infrastructure to support healthy living environments.

Contribution to the Closing the Gap Targets

The Healthy Communities Program will contribute to the following Closing the Gap targets:

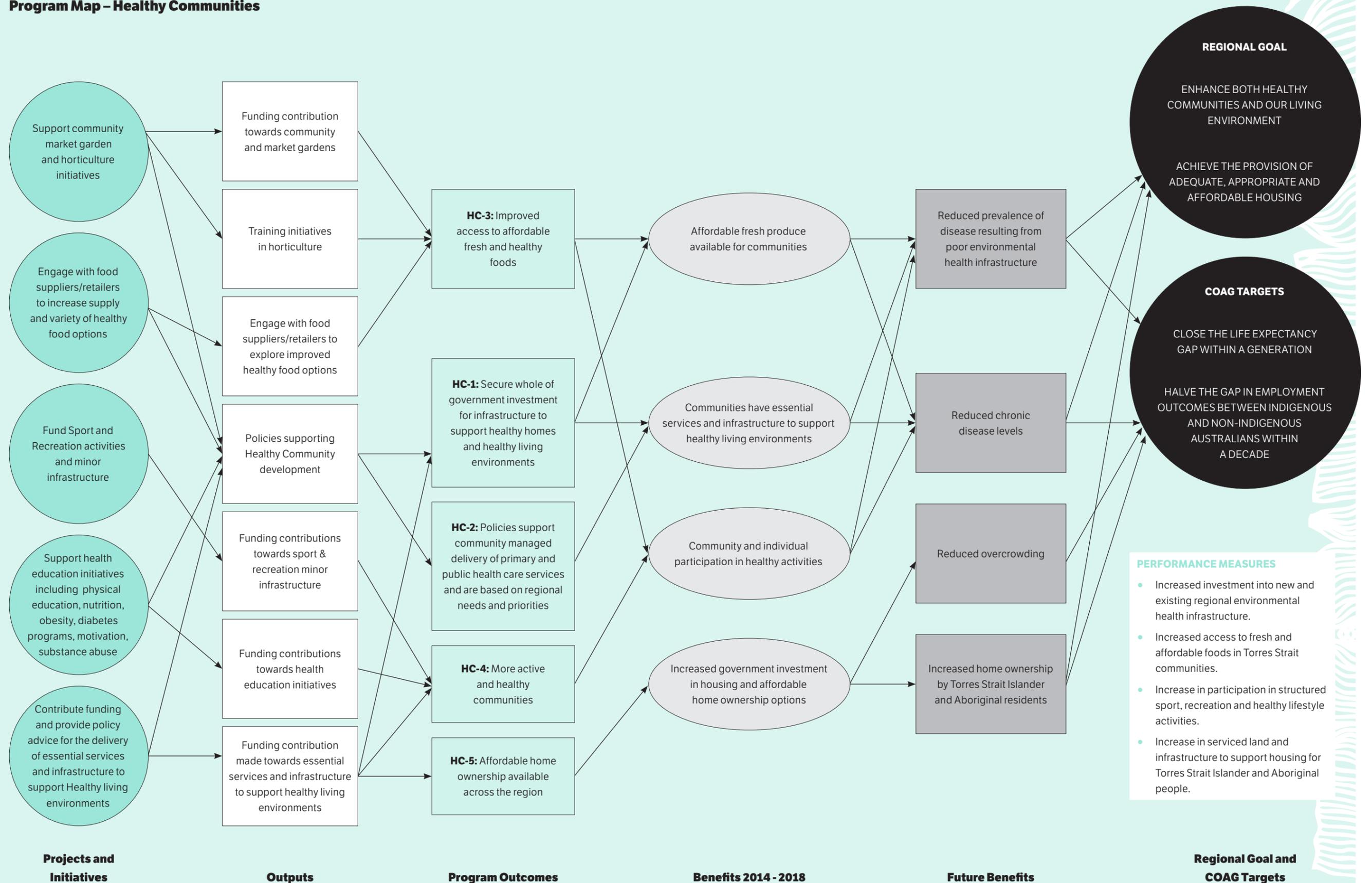
- **Target #1:** close the gap in life expectancy within a generation
- **Target #2:** halve the gap in mortality rates for Indigenous children under five within a decade.

Contribution to COAG National Partnership Agreement Indigenous-specific Outcomes

The Healthy Communities Program will contribute towards the achievement of the following National Partnership Agreement Indigenous-specific outcomes:

- Indigenous Australians and those living in rural and remote areas or on low incomes achieve health outcomes comparable to the broader population.
- Indigenous people remain healthy and free of preventable disease.
- Indigenous children are born and remain healthy.
- Indigenous children have the same health outcomes as other Australian children
- Children benefit from better social inclusion and reduced disadvantage
- Indigenous children's living environments are healthy.
- Indigenous families live in appropriate housing with access to all basic utilities.
- Indigenous people have improved housing amenity and reduced overcrowding
- Indigenous people have the same housing opportunities as other people.

Annex G-1
Program Map – Healthy Communities



Annex G-2 Healthy Communities Program – Overview

Overview and aims	Outcomes	Benefits 2014 – 2018	Performance measures	Initiatives
<p>The Healthy Communities Program will undertake projects and activities which fulfil the regional goals to enhance both healthy communities and our living environment (Health), and to achieve the provision of adequate, appropriate and affordable housing (Housing).</p> <p>The program aims are to:</p> <ul style="list-style-type: none"> • seek to influence policy for all health programs across all tiers of government • monitor health services and health initiatives across the Torres Strait and Northern Peninsula Area and provide strategic policy advice (this will be undertaken under the broad umbrella of Integrated Service Delivery) • direct support targeting healthy lifestyles, including improving availability of fresh produce and healthy food options, and encouraging people to undertake healthy activities • provide some direct support for home ownership and other specific housing initiatives when linked to economic development, including small enterprise and trade skills development and/or environmental management in terms of water management and renewable energies • engage with Traditional Owners regarding negotiations for land release for housing development, where appropriate. 	<ul style="list-style-type: none"> • [HC-1] Secure whole-of-government investment for infrastructure to support healthy homes and healthy living environments. • [HC-2] Policies support community managed delivery of primary and public health care services and are based on regional needs and priorities. • [HC-3] Improved access to affordable fresh and healthy foods. • [HC-4] More active and healthy communities. • [HC-5] Affordable home ownership available across the region. 	<ul style="list-style-type: none"> • Affordable fresh produce available for communities. • Communities have essential services and infrastructure to support healthy living environments. • Community and individual participation in healthy activities. • Increased government investment in housing and affordable home ownership options. <p>Future Development Plans</p> <ul style="list-style-type: none"> • Reduced prevalence of disease resulting from poor environmental health infrastructure. • Reduced chronic disease levels. • Reduced overcrowding. • Increased home ownership by Torres Strait Islander and Aboriginal residents. 	<ul style="list-style-type: none"> • Increased investment into new and existing regional environmental health infrastructure. • Increased access to fresh and affordable foods in Torres Strait communities. • Increase in participation in structured sport, recreation and healthy lifestyle activities. • Increase in serviced land and infrastructure to support housing for Torres Strait Islander and Aboriginal people. 	<p>The Healthy Communities Program has a mandate to undertake the following initiatives:</p> <ul style="list-style-type: none"> • support community market garden and horticulture initiatives • engage with food suppliers/retailers to increase supply and variety of healthy food options • support health education initiatives, including physical education, nutrition, obesity, diabetes programs, motivation, substance abuse and sport and recreation activities • fund sport and recreation activities and minor infrastructure • contribute funding and provide policy advice for the delivery of essential services and infrastructure to support healthy living environments.

Annex G-3 Healthy Communities Program – Benefits

Benefits	Performance measures	Targets	Target groups
Communities have essential services and infrastructure to support healthy living environments.	Increased investment into new and existing regional environmental health infrastructure.	At least 90 per cent of environmental health infrastructure projects delivered under the Torres Strait Major Infrastructure Program Stage-5 (MIP-5). Ten per cent increase per annum in funding directed to maintaining existing environmental Health Infrastructure.	Torres Strait Islander and Aboriginal people and communities.
Affordable fresh produce available for communities.	Increased access to fresh and affordable foods in Torres Strait communities.	Twelve communities supported to establish sustainable horticulture systems by 2018 (measured by the Environmental Management Program).	Torres Strait Islander and Aboriginal people and communities.
Community and individual participation in healthy activities.	Increase in participation in structured sport, recreation and healthy lifestyle activities.	a) Five per cent increase per annum in the number of people participating in structured sport and recreation activities. b) Support provided for at least five regional healthy lifestyle initiatives per annum.	Torres Strait Islander and Aboriginal people and communities.
Increased government investment in housing and affordable home ownership options.	Increase in serviced land and infrastructure to support housing for Torres Strait Islander and Aboriginal people.	Five per cent increase per annum in serviced land to support housing.	Torres Strait Islander and Aboriginal people and communities.



SECTION TEN –

SAFE COMMUNITIES PROGRAM

Overview and Aims

The Safe Communities Program recognises that if people are not safe in their homes and communities it is difficult to implement economic development, healthy lifestyles, environmental management and other initiatives. Whilst law and order are the primary functions of law enforcement agencies and the delivery of social service programs resides with other agencies, the TSRA, through the Safe Communities Program, needs to influence policy and monitor service delivery by other agencies. The TSRA will undertake a leading and supporting role through Integrated Service Delivery forums, contributing to the development and monitoring of standards for the provision of social services.

The Safe Communities Program will also contribute directly to some public and community safety and accessibility outcomes through funding and support for targeted initiatives. Some of those initiatives will involve infrastructure or equipment (e.g. transportation related), and others may be focused on awareness raising and capacity building (e.g. in emergency response). The program will also contribute funding to proactive and reactive social service providers implementing critical programs, which will include support for capacity building and training initiatives.

The program aims are to:

- contribute to the development of standards for the provision of all mainstream social services and facilities, including emergency response services, through engagement with responsible agencies
- undertake a policy advocacy, monitoring and supporting role with respect to mainstream services, advocating and acting as a solution broker on behalf of communities and the region, using Integrated Service Delivery forums
- provide direct funding and resource support for some social support services, and infrastructure, facilities and equipment, that contribute to improved safety and accessibility of communities and families (the TSRA will not provide mainstream social or community services).

Regional Goal

- Safe, healthy, respectful and progressive communities, based on Ailan Kastom and Aboriginal traditions (Communities).
- Strong families and safe and healthy communities that are guided by cultural and traditional Lore (Social Services).

Regional Issues

- Lack of appropriate counselling services across a range of social issues.
- High rate of referrals to the Aboriginal and Torres Strait Islander Legal Service (ATSILS). (In the 12-month period ending 31 March 2013, ATSILS dealt with 2,714 matters in the region.)
- Drug and alcohol issues.
- Loss of traditional ways.
- Insufficient laws, law protection and enforcement.
- Safety issues in respect of some community facilities.
- Need to protect children and other threatened members of the community (ATSILS dealt with 39 violence protection matters in the region in the 12 month period ending 31 March 2013).
- Movement of Papua New Guinea (PNG) nationals.
- Lack of disaster preparedness in communities.
- Lack of affordable transport infrastructure.

Program Outcomes

- [SC-1] Effective community and social services support.
- [SC-2] Families and individuals are safe in home and community.
- [SC-3] Public areas are safe and accessible for community members.
- [SC-4] Communities have access to appropriate transport infrastructure.

Benefits

2014 – 2018

- Increased effectiveness of social services support to communities.
- Improved capacity of social services providers to respond to community identified needs.
- Increased family and individual participation in community events.
- Increased skills development and employment opportunity for community members delivering social support services.

Future Development Plans

- Increased use of proactive and social support services by five per cent.
- Increased participation in social and cultural activities by community by five per cent.
- Improved access to safe transport and emergency services is reported through the Integrated Service Delivery (ISD) evaluations.

Performance Measures

- All Torres Strait Islander and Aboriginal people employed in the TSRA supported social services sector in the region have appropriate accreditation.
- All TSRA funded service delivery organisations in the region provide quality services and operate in accordance with relevant standards.
- Reduction in service referrals, response timeframes and waiting lists for social service providers.
- Increased participation in TSRA supported community events by residents and TSRA funded service organisations

Projects and Initiatives

The Safe Communities Program has a mandate from the TSRA Board to undertake the following projects and initiatives:

- support Torres Strait Islander and Aboriginal women, men and children social development and support programs; child and family safety programs
- support safe and accessible community infrastructure; land and sea communications systems; community capacity building
- participate in interagency and Integrated Service Delivery meetings/ forums to discuss issues of community and domestic safety and to contribute to shaping planning and service delivery in the region.

Contribution to the Closing the Gap Targets

The Safe Communities Program will contribute to the following Closing the Gap targets:

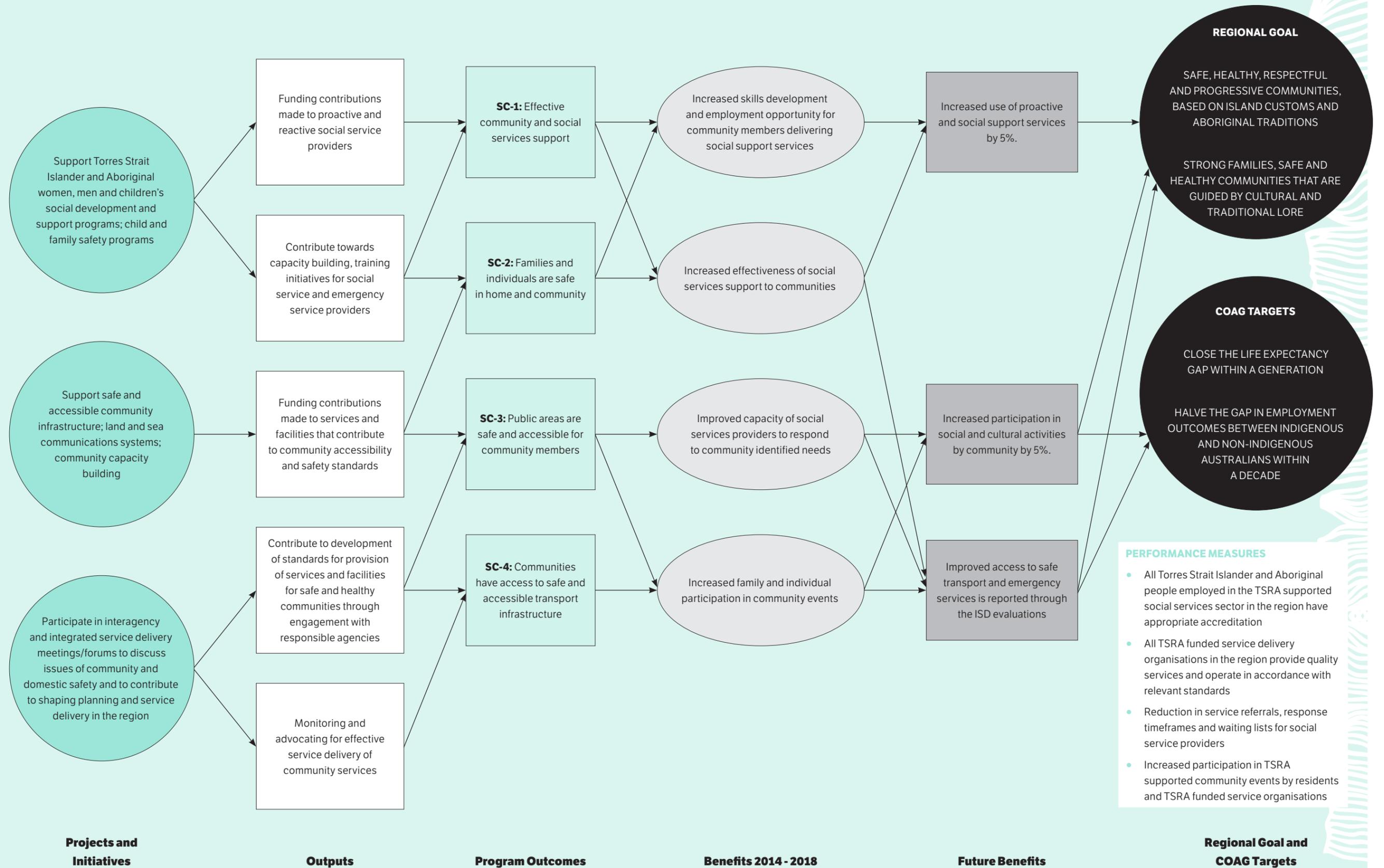
- **Target #1:** close the gap in life expectancy within a generation
- **Target #2:** halve the gap in mortality rates for Indigenous children under five within a decade.

Contribution to COAG National Partnership Agreement Indigenous-specific Outcomes

The Safe Communities Program will contribute towards the achievement of the following National Partnership Agreement Indigenous-specific outcomes:

- Indigenous children and families are safe and protected from violence and neglect in their home and communities.
- Breaking cycles of criminal behaviour and violence normalisation.
- Children benefit from better social inclusion and reduced disadvantage.

**Annex H-1
Program Map – Safe Communities**



Annex H-2 Safe Communities Program – Overview

Overview and aims	Outcomes	Benefits 2014 – 2018	Performance measures	Initiatives
<p>The Safe Communities Program will undertake projects and activities which fulfil the regional goals:</p> <p><i>Safe, healthy, respectful and progressive communities, based on Ailan Kastom and Aboriginal traditions (Communities)</i></p> <p><i>Strong families and safe and healthy communities that are guided by cultural and traditional Lore (Social Services).</i></p> <p>The program aims are to:</p> <ul style="list-style-type: none"> contribute to the development of standards for the provision of all mainstream social services and facilities, including emergency response services, through engagement with responsible agencies undertake a policy advocacy, monitoring and supporting role with respect to mainstream services, advocating and acting as a solution broker on behalf of communities and the region, using Integrated Service Delivery forums provide direct funding and resource support for some community services and facilities that contribute to improved safety of communities (the TSRA will not provide mainstream social and community services). 	<ul style="list-style-type: none"> [SC-1] Effective community and social services support. [SC-2] Families and individuals are safe in home and community. [SC-3] Public areas are safe and accessible for community members. [SC-4] Communities have access to appropriate transport infrastructure. 	<p>2014 – 2018</p> <ul style="list-style-type: none"> Increased effectiveness of social services support to communities. Improved capacity of social services providers to respond to community identified needs. Increased family and individual participation in community events. Increased skills development and employment opportunity for community members delivering social support services. <p>Future Development Plans</p> <ul style="list-style-type: none"> Increased use of proactive and social support services by 5 per cent. Increased participation in social and cultural activities by community by 5 per cent. Improved access to safe transport and emergency services is reported through the Integrated Service Delivery (ISD) evaluations. 	<ul style="list-style-type: none"> All Torres Strait Islander and Aboriginal people employed in the TSRA supported social services sector in the region have appropriate accreditation. All TSRA funded service delivery organisations in the region provide quality services and operate in accordance with relevant standards. Reduction in service referrals, response timeframes and waiting lists for social service providers. Increased participation in TSRA supported community events by residents and TSRA funded service organisations. 	<p>The Safe Communities Program has a mandate to undertake the following initiatives:</p> <ul style="list-style-type: none"> support Torres Strait Islander and Aboriginal women, men and children's social development and support programs; child and family safety programs support safe and accessible community infrastructure; land and sea communications systems; community capacity building participate in interagency and Integrated Service Delivery meetings/forums to discuss issues of community and domestic safety and to contribute to shaping planning and service delivery in the region.

Annex H-3 Safe Communities Program – Benefits

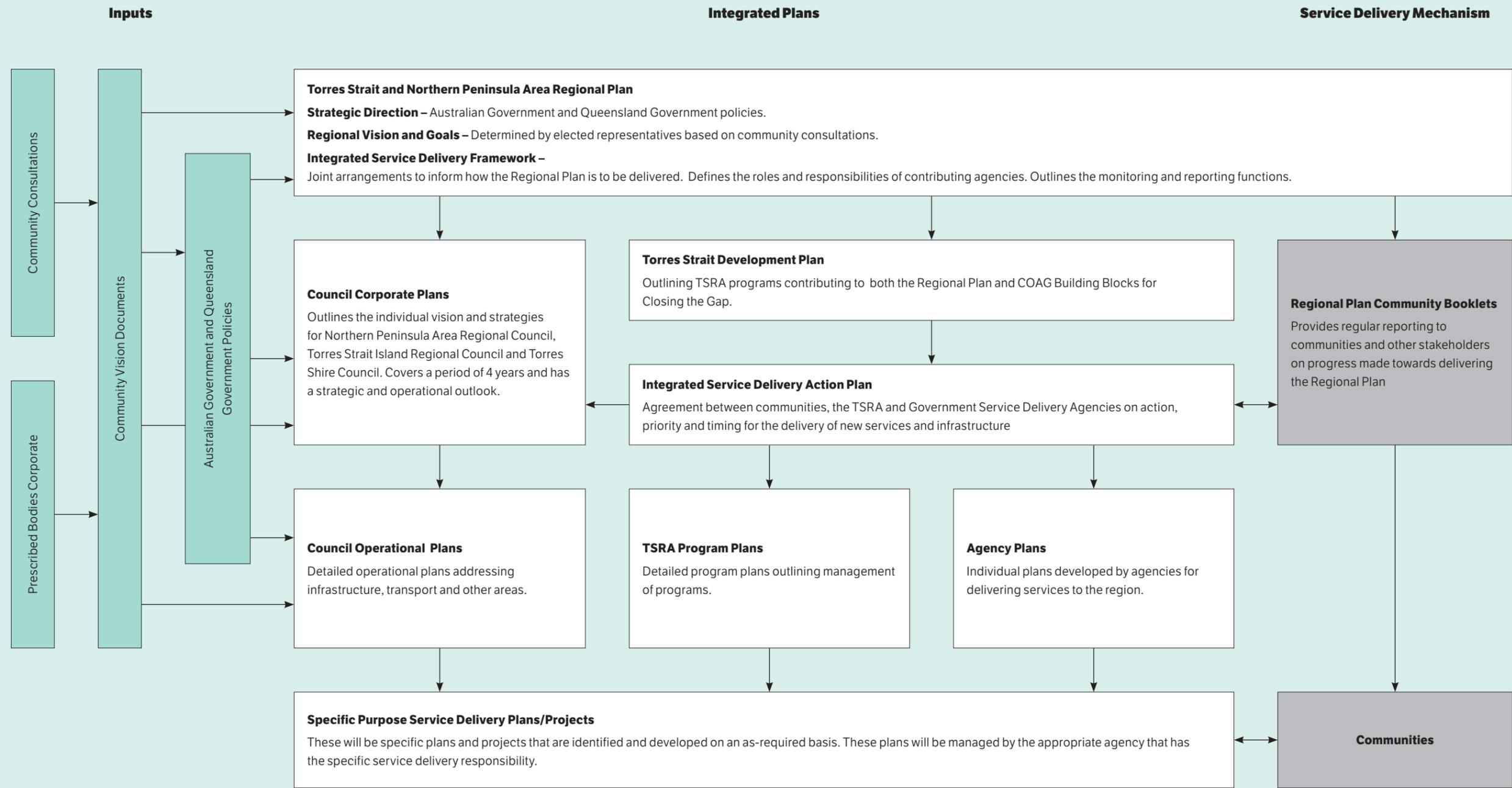
Benefits	Performance measures	Targets	Target groups
Increased skills development and employment opportunity for community members delivering social support services.	All Torres Strait Islander and Aboriginal people employed in the TSRA supported social services sector in the region have appropriate accreditation.	At least six Torres Strait Islander and Aboriginal individuals employed in TSRA funded service organisations per annum. At least four community members undertake accredited training in social services per annum. 100 per cent of employees working with children in TSRA funded organisations possess working with children clearances.	Torres Strait Islander and Aboriginal people and communities.
Increased effectiveness of social services support to communities.	All TSRA funded service delivery organisations in the region provide quality services and operate in accordance with relevant standards.	100 per cent of TSRA funded service providers have service charters, client satisfaction surveys and quality management plans in place.	Torres Strait Islander and Aboriginal people and communities.
Improved capacity of social services providers to respond to community identified needs.	Reduction in service referrals, response timeframes and waiting lists for social service providers.	Five per cent reduction per annum in the need for service referrals for crisis response services. Five per cent improvement per annum in response timeframes for 'at risk' clients. Five per cent reduction per annum in the number of clients on waiting lists to access TSRA funded social service providers.	Torres Strait Islander and Aboriginal people and communities.
Increased family and individual participation in community events.	Increased participation in TSRA supported community events by residents and TSRA funded service organisations.	Five per cent improvement per annum in family and individual participation in TSRA funded community events. TSRA funded organisations lead at least two major community events per annum. TSRA funded organisations participate in at least six community events per annum.	Torres Strait Islander and Aboriginal people and communities.

APPENDICES

1. Integrated Planning Framework for the Torres Strait and Northern Peninsula Area
2. Alignment of COAG Building Blocks with regional goals and TSRA programs
3. Alignment of TSRA programs with COAG Closing the Gap targets and National Partnership Agreements Indigenous-specific outcomes
4. Alignment of TSRA program outcomes with articles in the UN Declaration on the Rights of Indigenous Peoples

APPENDIX 1

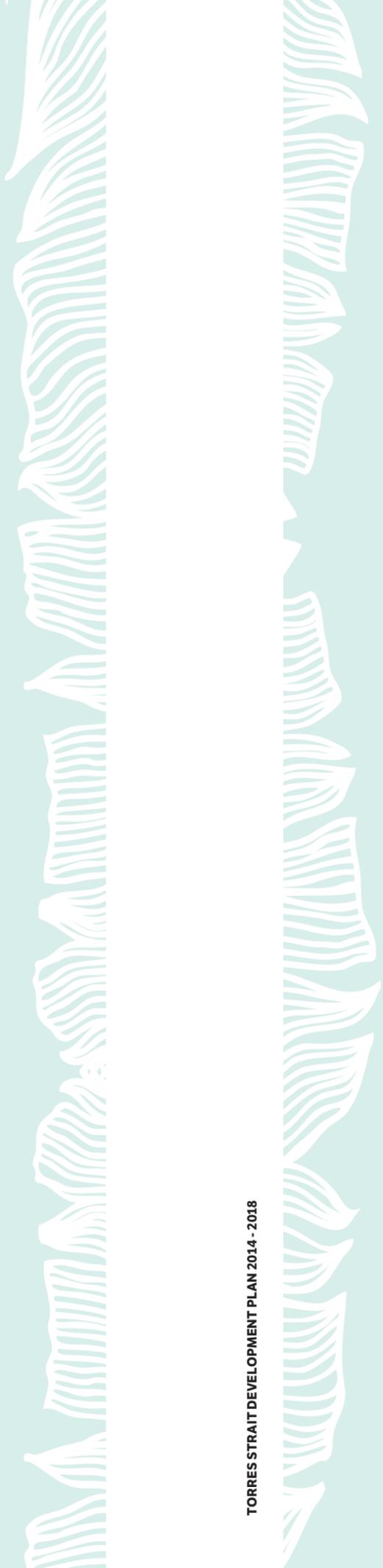
Integrated Planning Framework for the Torres Strait and Northern Peninsula Area



Inputs to the Regional Plan and other plans. There are a number of inputs which need to be fed into and be part of community and leader consultations. These inputs, when considered and discussed with community and leaders, produce vital information to incorporate into the Regional Plan and subsequent lower level plans by the various organisations involved in service delivery in the Torres Strait and Northern Peninsula Area.

Integrated plans that incorporate all levels of integrated service delivery for the Torres Strait and Northern Peninsula Area.

Delivery mechanism in the form of an agreement that will commit to Integrated Service Delivery and a framework outlining and establishing governance arrangements.



APPENDIX 2

Alignment of COAG Building Blocks with regional goals and TSRA programs

EMPOWERING OUR PEOPLE, IN OUR DECISION, IN OUR CULTURE, FOR OUR FUTURE

Economic Participation

Schooling

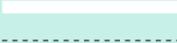
Early Childhood

Governance and Leadership

Health

Healthy Homes

Safe Communities

Legend Australian Government policy direction
Indirect role (policy participation) 
Direct role (funding and service delivery) 

Economic Development

Enhance our region's wealth by creating sustainable industries and increasing employment opportunities for our people equivalent to the wider Australian community.

Schooling

Increase regional education to a national standard that is flexible and culturally appropriate, leading to a successful transition and a positive career path

Early Childhood

To nurture early learning and development and socialisation opportunities that incorporates Indigenous traditional and cultural practices to build strong and resilient communities

Governance and Leadership

Effective and transparent self-government with strong leadership

Public Health

Enhance both healthy communities and our living environment (Health)

Housing

Achieve the provision of adequate, appropriate and affordable housing

Communities

Safe, healthy, respectful and progressive communities, based Ailan Kastom and Aboriginal traditions

Social Services

Strong families and safe and healthy communities that are guided by cultural and traditional Lore

Environmental Management

Our natural and cultural environment is an asset that is protected, preserved and enjoyed through sustainable management

Arts Culture and Heritage

Protect, promote, revitalise and maintain Torres Strait Islander and Aboriginal traditions and cultural heritage

Native Title

Protect, maintain and progress Native Title Rights and recognition over the region's land and sea country.

The Economic Development Program will undertake projects and activities which will lead to the fulfilment of the regional goal of: 'Enhance our Region's wealth, by creating sustainable industries and increasing employment opportunities for our people equivalent to the wider Australian community.'

The program aims are to:

- stimulate economic development across the region,
- advance business skills and align training initiatives with regional employment opportunities,
- advance Torres Strait Islander and Aboriginal ownership and management of businesses in the region, and
- act as a whole of region employment broker.

The Fisheries Program will increase wealth in the region through commercially viable businesses and employment in the fishing industry, while ensuring the ecologically sustainable management of fishery resources.

The program aims are to:

- provide greater access for Torres Strait Islander and Aboriginal people to the region's commercial fisheries towards attaining a 100% share,
- increase commercially viable businesses in the fishing industry that are Torres Strait Islander and Aboriginal owned and/or operated,
- deliver initiatives to increase capability and capacity of Torres Strait Islander and Aboriginal people to utilise the region's commercial fisheries resources,
- ensure that the region's fisheries resources are sustainably managed, and
- ensure that Torres Strait Islander and Aboriginal people are engaged in the management of the region's fisheries resources.

The Governance and Leadership Program will undertake projects and activities which fulfil the regional goal of: 'Effective and transparent self-government, with strong leadership.'

The program aims are to:

- involve Torres Strait Islander and Aboriginal leaders in legislative processes, policies and priorities,
- undertake capacity building for current and future leaders across the region,
- support effective regional communication,
- coordinate the Integration of the delivery of government services to the region,
- develop the capacity of Prescribed Bodies Corporate (PBC) in the region, and
- improve the governance and leadership capacity of the Torres Strait Regional Authority.

The Healthy Communities Program will undertake projects and activities which fulfil the regional goals of: 'Enhance both healthy communities and our living environment.' (Health)

'Achieve the provision of adequate, appropriate and affordable housing.' (Housing).

The program aims are to:

- seek to influence policy for all health programs across all tiers of Government,
- monitor health service and initiatives across the Torres Strait and Northern Peninsula Area and provide strategic policy advice. This will be undertaken under the broad umbrella of Integrated Service Delivery,
- direct support targeting healthy lifestyles including improving the availability of fresh produce and healthy food options, and encouraging people to undertake healthy activities,
- provide some direct support for home ownership and other specific housing initiatives when linked to economic development, including; small enterprise and trade skills development and/or environmental management in terms of water management and renewable energies, and
- engage with Traditional Owners regarding negotiations for land release for housing development where appropriate.

The Safe Communities Program will undertake projects and activities which fulfil the regional goals of: 'Safe, healthy, respectful and progressive communities, based on cultural and traditional Aboriginal and Ailan Kastom.' (Communities)

'Strong families and safe and healthy communities that are guided by cultural and traditional Lore.' (Social Services)

The program aims are to:

- contribute to the development of standards for the provision of all mainstream social services and facilities, including emergency response services, through engagement with responsible agencies,
- undertake a policy advocacy, monitoring and supporting role with respect to mainstream services, advocating and acting as a solution broker on behalf of communities and the region, using Integrated Service Delivery forums, and
- provide direct funding and resource support for some social support services, and infrastructure, facilities and equipment, that contribute to improved safety and accessibility of communities and families (the TSRA will not provide mainstream social or community services).

The Environmental Management Program will support a number of regional outcomes. The TSRA will play a mix of leading and supporting roles in a number of environmental management initiatives within the Torres Strait.

The program aim is to contribute to support the regional goal of: 'Our natural and cultural environment is an asset that is protected, preserved and enjoyed through sustainable management.'

The Culture, Art and Heritage Program will undertake projects and activities which fulfil the regional goal of: 'Protect, promote, revitalise and maintain Torres Strait Islander and Aboriginal traditions and cultural heritage.'

The program aims are to:

- protect culturally significant sites and artefacts to ensure longevity,
- revitalise and maintain traditional cultural practices (art, dance, language, storytelling, songs) among communities,
- ensure the protection of traditional knowledge, intellectual property and copyright, and
- underpin services and management practices with cultural values and protocols.

The Native Title Program will undertake projects and activities which fulfil the regional goal of: 'Protect, maintain and progress Native Title Rights and recognition over the region's land and sea country.'

The program aims are to:

- assist traditional owners obtain legal recognition of native title over land and sea in the Torres Strait region,
- manage and legally protect native title rights, and
- build capacity of Native Title Prescribed Bodies Corporate (PBCs).

APPENDIX 3

Alignment of TSRA programs with COAG Closing the Gap targets and National Partnership Agreements Indigenous-specific outcomes

Programs and Benefits	COAG National Indigenous Reform Agreement (Closing the Gap) Targets ¹	COAG National Partnership Agreement Indigenous-specific Outcomes ²
<p>Economic Development Program</p> <ul style="list-style-type: none"> Torres Strait Islander and Aboriginal people successfully completing business skills development courses. Economically independent Torres Strait Islander and Aboriginal people in the region. Commercially viable businesses and home ownership. 	<p>Close the gap in expectancy within a generation. Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.</p>	<p>The Indigenous working age population has the depth and breadth of skills and capabilities required for the 21st century labour market. Indigenous people of working age participate effectively in all sectors and at all levels of the labour market.</p>
<p>Fisheries Program</p> <ul style="list-style-type: none"> Opportunity for increased employment and wealth of Torres Strait Islander and Aboriginal people from the region's commercial fisheries resources. Increased revenue derived from fishing industry by Torres Strait Islander and Aboriginal people. 	<p>Close the gap in expectancy within a generation. Halve the gap in employment outcomes between indigenous and non-Indigenous Australians within a decade.</p>	<p>The Indigenous working age population has the depth and breadth of skills and capabilities required for the 21st century labour market. Indigenous people of working age participate effectively in all sectors and at all levels of the labour market.</p>

Programs and Benefits	COAG National Indigenous Reform Agreement (Closing the Gap) Targets ¹	COAG National Partnership Agreement Indigenous-specific Outcomes ²
<p>Culture, Art and Heritage Program</p> <ul style="list-style-type: none"> • Increased income from Torres Strait arts and crafts sales. • Increased: <ul style="list-style-type: none"> a) art and craft skills levels b) Torres Strait Islander and Aboriginal artists' profiles; c) regional art and craft production. • Communities are able to undertake activities strengthening Ailan Kastom, including the use of cultural protocols, language and cultural maintenance. • Traditional cultural heritage records, artefacts and oral histories are identified, documented, preserved and promoted. • Torres Strait Islander and Aboriginal artists and cultural practitioners' individual and communal copyright and intellectual property rights are protected. 	<p>Close the gap in expectancy within a generation. Halve the gap in employment outcomes between indigenous and non-Indigenous Australians within a decade.</p>	<p>The Indigenous working age population has the depth and breadth of skills and capabilities required for the 21st century labour market.</p> <p>Indigenous communities are empowered to participate in policy making and program implementation.</p> <p>Indigenous communities are represented through credible consultation / governance mechanism.</p> <p>Indigenous people of working age participate effectively in all sectors of the labour market.</p> <p>Indigenous children acquire the basic skills for life and learning.</p>

Programs and Benefits	COAG National Indigenous Reform Agreement (Closing the Gap) Targets ¹	COAG National Partnership Agreement Indigenous-specific Outcomes ²
<p>Native Title Program</p> <ul style="list-style-type: none"> • Economic development opportunities flow to Traditional Owners from the the Regional Sea Claim Part A determination. • Native Title claims are resolved. • money and other benefits flow into PBCs. • PBCs understand and meet their compliance responsibilities. • Appropriate support mechanisms are provided to PBCs when DOGITs are transferred. 	<p>Close the gap in expectancy within a generation. Halve the gap in employment outcomes between indigenous and non-Indigenous Australians within a decade.</p>	<p>Indigenous communities are empowered to participate in policy making and program implementation. Indigenous communities are represented through credible consultation / governance mechanism. Connecting the way government agencies work in remote areas (the governance of governments) and developing community capacity.</p>
<p>Environmental Management Program</p> <ul style="list-style-type: none"> • Communities (in particular, Traditional Owners) are empowered to manage their local natural and cultural resources sustainably. • Communities understand climate change risks and what can be done to mitigate them in order to reduce their impacts on their culture and wellbeing. • Communities are less reliant on diesel to supply electricity. • Communities have the skills to generate traditional food. 	<p>Close the gap in expectancy within a generation. Halve the gap in employment outcomes between indigenous and non-Indigenous Australians within a decade.</p>	<p>Indigenous communities are empowered to participate in policy making and program implementation. Indigenous children's living environments are healthy. Indigenous communities are represented through credible consultation / governance mechanism.</p>

Programs and Benefits	COAG National Indigenous Reform Agreement (Closing the Gap) Targets ¹	COAG National Partnership Agreement Indigenous-specific Outcomes ²
<p>Governance and Leadership Program</p> <ul style="list-style-type: none"> • Integrated government services are accessible to communities according to need. • Elected Torres Strait Islander and Aboriginal leaders are involved in effective decision-making. • An appropriate gender balance is achieved in regional governance structures. • Young people participate in regional leadership initiatives. • PBCs maintain capacity to meet legislative requirements. 	<p>Close the gap in expectancy within a generation. Halve the gap in employment outcomes between indigenous and non-Indigenous Australians within a decade.</p>	<p>Indigenous communities are empowered to participate in policy making and program implementation. Indigenous communities are represented through credible consultation / governance mechanism. Connecting the way government agencies work in remote areas (the governance of governments) and developing community capacity. Indigenous young people successfully transition from school to work and / or further study.</p>

<p>Programs and Benefits</p>	<p>COAG National Indigenous Reform Agreement (Closing the Gap) Targets¹</p>	<p>COAG National Partnership Agreement Indigenous-specific Outcomes²</p>
<p>Healthy Communities Program</p> <ul style="list-style-type: none"> • Affordable fresh produce available for communities. • Communities have essential services and infrastructure to support healthy living environments. • Community and individual participation in healthy activities. • Increased government investment in housing and affordable home ownership options. 	<p>Close the gap in expectancy within a generation. Halve the gap in employment outcomes between indigenous and non-Indigenous Australians within a decade.</p>	<p>Indigenous Australians and those living in rural and remote areas or on low incomes achieve health outcomes comparable to the broader population. Indigenous people remain healthy and free of preventable disease. Indigenous children are born and remain healthy. Indigenous children have the same health outcomes as other Australian children. Children benefit from better social inclusion and reduced disadvantage. Indigenous children's living environments are healthy. Indigenous families live in appropriate housing with access to all basic utilities. Indigenous people have improved housing amenity and reduced overcrowding. Indigenous people have the same housing opportunities as other people.</p>

Programs and Benefits	COAG National Indigenous Reform Agreement (Closing the Gap) Targets ¹	COAG National Partnership Agreement Indigenous-specific Outcomes ²
<p>Safe Communities Program</p> <ul style="list-style-type: none"> Increased effectiveness of social services support to communities. Improved capacity of social services providers to respond to community identified needs. Increased family and individual participation in community events. Increased skills development and employment opportunity for community members delivering social support services. 	<p>Close the gap in expectancy within a generation. Halve the gap in employment outcomes between indigenous and non-Indigenous Australians within a decade.</p>	<p>Indigenous children and families are safe and protected from violence and neglect in their home and communities. Breaking cycles of criminal behaviour and violence normalisation. Children benefit from better social inclusion and reduced disadvantage.</p>

¹ COAG National Indigenous Reform Agreement (2012), Schedule A.

² COAG National Partnership Agreement (2012), Schedule C.

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
3	Indigenous peoples have the right to self-determination. By virtue of that right they freely determine their political status and freely pursue their economic, social and cultural development.	<p>Increased capability of Torres Strait Islander and Aboriginal people in the region to manage commercially viable businesses.</p> <p>Improved access to capital and other opportunities to finance commercially viable businesses.</p> <p>Increased number of commercially viable businesses owned and or operated by Torres Strait Islander and Aboriginal people in the region.</p> <p>Improved wealth of Torres Strait Islander and Aboriginal people in the region.</p>	<p>A commercially viable fishing industry which is 100 per cent owned by Torres Strait Islander and Aboriginal people.</p>	N/A	<p>Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination.</p> <p>Successfully negotiated Future Acts and Indigenous Land Use Agreements.</p> <p>Native Title claims are successfully determined.</p>	N/A	<p>Strong Torres Strait Islander and Aboriginal organisational leadership and governance.</p>	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
4	Indigenous peoples, in exercising their right to self-determination, have the right to autonomy or self-government in matters relating to their internal and local affairs, as well as ways and means for financing their autonomous functions.	Increased capability of Torres Strait Islander and Aboriginal people in the region to manage commercially viable businesses. Improved access to capital and other opportunities to finance commercially viable businesses. Increased number of commercially viable businesses owned and or operated by Torres Strait Islander and Aboriginal people in the region. Improved wealth of Torres Strait Islander and Aboriginal people in the region.	A commercially viable fishing industry which is 100 per cent owned by Torres Strait Islander and Aboriginal people.	N/A	Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination. Successfully negotiated Future Acts and Indigenous Land Use Agreements. Native Title claims are successfully determined.	N/A	Appropriate Torres Strait Islander and Aboriginal participation in decision-making.	N/A	N/A

Article	Text	Related program outcomes							Safe Communities	Healthy Communities	Governance and Leadership	Environmental Management
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities				
5	Indigenous peoples have the right to maintain and strengthen their distinct political, legal, economic, social and cultural institutions, while retaining their right to participate fully, if they so choose, in the political, economic, social and cultural life of the State.	Increased capability of Torres Strait Islander and Aboriginal people in the region to manage commercially viable businesses. Improved access to capital and other opportunities to finance commercially viable businesses. Increased number of commercially viable businesses owned and operated by Torres Strait Islander and Aboriginal people in the region. Improved wealth of Torres Strait Islander and Aboriginal people in the region.	A commercially viable fishing industry which is 100 per cent owned by Torres Strait Islander and Aboriginal people.	Strong, supported and respected Ailan Kastom.	Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination. Native Title claims are successfully determined.	N/A	Strong Torres Strait Islander and Aboriginal organisational leadership and governance.	N/A	N/A			

Article	Text	Related program outcomes									
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities		
6	Every indigenous individual has the right to a nationality.	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
7	<p>1. Indigenous individuals have the rights to life, physical and mental integrity, liberty and security of person.</p> <p>2. Indigenous peoples have the collective right to live in freedom, peace and security as distinct peoples and shall not be subjected to any act of genocide or any other act of violence, including forcibly removing children of the group to another group.</p>	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	<p>Policies support community managed delivery of primary and public health care services and are based on regional needs and priorities.</p>	<p>Families and individuals are safe in home and community.</p>

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
8	<p>1. Indigenous peoples and individuals have the right not to be subjected to forced assimilation or destruction of their culture.</p> <p>2. States shall provide effective mechanisms for prevention of, and redress for:</p> <p>(a) Any action which has the aim or effect of depriving them of their integrity as distinct peoples, or of their cultural values or ethnic identities;</p> <p>(b) Any action which has the aim or effect of dispossessing them of their lands, territories or resources;</p> <p>(c) Any form of forced population transfer which has the aim or effect of violating or undermining any of their rights;</p> <p>(d) Any form of forced assimilation or integration;</p> <p>(e) Any form of propaganda designed to promote or incite racial or ethnic discrimination directed against them.</p>	N/A	N/A	Cultural values and protocols are integrated into service planning and management practice. Strong, supported and respected Ailan Kastom.	Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination. Successfully negotiated Future Acts and Indigenous Land Use Agreements. Native Title claims are successfully determined.	N/A	Strong Prescribed Bodies Corporate leadership and governance.	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
9	Indigenous peoples and individuals have the right to belong to an indigenous community or nation, in accordance with the traditions and customs of the community or nation concerned. No discrimination of any kind may arise from the exercise of such a right.	N/A	N/A	N/A	N/A	N/A	Strong Torres Strait Islander and Aboriginal organisational leadership and governance.	N/A	N/A
10	Indigenous peoples shall not be forcibly removed from their lands or territories. No relocation shall take place without the free, prior and informed consent of the indigenous peoples concerned and after agreement on just and fair compensation and, where possible, with the option of return.	N/A	N/A	N/A	Native Title claims are successfully determined	N/A	Strong Prescribed Bodies Corporate leadership and governance	N/A	N/A

Article	Text	Related program outcomes								
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities	
11	<p>1. Indigenous peoples have the right to practise and revitalize their cultural traditions and customs. This includes the right to maintain, protect and develop the past, present and future manifestations of their cultures, such as archaeological and historical sites, artefacts, designs, ceremonies, technologies and visual and performing arts and literature.</p> <p>2. States shall provide redress through effective mechanisms, which may include restitution, developed in conjunction with indigenous peoples, with respect to their cultural, intellectual, religious and spiritual property taken without their free, prior and informed consent or in violation of their laws, traditions and customs.</p>	N/A	N/A	<p>Cultural values and protocols are integrated into service planning and management practice</p> <p>The unique cultural heritage and histories of the region are preserved, maintained and promoted</p> <p>Strong, supported and respected Ailan Kastom</p>	<p>Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination.</p> <p>Native Title claims are successfully determined.</p>	<p>Strengthened sustainable use, protection and management of natural and cultural resources.</p>	N/A	N/A	N/A	N/A

Article	Text	Related program outcomes								
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities	
12	<p>1. Indigenous peoples have the right to manifest, practise, develop and teach their spiritual and religious traditions, customs and ceremonies; the right to maintain, protect, and have access in privacy to their religious and cultural sites; the right to the use and control of their ceremonial objects; and the right to the repatriation of their human remains.</p> <p>2. States shall seek to enable the access and/or repatriation of ceremonial objects and human remains in their possession through fair, transparent and effective mechanisms developed in conjunction with indigenous peoples concerned.</p>	N/A	N/A	<p>The unique cultural heritage and histories of the region are preserved, maintained and promoted</p> <p>Cultural values and protocols are integrated into service planning and management and management practice</p> <p>Strong, supported and respected Ailan Kastom</p>	<p>PBCs understand and meet their responsibilities under the Native Title Act.</p>	<p>Strengthened sustainable use, protection and management of natural and cultural resources.</p>	N/A	N/A	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
13	<p>1. Indigenous peoples have the right to revitalize, use, develop and transmit to future generations their histories, languages, oral traditions, philosophies, writing systems and literatures, and to designate and retain their own names for communities, places and persons</p> <p>2. States shall take effective measures to ensure that this right is protected and also to ensure that indigenous peoples can understand and be understood in political, legal and administrative proceedings, where necessary through the provision of interpretation or by other appropriate means.</p>	<p>Increased capability of Torres Strait Islander and Aboriginal People in the Region to manage commercially viable businesses.</p> <p>Improved access to capital and other opportunities to finance commercially viable businesses.</p> <p>Increased number of commercially viable businesses owned and or operated by Torres Strait Islander and Aboriginal people in the region.</p> <p>Improved wealth of Torres Strait Islander and Aboriginal people in the region.</p>	N/A	<p>The unique cultural heritage and histories of the region are preserved, maintained and promoted</p> <p>Cultural values and protocols are integrated into service planning and management practice</p> <p>Strong, supported and respected Ailan Kastom</p> <p>The copyright, intellectual property and traditional knowledge of Torres Strait Islander and Aboriginal people in the region is protected</p>	PBCs understand and meet their responsibilities under the Native Title Act.	N/A	N/A	N/A	N/A

Article	Text	Related program outcomes								
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities	
14	<p>1. Indigenous peoples have the right to establish and control their educational systems and institutions providing education in their own languages, in a manner appropriate to their cultural methods of teaching and learning.</p> <p>2. Indigenous individuals, particularly children, have the right to all levels and forms of education of the State without discrimination.</p> <p>3. States shall, in conjunction with indigenous peoples, take effective measures, in order for indigenous individuals, particularly children, including those living outside their communities, to have access, when possible, to an education in their own culture and provided in their own language.</p>	N/A	N/A	Strong, supported and respected Ailan Kastom	N/A	N/A	N/A	N/A	N/A	N/A



		Related program outcomes							
Article	Text	Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
15	<p>1. Indigenous peoples have the right to the dignity and diversity of their cultures, traditions, histories and aspirations which shall be appropriately reflected in education and public information.</p> <p>2. States shall take effective measures, in consultation and cooperation with the indigenous peoples concerned, to combat prejudice and eliminate discrimination and to promote tolerance, understanding and good relations among indigenous peoples and all other segments of society.</p>	N/A	N/A	N/A	Successfully negotiated Future Acts and Indigenous Land Use Agreements.	N/A	N/A	N/A	N/A
16	<p>1. Indigenous peoples have the right to establish their own media in their own languages and to have access to all forms of non-indigenous media without discrimination.</p> <p>2. States shall take effective measures to ensure that State-owned media duly reflect indigenous cultural diversity. States, without prejudice to ensuring full freedom of expression, should encourage privately owned media to adequately reflect indigenous cultural diversity.</p>	N/A	N/A	N/A	N/A	N/A	Improved communication, cultural competence and service delivery within a community development framework across governments.	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
17	<p>1. Indigenous individuals and peoples have the right to enjoy fully all rights established under applicable international and domestic labour law.</p> <p>2. States shall in consultation and cooperation with indigenous peoples take specific measures to protect indigenous children from economic exploitation and from performing any work that is likely to be hazardous or to interfere with the child's education, or to be harmful to the child's health or physical, mental, spiritual, moral or social development, taking into account their special vulnerability and the importance of education for their empowerment.</p> <p>3. Indigenous individuals have the right not to be subjected to any discriminatory conditions of labour and, inter alia, employment or salary.</p>	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
18	<p>Indigenous peoples have the right to participate in decision-making in matters which would affect their rights, through representatives chosen by themselves in accordance with their own procedures, as well as to maintain and develop their own indigenous decision-making institutions.</p>	N/A	Sustainable management of fisheries resources.	N/A	PBCs understand and meet their responsibilities under the Native Title Act.	N/A	Appropriate Torres Strait Islander and Aboriginal participation in decision-making.	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
19	States shall consult and cooperate in good faith with the indigenous peoples concerned through their own representative institutions in order to obtain their free, prior and informed consent before adopting and implementing legislative or administrative measures that may affect them.	N/A	Sustainable management of fisheries resources.	N/A	PBCs understand and meet their responsibilities under the Native Title Act.	N/A	Appropriate Torres Strait Islander and Aboriginal participation in decision-making.	N/A	N/A

		Related program outcomes							
Article	Text	Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
20	<p>1. Indigenous peoples have the right to maintain and develop their political, economic and social systems or institutions, to be secure in the enjoyment of their own means of subsistence and development, and to engage freely in all their traditional and other economic activities.</p> <p>2. Indigenous peoples deprived of their means of subsistence and development are entitled to just and fair redress.</p>	<p>Increased capability of Torres Strait Islander and Aboriginal people in the region to manage commercially viable businesses.</p> <p>Improved access to capital and other opportunities to finance commercially viable businesses.</p> <p>Increased number of commercially viable businesses owned and operated by Torres Strait Islander and Aboriginal people in the region.</p> <p>Improved wealth of Torres Strait Islander and Aboriginal people in the region.</p>	<p>A commercially viable fishing industry which is 100 per cent owned by Torres Strait Islander and Aboriginal people.</p>	<p>An active and sustainable arts and craft industry</p> <p>Cultural values and protocols are integrated into service planning and management practice</p> <p>The copyright, intellectual property and traditional knowledge of Torres Strait Islander and Aboriginal people in the region is protected</p>	<p>Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination.</p> <p>Successfully negotiated Future Acts and Indigenous Land Use Agreements.</p> <p>Native Title claims are successfully determined.</p>	N/A	N/A	<p>Secure whole-of-government investment for infrastructure to support healthy homes and healthy living environments.</p> <p>Affordable home ownership available across the region.</p>	<p>Communities have access to appropriate transport infrastructure.</p>

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
21	<p>1. Indigenous peoples have the right, without discrimination, to the improvement of their economic and social conditions, including, inter alia, in the areas of education, employment, vocational training and retraining, housing, sanitation, health and social security.</p> <p>2. States shall take effective measures and, where appropriate, special measures to ensure continuing improvement of their economic and social conditions. Particular attention shall be paid to the rights and special needs of indigenous elders, women, youth, children and persons with disabilities.</p>	<p>Increased capability of Torres Strait Islander and Aboriginal people in the region to manage commercially viable businesses.</p> <p>Improved access to capital and other opportunities to finance commercially viable businesses.</p> <p>Increased number of businesses owned and or operated by Torres Strait Islander and Aboriginal people in the region.</p> <p>Improved wealth of Torres Strait Islander and Aboriginal people in the region.</p>	<p>Improved wealth of Torres Strait Islander and Aboriginal people of the region.</p>	N/A	<p>Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination.</p> <p>Successfully negotiated Future Acts and Indigenous Land Use Agreements.</p> <p>Native Title claims are successfully determined.</p>	N/A	N/A	<p>Secure whole-of-government investment for infrastructure to support healthy homes and healthy living environments.</p> <p>Improved access to affordable fresh and healthy foods.</p> <p>More active and healthy communities.</p> <p>Affordable home ownership available across the region.</p>	<p>Effective community and social services support.</p> <p>Families and individuals are safe in home and community.</p> <p>Public areas are safe and accessible for community members.</p> <p>Communities have access to appropriate transport infrastructure.</p>

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
22	<p>1. Particular attention shall be paid to the rights and special needs of indigenous elders, women, youth, children and persons with disabilities in the implementation of this Declaration.</p> <p>2. States shall take measures, in conjunction with indigenous peoples, to ensure that indigenous women and children enjoy the full protection and guarantees against all forms of violence and discrimination.</p>	N/A	N/A	N/A	N/A	N/A	N/A	<p>Policies support community managed delivery of primary and public health care services and are based on regional needs and priorities.</p>	<p>Effective community and social services support.</p>

Article	Text	Related program outcomes							Safe Communities
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	
23	<p>Indigenous peoples have the right to determine and develop priorities and strategies for exercising their right to development. In particular, indigenous peoples have the right to be actively involved in developing and determining health, housing and other economic and social programmes affecting them and, as far as possible, to administer such programmes through their own institutions.</p>	<p>Increased capability of Torres Strait Islander and Aboriginal people in the region to manage commercially viable businesses.</p> <p>Improved access to capital and other opportunities to finance commercially viable businesses.</p> <p>Increased number of commercially viable businesses owned and operated by Torres Strait Islander and Aboriginal people in the region.</p> <p>Improved wealth of Torres Strait Islander and Aboriginal people in the region.</p>	<p>A commercially viable fishing industry which is 100 per cent owned by Torres Strait Islander and Aboriginal people.</p>	N/A	<p>Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination.</p> <p>PBCs understand and meet their responsibilities under the Native Title Act.</p>	N/A	<p>Implementation of the National Indigenous Reform Agreement service delivery principles.</p>	<p>Policies support community managed delivery of primary and public health care services and are based on regional needs and priorities.</p>	<p>Effective community and social services support.</p>

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
24	<p>1. Indigenous peoples have the right to their traditional medicines and to maintain their health practices, including the conservation of their vital medicinal plants, animals and minerals. Indigenous individuals also have the right to access, without any discrimination, to all social and health services.</p> <p>2. Indigenous individuals have an equal right to the enjoyment of the highest attainable standard of physical and mental health. States shall take the necessary steps with a view to achieving progressively the full realization of this right.</p>	N/A	N/A	Strong, supported and respected Ailan Kastom.	N/A	N/A	N/A	<p>Policies support community managed delivery of primary and public health care services and are based on regional needs and priorities.</p>	<p>Effective community and social services support.</p>

Article	Text	Related program outcomes								
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities	
25	Indigenous peoples have the right to maintain and strengthen their distinctive spiritual relationship with their traditionally owned or otherwise occupied or used lands, territories, waters and coastal seas and other resources and to uphold their responsibilities to future generations in this regard.		A commercially viable fishing industry which is 100 per cent owned by Torres Strait Islander and Aboriginal people.	The unique cultural heritage and histories of the region are preserved, maintained and promoted. Strong, supported and respected Ailan Kastom.	Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination. Successfully negotiated Future Acts and Indigenous Land Use Agreements. Native Title claims are successfully determined.	Strengthened sustainable use, protection and management of natural and cultural resources.	Strong Prescribed Bodies Corporate leadership and governance.		N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
26	<p>1. Indigenous peoples have the right to the lands, territories and resources which they have traditionally owned, occupied or otherwise used or acquired.</p> <p>2. Indigenous peoples have the right to own, use, develop and control the lands, territories and resources that they possess by reason of traditional ownership or other traditional occupation or use, as well as those which they have otherwise acquired.</p> <p>3. States shall give legal recognition and protection to these lands, territories and resources. Such recognition shall be conducted with due respect to the customs, traditions and land tenure systems of the indigenous peoples concerned.</p>	<p>Increased capability of Torres Strait Islander and Aboriginal people in the region to manage commercially viable businesses.</p> <p>Improved access to capital and other opportunities to finance commercially viable businesses.</p> <p>Increased number of commercially viable businesses owned and operated by Torres Strait Islander and Aboriginal people in the region.</p> <p>Improved wealth of Torres Strait Islander and Aboriginal people in the region.</p>	<p>Sustainable management of fisheries resources.</p>	<p>N/A</p>	<p>Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination.</p> <p>Successfully negotiated Future Acts and Indigenous Land Use Agreements.</p> <p>Native Title claims are successfully determined.</p> <p>PBCs understand and meet their responsibilities under the Native Title Act.</p>	<p>Strengthened sustainable use, protection and management of natural and cultural resources.</p>	<p>Strong Prescribed Bodies Corporate leadership and governance.</p>	<p>N/A</p>	<p>N/A</p>

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
27	States shall establish and implement, in conjunction with indigenous peoples concerned, a fair, independent, impartial, open and transparent process, giving due recognition to indigenous peoples' laws, traditions, customs and land tenure systems, to recognize and adjudicate the rights of indigenous peoples pertaining to their lands, territories and resources, including those which were traditionally owned or otherwise occupied or used. Indigenous peoples shall have the right to participate in this process.	N/A	Sustainable management of fisheries resources.	N/A	Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination. Successfully negotiated Future Acts and Indigenous Land Use Agreements. Native Title claims are successfully determined. PBCs understand and meet their responsibilities under the Native Title Act.	N/A	Strong Prescribed Bodies Corporate leadership and governance.	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
28	<p>1. Indigenous peoples have the right to redress, by means that can include restitution or, when this is not possible, just, fair and equitable compensation, for the lands, territories and resources which they have traditionally owned or otherwise occupied or used, and which have been confiscated, taken, occupied, used or damaged without their free, prior and informed consent.</p> <p>2. Unless otherwise freely agreed upon by the peoples concerned, compensation shall take the form of lands, territories and resources equal in quality, size and legal status or of monetary compensation or other appropriate redress.</p>	N/A	N/A	N/A	Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination.	N/A	Strong Prescribed Bodies Corporate leadership and governance.	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
29	<p>1. Indigenous peoples have the right to the conservation and protection of the environment and the productive capacity of their lands or territories and resources. States shall establish and implement assistance programmes for indigenous peoples for such conservation and protection, without discrimination.</p> <p>2. States shall take effective measures to ensure that no storage or disposal of hazardous materials shall take place in the lands or territories of indigenous peoples without their free, prior and informed consent.</p> <p>3. States shall also take effective measures to ensure, as needed, that programmes for monitoring, maintaining and restoring the health of indigenous peoples, as developed and implemented by the peoples affected by such materials, are duly implemented.</p>	N/A	N/A	N/A	Successfully negotiated Future Acts and Indigenous Land Use Agreements. Native Title claims are successfully determined PBCs understand and meet their responsibilities under the Native Title Act.	Strengthened sustainable use, protection and management of natural and cultural resources.	Appropriate Torres Strait Islander and Aboriginal participation in decision-making.	N/A	N/A

Article	Text	Related program outcomes								
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities	
30	<p>1. Military activities shall not take place in the lands or territories of indigenous peoples, unless justified by a relevant public interest or otherwise freely agreed with or requested by the indigenous peoples concerned.</p> <p>2. States shall undertake effective consultations with the indigenous peoples concerned, through appropriate procedures and in particular through their representative institutions, prior to using their lands or territories for military activities.</p>	N/A	N/A	N/A	Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination. Successfully negotiated Future Acts and Indigenous Land Use Agreements. PBCs understand and meet their responsibilities under the Native Title Act.	N/A	N/A	N/A	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
31	<p>1. Indigenous peoples have the right to maintain, control, protect and develop their cultural heritage, traditional knowledge and traditional cultural expressions, as well as the manifestations of their sciences, technologies and cultures, including human and genetic resources, seeds, medicines, knowledge of the properties of fauna and flora, oral traditions, literatures, designs, sports and traditional games and visual and performing arts. They also have the right to maintain, control, protect and develop their intellectual property over such cultural heritage, traditional knowledge, and traditional cultural expressions.</p> <p>2. In conjunction with indigenous peoples, States shall take effective measures to recognize and protect the exercise of these rights.</p>	<p>Increased capability of Torres Strait Islander and Aboriginal people in the region to manage commercially viable businesses.</p> <p>Improved access to capital and other opportunities to finance commercially viable businesses.</p> <p>Increased number of commercially viable businesses owned and or operated by Torres Strait Islander and Aboriginal people in the region.</p> <p>Improved wealth of Torres Strait Islander and Aboriginal people in the region.</p>	N/A	<p>The unique cultural heritage and histories of the region are preserved, maintained and promoted.</p> <p>Strong, supported and respected Ailan Kastom.</p>	N/A	<p>Strengthened sustainable use, protection and management of natural and cultural resources.</p>	<p>Strong Prescribed Bodies Corporate leadership and governance.</p>	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
32	<p>1. Indigenous peoples have the right to determine and develop priorities and strategies for the development or use of their lands or territories and other resources.</p> <p>2. States shall consult and cooperate in good faith with the indigenous peoples concerned through their own representative institutions in order to obtain their free and informed consent prior to the approval of any project affecting their lands or territories and other resources, particularly in connection with the development, utilization or exploitation of mineral, water or other resources.</p> <p>3. States shall provide effective mechanisms for just and fair redress for any such activities, and appropriate measures shall be taken to mitigate adverse environmental, economic, social, cultural or spiritual impact.</p>	<p>Increased capability of Torres Strait Islander and Aboriginal people in the region to manage commercially viable businesses.</p> <p>Improved access to capital and other opportunities to finance commercially viable businesses.</p> <p>Increased number of commercially viable businesses owned and or operated by Torres Strait Islander and Aboriginal people in the region.</p> <p>Improved wealth of Torres Strait Islander and Aboriginal people in the region.</p>	N/A	N/A	<p>Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination.</p> <p>Successfully negotiated Future Acts and Indigenous Land Use Agreements.</p> <p>Native Title claims are successfully determined.</p> <p>PBCs understand and meet their responsibilities under the Native Title Act.</p>	N/A	<p>Implementation of the National Indigenous Reform Agreement service delivery principles.</p>	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
33	<p>1. Indigenous peoples have the right to determine their own identity or membership in accordance with their customs and traditions. This does not impair the right of indigenous individuals to obtain citizenship of the States in which they live.</p> <p>2. Indigenous peoples have the right to determine the structures and to select the membership of their institutions in accordance with their own procedures.</p>	N/A	N/A	N/A	N/A	N/A	Strong Torres Strait Islander and Aboriginal organisational leadership and governance.	N/A	N/A
34	<p>Indigenous peoples have the right to promote, develop and maintain their institutional structures and their distinctive customs, spirituality, traditions, procedures, practices and, in the cases where they exist, juridical systems or customs, in accordance with international human rights standards.</p>	N/A	The unique cultural heritage and histories of the region are preserved, maintained and promoted. Strong, supported and respected Alian Kastom.	PBCs understand and meet their responsibilities under the Native Title Act.	N/A	Appropriate Torres Strait Islander and Aboriginal participation in decision-making	N/A	N/A	

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
35	Indigenous peoples have the right to determine the responsibilities of individuals to their communities.	N/A	N/A	N/A	N/A	N/A	Appropriate Torres Strait Islander and Aboriginal participation in decision-making.	N/A	N/A
36	<p>1. Indigenous peoples, in particular those divided by international borders, have the right to maintain and develop contacts, relations and cooperation, including activities for spiritual, cultural, political, economic and social purposes, with their own members as well as other peoples across borders.</p> <p>2. States, in consultation and cooperation with indigenous peoples shall take effective measures to facilitate the exercise and ensure the implementation of this right.</p>	<p>Increased capability of Torres Strait Islander and Aboriginal people in the region to manage commercially viable businesses.</p> <p>Improved access to capital and other opportunities to finance commercially viable businesses.</p> <p>Increased number of commercially viable businesses owned and or operated by Torres Strait Islander and Aboriginal people in the region.</p> <p>Improved wealth of Torres Strait Islander and Aboriginal people in the region.</p>	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
37	<p>1. Indigenous peoples have the right to the recognition, observance and enforcement of treaties, agreements and other constructive arrangements concluded with States or their successors and to have States honour and respect such treaties, agreements and other constructive arrangements.</p> <p>2. Nothing in this Declaration may be interpreted as diminishing or eliminating the rights of indigenous peoples contained in treaties, agreements and other constructive arrangements.</p>	N/A		N/A	<p>Changes to Native Title and Fisheries legislation which recognise the commercial rights as part of Native Title rights of Traditional Owners under the Torres Strait Sea Claim Part A determination.</p> <p>Successfully negotiated Future Acts and Indigenous Land Use Agreements.</p> <p>Native Title claims are successfully determined.</p> <p>PBCs understand and meet their responsibilities under the Native Title Act.</p>	N/A	<p>Appropriate Torres Strait Islander and Aboriginal participation in decision-making.</p>	N/A	N/A
38	<p>States, in consultation and cooperation with indigenous peoples, shall take the appropriate measures, including legislative measures, to achieve the ends of this Declaration.</p>	N/A	N/A	N/A	<p>PBCs understand and meet their responsibilities under the Native Title Act.</p>	N/A	<p>Appropriate Torres Strait Islander and Aboriginal participation in decision-making.</p>	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
39	Indigenous peoples have the right to have access to financial and technical assistance from States and through international cooperation, for the enjoyment of the rights contained in this Declaration.	N/A	N/A	N/A	PBCs understand and meet their responsibilities under the Native Title Act.	N/A	N/A	Secure whole-of-government investment for infrastructure to support healthy homes and healthy living environments. Affordable home ownership available across the region.	N/A
40	Indigenous peoples have the right to access to and prompt decision through just and fair procedures for the resolution of conflicts and disputes with States or other parties, as well as to effective remedies for all infringements of their individual and collective rights. Such a decision shall give due consideration to the customs, traditions, rules and legal systems of the indigenous peoples concerned and international human rights.	N/A	N/A	N/A	PBCs understand and meet their responsibilities under the Native Title Act.	N/A	Appropriate Torres Strait Islander and Aboriginal participation in decision-making.	N/A	N/A

Article	Text	Related program outcomes							
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities
41	The organs and specialized agencies of the United Nations system and other intergovernmental organizations shall contribute to the full realization of the provisions of this Declaration through the mobilization, inter alia, of financial cooperation and technical assistance. Ways and means of ensuring participation of indigenous peoples on issues affecting them shall be established.	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
42	The United Nations, its bodies, including the Permanent Forum on Indigenous Issues, and specialized agencies, including at the country level, and States shall promote respect for and full application of the provisions of this Declaration and follow up the effectiveness of this Declaration.	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

Article	Text	Related program outcomes								
		Economic Development	Fisheries	Culture, Art and Heritage	Native Title	Environmental Management	Governance and Leadership	Healthy Communities	Safe Communities	
43	The rights recognized herein constitute the minimum standards for the survival, dignity and well-being of the indigenous peoples of the world.	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
44	All the rights and freedoms recognized herein are equally guaranteed to male and female indigenous individuals.	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
45	Nothing in this Declaration may be construed as diminishing or extinguishing the rights indigenous peoples have now or may acquire in the future.	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
46	<p>1. Nothing in this Declaration may be interpreted as implying for any State, people, group or person any right to engage in any activity or to perform any act contrary to the Charter of the United Nations or construed as authorizing or encouraging any action which would dismember or impair, totally or in part, the territorial integrity or political unity of sovereign and independent States.</p> <p>2. In the exercise of the rights enunciated in the present Declaration, human rights and fundamental freedoms of all shall be respected. The exercise of the rights set forth in this Declaration shall be subject only to such limitations as are determined by law and in accordance with international human rights obligations. Any such limitations shall be non-discriminatory and strictly necessary solely for the purpose of securing due recognition and respect for the rights and freedoms of others and for meeting the just and most compelling requirements of a democratic society.</p> <p>3. The provisions set forth in this Declaration shall be interpreted in accordance with the principles of justice, democracy, respect for human rights, equality, non-discrimination, good governance and good faith.</p>	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

ABBREVIATIONS

ATSI	Aboriginal and Torres Strait Islander
ATSILS	Aboriginal and Torres Strait Islander Legal Services
CAH	Culture, Art and Heritage
COAG	Council of Australian Governments
DATSIMA	Department of Aboriginal and Torres Strait Islander Multicultural Affairs
DOGIT	Deed of Grant in Trust
ED	Economic Development
EM	Environmental Management
FI	Fisheries
G&L	Governance and Leadership
HC	Healthy Communities
ILUA	Indigenous Land Use Agreement
MOU	Memorandum of Understanding
NIRA	National Indigenous Reform Agreement
NPARC	Northern Peninsula Area Regional Council
NT	Native Title
NTRB	Native Title Representative Body
PBC	Prescribed Body Corporate
PZJA	Protected Zone Joint Authority
RIBS	Remote Indigenous Broadcasting Service
SC	Safe Communities
TIB	Traditional Inhabitant Boat (Licence Holder)
TSC	Torres Shire Council
TSIRC	Torres Strait Island Regional Council
TSRA	Torres Strait Regional Authority



