

Section Two:
Program Reporting and Performance Summaries

How We Deliver Our Programs

Overview of TSRA's Program Structure

This section provides details of the TSRA's program areas:

- Culture, Art and Heritage
- Economic Development
- Environmental Management
- Governance and Leadership
- Healthy Communities
- Safe Communities
- Native Title

Each program report provides the following information:

- A statement of the regional goal
- A statement of the program goal
- Program objectives from the Torres Strait Development Plan 2009 - 2013
- Deliverables against the Portfolio Budget Statement 2011 - 2012
- Program Expenditure (the information provided in Section 2 is unaudited)
- A program map, showing the linkages between program projects, outputs, benefits, outcomes, regional goals and COAG Closing the Gap Building Blocks
- A statement of the outcomes from the Torres Strait Development Plan 2009 - 2013
- Program projects and achievements
- A report against the Key Performance Indicators listed in the Portfolio Budget Statements and the Objectives listed in the Torres Strait Development Plan 2009 - 2013, where the objectives expand upon the Key Performance Indicators.

The Torres Strait Development Plan 2009 - 2013 was established by the TSRA under Section 412D of the Aboriginal and Torres Strait Islander Act 2005 (Cth). The Plan outlines seven TSRA programs, listing the desired outcomes and benefits to be delivered.

The Torres Strait Development Plan 2009 - 2013 is derived directly from the Torres Strait and Northern Peninsula Area Regional Plan 2009 - 2029. The Regional Plan was developed by the TSRA, the Torres Shire Council, The Torres Strait Island Regional Council and the Northern Peninsula Area Regional Council in consultation with Torres Strait communities. The Regional Plan captures community challenges, priorities and aspirations. A key element of the Regional Plan is its focus on integrated development planning and Integrated Service Delivery. This process coordinates the delivery of a range of government services to local communities while ensuring that duplication and service gaps are minimised.

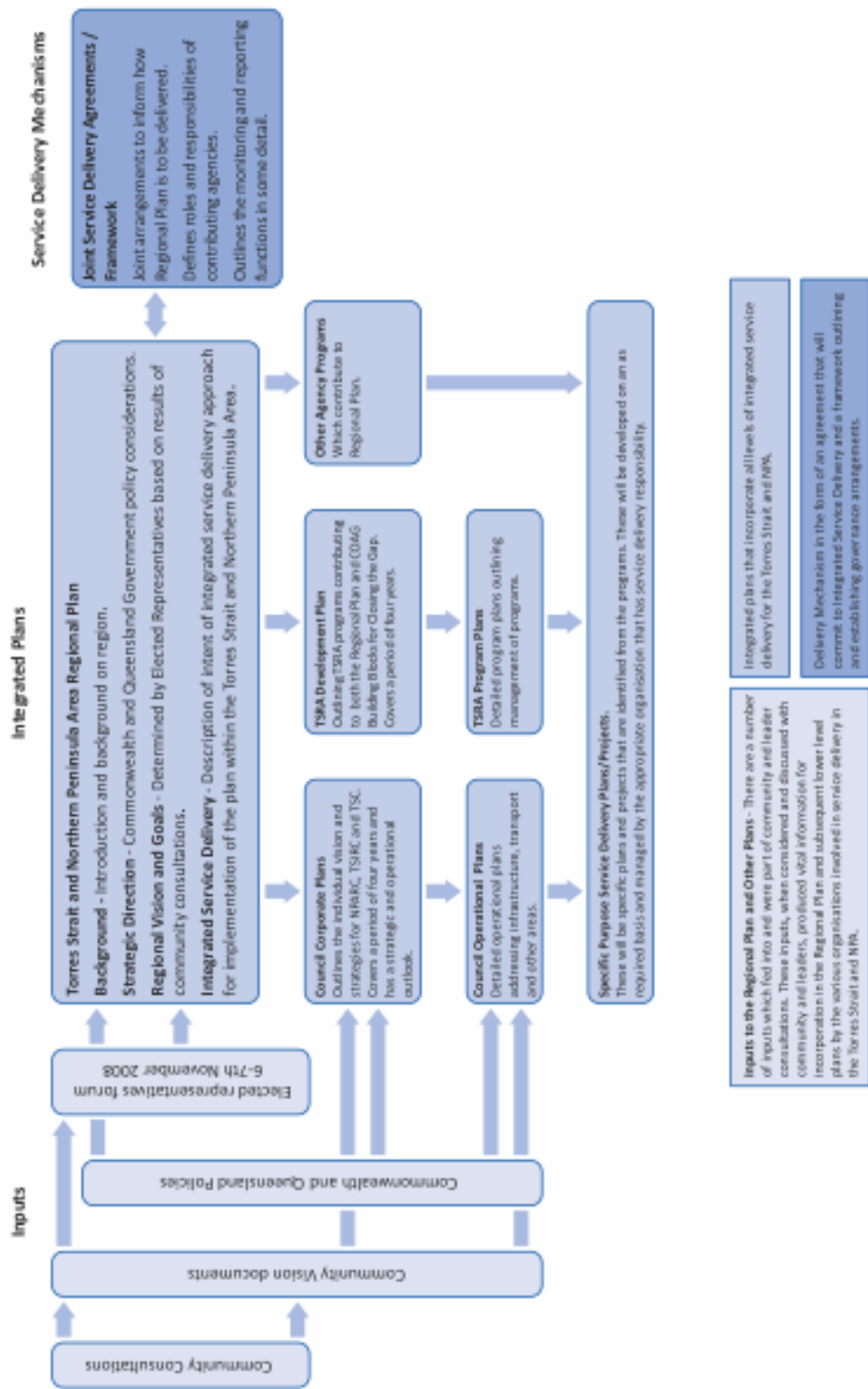


Figure 2-1
Integrated Planning Framework for Torres Strait and Northern Peninsula Area Region

How We Performed

Appropriation Program Expenditure 2011 - 2012 Budget as Compared to Actual

A summary of the TSRA's financial performance for each program area for 2011 - 2012 is provided in Table 2-1.

Section 5, Financial Statements provides further information about expenditure for each program area.

Program	Budget \$'000	Actual \$'000	Variance \$'000
Culture, Art and Heritage	3,311	3,164	(147)
Economic Development	21,082	21,187	105
Environmental Management	5,039	5,018	(21)
Governance and Leadership	4,561	4,321	(240)
Native Title	2,013	1,967	(46)
Healthy Communities	3,962	3,959	(3)
Safe Communities	3,199	2,820	(379)
Total	43,167	42,436	(731)

Table 2-1

Appropriation Program Expenditure 2011 - 2012 Budget as Compared to Actual

Notes:

1. Please refer to Appendix 7 for the explanation of variances between the allocated program budget and actual spend for each TSRA program area.
2. In addition to appropriation expenditure above, the TSRA expensed (\$13.01 million) in third party funding. In the main these funds were allocated as follows:
 - a. Torres Strait Ranger Program (\$5.2million) Funded by the Department of Sustainability, Environment, Water, Population and Communities (SEWPaC)
 - b. Environmental Management – including land, seagrass, and aquatic habitats (\$1.3million) Funded by the Queensland Department of Natural Resources and Mines (DNRM)
 - c. Major Infrastructure Program (\$4.7 million) Refund from- the Department of Agriculture, Fisheries and Forestry (QLD DAFF)
 - d. Major Infrastructure Program - Coastal works - (\$1.0 million) Funded by the Department of Families, Housing, Community Services and Indigenous Affairs (FaHCSIA)
3. The 2011-2012 financial year surplus generated by the TSRA totalled \$10.5 million and comprises unspent third party funds together with funds allocated against planned capital expenditure in the out years.

Details About Our Programs

Culture, Art and Heritage

Regional Goal

Protect, promote, revitalise and maintain Torres Strait Islander and Aboriginal traditions and cultural heritage.

Program Goal

The Culture, Art and Heritage program component objectives are:

Strong, supported and respected Ailan Kastom

Active and sustainable arts and craft industry

Program Objectives

The Culture, Art and Heritage program component will:

Protect culturally significant sites and artefacts to ensure their longevity

Revitalise and maintain traditional cultural practices (art, dance, language, story telling) throughout the Torres Strait and Aboriginal communities in the region

Program Deliverables

Increased number of professionally active Torres Strait Islander and Aboriginal artists and active art centres in the region

Increased capacity and capability to facilitate cultural initiatives and projects

Increased profile of Torres Strait Islander and Aboriginal arts and culture

Increased community involvement in the preservation of cultural heritage

Program Expenditure

Budget \$'000	Actual \$'000	Variance \$'000
3,311	3,164	(147)

Table 2-2
Culture, Art and Heritage Program Expenditure
2011 – 2012

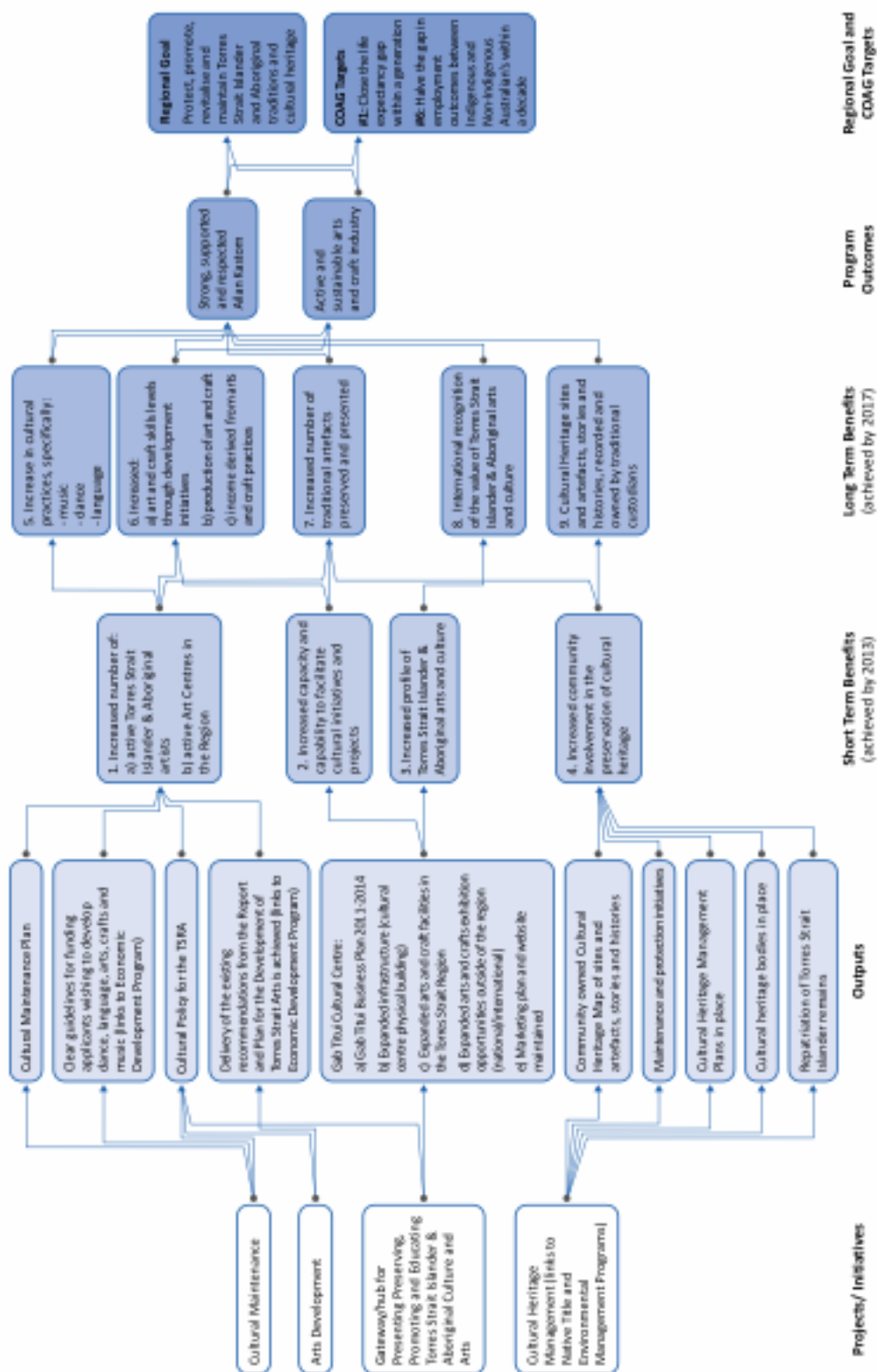


Figure 2-2
Culture, Art and Heritage Program Map

Culture, Art and Heritage Program Projects and Achievements

Project Name: Cultural Maintenance	
Project Purpose	Achievements for 2011 - 2012
<p>To support the cultural development and maintenance of Torres Strait Islanders and Aboriginal people residing within the Torres Strait.</p> <p>To embed the TSRA Cultural Policy within all TSRA administrative and service delivery processes.</p>	<p>Twenty-two applications for Culture, Art and Heritage grants were supported in 2011 - 2012. Grant funds totalling \$266,575 were distributed to 11 communities throughout the region in support of arts development and cultural maintenance projects focussing on music, dance and language.</p> <p>The Music and Dance Audit continued its important cultural maintenance work and a CD and DVD package of traditional and contemporary music and dance from Poruma Island was completed. Ten Torres Strait communities have participated in this project to date.</p> <p>The Torres Strait Dance Strategy promoted Torres Strait culture and dance at two international events in 2011 - 2012. Arpaka Dance Team from St Pauls Community on Moa Island was selected to go to the Festival of Pacific Arts in the Solomon Islands and the Ugar Purple Spider Dance Team was selected to perform at the Henley Festival in the United Kingdom.</p> <p>The Community Cultural Planning project commenced in 2012 on Erub Island. Community members participated in workshops to develop a plan which aims to assist the community to achieve their cultural and artistic aspirations.</p> <p>The TSRA Cultural Policy and the TSRA Cultural Protocols Guide for TSRA Staff has been integrated into the administrative and project planning processes for all TSRA programs.</p>
Project Name: Arts Development	
Project Purpose	Achievements for 2011 - 2012
<p>To implement the Torres Strait Islander Arts Development Plan to achieve:</p> <ul style="list-style-type: none"> A skilled and professional Torres Strait Islander Arts Industry. A regular supply of diverse Torres Strait Islander art to all identified markets, with a focus on high quality work. An increase in Torres Strait Islander art sold across all markets. 	<p>The fifth Gab Titui Indigenous Art Award was held on 30 May 2012 with the theme "Native Title - Our Land and Sea Rights". A broad range of works from 44 artists based in 14 communities within the region was showcased at the event. The event also featured a special performance by the Kaurareg Dance Team. The award received media exposure throughout regional, state and national newspapers. Prizes were awarded in five categories.</p> <p>The three art centres based in Badu, Moa and Erub communities completed their third year of operations as incorporated bodies. All three art centres are now well established and highly productive, enabling local artists to create a regular supply to an increasing market demand. Art centres continue to sell works through the Gab Titui Cultural Centre and have also sold works directly to the market through travelling exhibitions, art fairs and online trading.</p> <p>The TSRA through the Gab Titui Cultural Centre continued to promote Torres Strait art and culture at the Cairns Indigenous Art Fair in August 2011. The art fair is an important event that enables the Centre to promote and sell artists' works directly to a wider market base and to promote increased income generation for local artists.</p> <p>The TSRA partnered with Ghost Nets Australia to conduct workshops on Hammond and Horn Islands to recycle reclaimed ghost nets into contemporary art works.</p>
Project Name: Arts Development (Cont'd)	
	<p>The TSRA and Arts Queensland continued their partnership arrangement with the provision of the Indigenous Regional Arts Development Fund (IRADF) in the region. Over \$100,000 in IRADF grants was distributed in 2011 - 2012 supporting ten arts activities.</p>
Project Name: Gateway / Hub for the presentation, preservation, promotion and education of Torres Strait Islander and Aboriginal culture and arts	
Project Purpose	Achievements for 2011 - 2012
<p>To present, preserve, and promote Torres Strait and Aboriginal culture and provide</p>	<p>The Gab Titui Cultural Centre, in partnership with the Bani family, launched the Ephraim Bani Commemorative Program, a week-long celebration that commenced on 27 September 2011. The Program consisted of a dedicated</p>

education about the history of the region, its people and its culture, and a point of sale for art and craft.

exhibition and moving traditional and contemporary dance performances.

23 April 2012 marked the Gab Titui Cultural Centre's eighth year of operation and culminated in a night of celebrations. Over 100 people attended and joined in celebrating the following events; presentation by Senator Jan McLucas, launch of Kara Ged a Kara Mir - Meriam Mir Phrase Book, preview of Ailan Kastom documentary, launch of Sea Connections exhibition and traditional cultural dance performances by Berlibal Dance Group from Bamaga.

The Gab Titui Cultural Centre Sea Connections exhibition launched on 23 April 2012 celebrating Torres Strait Islander and Aboriginal people's important relationship and connection to the sea. Consisting of 30 artworks, the exhibition was coordinated in conjunction with tailored information tours and education packages. The integration of Torres Strait language words which complemented the artworks and reinforced on going relationships to the sea was a key feature of this exhibition.

Project Name: Cultural Heritage Management
(links to Native Title and Environmental Management programs)

Project Purpose

To develop strategies to support community owned Cultural Heritage Mapping to record cultural and sacred sites, artefacts, stories and histories. To establish Cultural Heritage Bodies (CHBs).

Achievements for 2011 - 2012

The TSRA Cultural Policy has been developed as a guide to complement Cultural Heritage Management activities.

The TSRA has continued building relationships with the State Library's Indigenous Knowledge Centre program to assist communities to document tangible and intangible cultural heritage.

The Traditional Ecological Knowledge (TEK) pilot project has been completed on Boigu Island. The TEK system will assist Boigu Rangers in natural resource management, cultural heritage mapping and maintenance. The TSRA Culture, Art and Heritage Program is working closely with the Environmental Management Program in order to roll out TEK systems in other Torres Strait communities.

The TSRA has continued its support of Prescribed Bodies Corporate in the region in their preparation to become registered as Cultural Heritage Bodies under the Torres Strait Islander Cultural Heritage Act 2003 (Qld).

Key Performance Indicators - Portfolio Budget Statement

Indigenous Artists

Number of Indigenous artists and cultural practitioners supported

Over 200 artists and cultural practitioners received support from the TSRA Culture, Art and Heritage Program in 2011 - 2012. This is a significant increase over the 120 artists supported in 2010 - 2011. Support is provided through the Arts Development program which focuses on distributing community arts development grant funding, coordinating arts skills development workshops, conducting a range of promotional activities through the Gab Titui Cultural Centre incorporating the gallery, gift shop and exhibitions areas.

Key Performance Indicators - Torres Strait Development Plan

Professional artists

Increased number of professionally active Torres Strait Islander and Aboriginal artists and active art centres in the region

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased number of: a) Active Torres Strait Islander artists, and	15 applications for funding supported through the Culture, Art and Heritage Program this year.	In 2011 - 2012 The TSRA supported 22 grant applications jointly funded by the Culture, Art and Heritage Grant Program and the Indigenous Regional Arts Development Fund. 44 artists exhibited in the Gab Titui	Strong culture and respect of Ailan Kastom underpins the achievement of all the Closing the Gap targets.

b) Active art centres in the region.	Three art centres were established as at June 2011.	<p>Indigenous Art Award.</p> <p>Over 200 artists and cultural practitioners supported through the arts development program.</p> <p>The TSRA provided career and artistic development support to 33 arts workers who gained employment in the region through ART-Sense. This was, at the time, a Prime Minister and Cabinet funded jobs conversion initiative.</p> <p>The TSRA continues to provide funding support to the three art centres established in the region; Erub Erwer Meta (on Erub Island), Ngalmun Lagau Minaral (on Moa Island) and Badhulgaw Kuthinaw Mudh (on Badu Island). Three years of operation have resulted in increased art work production, higher level of quality, a more consistent supply and increased sales revenue for local artists.</p>	
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Cultural Maintenance

Increased capacity and capability to facilitate cultural initiatives and projects

The TSRA has commenced external renovations to the Gab Titui Cultural Centre to improve access, increase storage capacity and create multifunctional spaces to enhance the Centre's capability for programming. Internal design concepts have been developed to increase display areas within the Ephraim Bani Gallery (the keeping place) and the Wabunaw Geth Gallery (main gallery). The renovated gallery areas will be temperature controlled, enabling larger exhibition programs promoting contemporary artworks as well as the increased potential to display historically significant traditional artefacts from other institutions. The improved space with increased programming will produce an enhanced visitor experience.

The benefit achievements against the Torres Strait Development Plan related to this Key Performance Indicator (KPI) are:

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased capacity and capability to facilitate cultural initiatives and projects.	Increase display area;	External renovations at Gab Titui Cultural Centre have begun and will be completed in 2012.	Strong culture and respect of Ailan Kastom underpins the achievement of all the Closing the Gap targets.
	Two external partnerships to be developed for display by 1 July 2010;	Benefit exceeded; TSRA participation in the Cairns and Darwin Indigenous Art Fairs in 2011, support for two international partnerships: the Arpaka Dance team to participate in the Festival of Pacific Arts and the Ugar Purple Spider Dance Company to perform at the Henley Festival in the United Kingdom.	

Arts Development

Increased profile of Torres Strait Islander and Aboriginal arts and culture

The TSRA through the Gab Titui Cultural Centre promotes Torres Strait culture and arts through the on going display of works, coordination of events and exhibitions, facilitation of tours and support for a wide range of artists to attend a number of art fairs. The Cultural Centre also actively promotes Torres Strait Islander and Aboriginal arts and culture through industry publications and through its website which has received an increase in visitors seeking information about Torres Strait culture and arts, artists and art centres in the region.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased profile of Torres Strait Islander and Aboriginal arts and culture:	14,000 visitors to GTCC in 2011 - 2012.	15,418 visitors recorded as at 30 June 2012.	Strong culture and respect of Ailan Kastom underpins the achievement of all the Closing the Gap targets.
	\$240,000 generated through retail and activities in 2011 - 2012.	\$ 250,448 generated through retail and sales activities as at 30 June 2012.	
	20,000 hits on Gab Titui Cultural Centre website.	Over 49,520 hits recorded at 30 June 2012.	

Cultural Heritage

Increased community involvement in the preservation of cultural heritage

This target is shared across the Culture, Art and Heritage, Environmental Management and Native Title Programs. Each program area works together to support the TSRA's overall commitment to respect cultural sites, artefacts, stories and Torres Strait cultural identity. Through the Culture, Art and Heritage Program this target has been met by supporting communities to apply for grants, the inclusion of community in the Gab Titui Cultural Centre's programming and through engagement with communities regarding a broad range of opportunities for partnerships and promotion of Torres Strait cultural heritage. Within the organisation the Culture, Art and Heritage Program supported the implementation of the TSRA's Cultural Policy and its integration into project planning across all program areas. The Traditional Ecological Knowledge project is an important cultural heritage management initiative that has successfully worked in partnership with programs and community stakeholders. The cultural policy complements this approach to ensure improved participation and involvement in community projects such as the preservation of cultural heritage.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased community involvement in the preservation of cultural heritage.	One cultural heritage activity undertaken 2011 - 2012.	In conjunction with the annual Gab Titui Indigenous Art Award extensive consultation took place to engage and work in partnership with Kaurareg Dance Group to bring composers, choreographers, musicians, dancers and artists together to perform at the Award's opening night.	Strong culture and respect of Ailan Kastom underpins the achievement of all the Closing the Gap targets.

Case Study

5th Gab Titui Indigenous Art Award

Each year the TSRA, through its Gab Titui Cultural Centre, holds the Gab Titui Indigenous Art Award. This award provides an opportunity for artwork from across the Torres Strait to be exhibited at the centre in one significant show. Prizes are awarded in seven categories: Gab Titui Indigenous Art Award Winner, Best Craft Work, Best Cultural Artefact (replica), Best Work on Paper/Canvas, Best Secondary Student Work and People's Choice. The prizes supported by TSRA total \$10,000.

For the second year, the annual Art Award has included a separate award, the National Museum of Australia History Through Art Award, awarded by the National Museum of Australia (NMA). This award attracts a non-acquisitive prize of \$500.

The guest curator invited to judge the works in 2012 was Mr Tom Mosby, Executive Manager of Indigenous Research and Projects at the State Library of Queensland (SLQ). Mr Mosby presented the awards with the TSRA's Alternate Deputy Chair, Mr Kenny Bedford. Michael Pickering, Head of Curatorial and Research at the National Museum of Australia, presented the NMA History Through Art Award.

Each year the Gab Titui Indigenous Art Award hosts a number of notable guests from major institutions. In 2012 our guests were: Ms Alisa Duff, Head of the Aboriginal and Torres Strait Islander Program at the NMA and Mr John Carty, Research Fellow with the Australian National University (ANU).

Aim

The TSRA's Gab Titui Indigenous Art Award provides an opportunity for artists to produce a variety of high quality artworks representative of the culture in the Torres Strait for exhibition and sale. There was again a strong showing from the three art centres on Erub, Moa, and Badu Islands.

Achievements

More than 2,000 visitors viewed the works over the life of the exhibition; approximately 300 people attended the opening night.

This year 44 artists from 14 communities were represented.

The opening night and exhibition are advertised throughout national arts magazines and through the Gab Titui website, which is linked to major national institutions.

The 2012 event hosted representatives from the SLQ, the NMA and the ANU.

In 2012 the Australian National Museum purchased several pieces for their collection.

The production of the Gab Titui Indigenous Art Award catalogue, a high quality publication highlighting the importance of art in the Torres Strait, promotes the talent and workmanship of Torres Strait artists and provides a tangible record of the exhibition and project.

Economic Development

Regional Goal

Enhance our region's wealth by creating sustainable industries and increasing employment opportunities for our people equivalent to the wider Australian community.

Program Goal

The TSRA will take the lead as a 'Whole of Region Economic Development Solution Broker'. In this role, the TSRA will work in partnership with other government and non-government organisations and individual communities to advance the regional goal and ensure the efficient use of resources.

Program Objectives

Stimulate economic development across the region

Advance business skills and align training initiatives with regional employment opportunities

Advance Indigenous ownership and management of industries and enterprises

Program Deliverables

Increased number of Torres Strait Islander and Aboriginal individuals in non Community Development Employment Projects (CDEP) employment

Increase in the participation of Torres Strait Islander and Aboriginal people in industry training

Increased number of approved TSRA loans

Increase in the annual total catch of finfish, kaiar (tropical rock lobster) and other marine resources by Torres Strait Islander and Aboriginal people

Program Expenditure

Budget \$'000	Actual \$'000	Variance \$'000
21,082	21,187	105

Table 2-3

Economic Development Program Expenditure
2011 - 2012

Torres Strait Development Plan Outcomes

Improved wealth of Indigenous people of the region

Sustainable industries owned and operated by Indigenous people (e.g. marine based, tourism, arts and craft, construction)

Improved access to capital and other opportunities to finance enterprises and industries

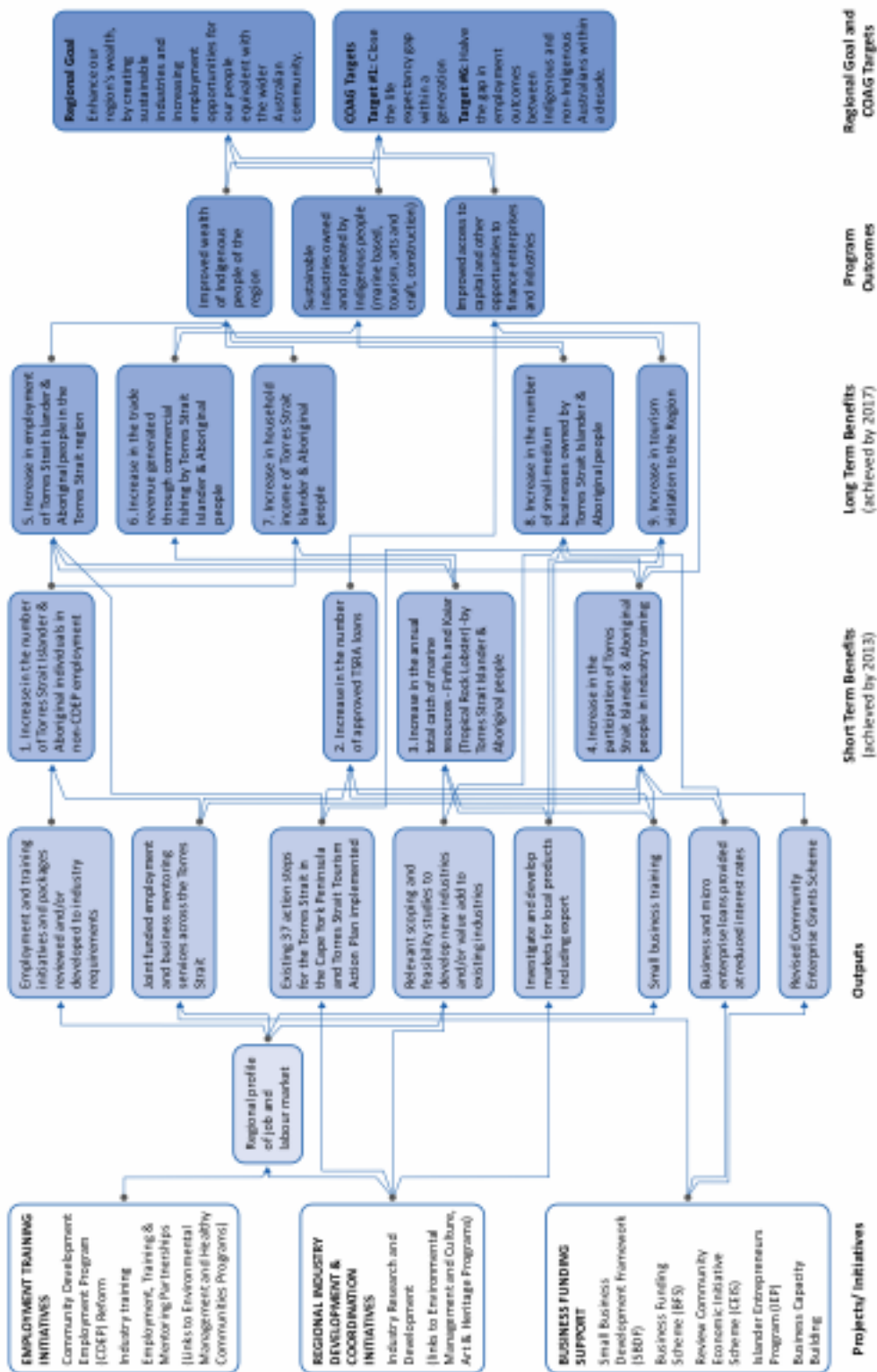


Figure 2-3
Economic Development Program Map

Economic Development Program Projects and Achievements

Project Name: Employment and Training Initiatives	
Project Purpose	Achievements for 2011 - 2012
To implement CDEP Program reforms and to advance business skills and align training initiatives with regional employment opportunities.	<p>277 CDEP participants were transitioned into permanent full-time employment positions. These jobs were in local government, education, aged care, child care, arts, security and environment.</p> <p>15 CDEP participants were transitioned into permanent part-time employment positions. These jobs were in construction, retail, hospitality, childcare, animal management and health.</p> <p>Training was delivered to 728 CDEP participants across a diverse range of areas such as construction, business administration, security operations, horticulture, retail, workplace readiness, marine, first aid, chainsaw operations, basic machinery and heavy machinery plant operations.</p>
Project Name: Regional Industry Development and Coordination Initiatives	
Project Purpose	Achievements for 2011 - 2012
To stimulate economic development across the region.	<p>The TSRA supported eight delegates to attend the three-day Pacific Asia Indigenous Tourism conference held in Darwin. The delegates comprised a mixture of existing Indigenous tourism operators and those aspiring to establish a tourism business. The delegates achieved an increased knowledge and understanding of the range of Indigenous tourism ventures operating successfully in the Northern Territory. They also gained insight into the success factors and pitfalls encountered by those tourism operators. One delegate is using the knowledge he gained at the conference to develop a business plan for an eco-tourism accommodation facility in the Torres Strait.</p> <p>The TSRA supported 24 Community Economic Initiatives through its grant funding programs in 2011 - 2012. Details of the Community Economic Initiatives Scheme (CEIS) Grants are provided in Appendix 4.</p>
Project Name: Business Funding Support Note: This project is the featured case study see page 28	
Project Purpose	Achievements for 2011 - 2012
To advance Indigenous ownership and management of industries and enterprises.	<p>Five business loans were completed under the Business Funding Scheme.</p> <p>Two Loan applications were received under the Islander Entrepreneur Program, a partnership between the TSRA and the National Australia Bank (NAB) One application was not approved and the second is still under consideration by the NAB.</p> <p>Advisory, technical, and financial support was provided to 52 individuals and nine incorporated community organisations. This resulted in successful grant applications from each of the incorporated organisations.</p> <p>The Economic Development team visited 13 communities to provide information and advice to community organisations and to conduct one-on-one consultations.</p>

Economic Development Program progress against targets

Key Performance Indicators - Portfolio Budget Statement

Number of CDEP participants who have moved into non-CDEP employment

CDEP is continuing to deliver services to strengthen communities and community based organisations, targets were exceeded in 2011 - 2012.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increase in the number of Torres Strait Islander and Aboriginal individuals in non-CDEP	50 people moved from CDEP into non-CDEP jobs per annum from July 2009 to	277 people moved from CDEP into full-time non-CDEP jobs. These people were transitioned into permanent employment	COAG Target 1 - Close the life expectancy gap within a generation.

employment.	June 2013.	<p>positions in the following fields:</p> <p>arts: 34 construction: 109 administration: 50 retail: 33 security: 24 maritime: 10 child/aged care: 17</p> <p>15 people moved from CDEP into part-time non-CDEP jobs.</p> <p>These people were transitioned into permanent employment positions in the following fields:</p> <p>construction: 10 retail: 1 hospitality: 1 childcare: 1 animal management: 1 health: 1</p>	COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.
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The benefit achievements above are fully aligned to the Torres Strait Development Plan benefit targets.

[Additional Key Performance Indicators - Torres Strait Development Plan](#)

Business Funding Scheme and Housing Loans

The Business Funding Scheme and Housing Loans project met targets in 2011 - 2012.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increase in the number of approved TSRA loans.	Five new business loans and three new home loans granted per annum from July 2009 to June 2013.	<p>Five business loans.</p> <p>One business expansion loan.</p> <p>Three home loans.</p> <p>One home improvement loan.</p>	<p>COAG Target 1 - Close the life expectancy gap within a generation.</p> <p>COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.</p>

Marine Resource Utilisation

Progress against this target cannot be quantified at present. The requirement to report catch is not mandatory for Indigenous fishers in the region so data to measure tangible outcomes does not exist. Discussions are continuing within the Protected Zone Joint Authority (PZJA) to identify and implement a more robust system of data collection, however, this is likely to be a medium to long term outcome and remains a challenge for the TSRA and the PZJA.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increase in the annual total catch of marine resources (finfish and Tropical Rock Lobster) by Torres Strait Islander and Aboriginal people.	<p>Kaiar (Tropical Rock Lobster): A five per cent increase in catch against the nominal 'total allowable catch' for the Traditional Inhabitant Boat (TIB) sector per year until 2013.</p> <p>(The percentage increases are for the catch amounts for TIB fishers)</p> <p>Spanish Mackerel: 3.5 tons per annum.</p> <p>Coral Trout: 20 tons per annum.</p>	<p>An expertise based Indigenous Fisheries Advisory Committee was established to provide advice on capacity building initiatives in the finfish and Tropical Rock Lobster fisheries.</p> <p>Two grant funding rounds were conducted for disbursement of finfish trust funds to eastern island community fishers to stimulate Indigenous fishing activity.</p>	<p>COAG Target 1 - Close the life expectancy gap within a generation.</p> <p>COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.</p>

Industry Training Initiatives

Significant progress with training Indigenous people in the region has continued. This has been progressed by the reforms to the CDEP Program and the location of a full time training organisation in the region. The targets specified in the Torres Strait Development Plan continue to be exceeded.

Short Term	Benefit Target	Progress	COAG Target
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Benefit Description			
Increase participation of Torres Strait Islander and Aboriginal people in industry training.	50 people trained per annum to 2013 in the four core industries of tourism, construction, marine and arts.	562 people undertook accredited training: Cert I and II Construction and Cert II Indigenous Housing Maintenance: 262 Cert I Work Readiness and Cert II Workplace Practices: 159 Cert II and III Retail: 24 Cert I and II Horticulture and Cert I Agrifood Operations: 94 Cert II Security: 16 Cert I Business: 5 Cert IV Trainer and Assessor: 2 166 people undertook non-accredited training: Marine:103 Construction White Cards: 19 Apply First Aid: 7 Chainsaw Operation and Operate Basic Machinery: 24 Plant Operators:13	COAG Target 1 - Close the life expectancy gap within a generation. COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Case Study

Community Economic Initiative Scheme (CEIS)

Power of the Spirit – Torres Blue Seafoods

Project Description

Business Funding Support to advance Indigenous ownership and management of industries and enterprises.

Torres Blue Seafood (TBS) was established in 2009. It is one of two Indigenous owned, operated, community based seafood buyers and processors in the Torres Strait. The processing station on Poruma (Coconut) Island specialises in Tropical Rock Lobster, finfish and Bêche-de-Mer. Local Indigenous fishers are the sole suppliers of product.

Prior to the establishment of the processing station, fishers had difficulty buying supplies at cost effective prices and did not have access to a local processor to purchase their catch. These factors were disincentives for Indigenous fishers to fish commercially. This has all changed with the arrival of TBS. Tangible benefits are accruing to Poruma and neighbouring communities as TBS provides sustainable employment, allowing fishers to remain in their home communities.

With assistance provided through the TSRA's grant funding program, TBS has upgraded its six tonne capacity freezer. The snap freezing capacity has also been increased from 300 to 600 kilograms per day. TBS now processes the catch on Poruma and ships directly to the market reducing cost overheads. TSRA's grant funds have also been used to purchase five hookah diving units and train 16 local divers. The training has directly led to an increase in employment, which in turn will contribute to maintaining continuity of supply to the market. Continuity of supply is essential for market confidence and the long term economic viability of the fisheries.

TBS has engaged six Community Development and Employment Project (CDEP) participants under Work Experience Agreements. Through mentoring and job-specific training the work experience will help participants to increase their confidence and self-esteem and develop work skills and regular attendance patterns and take up future work opportunities.

The six work experience participants hope to transition off CDEP into full time work in the fishing industry. The General Manager of TBS, Mr Brian Lampton, said: "We are hopeful that access to training and the hookah units will encourage more individuals to seek their livelihood for their family's future from fishing our surrounding waters."

TBS recognises that by providing additional services such as business mentoring, industry training and equipment loans there are benefits for individual employees and the long term goals of the communities. It is hoped this holistic approach to building capacity in the Indigenous fishing sector will encourage participants to develop their fishing and related businesses to create further employment opportunities.

Environmental Management

Regional Goal

Our natural and cultural environment is an asset that is protected, preserved and enjoyed through sustainable management.

Program Goal

The Program Goal is identical to the Regional Goal.

Program Objectives

This program component will contribute to sustainable environmental management by:

- Promoting the sustainable management of natural resources
- Managing the effects of climate change, tidal inundation and erosion
- Increasing the utilisation of renewable energies
- Reducing the environmental impacts of waste management
- Improving land management for future generations

Program Deliverables

The program deliverables are to achieve the outcomes from the:

- Fisheries Project
- Land Project
- Garden and Horticulture Project
- Biodiversity Project
- Invasive Species Project
- Land and Sea Rangers Project
- Climate Change / Coastal Erosion Project

and to:

- Strengthen cultural heritage
- Share information and promote research

Program Expenditure

Budget \$'000	Actual \$'000	Variance \$'000
5,039	5,018	(21)

Table 2-4
Environmental Management Program Expenditure
2011 - 2012

Torres Strait Development Plan outcomes

- Improved animal management and pest control for the protection of the natural environment
- Reduced waste management issues and environmental impact
- Increased utilisation of renewable energies
- Managed effects of climate change, tidal inundation and erosion
- Sustainable management of natural resources
- Improved land management for future generations

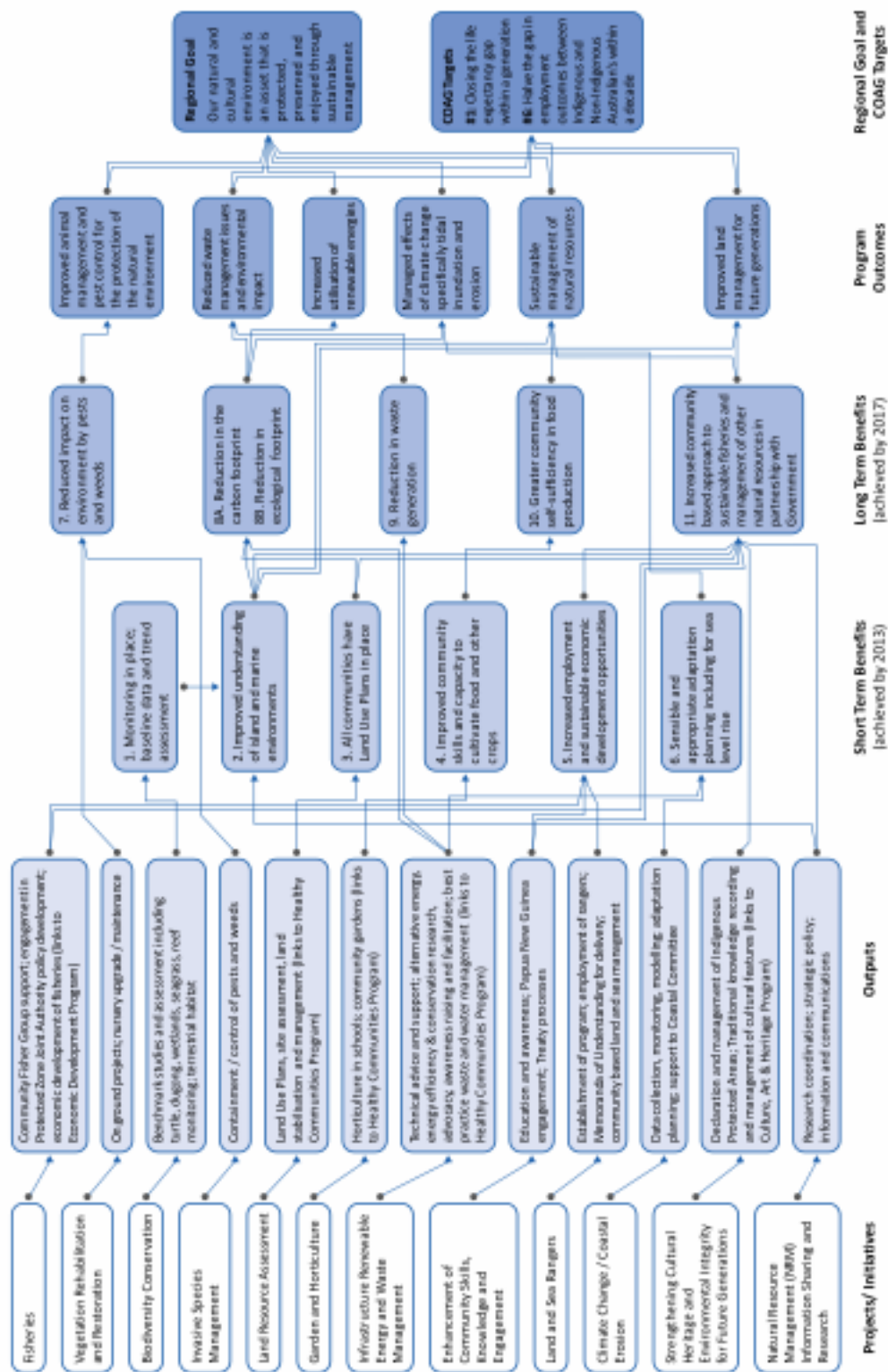


Figure 2-4
Environmental Program Map

Environmental Management Program Projects and Achievements

Project Name: Fisheries	
Project Purpose	Achievements for 2011 - 2012
To increase participation in the fishing industry, create sustainable businesses and ensure ecologically sustainable management and conservation of species biodiversity.	<p>Established an expertise based Indigenous Fisheries Advisory Committee (IFAC) as a sub-committee of the TSRA Board.</p> <p>Streamlined the finfish (Spanish mackerel and coral trout) quota leasing process resulting in a 25 per cent increase in revenue for the Finfish Quota Trust as compared to the previous financial year.</p> <p>The disbursement of \$530,000 of Finfish Quota Trust funds to Eastern Island community fishers for capacity building.</p> <p>The Fisheries team visited each community to provide information and advice to community organisations and to conduct one-on-one consultations resulting in an increased level of awareness and understanding of the IFAC and other fisheries related matters .</p> <p>The IFAC participated in six Protected Zone Joint Authority (PZJA) forums with the key outcome being direct Indigenous input into the discussion and recommendations of the forums.</p>
Project Name: Terrestrial Biodiversity Conservation	
Project Purpose	Achievements for 2011 - 2012
To develop a baseline for terrestrial biodiversity inventories, assessments of ecological condition, identification of threatening processes and the development and implementation of key management actions.	<p>Terrestrial biodiversity management profiles about the plants, animals and habitats of Mabuiag, Badu, Iama, Boigu, Moa, Erub and Mer completed which provide the basis for ranger priorities and activities.</p> <p>Draft terrestrial biodiversity management profiles about the plants, animals and habitats of Masig, Poruma, Warraber, Saibai, Dauan and Ugar underway.</p> <p>Fire surveys conducted on Badu and Moa and management reports prepared.</p> <p>Research commenced under the National Environmental Research Program Tropical Ecosystems (NERP TE) on the status of regional mangrove and freshwater ecosystems.</p> <p>Mangroveswatch Program commenced in Torres Strait with Rangers trained and equipped for field monitoring.</p>
Project Name: Invasive Species Management	
Project Purpose	Achievements for 2011 - 2012
To support monitoring and management of invasive species in the Torres Strait.	<p>Thirty three Rangers trained in weed identification and control including the provision of technical support and direction and specialised equipment.</p> <p>The Leucaena tree, a significant regional weed pest was targeted for control on eight islands.</p> <p>Rangers monitoring pest animal impacts and supporting Biosecurity Australia in island plant health surveys.</p> <p>Pest rodent monitoring on Mer and Poruma with support from the University of Queensland.</p>
Project Name: Sustainable Horticulture	
Project Purpose	Achievements for 2011 - 2012
To provide Torres Strait communities with access to a wider range of fresh fruit, vegetables and herbs at affordable prices.	<p>A Regional Landcare Facilitator funded by the Commonwealth Department of Agriculture, Fisheries and Forestry (DAFF) is promoting and supporting Landcare and food gardening.</p> <p>A Project advisory group has been established to share information, facilitate partnership opportunities and guide activities.</p> <p>A Horticulture in Schools program is engaging all schools in the Torres Strait by embedding horticulture in curriculum and encouraging food growing activities at campuses.</p> <p>Community fruit tree planting projects were undertaken on Mer, Badu and Thursday Island.</p>

Project Name: Dugong and Turtle Management	
Project Purpose	Achievements for 2011 - 2012
To implement community based management plans for the sustainable management of dugong and turtle in the Torres Strait.	<p>Fourteen community-based dugong and turtle management plans have been implemented.</p> <p>A dugong and turtle catch monitoring database has been produced for the Torres Strait region.</p> <p>Turtle foraging surveys at Badu Island were completed.</p> <p>The TSRA hosted a Dugong and Turtle Research Workshop on Thursday Island attended by local staff and world renowned experts from Australia and Papua New Guinea.</p>
Project Name: Seagrass Monitoring	
Project Purpose	Achievements for 2011 - 2012
To support community-based seagrass monitoring activities to assess the health, condition and extent of seagrass beds throughout the Torres Strait.	<p>Community volunteers and rangers undertook seagrass monitoring in eight Torres Strait communities.</p> <p>Badu and Mabuiag Rangers received accreditation in sub-tidal seagrass video-monitoring techniques, as part of an on-going monitoring program, in collaboration with the Department of Employment Economic Development and Innovation (Fisheries Queensland).</p>
Project Name: Land and Sea Ranger Program	
Project Purpose	Achievements for 2011 - 2012
To employ Indigenous Land and Sea Rangers to look after their land, sea and culture by carrying out on-ground works that address priorities identified by local communities.	<p>As at 30 June 2012, 33 Rangers were employed across 14 outer island communities. Funding support is provided by the Department of Sustainability, Environment, Water, Population and Communities Caring for our Country Program for 50 Rangers and Natural Resource Management positions.</p> <p>All rangers have undertaken professional development towards formal qualifications Certificate III in Conservation and Land Management and Certificate II in Transport and Distribution Maritime.</p> <p>Nine rangers received their Certificate II in Transport and Distribution Maritime.</p> <p>The Land and Sea Ranger Vessel Fleet of seven vessels received formal approval to operate from the Australian Maritime Safety Authority (AMSA).</p>
Project Name: Indigenous Protected Areas	
Project Purpose	Achievements for 2011 - 2012
To deliver the Indigenous Protected Areas (IPA) program in the Torres Strait.	<p>Supported Traditional Owners and Rangers to manage the existing Indigenous Protected Areas (IPA) of Warul Kawa and Pulu Islet.</p> <p>Coordinated consultation with Traditional Owners of Warul Kawa and commissioned the development of a Plan of Management for the Warul Kawa IPA.</p> <p>Coordinated consultation with Traditional Owners of the Warraberalgal native title area on the identification of the island, Maza Guiya, as a potential area to be declared as an IPA.</p> <p>Commissioned the development of a draft Plan of Management for Maza Guiya.</p>
Project Name: Traditional Ecological Knowledge (TEK)	
Project Purpose	Achievements for 2011 - 2012
To establish a traditional ecological knowledge recording system for	<p>Supported the development of a community owned traditional ecological knowledge system database on Boigu Island.</p> <p>Boigu Rangers and community members actively gathering and recording traditional knowledge and information in the TEK database.</p>

Torres Strait, to enable land and sea planning and management activities to be informed by Ailan Kastom using appropriate intellectual property and communication protocols.

Project Name: Cultural Heritage

Project Purpose

To identify ways to strengthen awareness and protection of cultural heritage sites in the region.

Achievements for 2011 - 2012

Cultural heritage recording training was provided to the Mabuygiw Rangers at Mabuiag Island. The training included identification of new sites of cultural significance and ground-truthing existing site records.

Cultural heritage site protection works were completed at the Pulu Indigenous Protected Area.

Project Name: Climate Change and Coastal Management

Project Purpose

To manage coastal hazards and climate change issues in the Torres Strait.

Achievements for 2011 - 2012

Commissioned reports, "Torres Strait Extreme Sea Water Level Study" and "Torres Strait - Options to Reduce Regional Carbon Footprint".

Scoping reports for coastal works on Boigu, Saibai, Iama and Poruma have been completed by consultants, AECOM Technology Corporation and detailed pre-construction surveys completed for proposed works on Boigu and Saibai.

The Torres Strait Tide Gauge Network is in construction phase.

A sea surface temperature monitoring station was installed by the Australian Institute of Marine Science (AIMS), a part of a collaborative project monitoring coral reef, funded through the National Environmental Research program (NERP).

Climate change driven coastal erosion and inundation studies have been completed on all island communities by Dr Kevin Parnell, James Cook University.

Key Performance Indicators - Portfolio Budget Statement

Number of communities participating in natural resource management activities.

Number of ranger groups in place to assist communities to carry out land, sea and cultural resource management activities.

Number of sustainable land use plans developed.

The TSRA supported 14 Torres Strait communities to participate in natural resource management activities across land and sea country. The TSRA provided information, technical support and access to resources and equipment to enable Torres Strait communities to carry out local projects and engage in regional and national projects important to the local region. Communities and Traditional Owners are engaged in all stages of project design and delivery to ensure that local and cultural priorities are adequately addressed. Ranger groups have been established on 14 outer island communities and are carrying out cultural and natural resource management activities in accordance with community environmental and cultural priorities. Funds have been secured under the Working on Country program for ranger operations to continue in 2012 - 2013.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased employment and sustainable economic development opportunities.	Rangers employed in all fifteen island communities by 2012 - 2013.	As at 30 June 2012, 33 full-time Rangers are employed in 14 outer island communities. This will increase to 45 Rangers and five National Resource Management Officers in 2012 - 2013.	COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Improved community skills and capacity to cultivate food and other crops.	Eight communities supported to establish sustainable horticulture activities by 2011 - 2012.	A regional Landcare Facilitator is promoting and supporting Landcare and food gardening. Four pilot communities are actively involved in sustainable horticultural activities. A preliminary analysis for implementing sustainable horticultural activities was completed for four communities. Delivering environmental education programs that embed sustainable horticulture within the school curriculum.	COAG Target 1 - Closing the life expectancy gap within a generation.
Number of sustainable land use plans developed.	All communities have sustainable land use plans in place.	This benefit has been achieved. All communities have the plans in place which are used in local planning decisions. The Queensland government is currently developing a draft Local Government Plan for the region. Land use plans have been incorporated.	COAG Target 1 - Closing the life expectancy gap within a generation.

The benefit achievements above are fully aligned to the Torres Strait Development Plan benefit targets.

Additional Key Performance Indicators - Torres Strait Development Plan

Monitoring in place, baseline regional environmental data available.

Baseline terrestrial and marine biodiversity datasets are being acquired to guide sustainable planning, priority setting, investment, project design, implementation and evaluation. Research through the National Environmental Research Program Tropical Ecosystems Hub is contributing to the development of more comprehensive regional baseline datasets.

The TSRA has facilitated the development of partnerships between scientists and communities to identify and assess trends and impacts of environmental change on key species and ecosystems in the region.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Monitoring in place; baseline data established and trend assessment in progress.	Trend analysis contributing to environmental management initiatives realised progressively from July 2010.	Completed environmental baseline data to support sustainable land use planning for all inhabited islands. Created vegetation datasets and Regional Ecosystem maps for all communities. Monitoring the impacts of climate change is continuing through the establishment of sea surface temperature monitoring network, installation of tide and sea level gauge network and baseline data on coastal erosion. Coastal erosion and inundation research was completed by Dr Kevin Parnell from James Cook University (JCU) for all inhabited islands. This provides a basis for technical analysis and modelling of erosion and inundation, preventative measures and consequences and community input into preferred options. Coastal engineering reports have been completed for preferred mitigation options and associated construction costs for communities most exposed to inundation, including Boigu, Saibai, Poruma, and Iama. Establishment of regional tide gauge network (four gauges) and sea level rise monitoring program (one National Tidal centre sea level gauge) is in progress.	COAG Target 1 - Closing the life expectancy gap within a generation.

Improved understanding of island and marine environments

Ranger Working on Country Plans are being rolled out in communities as new ranger groups are recruited. These plans document the cultural and natural resource issues for each island and surrounding marine environment as well as the aspirations of the communities providing guidance to ranger work plans and future environmental activities.

Short Term	Benefit Target	Progress	COAG Target
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Benefit Description			
Improved understanding of island and marine environments.	Ranger groups in place on all fourteen islands to assist communities carry out land, sea and cultural resource activities.	As at 30 June 2012, 33 Rangers were in place in 14 communities. Ranger Working on Country Plans are in place in seven communities, another eight are underway. Terrestrial biodiversity profiles have been completed for seven islands and a further six island profiles in preparation.	COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Improved community skills and capacity to cultivate food and other crops.

The TSRA is facilitating a healthier lifestyle program for people in the Torres Strait through a whole of government and community based approach, targeting the regional school curriculum and delivering on ground projects at community level.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Improved community skills and capacity to cultivate food and other crops.	Eight communities supported to establish sustainable horticulture activities.	All 15 communities are engaged. Horticulture in Schools programs are engaging all schools in Torres Strait by embedding horticulture in curriculum and encouraging food growing activities at campuses. Small-scale pilot horticulture projects are being maintained in Horn, Hammond, Masig and St Pauls communities. Community fruit tree planting projects were completed on Mer, Badu and Thursday Island.	COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Number of communities engaged in and becoming aware of climate change impacts

The TSRA is working with all Torres Strait communities, government agencies and researchers to support whole-of-government policy coordination, research, planning and adaptive management for the threats posed by climate change, coastal erosion and inundation. The TSRA is also partnering with Community Enterprises Australia (CEA) and the Torres Strait Island Regional Council (TSIRC) to deliver minor coastal works programs on eight communities.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Sensible and appropriate adaptation planning including for sea level rise.	Regional climate change modelling and adaptive planning strategies are in place for communities by 2011 - 2012.	Sea level modelling and coastal erosion and inundation studies have been completed. Light detection and ranging (LiDAR) technology was employed to compile geographic data for inhabited islands.	COAG Target 1 - Closing the life expectancy gap within a generation.
	A Climate Change Strategy Action Plan has been developed and implemented progressively since 2011.	An action plan was developed. Major research and modelling components were completed. Environmental and climate change monitoring framework is under development.	

Case Study

Terrestrial Biodiversity Assessment in Torres Strait

Project description

Biodiversity assessment of islands in the Torres Strait commenced in earnest in 2007, beginning with the meticulous mapping of all vegetation types. On-going funding from the Queensland Government's Q2 Coasts and Country program enabled more detailed research surveys to be taken on all islands where Rangers were established. The surveys greatly expanded baseline plant and animal inventories of culturally and scientifically important species. The ecological health of the land has also been assessed and current impacts and potential threats determined.

Aims

The project has blended cultural and traditional knowledge shared by community elders and Rangers with western science and techniques. This merging of knowledge has identified ways to manage problem weeds and pest animals, restore burning practices and determine which species and habitats need

close monitoring, further research and areas where community awareness could be improved.

Achievements

For a region with a comparatively small total land area, the assessments have shown that the terrestrial ecosystems in Torres Strait are collectively some of the most biologically diverse in Australia, both in habitat and the number of plant species recorded. The assessments have identified a number of highly significant vegetation types. This includes some species with very restricted distribution or which are endemic to the bioregion.

Torres Strait Islanders have always had excellent biological knowledge. They have assisted the field surveys to identify knowledge previously unknown by western science. The project has been building the interest and capacity of local communities to monitor and manage what they consider to be the most important aspects of their country. The outcomes are being incorporated in each island's Ranger Working on Country work plans.

The Ranger's participation in field assessment work has enabled them to gain appreciation, skills and confidence with survey and monitoring techniques, scientific equipment, data recording, interpretation and presentation of results. They have learned how to analyse and respond to issues and determine appropriate management responses. The project has been invaluable in enhancing the Rangers' knowledge and skill set and guiding them in their role as front line guardians of the unique and globally significant natural and cultural assets of Torres Strait.

Governance and Leadership

Regional Goal

Effective, transparent self-government with strong leadership

Program Goal

To help maintain and improve the leadership and governance skills of current and future leaders of the Torres Strait.

To support development planning and coordination of integrated government service delivery in the Torres Strait and Northern Peninsula Area.

Program Objectives

The Governance and Leadership program component will:

Involve Indigenous leaders in legislative processes, policies and priorities in terms of setting direction for integrated planning and service delivery

Optimise and enhance TSRA Board member decision-making and communication capabilities

Involve Indigenous leaders in integrated service delivery

Involve Indigenous leaders in monitoring progress towards reaching regional goals and outcomes

Encourage more women to seek leadership roles

Ensure mainstream services are contributing to and meeting regional goals and outcomes

Develop the capacity of current and future leaders across the region and support effective communication between the community and organisations involved in the region

Improve communication and information networks across communities

Grow future leaders for the community

Strengthen leadership within communities

Program Deliverables

An Integrated Service Delivery Project

A Governance and Leadership Capacity Building Project

A Regional Communication Project

Program Expenditure 2011 - 2012

Budget \$'000	Actual \$'000	Variance \$'000
4,561	4,321	(240)

Table 2-5

Governance and Leadership Expenditure 2011 - 2012

Torres Strait Development Plan Program Outcomes

Indigenous leaders involved and monitoring effective integrated service delivery

Effective delivery of services contributing to regional goals

Strong, effective, committed leadership and decision-making that incorporates Aboriginal and Ailan Kastom and features women and youth involvement

Effective communications and consultation on community matters between leaders, government organisations and community members

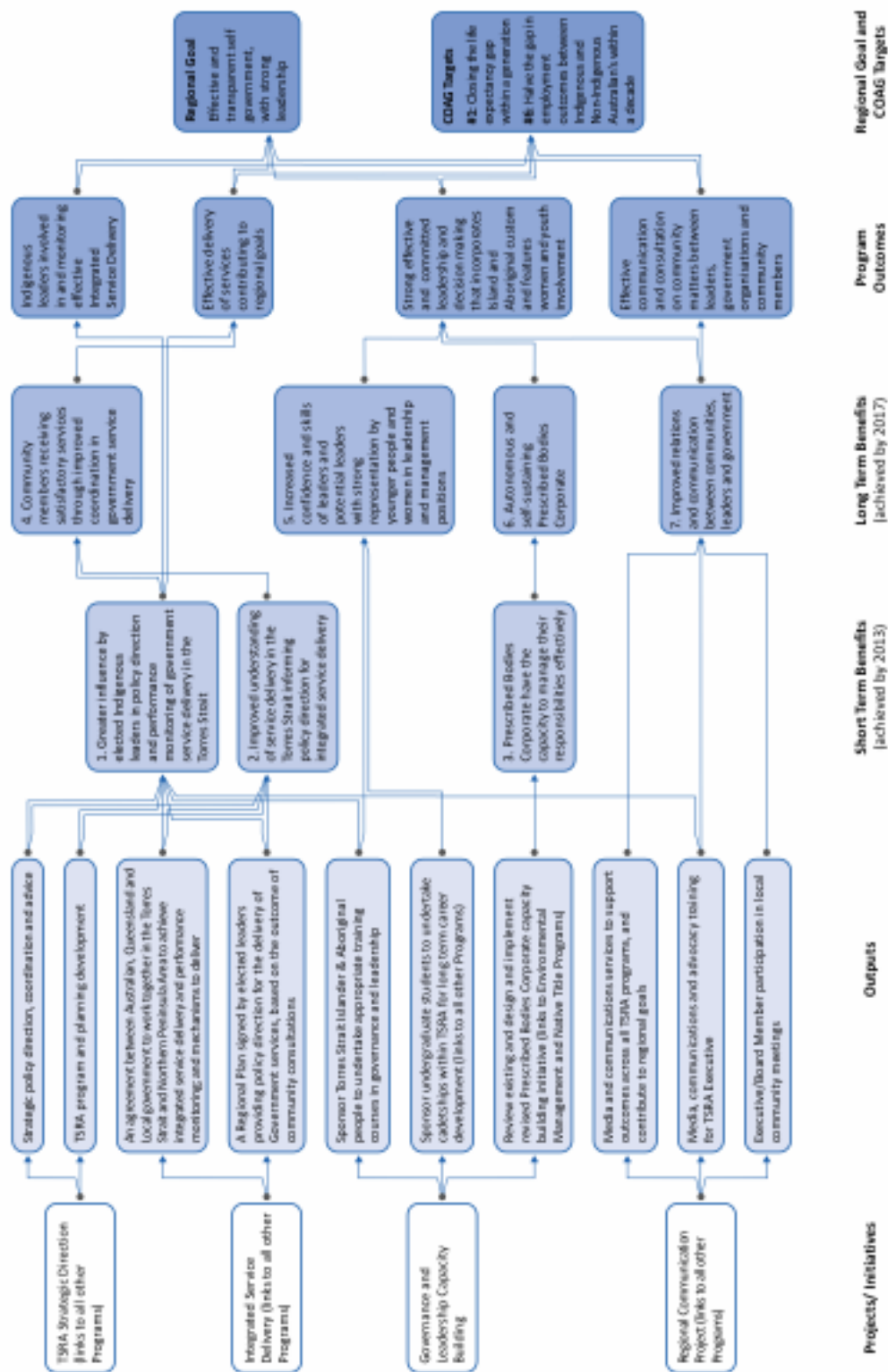


Figure 2-5
Governance and Leadership Program Map

Project Name: Integrated Service Delivery (ISD) Implementation	
Project Purpose	Achievements for 2011 - 2012
To contribute to the design and implementation of an Integrated Service Delivery Framework for the Torres Strait and Northern Peninsula Area.	<p>Of the 1,623 service gaps identified through the Torres Strait and Northern Peninsula Area Region Planning process in 2008, 369 (23 per cent) have been completed, 658 (40 per cent) are in progress and 596 (37 per cent) have not yet commenced, are not currently feasible or are identified as being a community or other non-government responsibility.</p> <p>The Torres Strait and Northern Peninsula Area Region Plan Community Booklets have been released showing the 2012 baseline of services being provided to communities in the region. Sixteen booklets cover the 15 communities in the Torres Strait and two communities in the Northern Peninsula Area. Three additional booklets for communities in the Torres Shire Council area of responsibility have been drafted and will be released in the second half of 2012.</p> <p>Workshops are being held with communities to explain how their needs and aspirations identified during the Regional Planning process are being communicated to government through an ISD Plan.</p> <p>The Integrated Service Delivery governance framework for the region has been redrafted following the Machinery of Government changes resulting from the Queensland Government election in 2012. A new governance framework is being circulated to ISD stakeholders.</p>
Project Name: Capacity Building for Regional Governance and Leadership	
Project Purpose	Achievements for 2011 - 2012
<p>To deliver Leadership, Governance and Capacity building initiatives for Indigenous persons and / or organisations within the Torres Strait region.</p> <p>To increase the governance and leadership capacity of Indigenous women in the region.</p>	<p>The TSRA has sponsored two participants on a biennial basis to attend the Australian Rural Leadership Program (ARLP). The participants from Course 18 are expected to graduate in 2012. From 2013 the TSRA will be sponsoring one student on an annual basis.</p> <p>The TSRA sponsored five participants in the Australian Rural Leadership Foundation's (ARLF) 'Training Rural Australians in Leadership' (TRAIL) Program.</p> <p>The TSRA has sponsored two participants in the ARLF School Leavers Leadership Program. From 2012 this Program will be known as the Torres Strait Youth Leadership Program.</p> <p>The TSRA is sponsoring five undergraduates to undertake university studies through the Assistance with Tertiary Education Scheme (ATES).</p> <p>The TSRA has administered the Morey Scholarship provided by Senator Susan Boyce, Senator for Queensland, to sponsor one Indigenous woman undergraduate to complete her tertiary studies. This scholarship is administered under the ATES program.</p> <p>The TSRA has sponsored three women to participate in the OXFAM 'Strait Talk' Aboriginal and Torres Strait Islander Women's Summit. From 2013 the TSRA is increasing its support to Women leaders in the region through extended support to the OXFAM Indigenous women's programs.</p>
Project Name: Support to Indigenous Broadcasting	
Project Purpose	Achievements for 2011 - 2012
To review the TSRA's contribution to communication services in the region to ensure effective communications and consultations on community matters between leaders, government organisations and community members takes place.	<p>The TSRA has sponsored the operations of the Torres Strait Islanders Media Association (TSIMA) for the provision of Indigenous Broadcasting services to the region.</p> <p>The TSRA has sponsored the Torres Strait Island Regional Council to employ and train four Regional Indigenous Broadcasting Service (RIBS) operators.</p> <p>The TSRA has appointed a Grant Controller and worked with the TSIMA Board of Management to appoint an experienced Operations Manager to improve the governance and financial performance of the organisation in line with the recommendations from the Regional Communications Review completed during the last reporting period.</p>

Project Name: Support to Prescribed Body Corporate (PBC)	
Project Purpose	Achievements for 2011 - 2012
To build the capacity of Prescribed Bodies Corporates (PBCs) in order that they require less assistance from TSRA, with a view to becoming more accountable for their own affairs.	<p>All twenty Prescribed Bodies Corporate (PBC) in the Region were rated as compliant by the Office of Registrar of Indigenous Corporations (ORIC) or have been granted exemptions by ORIC for specific compliance issues.</p> <p>The TSRA's PBC capacity building grant facility has provided assistance with administrative support funding to four PBCs in the region. These were:</p> <p>Mura Badulgal (TSI) Corporation RNTBC</p> <p>Mer Gedkem Le (TSI) Corporation</p> <p>Kulkalgal (TSI) Corporation</p> <p>Erubam Le Traditional Land and Sea Owners (TSI) Corporation RNTBC</p>
Project Name: Review the role of the Native Title Representative Body in the region	
Project Purpose	Achievements for 2011 - 2012
To determine the role that the TSRA would play in delivering the functions of a Native Title Representative Body after the expiry of current arrangements on 1 July 2013.	<p>Terms of Reference Developed</p> <p>Project to be completed as part of the National Review of Native Title Representative Bodies and Native Title Support Providers in 2013.</p>
Project Name: Support to the 2012 TSRA Board Election	
Project Purpose	Achievements for 2011 - 2012
To facilitate the conduct of an election for the TSRA Board in 2012.	<p>The election date of 15 September 2012 has been declared through the Gazettal process.</p> <p>The Australian Electoral Commission has been engaged to conduct the TSRA Board Election.</p> <p>An updated version of the TSRA Election Rules has been produced.</p> <p>TSRA Election Guidelines have been distributed.</p> <p>A voluntary caretaker period commenced on 17 June 2012 and will extend until the results of the election are declared.</p>
Project Name: TSRA Executive Committee Support	
Project Purpose	Achievements for 2011 - 2012
To support the effective governance of the TSRA.	<p>An independent review of the TSRA's governance structures was completed and the recommendations of the review have been implemented.</p> <p>Four Board Meetings were conducted.</p> <p>Four Board Executive meetings were conducted.</p> <p>Four Audit Committee meetings were conducted.</p> <p>Three Indigenous Fisheries Advisory Committee meetings were conducted.</p> <p>A Charter for the TSRA Board has been developed.</p> <p>The Charter of Representation, Accountability and Performance has been updated and separation of powers, administration and financial responsibility has been reaffirmed by the Board.</p>

Key Performance Indicators (KPI) - Portfolio Budget Statement

Level of legislative compliance and measured change in capacity of Prescribed Bodies Corporate in the region

The improvement in the levels of compliance of PBCs in the region which was achieved in 2010 - 2011 has been sustained. All 20 PBC have met the minimum levels of compliance required by the Office of the Registrar of Indigenous Corporations (ORIC). All PBCs have submitted General Reports.

Thirteen PBCs held Annual General Meetings (AGM) within the reporting period. A further three PBCs obtained an exemption from ORIC to extend their AGM compliance period past the 30 November 2011 deadline. Two PBCs have been authorised by ORIC to conduct their AGMs in a biannual basis. The TSRA PBC Support Officer continues to work with all PBCs in the region towards attainment of unqualified compliance.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
PBCs have the capacity to manage their responsibilities effectively.	20 registered Prescribed Bodies Corporate adhering to / complying with legislation by 30 June 2011.	The levels achieved in 2010 - 2011 (100 per cent Compliance or negotiated exemptions) have been maintained.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Measured change in regional communications capacity

A review into the on-going support requirements for regional communications was completed in 2009 and the recommendations from that review have been implemented. The TSRA is providing funding to both the Torres Strait Islander's Media Association and the Torres Strait Island Regional Council to support Radio 4MW operations and Remote Indigenous Broadcasting Services to the region.

Long Term Benefit Description	Benefit Target	Progress	COAG Target
Improved relations and communication between communities, leaders and government.	Achieve an improvement in community satisfaction with the coordination of government services.	The radio broadcasting service for the region (Radio 4MW) operated by the Torres Strait Islander's Media Association has increased the transmission of local programming from 46 hours per week to 168 hours per week.	Effective communication underpins all six COAG Targets for Closing the Gap in Indigenous Disadvantage.

Integrated Service Delivery

Number of integrated service delivery meetings conducted.

The Integrated Service Delivery Steering Group met 16 times during the reporting period. The Regional Plan Working Groups met twice and were disbanded in December 2011 having completed their assigned tasks. The Integrated Service Delivery Coordination Office conducted 18 community workshops or consultations during the reporting period.

The benefit achievements against the Torres Strait Development Plan are:

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Improved understanding of service delivery in the Torres Strait informing policy direction for integrated service delivery.	Analysis of results of service mapping and survey completed by December 2010 and delivered to Integrated / Regional Service Delivery Steering Committee.	Completed.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.
	Integrated / Regional Service Delivery meetings held quarterly from 2010 - 2011.	Target exceeded.	
	Integrated / Regional Service Delivery Plan signed by elected leaders and State and Commonwealth Ministers by July 2010.	The Torres Strait and Northern Peninsula Area Regional Plan 2009 - 2029 has been signed by the elected leaders in the region. The whole of government Integrated Service Delivery Plan has been rescheduled to allow for additional community consultation to explain those services which are the responsibility of	

		community and those which are the responsibility of government. This will now be completed in 2012 - 2013.	
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Additional Key Performance Indicators - Torres Strait Development Plan

Capacity Building

Number of senior government and ministerial level meetings attended by TSRA Board members.

The benefit achievements against the Torres Strait Development Plan are:

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Greater influence by elected Indigenous leaders in policy direction and performance monitoring of government service delivery in the Torres Strait.	TSRA Chair and Executive Members participate in 16 senior government and ministerial level meetings per annum. Consultation to provide feedback on the development and progress against the Torres Strait Regional Plan was conducted in all communities.	Achieved (20 Meetings). Achieved.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australians within a decade.

Regional Communications

TSRA Governance Review completed and recommendations Implemented

The benefit achievements against the Torres Strait Development Plan are:

Long Term Benefit Description	Benefit Target	Progress	COAG Target
Improved relations and communication between communities, leaders and government.	Achieve an improvement in community satisfaction with the coordination of government services.	A review of the governance structures for the TSRA Board was completed. The principal recommendation from the review has been enacted in the Indigenous Amendment Bill No 1 of 2012, which was to separate the election of the TSRA Board Members from the election of Local Government Councillors under the Queensland Local Government Act. The TSRA election scheduled for 15 September 2012 will be the first independent election for the TSRA Board since formation in 2004.	Effective communication underpins all six COAG Targets for Closing the Gap in Indigenous Disadvantage.

The benefit achievements above are fully aligned to the Torres Strait Development Plan benefit targets.

Case Study

The Torres Strait Youth Leadership Program

The Torres Strait Regional Authority provides opportunities for 18 to 25 year youths to experience a challenging leadership and self-development experience through the Torres Strait Youth Leadership Program, formerly known as the School Leavers Leadership Program. The Torres Strait Youth Leadership Program is one component of regional capacity building initiatives undertaken through the Governance and Leadership Program.

The TSRA provides five Torres Strait Youth Leadership Program scholarships for Indigenous youth each year. The Scholarship involves a seventeen day residential course delivered by the Australian Rural Leadership Foundation (ARLF). The program covers Leadership Development, Personal Skills, Confidence building and Networking. The objectives are to increase participant involvement in leadership roles and activities, develop personal leadership and interpersonal skills and encourage cross-sectoral engagement within the participant group. Participants are challenged both personally and professionally, in a safe physically demanding learning environment.

Ms Rellis Petrou from Thursday Island was a scholarship recipient in 2011 - 2012. Ms Petrou was motivated to undertake the program by her desire to seek clarity about her future and the need to set herself some realistic and achievable goals. She was exposed to a number of outdoor challenges designed to increase her self-confidence, planning abilities, team work, networking, trust and resilience. The Canberra phase of the course included a visit to Parliament House and the Australian War Memorial.

Ms Petrou completed all activities and rose to the challenges put before her. She said, 'the course pushed me out of my comfort zone and was very

beneficial for me to help define my future goals. I discovered that nothing is ever too hard to do and that I should never give up on trying’.

The Australian Rural Leadership Foundation and the TSRA have a long partnership in developing the capacity future leaders for the Torres Strait.

Native Title

Regional Goal

Effective and transparent self-government with strong leadership.

Program Goal

To provide high-quality and culturally appropriate professional services to native title holders and claimants in the Torres Strait region.

To facilitate the securing of legal recognition of native title to land and waters in the Torres Strait and thereby improve opportunities for improved economic, cultural and social participation for Torres Strait Islander and Aboriginal people living in the region.

Program Objectives

This program component will:

Assist Traditional Owners to obtain legal recognition of native title over land and sea in the Torres Strait Region

Protect and manage native title rights

Ensure that mainstream services are contributing to and meeting regional goals and outcomes

Improve communication and information networks across communities

Build the capacity of Registered Native Title Prescribed Bodies Corporate (PBCs)

Involve Indigenous leaders in Integrated Service Delivery

Strengthen leadership within communities

Grow future leaders for the community

Encourage more women to seek leadership roles

Optimise and enhance the TSRA Board Member decision-making and communication capabilities

Program Deliverables

Provide legal, policy and advocacy support for PBCs

Support native title activities, including determination of claims and provision of legal advice and support

Negotiate and execute Indigenous Land Use Agreements (ILUA) and other statutory agreements

Provide legal advice and support in relation to Future Acts

Program Expenditure

Budget \$'000	Actual \$'000	Variance \$'000
2,013	1,967	(46)

Table 2-6

Native Title Program Expenditure 2011 – 2012

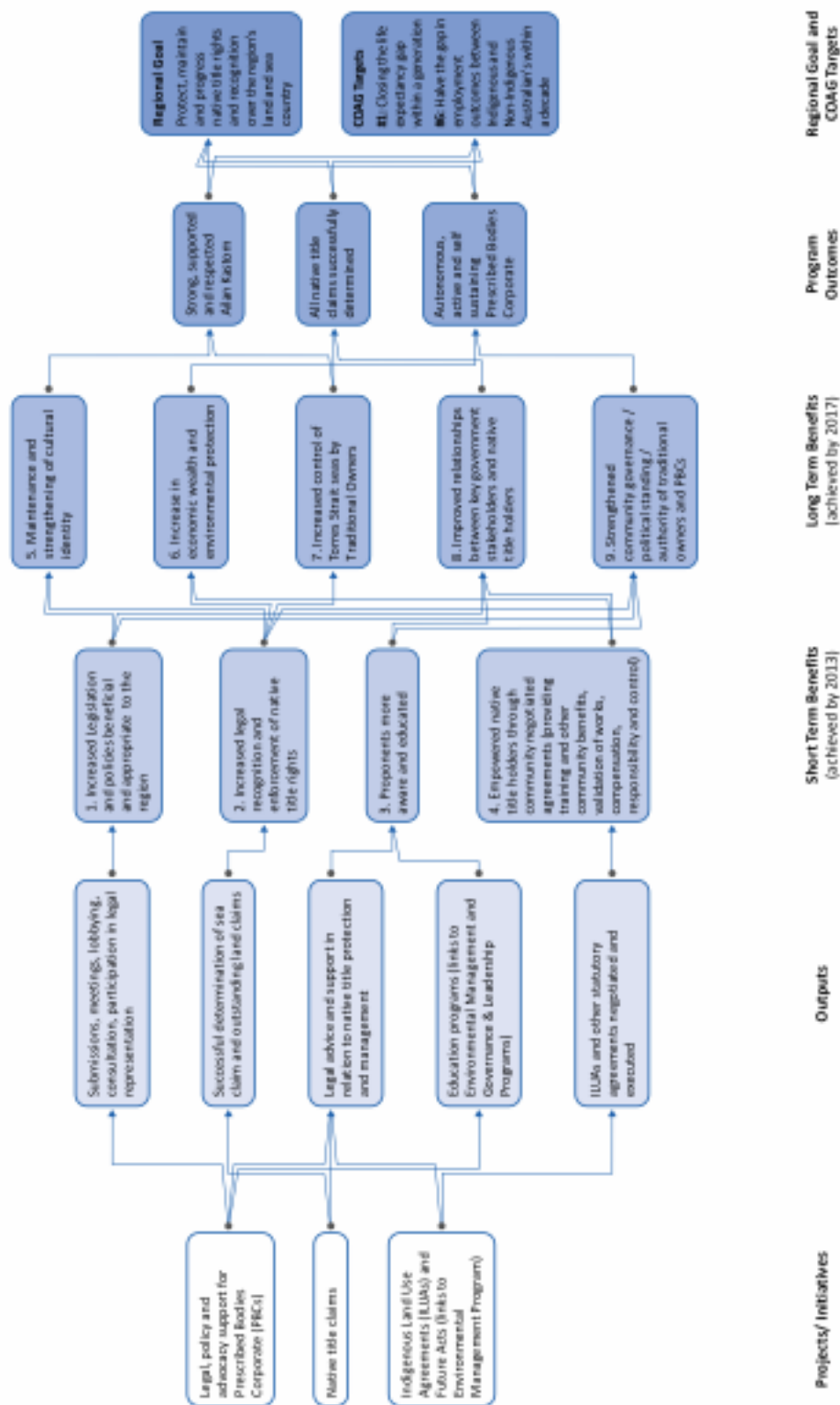


Figure 2-6
Native Title Program Map

Native Title Program Projects and Achievements

Project Name: Indigenous Land Use Agreement (ILUAs) and Future Acts	
Project Purpose	Achievements for 2011 - 2012
Native Title Compliance and Infrastructure Delivery.	<p>The Native Title Office (NTO) executed five ILUAs. Four of these have been registered with the National Native Title Tribunal.</p> <p>ILUA matters progressed in this reporting year include:</p> <p>Drafting of an Infrastructure and Housing ILUA template</p> <p>On-going negotiations for six IBIS leases</p> <p>On-going negotiations for the social housing ILUAs</p> <p>On-going negotiations for three Australian Quarantine and Inspection Service ILUA's</p>
Project Name: Native Title Claims	
Project Purpose	Achievements for 2011 - 2012
Native Title Determination.	<p>The Regional Sea Claim Full Federal Court Appeal was handed down on 14 March 2012.</p> <p>An application for special leave to appeal to the High Court was filed on 8 June 2012</p> <p>There are two current on-going native title Determination claimant applications:</p> <p>Zuizin Island Claim</p> <p>Warral and Ului</p> <p>On-going anthropological research for Naghir Island with a view to lodge a future native title claimant application.</p>
Project Name: Legal, Policy and advocacy support for Registered Native Title Prescribed Bodies Corporate	
Project Purpose	Achievements for 2011 - 2012
Infrastructure delivery, law reform and interpretation of Native Title Act.	<p>One submission was made in response to requests for submissions:</p> <p>Attorney General's Department consultation on section 24JAA of the Native Title Act 1993 (Cth)</p> <p>Deed of Grant in Trust (DOGIT) transfer matters were progressed with the development of a Memorandum of Understanding (MOU) between relevant PBCs and community enterprise development organisation.</p> <p>The NTO in partnership with Australian Institute of Aboriginal and Torres Strait Islander Studies funded 24 representatives from the region's PBCs to attend the 2012 National Native Title Conference.</p>

Key Performance Indicators - Portfolio Budget Statement

Number of native title determinations, negotiated and registered ILUAs and number of future act notifications facilitated in the Torres Strait

The Regional Sea Claim appeal was heard in the Full Federal Court before Chief Justice Keane, Justice Mansfield and Justice Dowsett. The decision is based on the majority decision of Chief Justice Keane and Justice Dowsett.

This is a summary of the effect of the decision.

1. That the native title rights to access or take resources (including marine resources) are restricted to traditional use only and not for commercial use.
2. That reciprocity rights are rights under Islander customary law are NOT native title rights.
3. That a small area on the extremities of the claim area are excluded from the Native Title determination area on the basis of evidence.
4. That otherwise the decision of Justice Finn stands in that Native Title exists in the determination area and that the native title rights and interests are subject to the traditional laws and customs of the native title holders and the laws of Queensland and the Commonwealth.
5. That the native title rights and interests are non-exclusive which means that Traditional Owners cannot prevent anyone from lawfully accessing the determination area nor does this prevent any person who has a fishing or other licence from engaging in that activity in the area.

In 2011 - 2012 the NTO provided assistance with the finalisation and execution of five ILUAs. The NTO received 105 future act notifications which were

forwarded to the relevant PBCs. The NTO provided the PBCs with advice regarding future act notifications and native title matters.

Statistical Data

Facilitation and assistance:	Number
1. The Claims Experience	
Claimant Applications	
Active claims represented at 30 June 2011	4
Plus Claims Filed this year by NTRB	0
Less Claims Determined 2011 - 2012	0
Less Claims Dismissed 2011 - 2012	0
Less Claims Withdrawn 2011 - 2012	1
+ or - Other disposition (describe)	
Active Claims represented at 30 June 2012	3
- Number of these registered by NNTT	3
Claims in Development	1
Non-Claimant Applications	0
Compensation Claims	0
2. The Agreements Experience	
Future Act Notices received	105
Responses to Future Acts	
Agreements Concluded	1
Agreements in Development	0
ILUAs concluded and registered	5
ILUAs in Development	12
Complaints and Disputes	
Complaints	
- Received	4
- Resolved	1
- Pending	3
Disputes relating to Native Title Applications	0
Disputes relating to ILUAs, rights of access and other matters	0
Requests for Review of decisions not to assist	
- Requests Received	0
- Reviews Completed	0

Table 2-7

Legal, policy and advocacy support for PBCs

Number of pieces of legislation and policies that are beneficial and appropriate to the Torres Strait

Reduced length of negotiation processes

Compliance with legislative requirements for Future Acts

The TSRA's Native Title Office (NTO) provides advocacy and support to PBCs and in-house advice, negotiation and advocacy for the Traditional Owners of land throughout the Torres Strait region. This includes the preparation of submissions to government agencies on changes in native title law.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased legislation and policies beneficial and appropriate to the region.	One or more policies developed by end of 2011 - 2012.	<p>The NTO provided a submission on section 24JAA of the Native Title Act 1993 (Cth).</p> <p>The NTO progressed DOGIT transfer matters by developing a template draft Memorandum of Understanding (MOU) between relevant PBCs and community enterprise development organisations.</p> <p>A framework agreement was developed to recognise rights to compensation, cultural heritage and other native title rights under the Native Title Act 1993 (Cth).</p> <p>The NTO is successfully meeting legislative requirements for processing future act notices.</p> <p>The NTO developed a framework agreement requiring proponents to consider native title implications of proposed projects at an early stage in the process.</p>	<p>COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australian's within a decade.</p> <p>COAG Target 1 - Closing the life expectancy gap within a generation.</p>
Proponents more aware and educated.	Legislative requirements met for Future Acts (including timing and process) from 1 July 2011 onwards.	All legislative requirements were met.	COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australian's within a decade.

Support native title activities, including determination of claims and provision of legal advice and support

Number of native title Determinations in the Torres Strait

The Native Title Office advocates and assists Traditional Owners and PBCs with land and sea claims. A native title determination was made on 23 August 2010, following the judgement by Justice Finn on 2 July 2010, for the Torres Strait Regional Sea Claim. The determination was appealed by the Australian Government and the Queensland Government. The NTO funded and provided legal representation for the claimant's appeal with arguments heard between 16 and 18 May 2011. The full bench of the Federal Court handed down judgement on 14 March 2012 upholding the Australian Governments' appeal and rejecting the claimant's appeal. The Native Title Office has now filed a special leave application in the High Court of Australia challenging this decision.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased legal recognition and enforcement of native title rights.	One regional Sea Claim resolved.	The Regional Sea Claim judgement and determination has been made and subject to appeal in the High Court of Australia.	COAG Target 1 - Closing the life expectancy gap within a generation.
	Two remaining land claims progressed by	The NTO has progressed the Kulkalgal number two (Zuizin) claim and is waiting for a response from the	

	June 2012.	<p>Queensland Government.</p> <p>The Warral and Ului matter has been adjourned pending the resolution of the Regional Sea Claim Appeal.</p> <p>The NTO is progressing the Naghir land claim with agreement between the parties regarding further anthropological research. By agreement with the parties, the Naghir Native Title Determination Claim was withdrawn from the Federal Court on 20 July 2011.</p>	
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Indigenous Land Use Agreements (ILUAs) and Future Acts

Number of Indigenous Land Use Agreements

The NTO assists Prescribed Bodies Corporate and Traditional Owners with support, legal advice, and advocacy for ILUAs and Future Act notifications. The NTO has been involved in negotiations with all levels of government and stakeholders to formulate standard freehold land valuations for the Torres Strait region. It is the NTO's objective to adopt a template Infrastructure and Housing ILUA, with the agreement of all parties, in the near future.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Empowered native title holders through community negotiated agreements (providing training and other community benefits, validation of works, compensation responsibility and control).	Reduction in outstanding Indigenous Land Use Agreement matters by June 2012.	<p>Five ILUAs were negotiated, finalised and / or executed.</p> <p>105 Future Act notifications were processed.</p> <p>Community consultations have been ongoing to progress the Infrastructure and Housing ILUAs. A MOU has been executed to facilitate this process.</p> <p>The NTO assisted native title holders to negotiate compensation for a number of ILUAs.</p>	<p>COAG Target 1 - Closing the life expectancy gap within a generation.</p> <p>COAG Target 6 - Halve the gap in employment outcomes between Indigenous and non-Indigenous Australian's within a decade.</p>

The benefit achievements above are fully aligned to the Torres Strait Development Plan benefit targets.

Case Study

Regional Infrastructure and Housing ILUA

Project Description

The Torres Strait Regional Authority (TSRA) in its role as the Native Title Representative Body for the region has, through the Native Title Office (NTO), developed a template for a Regional Infrastructure and Housing ILUA which can be used throughout all communities in the Torres Strait Region. The ILUA covers the construction and maintenance of public infrastructure and housing and also ensures respect for the native title rights and interests of traditional owners. The ILUA has been developed with the assistance of Native Title Holders and Prescribed Bodies Corporate (PBC) in all Torres Strait communities.

The Infrastructure and Housing ILUA provides a mechanism for government and Native Title holders to reach a negotiated solution for the use of Native Title Lands with the minimum of bureaucratic overheads. The ILUA is a viable alternative to the use of s24JAA of the Native Title Act 1993 (Cth), which is viewed in the region as a heavy handed approach for the compulsory acquisition of Native Title Lands.

Regional Position

At a meeting on Thursday Island on 12 November 2011, representatives of the TSRA, the Torres Strait Island Regional Council (TSIRC), and PBCs for the outer islands of the Torres Strait, resolved that:

The TSRA, TSIRC and PBCs work together and speak with one voice in making further representations to the Australian Government and the Queensland Government about how native title should be addressed in respect of public infrastructure and housing projects for all outer islands excepting Hammond Island.

The TSRA, TSIRC and PBCs strongly oppose the application of s24JAA of the Native Title Act 1993 (Cth) in addressing native title for public infrastructure and housing projects for the outer Islands.

Following that meeting, the TSRA, TSIRC and PBCs wrote the Prime Minister of Australia and the Premier of Queensland about these resolutions. The letter also included agreed drafts of the template Infrastructure and Housing ILUA and the template social housing ILUA.

Outcomes

Social housing infrastructure ILUA have been prepared for execution on Mabuiag and Kubin to begin the process of construction of social housing on those islands. Negotiations with government regarding the use of the Infrastructure and Housing ILUA as an alternative to s24JAA of the Native Title Act 1993 (Cth) are continuing.

Native Title Representative Body Reporting

The information reported in this section is specific to Torres Strait Regional Authority's (TSRA) Native Title Representative Body (NTRB) function under the Native Title Act 1993 (Cth).

Overview of TSRA as a Native Title Representative Body

NTRBs are primarily responsible for providing effective and equitable native title and related assistance to constituents in their prescribed regions. Constituents are those persons who hold or may hold native title in the region where the NTRB performs its functions. One of the guiding principles for the operation of NTRBs is to act in the best interests of their constituents.

The TSRA through its Native Title Office (NTO) performs the NTRB functions for the Torres Strait region. In 1996 The TSRA was initially appointed as a recognised NTRB under the Native Title Act 1993 (Cth). The 1998 amendments to the Act required that NTRBs reapply for recognition. The TSRA was invited to re-apply and was subsequently recognised as the Torres Strait NTRB for the period 2007 to 2013.

The NTO has an Operational Plan for 2011 - 2012 which is aligned to the TSRA Torres Strait Development Plan 2009 - 2013.

Prescribed Bodies Corporate

When a favourable determination of native title is made by the Federal Court, the Traditional Owners are required to establish a Registered Native Title Prescribed Body Corporate (PBC). PBCs must be incorporated under the Corporations (Aboriginal and Torres Strait Islanders) Act 2006 (Cth). The PBC model was adopted to enable native title communal property rights to interact meaningfully with Australian property law. The PBC model ensures that the body is represented by a legal entity vested with authority to make binding decisions on its behalf, thus ensuring legal certainty for any parties wishing to negotiate, conduct business or make agreements with the native title holding body. The TSRA recognises that PBCs have specific functions and obligations under both the Native Title Act 1993 (Cth) and the Corporations (Aboriginal and Torres Strait Islanders) Act 2006 (Cth).

The TSRA has established a PBC capacity building grants facility. All PBCs in the region are invited to apply for financial assistance to offset the administrative costs associated with their native title role. The PBC grants are managed as part of the TSRA's biannual common funding rounds. Capacity building for PBCs is managed by the TSRA's Governance and Leadership Program.

Legislative Functions of the TSRA in its NTRB Capacity

In its NTRB role, the TSRA through the NTO performs specific functions under the Native Title Act 1993 (Cth). These include:

- Facilitating research, preparation and making claims by Torres Strait Islanders or Aboriginal people, for determinations of native title and for compensation for acts affecting their native title

- Assisting in the resolution of disputes within groups about the making of such claims

- Assisting groups by representing them, if requested to do so, in negotiations and proceedings relating to the doing of acts affecting native title, the provision of compensation in relation to such acts and any other matter relevant to the operation of the Act

- Facilitating support and assistance to PBCs

The legislative functions of NTRBs are set out in Section 203B of the Native Title Act 1993 (Cth) which states:

(1) A representative body has the following functions:

- (a) The facilitation and assistance functions referred to in Section 203BB,
- (b) The certification functions referred to in Section 203BE,
- (c) The dispute resolution functions referred to in Section 203BF,
- (d) The notification functions referred to in Section 203BG,
- (e) The agreement making function referred to in Section 203BH,
- (f) The internal review functions referred to in Section 203BI, and
- (g) The functions referred to in Section 203BJ and such other functions as are conferred on representative bodies by this Act.

A NTRB may only perform its facilitation and assistance functions if requested to do so.

Organisational Structure and Corporate Governance Policies

As a program within the TSRA, NTO staff are included within the TSRA's organisational structure, represented at Appendix 1. Similarly, NTO staff are bound by the same corporate governance policies that apply to the TSRA generally.

Report on Performance

See also the Native Title Program Report on pages 52 to 60 which includes statistical data on claims, agreements and complaints.

The TSRA is operating in a predominantly post-determination environment. There are no statistically significant trends in operating statistics.

Negotiations are on-going with the Queensland Government to resolve specific points of the Infrastructure and Housing ILUA. One of the unresolved issues is the methodology for valuing Native Title land. The ILUA is in its seventh draft and the TSRA expects this will be resolved in 2012 - 2013.

There have been no significant changes in nature of principal functions / services provided through the TSRA Native Title Office.

The general nature of complaints received have been that the PBCs have not consulted widely in communities (with all Traditional Owners) when communicating decisions relating to the ILUAs and Future Acts. The NTRB response is generally that this is a matter for the PBCs themselves to resolve under their rules. The PBC Support Officer and visiting legal staff from the Native Title Office reinforce this requirement with PBC members during community visits.

Summary Resources Table

For the 2011 - 2012 financial year, the NTO received \$2.013 million for operations.

The financial performance of the TSRA in its NTRB capacity is outlined in the table 2-8.

NTRB Functions	Actual 2010 - 2011 \$'000	Budget 2011 - 2012 \$'000	Actual 2011 - 2012 \$'000	Variation 2011 - 2012 \$'000
Expenditure				
Capital	-	-	-	-
Activities	1,806	1,685	1,601	(84)
Corporate	334	328	366	38
Total	2,140	2,013	1,967	(46)
Income				
FaHCSIA Funding	2,151	2,013	2,013	-
Activity Generated Income	-	-	-	-
Interest	-	-	-	-
Reversal of previous Asset write downs	-	-	-	-
Other	-	-	-	-
Total	(11)	-	(46)	(46)

Table 2-8
NTRB Financial Performance

Performance Against Budget

In performing it's NTRB role, the TSRA has operated within the planned budget for 2011 - 2012.

There have been no significant changes in funding from 2010 - 2011 or changes to the 2011 - 2012 budget during the year.

There have been no developments since the end of the financial year that have affected or may have significantly affected the NTRB's operations in future.

Management of Human Resources

The NTO staff structure consists of six employees all of whom live in the region:

- a Principal Legal Officer
- a Senior Legal Officer
- a Legal Officer
- a Paralegal
- and two Administration Support Officers

Since 2005, the NTO has assisted twelve law students to undertake legal internships through the Aurora Project. One student has also undertaken Practical Legal Training.

Workforce planning, workplace health and safety, indemnities and insurance premiums for NTO staff are included within the TSRA's procedures and policies.

All NTO staff are subject to the TSRA Enterprise Agreement 2011 - 2014. No NTO staff are on Australian Workplace Agreements.

NTO staff members participated in training and development alongside all TSRA staff as well as the training and development requirements that legal practitioners in Queensland are required to meet under the relevant legislation.

Native Title Office Representation of Equal Employment Opportunity Groups and classification levels as at 30 June 2012 is shown in Table 2-9.

APS Classification	Female	Male	Torres Strait Islander or Aboriginal	People With a Disability
Executive Level 2	0	1	0	0
Executive Level 1	0	1	0	0
APS Level 6	1	0	1	0
APS Level 5	0	1	1	1
APS Level 2	2	0	2	0
Total	3	3	4	1

Table 2-9

Equal Employment Opportunity Groups, Native Title Office

[NTO Consultancies for the 2011 - 2012 Reporting Period](#)

The NTO also uses external legal counsel and external consultants to meet its strategic objectives. The NTO engaged the following consultants during the reporting period:

Legal

Robert Blowes SC

Torres Strait Regional Sea Claim Appeal

Senior Counsel for the Torres Strait Regional Sea Claim

Establishment of a Regional Sea Claim PBC

Naghir Native Title Claim

Tom Keely

Junior Counsel for the Torres Strait Regional Sea Claim and Junior Counsel for the Torres Strait Regional Sea Claim Appeal

Tina Jowett

Counsel assisting with the negotiation of ILUAs

Michael Neal

Independent legal representation for Naghir matter

Jim Brooks

Independent legal representation for Naghir matter

Oliver Gilkerson

Advice and assistance with the Deed of Grant in Trust (DOGIT) transfer

Development of an Infrastructure and Housing ILUA

Helen Bowskill

Advice and assistance with the Deed of Grant in Trust (DOGIT) transfer

Annabelle Nillson

Assistance with the Badu Police Station and Pre-Pre ILUAs

Assistance with the Deed of Grant in Trust (DOGIT) transfer

Chalk and Fitzgerald

Kaurareg Aboriginal Sea Claim

Greg McIntyre

Independent Legal Representative for Naghir matter

Paul Sheiner

Independent Legal Representative for Naghir matter

Anthropological

Dr Garrick Hitchcock

Sea Claim anthropological advice and Zuizin anthropological research
Research and advice for the Naghir matter
Co-ordination of the NTO Anthropological workshop

Dr Brendan Corrigan
Anthropological advice regarding the Warral and Ului Native title claim

[Statements for the Purpose of the Native Title Act](#)

The TSRA is a recognised NTRB and has legislative functions pursuant to Section 203B of the Native Title Act 1993 (Cth). Native Title Program reporting, as contained within the TSRA Annual Report 2011 - 2012, is also a report for the purposes of the Native Title Act 1993 (Cth).

External Scrutiny

The NTO has been audited in accordance with the audit reports set out in Section 5, Financial Statements.

Environmental Protection in Indigenous Land Use Agreements

Indigenous Land Use Agreements (ILUA) provide environmental and cultural heritage protection. While the clauses in each ILUA may differ, the ILUAs impart responsibility on external stakeholders to take all reasonable steps to reduce and minimise the impact the proposed activity may have on the local environment. If there is an environmental incident, the external stakeholder will usually attempt to rehabilitate and minimise the damage in accordance with their contractual requirements. Under the Torres Strait Islander Cultural Heritage Act 2003 (Qld) each ILUA details a cultural heritage process and stipulates the procedures that must be followed if a cultural artefact or human remains are found.

Judicial Decisions

In 2010, the Federal Court of Australia handed down the Torres Strait Regional Sea Claim judgement. Pursuant to the judgement, the determination was made on 23 August 2010 and was registered with the National Native Title Tribunal. This sea claim decision was appealed by the Australian Government and the Queensland Government. The Full Bench of the Federal Court heard the appeal in May 2011 and handed down their judgment in March 2012 upholding the appeal. As a consequence of this, the NTO has lodged a special leave to appeal this decision in the High Court of Australia. A date for the hearing of this appeal is still to be fixed.

On 20 July 2011, the Federal Court of Australia with the consent of all parties, dismissed the Naghir Native Title Claim. This was the result of the parties attending a Federal Court mediation and a heads of agreement reached which will see the NTO facilitating further anthropological research regarding Naghir with a view to lodging a Native Title Claim in the future.

Compliance Index

The NTRB compliance statements are included in the TSRA statements in Section 7.

Healthy Communities

Regional Goal

To enhance both healthy communities and our living environment.

To achieve the provision of adequate, appropriate and affordable housing.

Program Goal

To contribute to the Regional Goal. The TSRA seeks to influence policy for all health programs across all tiers of government, monitor health services and initiatives across the Torres Strait region and provide strategic policy advice. The Program also provides direct support for initiatives that promote healthy lifestyles, supports home ownership and other specific housing initiatives that are linked to healthy lifestyles and economic development in the region.

Program Objectives

Monitor and provide strategic policy advice regarding health service delivery in the region to ensure health service levels are equal to the national standard

Seek to influence policy for all health programs across all tiers of government

Monitor health services and initiatives across the Torres Strait and Northern Peninsula Area and provide strategic policy advice. This will be undertaken under the broad platform of Integrated Service Delivery and the Torres Strait Health Partnership, with reports being delivered at appropriate forums under the service level agreement intended for the Torres Strait and Northern Peninsula Area

Improve the health of Indigenous people living in the region through proactive healthy living initiatives

Direct support targeting healthy lifestyles including such areas as improving the availability of fresh produce and healthy food options and encouraging people to undertake healthy activities

Increase Indigenous home ownership

Provide direct support for home ownership and specific housing initiatives which are linked to economic development. This support could be for enterprises that assist people to develop trade skills or community initiatives to deliver environmental management services relating to water or renewable energies. The TSRA will also assist traditional owners to negotiate land releases for housing developments where appropriate

Program Deliverables

Healthy homes initiatives:

Funding contributions towards community market garden and horticulture initiatives in conjunction with the Environmental Management Program

Engaging with food suppliers and retailers to explore improved healthy food options

Healthy lifestyles initiatives

Monitoring and provision of strategic policy direction for health

Funding contributions towards health education initiatives in areas such as physical education, nutrition, obesity, diabetes programs, motivation, substance abuse and sport and recreation

Funding contributions towards sport and recreation minor infrastructure

Improved housing and home ownership initiatives

Funding contributions towards essential services and infrastructure to support healthy living environments

Land tenure resolution through Indigenous Land Use Agreements and other formal agreements in conjunction with the Native Title and Environmental Management Programs

Program Expenditure

Budget \$'000	Actual \$'000	Variance \$'000
3,962	3,959	(3)

Table 2-10

Healthy Communities Program Expenditure 2011 - 2012

Torres Strait Development Plan Outcomes

Improved access to affordable fresh and healthy foods

Health care systems are effective to meet and support primary health care needs of community members

More active and healthy communities

Affordable home ownership available across the region

Sufficient land to build houses

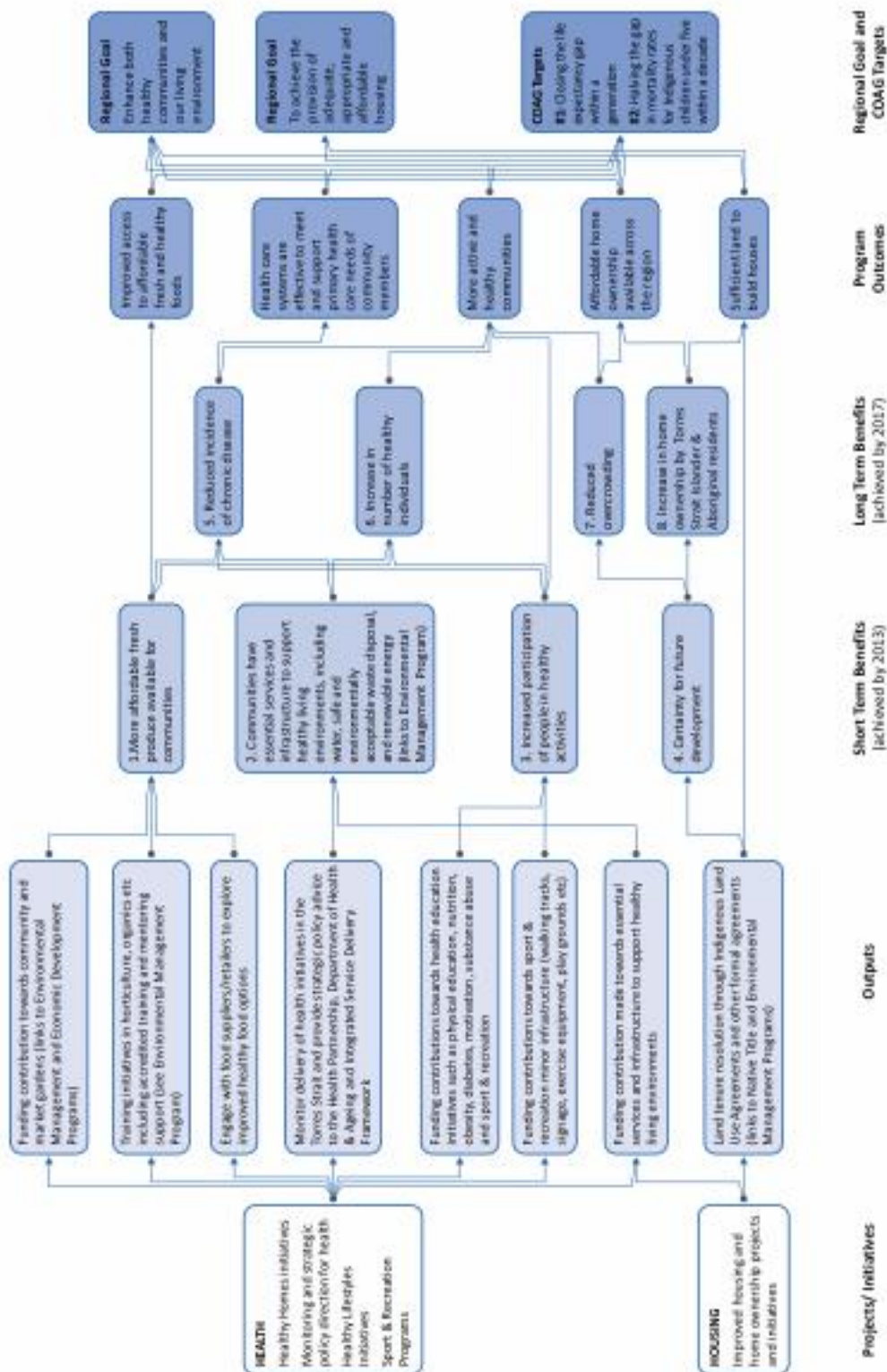


Figure 2-7
Healthy Communities Program Map

Healthy Communities Program Projects and Achievements

Project Name: Health / Healthy Homes initiatives / Community Market Gardens	
Project Purpose	Achievements for 2011 - 2012
To provide funding contributions towards the establishment of community and market gardens and support training initiatives in horticulture for community members.	<p>The TSRA is on target to establish eight community sustainable horticulture systems by 2013 as outlined in the TSRA Torres Strait Development Plan 2009 - 2013. Currently there are six sites in operation.</p> <p>TSRA supported the Tagai TAFE fruit tree planting project. To date 44 garden beds have been established on Thursday Island. The variety of plants ranges from mangoes, citrus fruits, avocados, chilli, pawpaw and cassava.</p>
Project Name: Health / Healthy Homes initiatives / Improved Access to Healthy Foods	
Project Purpose	Achievements for 2011 - 2012
To engage with relevant retailers / and food suppliers to explore options for improved access to affordable healthy food.	Following meetings initiated by the TSRA, the Islander Board of Industry and Service (IBIS) now has a policy to promote healthy shopping choices. IBIS has engaged a nutritionist to conduct in-store promotions and place material in all IBIS stores across the region, highlighting healthy foods and diets and promoting the Healthy Food tick, which appears on shelf product labels.
Project Name: Health / Healthy Homes Initiatives / Monitoring and strategic policy direction for health	
Project Purpose	Achievements for 2011 - 2012
To monitor the delivery of health initiatives in the Torres Strait and provide strategic policy advice to the Torres Strait Health Partnership to ensure that advances are being made in primary and preventative health care.	<p>The TSRA has provided continued support for the Torres Strait and Northern Peninsula Area (TS&NPA) Health Partnership, which provides a forum for community representation on matters affecting the health and wellbeing of the people of the region.</p> <p>As the peak consultative body responsible for monitoring health service delivery, the Partnership is playing an important role in liaising directly with both Queensland Government and Australian Government Ministers in the roll-out of the National Health Reform agenda in the region.</p> <p>The key issues that the Partnership has been focussed on over the past year include:</p> <ul style="list-style-type: none"> Ensuring appropriate and consistent representation on the proposed Hospital and Health Services Board which will oversee the hospital and acute care services in the TS&NPA District Negotiating founding member status on the Far North Queensland Medicare Local Ltd, the key organisation responsible for determining health needs and primary health care funding for new service offerings in the TS&NPA area
Project Name: Health / Healthy Homes Initiatives / Monitoring and strategic policy direction for health (Cont'd)	
	<p>Development of the draft TS&NPA Health Action Plan 2012-2017. The Partnership will monitor progress against the recommended actions in the new health action plan to ensure that relevant agencies are accountable for delivering better health outcomes</p> <p>Since being re-established in June 2011 the Health Partnership has convened four meetings and meets on a quarterly basis.</p>

Project Name: Health / Healthy Lifestyles Initiatives

Project Purpose

To provide funding contributions towards health education initiatives including:

Physical education
Nutrition
Obesity
Diabetes
Substance abuse

Achievements for 2011 - 2012

The TSRA supported programs such as Healthy Ilan Homes by Kaziw Asesered Le Association, and Healthy Lifestyles program by Mura Kosker Sorority, providing healthy initiatives education in the community.

Funding was granted to Kaziw Asesered Le Association to create a cookbook for children outlining a menu of healthy food options. The book explains the health benefits of the different varieties of food and targets children who will take the healthy food message home.

Project Name: Health / Healthy Lifestyles Initiatives / Sport and Recreation Programs

Project Purpose

To provide funding contributions towards the operation of the Torres Strait Youth and Recreational Sporting Association (TSYRSA) and other funded organisations to contribute to the Healthy Communities Program objectives.

Achievements for 2011 - 2012

The TSRA continued to provide funding to the Torres Strait Youth and Recreational Sporting Association (TSYRSA). This year, TSYRSA supported 50 sporting events, two that were major sporting carnivals. Seven individuals were supported for various sporting events as representatives at state and national championships.

Project Name: Major Infrastructure Program (MIP)

Note: This project is the featured case study see page 76

Project Purpose

To improve the health and general wellbeing of Indigenous people living in the region, through the delivery of essential environmental health infrastructure including clean water supplies, reticulated sewerage systems, and serviced subdivisions. This project is achieved through a partnership between the TSRA and the Queensland Department of Local Government and Planning (DLGP), and through the TSRA's administration of the Major Infrastructure Program.

Achievements for 2011 - 12

Stage 4 of the Major Infrastructure Program has delivered:

Badu Reticulated Sewerage Extensions.
Bamaga and Injinoo Subdivision (Design Only).
Poruma Reticulated Sewerage and Treatment (Design Only).
Northern Peninsula Area Regional Council - Enhanced Total Management Plan and Sustainable Land Use Plans.
Torres Shire Council Asset Planning Project.
Dauan Island Water Upgrade.
Ugar Island Water Upgrade.
Hammond Island Water Upgrade.
Saibai Island Water Upgrade.
Mabuiag Island Water Upgrade.
Saibai Island Sewerage Upgrade.
Water Upgrade Designs for Boigu, Iama, Mer, Warraber and Masig Islands (construction in progress).
NPA Asset Sustainability Project (design completed).
Wasaga Roads and Drainage Design (construction in progress).

Project Name: Heavy Equipment Management Training Program (HEMTP)

Project Purpose

To provide routine maintenance works on environmental health infrastructure and a plant pool of heavy equipment and machinery for the delivery of minor capital works along with associated Indigenous training to island communities in the region. The HEMTP Project is jointly funded by the TSRA,

Achievements for 2011 - 2012

The TSRA successfully negotiated for a continuation of HEMTP in 2011 - 2012 through funding contributions from the Queensland Department Transport and Main Roads (DTMR) and Queensland Department of Local Government and Planning (DLGP) for the Erub Roads and Drainage project (Stage 1).

HEMTP will continue throughout the 2012 calendar year during which time TSRA will work with DTMR and DLGP to establish an appropriate construction skills training and development program in 2013.

Queensland Department
Transport and Main Roads
(DTMR) and DLGP.

**Project Name: Torres Strait Island Regional Council Engineering Services (TSIRC ES):
Water Services Operations and Maintenance Program**

Project Purpose

To achieve improved health, economic and social outcomes for communities through the provision of funding assistance to Torres Strait Island Regional Council (TSIRC) for the operation and maintenance of water supply and sewerage services and to strengthen community and local government capacity to operate and maintain water supply and sewerage services.

Achievements for 2011 - 2012

The TSRA provided funding through its grants program for the maintenance of essential water services to outer island communities throughout 2011 - 2012. The water standards achieved meet legislated requirements and an approved Drinking Water Quality Management Plan is in place. Reports on drinking water quality are provided to the regulator. The service was delivered in 2011 - 2012 by the TSIRC.

In May 2012, TSIRC was awarded the Far North Queensland Regional 'Best of the Best' Queensland water taste test for potable water supply on Saibai.

Project Name: Horn Island Affordable Housing Project (HIAHP)

Project Purpose

This joint TSRA and Torres Shire Council (TSC) project seeks to:

- Provide safe, healthy, adequate, appropriate and affordable housing at Horn Island to local Indigenous families residing on the inner islands of the Torres Strait.
- Provide an appropriate level of Indigenous employment and training in the development of land and housing construction.

Achievements for 2011 - 2012

A Funding Deed was agreed between TSRA and the Torres Shire Council (TSC) on 30 June 2011 for the planning, design and construction of a serviced 30-lot subdivision for the Horn Island Affordable Housing Project. A formal Agreement was then made between TSRA and TSC for the governance and operation of the Project.

\$0.4 million was granted to TSC to commence the project and a further grant of \$3.0 million is being drawn down in accordance with agreed activity milestones.

In 2011 - 2012 this project progressed to the stage where the title for the land has transferred to the Torres Shire Council and the subdivision design layout has been approved.

Construction work is due to commence in 2012 - 2013.

The TSRA is exploring options with the Department of Families, Housing, Community Services and Indigenous Affairs (FaHCSIA) to ensure finance is available for eligible local Indigenous home loan applicants.

A Terms of Reference agreed to by the TSRA and TSC will see a Housing Eligibility and Governance / Policy Framework developed in 2012 - 2013.

Key Performance Indicators - Portfolio Budget Statement

Infrastructure projects

Number of environmental health infrastructure projects completed

Two projects were completed under the Transport Infrastructure Development Scheme (TIDS). Nineteen projects were completed through the Major Infrastructure Program (MIP). Two projects were completed under the Heavy Equipment Management and Training Program (HEMPT). These projects were possible through whole-of-government partnerships and joint funding arrangements.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Communities have essential health related infrastructure, including adequate water supply and safe and environmentally acceptable waste	90 per cent of environmental health infrastructure projects completed per annum as per the Major Infrastructure Project Implementation	This year MIP 4A was completed. 85 per cent of MIP 4B projects have been completed. The program is on track to meet 2013 targets for the delivery of Major Infrastructure Program, Heavy Equipment	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children

disposal.	Plan.	Management Training Program and TSIRC ES Water Services targets.	under five within a decade.
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Number of people of all ages participating in organised healthy activities

Approximately 1,600 people participated in healthy initiatives that were funded by the TSRA. Over 1,400 people participated in organised sporting activities delivered through the Torres Strait Youth and Recreation Sporting Association. Six communities participated in food garden projects. Numerous programs have been tailored for all ages including the Old People Action Program, Live Long Live Strong Program, and Healthy Ilan Homes Program. These programs are funded by the TSRA and delivered by the Mura Kosker Sorority and the Kaziw Asesered Le Association.

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Increased participation of people in healthy activities.	A five per cent increase per annum in number of people participating, realised progressively from July 2010 to 2013.	Individual participation increased by 15 per cent this year. This target has been achieved through grant funded activities including; Tagai Fruit Tree planting; Live Long Live Strong; and Sports activities through Torres Strait Youth and Recreational Sporting Association.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.

The benefit achievements above are fully aligned to the Torres Strait Development Plan benefit targets.

Additional Key Performance Indicator - TSRA Development Plan

Future Development

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Certainty for future development.	Land made available for housing development through Indigenous Land Use Agreements (ILUA) from July 2010.	All ILUAs are managed by the Native Title Office which is being supported in its efforts to negotiate a regional Infrastructure and Housing ILUA which will underpin the roll out of Social Housing and Infrastructure initiatives. The Torres Shire Council has secured title to the land for the Horn Island Affordable Housing Project which will make 30 lots available to eligible local Indigenous home loan applicants.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.

Case Study

Major Infrastructure Program Stage Four (MIP 4) Torres Strait Island Regional Council - Regional Infrastructure Asset Sustainability Projects

Project Description

The Torres Strait Island Regional Council (TSIRC) Regional Infrastructure Asset Sustainability Project involves upgrades of existing water and sewerage infrastructure to 11 islands in the Torres Strait. Infrastructure includes:

Replacement of existing high level water storage tanks with ground level storage tanks (Boigu and Ugar);

Installation of Variable Speed Drive (VSD) water pumps (Boigu and Ugar);

Replacement of existing rising mains (Dauan);

Replacement of existing water office buildings and treatment facilities (Mabuiag, Saibai and Hammond) including,

Pump stations and pumps

Water filters and chlorination infrastructure, and

Storage, office and accommodation facilities.

Construction or replacement of desalination infrastructure (Iama, Masig, Poruma, Mer, Boigu, Warraber) including:

Masonry block buildings,

Desalination units,
Pump stations and pumps,
Water filters, and
Chlorination infrastructure.

Construction of new sewerage treatment plant operators building (Saibai),

Upgrading of Sewerage Treatment Plant Facilities (Saibai), and

Replacement of existing water harvesting galleries (Hammond).

Aim

The aim of the project is to improve the health and wellbeing of all 11 island communities by providing superior facilities for water supply and sewerage reticulation.

Achievements

To date works have been completed at five of the 11 islands. The five island projects were completed on time and within budget at a cost of \$7.9M resulting in the communities receiving improved drinking water and a healthier living environment. The upgrades will also enable improved management and maintenance of the system by Torres Strait Island Regional Council Engineering Officers, resulting in improved customer service levels. Works on the remaining six islands are 35 per cent complete and are scheduled for completion in late 2012.

Construction of these projects requires that contractors employ local and Indigenous people under the Indigenous Employment and Training Policy. Thirty-one trainees have been employed on the five completed projects, providing 4,114 hours of employment. There are currently 13 trainees involved in the works on the remaining six islands with a total of 1,804 hours of employment to date.

Safe Communities

Regional Goal

Communities

Safe, healthy, respectful and progressive communities, based on Ailan Kastom and Aboriginal traditions.

Social Services

Strong families and safe and healthy communities that are guided by cultural and traditional lore.

Program Goal

The Program Goal is identical to the Regional Goal.

Program Objectives

This program component will contribute to the safety of communities by:

Contributing to the development of standards for the provision of all mainstream social services and facilities, including emergency response services and through engagement with responsible agencies

Undertaking a policy advocacy, monitoring and supporting role with respect to mainstream services, advocating and acting as a solution broker on behalf of communities and the region, using integrated service delivery forums

Providing direct funding and resource support for some social support services, and infrastructure, facilities and equipment that contribute to improved safety and accessibility for communities and families (the TSRA does not provide mainstream social or community services)

Program Deliverables

Social services initiatives:

Developing a service map of social support services in the Torres Strait

Funding contributions made to proactive and reactive social service providers supporting Torres Strait Islander people

Contributing to the development of standards for provision of services and facilities for safe communities through engagement with responsible agencies

Safe and accessible community initiatives:

Contributing towards capacity building and training initiatives for social service providers, including emergency services

Funding contributions to services and facilities that contribute to community accessibility and safety standards

Monitoring and advocating for effective land and sea communications systems

Program Expenditure

Budget \$'000	Actual \$'000	Variance \$'000
3,199	2,820	(379)

Table 2-11

Program Expenditure Safe Communities 2011 - 2012

Torres Strait Development Plan Program Outcomes

Effective community and social service support

Families and individuals are safe in home and community

Public areas are safe and accessible for community members

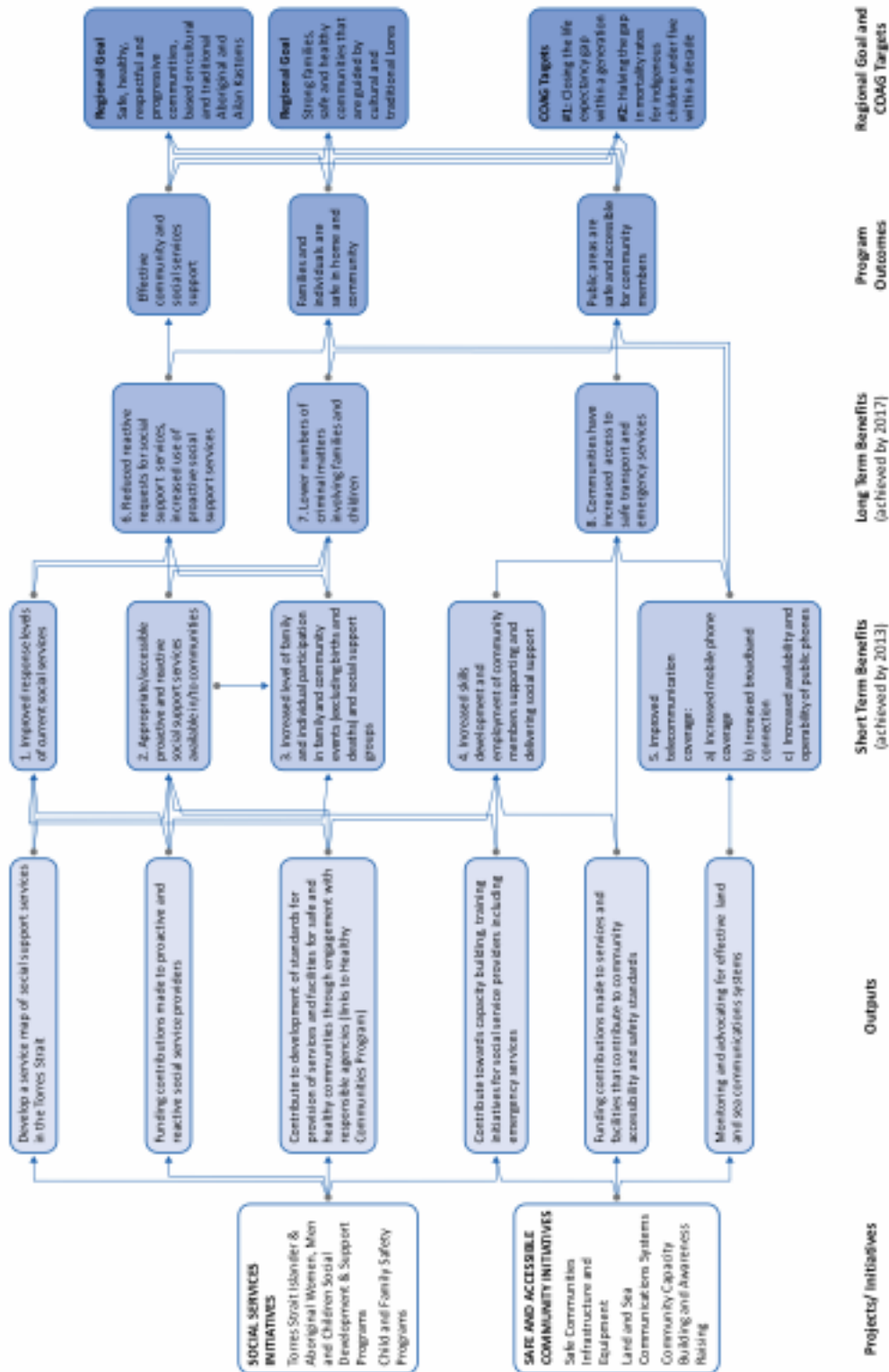


Figure 2-8
Safe Communities Program Map

Project Name: Support for the provision of mainstream social services and facilities

Project Purpose

Developing a service map of social support services in the Torres Strait.

Achievements for 2011 - 2012

Through the work of the Integrated Service Delivery (ISD) initiative, the TSRA produced Community Booklets that detail service issues and needs that were identified through region-wide community consultations. The purpose of the community booklets are:

To provide feedback to individual communities on progress towards addressing service needs that each community raised during the period 2008 - 2012

To support the development and implementation of the ISD Plan (led by the TSRA Governance and Leadership Program)

To provide a baseline, or 'snap shot', of each community in 2012, against which progress and change can be measured in relation to all the COAG Building Blocks

Project Purpose

To fund organisations and monitor their performance against outcomes that contribute to ensuring safe, healthy, respectful and progressive communities based on Ailan Kastom and Aboriginal traditions.

Achievements for 2011 - 2012

The TSRA supported a number of local non-government organisations such as the Port Kennedy Association Incorporated, Mura Kosker Sorority Incorporated and Thursday Island Community Justice Group to successfully deliver social support services to Torres Strait Islander and Aboriginal people in the region.

The Port Kennedy Association Incorporated provides a number of activities for the community. These activities include: vacation care services, the Mura Kaimel playgroup, an after-school child care program, a social worker program, disability support service and the development and staging of community events.

The Mura Kosker Sorority Incorporated delivered a range of social service programs including: the Old People's Action Program (OPAP), the Emergency Relief Program (ERF), the Child and Family Support Services (CAFS), the Indigenous Domestic and Family Violence Counselling, the Indigenous Consumer Assistance Network (ICAN) and the Legal Aid Queensland services. Through the Mura Kosker Sorority, ICAN provided financial counselling and the No Interest Loans Scheme for the Torres Strait.

The TSRA provides funding support and works closely with the Attorney General's Department in order to provide legal aid for Indigenous residents in the Torres Strait and the Northern Peninsula Area region via the Aboriginal and Torres Strait Islander Legal Aid Services (ATSILS).

The Thursday Island Community Justice Group launched the night patrol service 'Ged Ira Gelar Kuki Patrol' in 2011. This service provided after hours security as well as assisted the Queensland Police Service as required.

Project Name: Safe and Accessible Community Initiatives / Safe Communities Infrastructure and Equipment / Airstrips and Marine Transport Infrastructure

Project Purpose

To contribute towards improved safety of the Indigenous people of the region through a contribution to the Transport Infrastructure Development Scheme (TIDS). TIDS is a Queensland Department of Transport and Main Roads program which provides for the upgrade of community airstrips, roads and marine infrastructure in the region.

Achievements for 2011 - 2012

The following marine infrastructure projects have been completed:

The construction of the jetty and dolphin replacement at Stephen Island (Ugar)

Airport lighting on Saibai Island

The construction of a new dolphin at Badu Island

Dolphin replacement at St Pauls on Moa Island

The TSRA will be working closely with the Queensland Government to determine transport infrastructure priorities and programs in 2012 - 2013.

Project Purpose	Achievements for 2011 - 2012
Contributing towards capacity building and training initiatives for social service providers, including emergency services.	The TSRA supported 31 people to complete training in social services. Training courses included Senior First Aid, Certificate II in Security Operations and Certificate II and III in Disability Services, and Child protection training.
Project Purpose	Achievements for 2011 - 2012
Monitoring and advocating for effective land and sea communications systems.	<p>The TSRA continues to advocate for effective land and sea communications systems. Through funding support to the Torres Strait Marine Safety Program (TSMSP), the TSRA has supported a number of Initiatives including:</p> <p>Delivery of Boatsafe courses on Thursday Island, Boigu, Mabuiag and the Northern Peninsula Area</p> <p>Provision of Safety Grab Bags for distribution to communities</p> <p>Continued to promote the EPIRB exchange scheme</p> <p>The TSRA will be working closely with telecommunications providers to ensure that internet and other communications infrastructure is comparable to mainland communities.</p>

Key Performance Indicators - Portfolio Budget Statement

Number of social support services active in the Torres Strait

The TSRA provides funding to a range of social support services in the Torres Strait including Mura Kosker Sorority Incorporated, Port Kennedy Association Incorporated, Kaziw Asesered Le Association and the Thursday Island Community Justice Group. These organisations deliver programs including after-school care, child care, aged and disability care, night patrol security, domestic violence projects, child and family support and legal aid services.

The benefit achievements related to this KPI are:

Short Term Benefit Description	Benefit Target	Progress	COAG Target
Appropriate and accessible proactive and reactive social services available for communities.	Service map showing all social support services and identifying service delivery gaps in the Torres Strait presented to Integrated Service Delivery Steering Committee.	Community Booklets, detailing the services provided by government and the baseline progress against each of the COAG Building Blocks for each community in the region were published and distributed to all the communities. This work is part of the Integrated Service Delivery Initiative delivered through a partnership between the TSRA, the Queensland Government and the three councils. Torres Shire Council, the Torres Strait Islands Regional Council and the Northern Peninsular Area Council.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.
Increased level of family and individual participation in family and community events and social support groups.	Five per cent improvement in participation and two additional events supported commencing July 2010, to a maximum of six additional events by 2013.	<p>Numerous community events were supported through TSRA grant funding including:</p> <p>Mura Kosker Sorority's quarterly twilight markets, International Women's Day events and Family Fun Day and Movie Night in support of the 2012 National Families Week;</p> <p>Port Kennedy Association's fortnightly mini markets, After School Program 'Stories Under TAGAI' in association with Torres Shire Council, State Library and elders of the community;</p> <p>Lena Passi Women's Shelter Anti-bullying campaign 'Stap Pas, Act Sense, Nor Bully' launched on 1 May 2012 promoting awareness around bullying.</p>	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.
Short Term Benefit Description	Benefit Target	Progress	COAG Target

Increased skills development and employment of community members supporting and delivering social support.	Two community members provided with skills development training. Two community members provided with employment in the social services area realised annually from 2010 to 2013.	TSRA has exceeded targets for 2011 - 2012, as outlined in the TSRA Torres Strait Development Plan 2009 - 2013. The TSRA supported 31 individuals undertaking skills development training. Twenty seven individuals completed their training with four being successful in obtaining employment in the social services sector. Of the 27 individuals: five completed Certificate II In Security Operations; 16 completed Senior First Aid training; two completed Alcohol and Drugs training; one completed front line management child protection training; six completed Food Safety course; two completed Certificate II in Disability Services. Of the five individuals that completed their Certificate II in Security Operations, four succeeded in gaining employment with the Ged Ira Gelar Kuki Patrol. Other training initiatives undertaken that are yet to be completed included Certificate II in Disability Services and Certificate IV in Child Protection.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.
Improved Telecommunications Coverage a) Increased mobile phone coverage. b) Increased broadband connection. c) Increased availability and operability of public phones.	Five per cent increase / improvement in coverage realised by 2013.	The TSRA will continue to advocate with telecommunications providers for improved broadband and mobile phone coverage across the region. Thursday Island residents have access to broadband internet services over fixed line (ADSL), wireless (Next G) and satellite services. Broadband and mobile telephone services for the outer islands are limited by the capacity of the Next G and satellite links. The National Broadband Network (NBN) will not include the Torres Strait and Northern Peninsula Area.	COAG Target 1 - Closing the life expectancy gap within a generation. COAG Target 2 - Halving the gap in mortality rates for Indigenous children under five within a decade.

The benefit achievements above are fully aligned to the Torres Strait Development Plan benefit targets.

Case Study

Lena Passi Women's Shelter Anti-Bully Campaign 'Stap Pas, Act Sense, Nor Bully'

The TSRA provided funding to the Lena Passi Women's Shelter to support the anti-bullying campaign. This project is part of the Getting On Program which is an active program devised to reduce and eliminate violence among young people in the Torres Strait. By assisting youth with developing skills and knowledge to build relationships that are healthy and free of violence, the program aims to educate young people about the effects that their behaviour can have on others and the consequences of the choices that they make. The program also highlights the importance and value of real life skills.

The Anti-Bully Campaign 'Stap Pas, Act Sense, Nor Bully' provided a specialised violence prevention program to youth and perpetrators of domestic violence. After completing the education process of the program, students at Tagai State TAFE were supported to develop a video campaign for Bush Television sending the message that 'violence is uncool' to a targeted audience promoting awareness around domestic violence.

Aim

The goal of the project was to encourage young people to take more responsibility for the prevention or spread of bullying and to support those who are the victims of the behaviour.

Achievements

Successful launch of the campaign on 1 May 2012. The launch attracted a large number of community members. The event was attended by the TSRA Portfolio member for Safe Communities and Member for Hammond, Ms Nancy Pearson.

Three-minute video that was broadcast through social media portal, Bush TV, during the month of May, Domestic Violence month.

Delivered by young people, the video reinforced the message about bullying and its destructive effects.

Published in Islander Magazine, an initiative of the Torres trait Islanders' Regional Education Council. An article on the video campaign and

its purpose was promoted in this Torres Strait publication.

Facebook page www.facebook.com/nobullyinggettingonprogram. The 'Stap Pas, Act Sense, Nor Bully' Facebook page is a live and active space for young people to keep in touch and sustain the message of the campaign.